



**AUDIT REPORT  
ON  
THE ACCOUNTS OF  
TEHSIL MUNICIPAL ADMINISTRATIONS  
SAHIWAL  
AUDIT YEAR 2016-17**

**AUDITOR GENERAL OF PAKISTAN**

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## **ABBREVIATIONS AND ACRONYMS**

|          |  |
|----------|--|
| ADP      | Annual Development Program                       |
| CCB      | Citizen Community Board                          |
| CCTV     | Close Circuit Television                         |
| DAC      | Departmental Accounts Committee                  |
| DGA      | Director General Audit                           |
| FD       | Finance Department                               |
| FIR      | First Information Report                         |
| IPSAS    | International Public Sector Accounting Standards |
| LED      | Light Emitting Diodes                            |
| LG&CD    | Local Government & Community Development         |
| LIG      | Low Income Group                                 |
| LPR      | Leave Preparatory to Retirement                  |
| MB       | Measurement Book                                 |
| MFDAC    | Memorandum for Departmental Accounts Committee   |
| NAM      | New Accounting Model                             |
| PAC      | Public Accounts Committee                        |
| PDG      | Punjab District Government                       |
| PLGO     | Punjab Local Government Ordinance                |
| PPRA     | Punjab Procurement Regulatory Authority          |
| SRO      | Statutory Regulation Order                       |
| TAC      | Tehsil Accounts Committee                        |
| TA/DA    | Travelling Allowance / Daily Allowance           |
| TMA      | Tehsil Municipal Administration                  |
| TMO      | Tehsil Municipal Officer                         |
| TO (F)   | Tehsil Officer (Finance)                         |
| TO (I&S) | Tehsil Officer (Infrastructure & Services)       |
| TO (P&C) | Tehsil Officer (Planning & Coordination)         |
| TO (R)   | Tehsil Officer (Regulations)                     |
| TS       | Technical Sanction                               |
| TTIP     | Tax on Transfer of Immoveable Property           |
| UPS      | Uninterruptible Power Supply                     |
| VVIP     | Very Very Important Person                       |

## **PREFACE**

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 115 of the Punjab Local Government Ordinance, 2001 and Auditor General of Pakistan's SRO (1)/2009 dated 02.03.2009 require the Auditor General of Pakistan to conduct audit of Receipts and Expenditures of the Local Fund and Public Accounts of District Governments, Town / Tehsil Municipal Administrations and Union Administrations.

The report is based on Audit of the accounts of Tehsil Municipal Administrations of District Sahiwal for the Financial Year 2015-16. The Directorate General of Audit, District Governments, Punjab (South), Multan conducted audit during Audit Year 2016-17 on test check basis with a view to reporting significant findings to the relevant stakeholders. The main body of the Audit Report includes only the systemic issues and audit findings carrying value of Rs 1 million or more. Relatively less significant issues are listed in the Annex-A of the Audit Report. The Audit observations listed in the Annex-A shall be pursued with the Principal Accounting Officer at the DAC level and in all cases where the PAO does not initiate appropriate action, the Audit observations will be brought to the notice of the Public Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The Report has been finalized in the light of written responses of the management concerned wherever conveyed.

The Audit Report is submitted to the Governor of the Punjab in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 for causing it to be laid before the Provincial Assembly.

**Islamabad**  
**Dated:**

**(Javaid Jehangir)**  
**Auditor General of Pakistan**

## **EXECUTIVE SUMMARY**

The Directorate General Audit (DGA), District Governments, Punjab (South), Multan, a Field Audit Office of the Auditor General of Pakistan, is mandated to carry out the audit of all District Governments in Punjab (South) including Town / Tehsil Municipal Administrations and Union Administrations. Regional Directorate of Audit (RDA), Multan has audit jurisdiction of District Governments, TMAs and UAs of six Districts i.e. Multan, Lodhran, Vehari, Sahiwal, Pakpattan and Khanewal.

The Regional Directorate has a human resource of 21 officers and staff constituting 5,271 man-days and the budget amounting to Rs 22.549 million was allocated in Audit Year 2016-17. The office is mandated to conduct financial attest audit, audit of sanctions, audit of compliance with authority and audit of receipts as well as the performance audit of entities, projects and programs. Accordingly, RDA Multan carried out audit of the accounts of two TMAs of District Sahiwal for the Financial Year 2015-16 and the findings are included in the Audit Report.

Each Tehsil Municipal Administration in District Sahiwal is headed by a Tehsil Nazim / Administrator who carries out operations as per Punjab Local Government Ordinance, 2001. Tehsil Municipal Officer is the Principal Accounting Officer (PAO) and acts as coordinating and administrative officer, responsible for controlling, its division and development and to enforce all laws including Municipal Laws, Rules and By-laws. The PLGO, 2001, requires the establishment of Tehsil Local Fund and Public Account for which Annual Budget Statement is authorized by the Tehsil Nazim / Tehsil Council / Administrator in the form of Budgetary Grants.

The total Development Budget of two TMAs in the District Sahiwal for the Financial Year 2015-16 was Rs 108.577 million and expenditure incurred of Rs 96.101 million showing savings of Rs 12.476 million in the year. The total Non-Development Budget for Financial Year 2015-16 was Rs 755.197 million and expenditure was of Rs 716.827 million, showing savings of Rs 38.370 million.

The reason for savings in Development and non-Development Budgets are required to be provided by the TMO and PAO concerned.

Audit of TMAs of District Sahiwal was carried out with a view to ascertaining that the expenditure was incurred with proper authorization, in conformity with laws/rules/regulations, and whether the procurement of assets and hiring of services were economical or not.

Audit of receipts/ revenues was also conducted to verify whether the assessment, collection and reconciliation were made in accordance with laws and rules and that there was no leakage of revenue.

**a. Scope of Audit**

Out of total expenditure of TMAs District Sahiwal for the Financial Year 2015-16, auditable expenditure under the jurisdiction of Regional Director Audit, Multan was Rs 812.928 million covering two PAOs / formations. Out of this, RDA Multan audited an expenditure of Rs 466.947 million which, in terms of percentage, is 65% of total auditable expenditure and irregularities amounting to Rs 1,049.023 million were pointed out. Regional Director Audit planned and executed audit of 02 formations i.e. 100% achievement against the planned audit activities.

Total receipts of the TMAs of District Sahiwal for the Financial Year 2015-16, were Rs 754.637 million. RDA Multan audited receipts of Rs 339.223 million which, in terms of percentage, is 45% of total receipts and irregularities amounting to Rs 669.511 million were pointed out.

**b. Recoveries at the Instance of Audit**

Recoveries of Rs 784.696 million were pointed out by Audit (out of which Rs 779.450 million of paras over Rs 1 million are included in this Report) which was not in the notice of the management earlier. No amount was recovered by the management till the time of compilation of the Report.

### **c. Audit Methodology**

Audit was conducted after understanding the business processes of TMAs with respect to its functions, control structure, prioritization of risk areas by determining their significance and identification of key control. This helped auditors in understanding the systems, procedures, environment and audited entity before starting field audit activity.

### **d. Audit Impact**

A number of improvements in record maintenance and procedures have been initiated by the departments concerned on pointation of Audit. However, audit impact in the shape of change in rules could not be materialized as the Public Accounts Committee has not discussed Audit Reports pertaining to Tehsil Municipal Administrations.

### **e. Comments on Internal Control and Internal Audit Department**

Internal control mechanism of TMAs of District Sahiwal was not satisfactory during audit. Many instances of weak Internal Controls have been highlighted during the course of audit which includes some serious lapses. Negligence on the part of TMA authorities may be captioned as one of important reasons for Weak Internal Controls.

According to Section 115-A (1) of PLGO, 2001, Nazim of each District Government and Tehsil/Town Municipal Administration shall appoint an Internal Auditor but the same was not appointed in all TMAs of District Sahiwal.

### **f. Key Audit Findings of the Report**

- i. Non production of record of Rs 2.686 million was noted in one case<sup>1</sup>.
- ii. Irregularities and noncompliance of rules and regulations of Rs 158.383 million were noted in fourteen cases<sup>2</sup>.

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<sup>1</sup>Para 1.2.1.1

<sup>2</sup> Para 1.2.2.1, 1.2.2.2, 1.2.2.3, 1.2.2.4,1.2.2.5,1.2.2.6,1.2.2.7, 1.2.2.8, 1.2.2.9,1.2.2.10, 1.2.2.11, 1.3.1.1, 1.3.1.2, 1.3.1.3



- iii. Performance issues of Rs 770.662 million were noted in twelve cases<sup>3</sup>
- iv. Internal control weaknesses involving an amount of Rs 351.087 million were noted in ten cases<sup>4</sup>.

Audit parason the accounts for the Financial Year 2015-16 involving procedural violations including internal control weaknesses and other irregularities not considered worth reporting to the Public Accounts Committee were included in Memorandum of Departmental Accounts Committee (MFDAC) (Annex-A).

**g. Recommendations**

Audit recommends that the PAO/management of TMAs should ensure to resolve the following issues seriously:

- ii. Production of record to audit for verification
- iii. Strengthening of financial and managerial controls
- iv. Compliance of DAC directives and decisions in letter and spirit
- v. Expediting recoveries pointed out by Audit as well as other recoveries in the notice of management
- vi. Compliance of relevant laws, rules, instructions and procedures.
- vii. Proper maintenance of accounts and record
- viii. Holding of investigations and take disciplinary actions after fixing responsibilities for non-production of record.
- ix. Appropriate actions against officers/officials responsible for violation of rules and losses.
- x. Addressing systemic issues to prevent recurrence of various omissions and commissions.
- xi. Implement internal as well as financial controls in letter and spirit to avoid unauthorized drawal/ utilization of funds.

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<sup>3</sup>Para 1.2.3.1, 1.2.3.2, 1.2.3.3, 1.2.3.4, 1.2.3.5, 1.2.3.6, 1.3.2.1, 1.3.2.2,1.3.2.3,1.3.2.4,1.3.2.5,1.3.2.6

<sup>4</sup>Para 1.2.4.1, 1.2.4.2, 1.2.4.3, 1.3.3.1, 1.3.3.2, 1.3.3.3, 1.3.3.4, 1.3.3.5, 1.3.3.6, 1.3.3.7

## SUMMARY TABLES AND CHARTS

**Table 1: Audit Work Statistics**

(Rupees in million)

| Sr. No. | Description                            | No. | Expenditure | Receipts | Total     |
|---------|--|-----|-------------|----------|-----------|
| 1       | Total PAOs in Audit Jurisdiction       | 02  | 812.928     | 754.637  | 1,567.565 |
| 2       | Total formations in Audit Jurisdiction | 02  | 812.928     | 754.637  | 1,567.565 |
| 3       | Total Entities (PAOs) Audited          | 02  | 466.947     | 339.223  | 806.170   |
| 4       | Total Formations Audited               | 02  | 466.947     | 339.223  | 806.170   |
| 5       | Audit & Inspection Reports             | 02  | 466.947     | 339.223  | 806.170   |
| 6       | Special Audit Reports                  | -   | -           | -        | -         |
| 7       | Performance Audit Reports              | -   | -           | -        | -         |
| 8       | Other Reports (Relating to TMA)        | -   | -           | -        | -         |

**Table 2: Audit observations regarding Financial Management**

(Rupees in million)

| Sr. No.      | Description   | Amount Placed under Audit Observation |
|--------------|---|---------------------------------------|
| 1            | Unsound asset management                                | -                                     |
| 2            | Weak financial management                               | 770.662                               |
| 3            | Weak internal controls relating to financial management | 351.087                               |
| 4            | Others  | 161.069                               |
| <b>Total</b> |   | <b>1,282.818</b>                      |

**Table 3: Outcome Statistics**

(Rupees in million)

| Sr. No. | Description   | Expenditure on Physical Assets | Salary  | Non salary | Civil Works | Receipts  | Total Current Year | Total Last Year |
|---------|---|--------------------------------|---------|------------|-------------|-----------|--------------------|-----------------|
| 1       | Total Financial Outlay  | -                              | 457.142 | 259.685    | 96.101      | 754.637   | 1567.565           | 1,574.906       |
| 2       | Outlays Audited   | -                              | 242.483 | 168.164    | 56.300      | 339.223   | 806.170*           | 715.889         |
| 3       | Amount placed under audit observations / irregularities pointed out | -                              | 76.427  | 109.017    | 10.643      | 1,086.731 | 1,282.818          | 1,252.900       |
| 4       | Recoveries pointed out at the instance of audit                     | -                              | 1.322   | -          | -           | 778.128   | 779.450            | 401.017         |
| 5       | Recoveries accepted / established at audit instance                 | -                              | 1.322   | -          | -           | 778.128   | 779.450            | 401.017         |
| 6       | Recoveries realized at the instance of audit                        | -                              | -       | -          | -           | -         | -                  | -               |

\*The amount in serial No.2 column of “Total Current Year” is the sum of Expenditure and Receipts whereas the total expenditure for the current year was Rs 466.947 million.

**Table 4: Irregularities Pointed Out**

| (Rupees in million) |   |                                |
|---------------------|---|--------------------------------|
| Sr. No.             | Description   | Amount under Audit observation |
| 1                   | Violation of rules and regulations and violation of principle of propriety and probity in public operations.  | 149.595                        |
| 2                   | Reported cases of fraud, embezzlement, thefts, and misuse of public resources.  | -                              |
| 3                   | Accounting Errors (accounting policy departure from IPSAS*, misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements. | -                              |
| 4                   | Quantification of weaknesses of internal control systems.   | 351.087                        |
| 5                   | Recoveries and overpayments, representing cases of established overpayment or misappropriations of public money.  | 779.450                        |
| 6                   | Non production of record to Audit   | 2.686                          |
| 7                   | Others, including cases of accidents, negligence etc.   | -                              |
| <b>Total</b>        |   | <b>1,282.818</b>               |

**Table 5: Cost Benefit**

| (Rupees in million) |  |         |
|---------------------|--|---------|
| Sr. No.             | Description                                  | Amount  |
| 1                   | Outlays Audited (Items 2 Table 3)            | 806.170 |
| 2                   | Expenditure on Audit                         | 0.116   |
| 3                   | Recoveries realized at the instance of Audit | -       |
| 4                   | Cost-Benefit Ratio                           | -       |

\*The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash) compliant.

## CHAPTER-1

### 1.1 Tehsil Municipal Administrations, Sahiwal

#### 1.1.1 Introduction

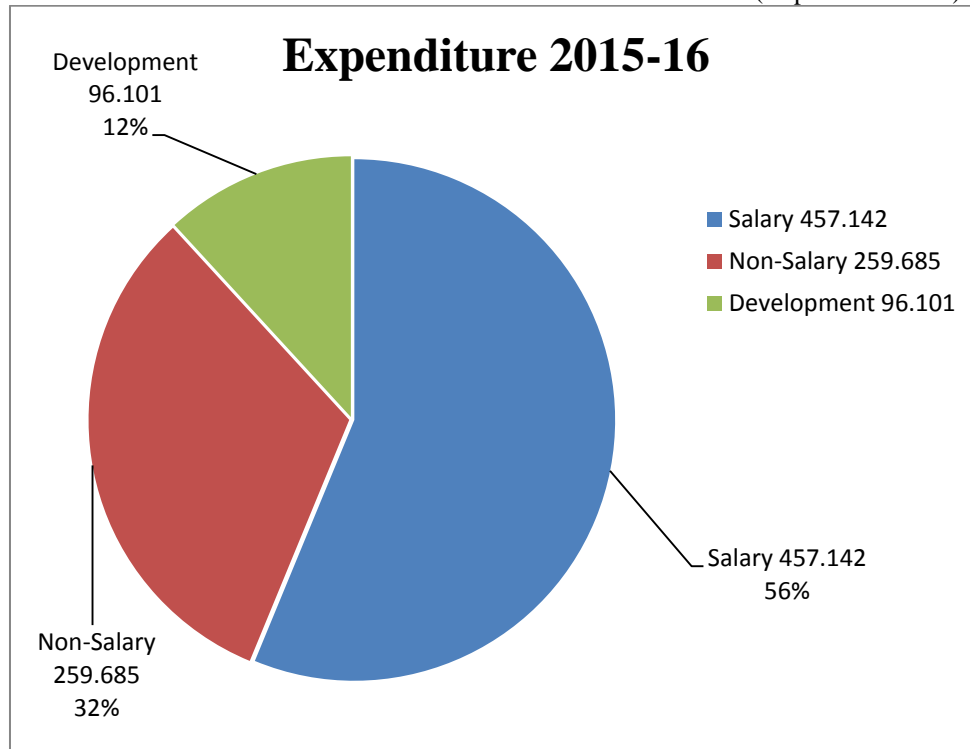
According to 1998 population census, the population of District Sahiwal is 208,778. District Sahiwal comprises of two TMAs namely Sahiwal and Chichawatni. Business of each TMA is run by the Administrator and five Drawing & Disbursing Officers i.e. TMO, TO (I&S), TO (Finance), TO (P&C) and TO (Regulations) under Punjab Local Government Ordinance, 2001.

#### 1.1.2 Comments on Budget and Accounts

The detail of budget and expenditures is given below in tabulated form:

| (Rupees in million) |                |                |                            |            |
|---------------------|----------------|----------------|----------------------------|------------|
| 2015-16             | Budget         | Actual         | Excess (+) /<br>Saving (-) | % (Saving) |
| Salary              | 458.775        | 457.142        | -1.633                     | 0%         |
| Non-salary          | 296.422        | 259.685        | -36.737                    | -12%       |
| Development         | 108.577        | 96.101         | -12.476                    | -11%       |
| <b>Sub Total</b>    | <b>863.774</b> | <b>812.928</b> | <b>-50.846</b>             | <b>-6%</b> |
| Revenue             | 778.517        | 754.637        | -23.88                     | -3%        |

(Rupees in million)

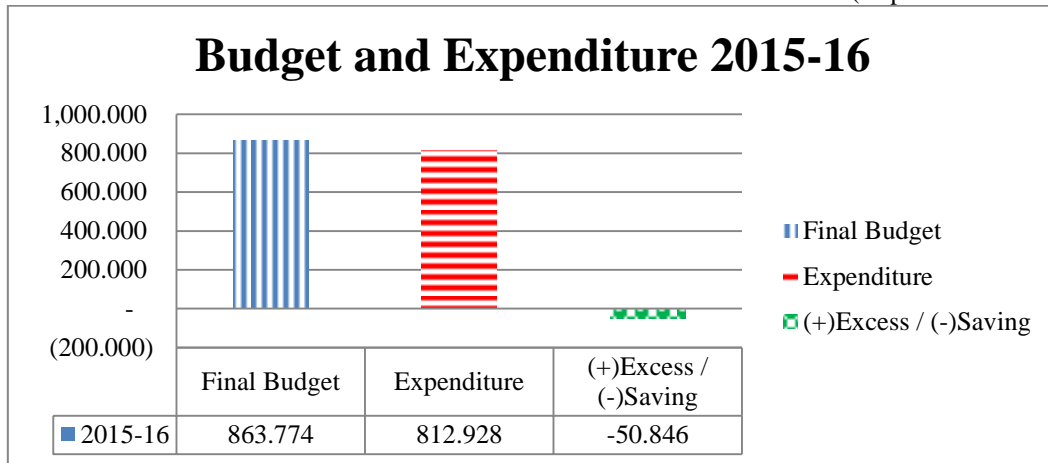


Details of budget allocations, expenditures and savings of each TMA in District Sahiwal are in **Annex-B**.

As per Budget Books for the Financial Year 2015-16 of TMAs in District Sahiwal, the original and final budgets were Rs 863.774 million. Total expenditure incurred by these TMAs during Financial Year 2015-16 were Rs 812.928 million. A saving of Rs 50.846 million came to the notice of audit which shows that the TMAs failed to provide essential municipal services as envisaged and planned at the time of preparation and approval of annual budget for the year.

The comparative analysis of the budget and expenditure of current Financial Years is depicted as under:

(Rupees in million)



#### 1.1.3 Brief Comments on the Status of Compliance of MFDAC Audit Paras of Audit Report 2015-16

Audit paras, reported in MFDAC (Annex-A) of last year audit report, which have not been attended in accordance with the directives of DAC, have been reported in Part-II of Annex-A.

#### 1.1.4 Brief Comments on the Status of Compliance with PAC Directives

The Audit Reports pertaining to following years were submitted to the Governor of the Punjab but have not examined by the Public Accounts Committee.

#### Status of Previous Audit Reports

| S. No. | Audit Report Year | No. of Paras | Status of PAC Meeting |
|--------|-------------------|--------------|-----------------------|
| 1      | 2009-12           | 19           | PAC not constituted   |
| 2      | 2012-13           | 11           | PAC not constituted   |
| 3      | 2013-14           | 18           | PAC not constituted   |
| 4      | 2014-15           | 16           | PAC not constituted   |
| 5      | 2015-16           | 40           | PAC not constituted   |

# **AUDIT PARAS**



## **1.2 Tehsil Municipal Administration, Sahiwal**

## **1.2.1 Non Production of Record**

### **1.2.1.1 Non production of consumption record –Rs2.686 million**

According to Clause 14 (1) (b) of the Auditor General’s (Functions, Powers and Terms and Conditions of Service) Ordinance 2001, “The Auditor General shall in connection with the performance of his duties under this ordinance, have authority to inspect any office of accounts, under the control of Federation or of the Province or of District including Treasuries and such offices responsible for the keeping of initial and subsidiary accounts”.

Tehsil Municipal Administration Sahiwal had purchased consumable items i.e. shopping bags, flexes etc. amounting to Rs 2.686 million for Ramzan Bazar during the Financial Year 2015-16 but consumption record was not produced for verification. **Annex-C**

Audit is of the view that due to weak internal controls, consumption record of consumable stores was not maintained.

Non-production of record of Rs 2.686 million created doubt regarding the legitimacy of the expenditure as well as violation of the Government instructions.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer did not submit any reply.

DAC, in its meeting, held in April, 2017, directed the DDO to hold an Inquiry. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides production of record to Audit for verification.

[AIR Para: 47]

## **1.2.2 Irregularities and non compliance**

### **1.2.2.1 Irregular payment of pay and allowances – Rs75.105 million**

According to Government of Punjab Finance Department letter No.FD.PC.2-1/2015 dated 22.07.2015, the basic pay of the employee who was in service on 30.06.2015 shall be fixed in the basic pay scale 2015 on point to point basis, i.e., at the stage corresponding to that occupied by him / her above the minimum of basic pay scales 2011.

Tehsil Municipal Administration Sahiwal allowed payment of Rs 75.105 million on account of pay and allowances of staff during 2015-16. However, payment was made without entry in service books / issuance of pay slips to justify the said payments. **Annex-D**

Audit is of the view that due to non compliance of rules, payments of pay and allowances had been made without pay fixation by the authority and maintenance of service record.

Payment of pay and allowances without pay fixation resulted in irregular payment of Rs 75.105 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that the payment of arrears / leave encashment of LPR / honoraria / holiday allowance and arrear of salary were made to the different employees and retired employees according to the prevailing rules / instructions. The reply was not acceptable as service record along with fixation of pay by the authority was not shown.

DAC, in its meeting, held in April, 2017, directed the DDO to produce complete record. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides production of record to Audit for verification.

[AIR Para: 39]

### **1.2.2.2 Irregular appointment of daily wages staff –Rs32.838 million**

According to Government of the Punjab, Finance Department Notification No.RO(Tech)FD-2-2/2001 dated 03.11.2008, appointment of work charge / daily wages employee shall be made through advertisement in the leading newspapers and recruitment to all posts shall be made on the basis of merit specified for regular establishment. Further according to Para 3 of Government of the Punjab LG & CD Department letter No.SO-ADMN-II (LG) 3-55/2007 dated 03.03.2016, directed that in future no work charge / daily wages employee will be appointed in the local governments without the approval of LG&CD Department.

Tehsil Municipal Administration Sahiwal paid Rs 32.838 million during the Financial Year 2015-16 on account of daily wages to the staff without any advertisement / approval of LG & CD Department. **Annex-E**

Audit is of the view that due to noncompliance of Government instructions, daily wages staff was appointed without observing the prescribed procedure.

Appointment of staff without observing the prescribed procedure resulted in irregular payments of Rs 32.838 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that approval has been obtained for appointment of daily wages employees as per requirements for sanitation work. The reply was not acceptable as record pertaining to procedure of appointment and requirements of employees was not shown.

DAC, in its meeting, held in April, 2017, directed the DDO to get the expenditure regularized from the Finance Department. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[AIR Para: 36]

### **1.2.2.3 Irregular expenditure on repair and maintenance–Rs15.739 million**

According to Rule 9 of the Punjab Procurement Rules 2014, a procuring agency shall announce in an appropriate manner all proposed procurements for each financial year and shall proceed accordingly without any splitting or regrouping of the procurements so planned. Further, according to Rule 15 (ii) of Rules for the Use of Staff Cars 1980, the details of periodical repairs as well as other repairs including normal servicing and recharging of battery shall be entered under Part-III of vehicle log book.

Tehsil Municipal Administration Sahiwal incurred expenditure of Rs 15.739 million on repair of vehicles, tractor, transformer, motors of tube well, disposal pumps, road roller and submersible pumps during the Financial Year 2015-16 without any history sheet of repair, availability of replaced parts in dead stock register and without advertisement through splitting as required under PPRA Rules. Furthermore, in some cases payment for some items was made far above the approved MRS rates. **Annex-F**

Audit is of the view that due to weak management, purchases were made in violation of PPRA Rules.

Violation of PPRA Rules resulted in irregular expenditure of Rs 15.739 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that the expenditure was incurred after observing all necessary formalities. The reply was not acceptable as no record was produced.

DAC, in its meeting, held in April, 2017, directed the DDO to get the stance verified along with the documentary evidences within 15 days. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[AIR Para: 30, 35,45]

#### 1.2.2.4 Irregular expenditure on VVIP visit – Rs 9.100 million

According to the Government of the Punjab Finance Department Notification No.FD (FR) VI-9/2000(P) dated 15<sup>th</sup> July, 2008 vide Para 3(iii)(xii)(xiii)(xiv), the competent authority has been pleased to direct, in terms of Section 128(1) of PLGO, 2001 that the District Governments in the Punjab shall observe that the expenditure shall only be incurred for the visits/public meetings of the VVIPs on objects, viz hiring of Tentage, furniture, transportation, lighting and refreshments. Maximum expenditure on such a visit will not be more than Rs 1 million.

Tehsil Municipal Administration Sahiwal incurred an expenditure of Rs9.100 million during 2015-16 against the directions of above referred letter as well as not being a valid charge on the TMA funds. Apart from not being a valid charge on its funds, the expenditure was also in excess of permissible limit of Rs 1 million and incurred on unauthorized heads of expenditure including such ostentatious expenditure like streamers, ornamental plants, advertisement and Jhumer party etc. as detailed below:

(Rupees in million)

| Sr. No.      | Vr. No. & Date | Date     | Particulars                                      | Amount       |
|--------------|----------------|----------|--|--------------|
| 1            | 160/07.2015    | 09.05.15 | Supply / fixing of banners / steamers Qadir Abad | 2.704        |
| 2            | 221/09.2015    | 09.05.15 | Supply / fixing of flags Jhoomer party etc.      | 2.435        |
| 3            | 222/09.2015    | 09.05.15 | Supply / fixing of pipe for flags                | 2.641        |
| 4            | 223/09.2015    | 09.05.15 | Purchase of plants                               | 1.000        |
| 5            | 222/09.2015    | 09.05.15 | Supply of bamboo for flags                       | 0.320        |
| <b>Total</b> |                |          |  | <b>9.100</b> |

Audit is of the view that due to poor financial management, expenditure was made on unauthorized items.

Unauthorized payment resulted in irregular expenditure amounting to Rs 9.100 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that the expenditure was incurred on the arrival of VVIPs at Coal Power Project Qadrad. All the funds were provided by the District Government Sahiwal for the arrangement of visit. No irregularity was committed in incurring the expenditure. The reply was not acceptable as it was irrelevant.

DAC, in its meeting, held in April, 2017, directed the DDO to give point wise reply of observations raised in the Para. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault, under intimation to Audit.

[AIR Para: 53]

#### **1.2.2.5 Irregular consumption of stores –Rs4.091 million**

According to Rule 15.4 (a) and 15.5 of the PFR, Vol-I, all materials received should be examined, counted, measured and weighed, as a case may be, when delivery is taken and they should be kept in charge of a responsible Government servant. The receiving Government servant should also be required to give a certificate that he has actually received the materials and recorded them in his appropriate stock registers. When materials are issued a written acknowledgement should be obtained from the person to whom they are ordered to be delivered or dispatched and when materials are issued from stock for departmental use, manufacture or sale, etc., the Government servant in charge of the stores should see that an indent in PFR Form 26 has been made by a properly authorized person.

Tehsil Municipal Administration Sahiwal issued store items amounting to Rs 4.091 million for patch work of different roads without proper requisition, entries in indent book, estimates / MBs or availability of log books of relevant vehicles during 2015-16. The detail is as given below:

(Rupees in million)

| Sr. No.      | Name of items | Quantity issued | Amount       |
|--------------|---------------|-----------------|--------------|
| 1            | Bitumen       | 143 drum        | 2.331        |
| 2            | Crushed stone | 14,700 cft      | 1.168        |
| 3            | Fire wood     | 740 Mound       | 0.592        |
| <b>Total</b> |               |                 | <b>4.091</b> |

Audit is of the view that due to weak internal controls, store was consumed without maintenance of record.

Consumption of stores without maintenance of record resulted in irregular expenditure of Rs 4.091 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that the items from stores were issued according to the site requirement as approved by the administrator TMA. The name of road was also mentioned in the stock register of stores. The reply was not acceptable as the payments were made without record entries in the measurement books.

DAC, in its meeting, held in April, 2017, directed the DDO to get the expenditure regularized from the competent authority. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault, under intimation to Audit.

[AIR Para: 32]

#### **1.2.2.6 Irregular award of contract –Rs 2.514 million**

According to Government of Punjab Communication and Works Department letter No.B-H (C & W)/2-11/78(2008) dated 28.08.2014,



work/contract up to Rs2 million can be allotted to a contractor enlisted as D Class.

Tehsil Municipal Administration Sahiwal issued work orders of Rs 2.514 million to D class contractor vide order No. 20 T.O (2) dated 13.06.2015 in violation of above directions.

Audit is of the view that due to poor management, irregular work order was issued.

Irregular award of work resulted in irregular expenditure amounting to Rs 2.514 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that the work order was issued to the contractor according to the public notice in which no condition was mentioned about any class of contractor. The reply was not acceptable being irrelevant and without documentary evidence.

DAC, in its meeting, held in April, 2017, directed the DDO to provide the detail of expenditures validly supported by the purchase process for hiring the services of the said contractors. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[AIR Para: 13]

#### **1.2.2.7 Irregular purchase of electric material–Rs1.794 million**

According to Rule 9 of the Punjab Procurement Rules 2014, a procuring agency shall announce in an appropriate manner all proposed procurements for each financial year and shall proceed accordingly without any splitting or regrouping of the procurements so planned.

Tehsil Municipal Administration Sahiwal incurred an expenditure of Rs 1.794 million during 2015-16 for purchase of street lights, installation of new tube lights, energy saver, LED lights, replacement of wire and other such items without proper advertisement through splitting of expenditure. The items were purchased without proper specifications, inspections and at higher rates. Further Sales Tax amounting Rs 0.443 million was also not recovered from the suppliers.

**Annex-G**

Audit is of the view that due to weak internal controls, expenditure was made in violation of PPRA Rules.

Violation of PPRA Rules resulted in irregular expenditure amounting to Rs 1.794 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that the electric street light articles were purchased on different dates and different occasion and were fixed on different points by the different contractors. The amount of GST was not separately mentioned in the estimate. The reply was not acceptable as no documentary evidence was produced.

DAC, in its meeting, held in April, 2017, directed the DDO to get the stance re-verified as per points raised in Audit Para. Further proof of deposit of GST be collected from the supplier and produced at the time of re-verification within 15 days. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[AIR Para: 22]

### **1.2.2.8 Irregular expenditure on civil works–Rs1.388 million**

According to the Government of Punjab LG&CD Department letter No. SO-V (LG) 5-48/2002 dated 28.03.2006, Tehsil Officer (I&S) is competent to accord technical sanction up to Rs1 million for original and repair work. Further, according to Rule 12 (1) of Punjab Procurements Rules 2014, procuring agency shall advertise procurement of more than one hundred thousand rupees and up to the limit of two million rupees on the website of the Authority in the manner and format specified by regulations but if deemed in public interest, the procuring agency may also advertise the procurement in at least one national daily newspaper.

Tehsil Municipal Administration Sahiwal incurred an expenditure amounting to Rs 1.388 million on civil works by splitting the expenditure to avoid advertisement and sanction of TS estimate of higher authority. The expenditure was made without preparing the measurement books of the civil works. **Annex-H**

Audit is of the view that due to weak internal controls, expenditure was made in violation of relevant rules.

Violation of rules resulted in irregular expenditure of Rs 1.388 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that the financial position of the TMA was weak and it was not possible that the work was to be accomplished in the single instance. The reply was not acceptable as the expenditure was split to avoid open competition and technical sanction of the higher authority.

DAC, in its meeting, held in April, 2017, directed the DDO to get the expenditure regularized from the Finance Department. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[AIR Para: 14]

### **1.2.2.9 Unauthorized payment of Integrated Allowance–Rs1.322 million**

According to clarification issued by the Accountant General Punjab vide No.TM-I/2-3A)iv)/2007-08/2049 dated 31.03.2008, integrated allowance is not admissible to sanitary worker, disposal operator.

Tehsil Municipal Administration Sahiwal paid Integrated Allowance amounting to Rs 1.322 million to the entire sanitary workers during Financial Years 2013-16 against the above instructions. Detail is given below:

(Rupees in million)

| <b>Sr. No.</b> | <b>Name of the Employee</b>                                       | <b>Period</b>            | <b>Amount</b> |
|----------------|---|--------------------------|---------------|
| 1              | Sanctioned staff of Chief Officer (HQ) 285 Nos.                   | 02.10.2006 to 31.12.2016 | 1.026         |
| 2              | Usman Qayyum sanitary worker TMO office                           | 02.10.2006 to 31.12.2016 | 0.037         |
| 3              | Amjad Nadeem Beldar TMO office                                    | 01.07.2004 to 31.12.2016 | 0.045         |
| 4              | Sanctioned staff of CO Unit Kameer and disposal operator. 17 Nos. | 01.07.2013 to 31.12.2016 | 0.214         |
| <b>Total</b>   |   |                          | <b>1.322</b>  |

Audit is of the view that due to weak internal controls, unauthorized payment of Integrated Allowance was made to the sanitary workers.

Unauthorized payments of integrated allowance resulted in loss amounting to Rs 1.322 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that recovery will be shown to audit. Reply was not tenable as complete recovery was not shown to audit.

DAC, in its meeting, held in April, 2017, directed the DDO to affect complete recovery. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 1.322 million, under intimation to Audit.

[AIR Para: 25]

#### **1.2.2.10 Irregular expenditure without advertisement –Rs1.158 million**

According to Rule 4 of the Punjab Procurements Rules 2014, procuring agencies, while engaging in procurements, shall ensure that the procurements are conducted in a fair and transparent manner, the object of procurement brings value for money to the agency and the procurement process is efficient and economical. Further, according to Rule 12 (1) of Punjab Procurements Rules 2014, procurements over one hundred thousand rupees and up to the limit of two million rupees shall be advertised on the PPRA's website in the manner and format specified by regulation by the PPRA from time to time. These procurement opportunities may also be advertised in print media, if deemed necessary by the procuring agency.

Tehsil Municipal Administration Sahiwal had incurred expenditure of Rs 1.158 million by splitting on painting and electric work during the Financial Year 2015-16. The purchase process was completed by calling quotations instead of open tender through PPRA's Website. Item purchased were not entered in stock registers and distribution record was not produced. **Annex-I**

Audit is of the view that due to weak internal controls, irregular expenditure was incurred.

Irregular expenditure of Rs 1.158 million resulted in violation of rules

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that expenditure was incurred on the eve of Ramzan Bazar

on emergency basis. The reply was not tenable as no emergency was exercised by competent authority on the event of Ramzan Bazar.

DAC, in its meeting, held in April, 2017, directed the DDO to get the expenditure regularized from the Finance Department. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[AIR Para: 17, 33]

### **1.2.2.11 Uneconomical repair of tents and chairs –Rs1.052 million**

According to Rule 4 of the Punjab Procurement Rules 2014, a procuring agency, while making any procurement, shall ensure that the procurement is made in a fair and transparent manner, the object of procurement brings value for money to the procuring agency and the procurement process is efficient and economical.

Tehsil Municipal Administration Sahiwal made payment of Rs 1.052 million for repair of tents and chairs during Financial Year 2015-16. The repair was made without maintenance of history sheet, details of repair and at rates far above the market rates as detail below:

(Rupees in million)

| Sr. No. | Name of item      | Qty. repaired (Nos.) | Rate charged each | Market rate of such items | Excess | Amount |
|---------|-------------------|----------------------|-------------------|---------------------------|--------|--------|
| 1       | Tent size 30 x30  | 25                   | 0.030             | 0.010                     | 0.020  | 0.500  |
| 2       | Tent size 15 x 30 | 18                   | 0.015             | 0.005                     | 0.010  | 0.180  |
| 3       | Tent size 15 x15  | 13                   | 0.008             | 0.004                     | 0.004  | 0.052  |
| 4       | Tent copa 45 X 45 | 2                    | 0.080             | 0.020                     | 0.060  | 0.120  |
| 5       | Tent Copa 3 x 36  | 1                    | 0.050             | 0.015                     | 0.035  | 0.035  |
| 6       | Tent 15 x 9       | 12                   | 0.005             | 0.002                     | 0.003  | 0.030  |
| 7       | Tent 9 x 30       | 6                    | 0.009             | 0.003                     | 0.006  | 0.036  |
| 8       | Tent 30 x 10      | 6                    | 0.010             | 0.003                     | 0.007  | 0.042  |

| Sr. No.      | Name of item                           | Qty. repaired (Nos.) | Rate charged each | Market rate of such items | Excess | Amount       |
|--------------|--|----------------------|-------------------|---------------------------|--------|--------------|
| 9            | White wash of kanat                    | 43                   | 0.001             | 0.001                     | 0.005  | 0.022        |
| 10           | Welding of foam chairs                 | 47                   | 0.001             | 0.002                     | 0.005  | 0.024        |
| 11           | Washing of covers of bamboo and chairs | 100                  | 0.001             | 30                        | 120    | 0.012        |
| <b>Total</b> |  |                      |                   |                           |        | <b>1.052</b> |

Audit is of the view that due to weak internal controls, expenditure was incurred without observing the codal requirements.

Expenditure without codal requirements resulted in uneconomical expenditure of Rs 1.052 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that repair was made according to conditions mentioned in public notice published in newspaper. The reply was not tenable as repair was made on exorbitant rates and without fulfilling codal formalities.

DAC, in its meeting, held in April, 2017, directed the DDO to refer the matter to Secretary LG Punjab for constitution of fact finding inquiry regarding unjustified payment and submit report within two months. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[AIR Para: 24]

## 1.2.3 Performance

### 1.2.3.1 Less recovery of rent despite construction of shops – Rs 493.391 million

According to Rule 4 of the Punjab Local Government (Property) Rules 2003, Manger of the property is responsible to manage the TMA property in such a way that property fetches maximum rent, prevent the impairment of the value and utility of the rented property and prevent the property against nuisance, damages or misuse.

Tehsil Municipal Administration Sahiwal had either not recovered or less recovered the rent of shops amounting to Rs 493.391 million during and up to the Financial Year 2015-16. The land was allotted on rent in 1977, no record was produce to justify the construction of shops on said land by the tenants. Further, rent was continued to be charged for open land and not for the shops constructed thereon. The short fall of rent is detailed below:

(Rupees in million)

| Sr. No.      | Name of the market            | Period                                  | Total Nos. of shops | Market rent in Rs. | Rent recovered Rs. | Difference of rent Rs. | Amount of loss |
|--------------|-------------------------------|---|---------------------|--------------------|--------------------|------------------------|----------------|
| 1            | Arif chowk shops              | 01.07.1977 to 30.06.2016.<br>294 months | 26                  | 10,000             | 300                | 9,700                  | 74.147         |
| 2            | General Bus stand Joggi chowk | 01.07.1977 to 30.06.2016.<br>294 months | 139                 | 7,000              | 300                | 6,700                  | 273.802        |
| 3            | Quaid e Azam High street      | 01.07.1977 to 30.06.2016.<br>294 months | 51                  | 10,000             | 300                | 9,700                  | 145.442        |
| <b>Total</b> |                               |   |                     |                    |                    |                        | <b>493.391</b> |

Audit is of the view that due to weak internal controls, rent of shops was not recovered.



Less recovery of rent of shops resulted in loss amounting to Rs 493.391 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that as per record, rent for land is applicable instead of rent of shops. The reply was not tenable as rent of shops is recoverable from the occupants.

DAC, in its meeting, held in April, 2017, directed the DDO to hold an inquiry regarding the construction of shops at sites and non-recovery of rent within 15 days. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 93.391 million, under intimation to Audit.

[AIR Para: 8]

### **1.2.3.2 Non/ Less recovery of rent of shop –Rs126.929 million**

According to Rule 4 the Punjab Local Government (Property) Rules 2003, Manger of the property is responsible to manage the TMA property in such a way that property fetches maximum rent, prevent the impairment of the value and utility of the rented property and prevent the property against nuisance, damages or misuse.

Tehsil Municipal Administration Sahiwal had recovered less rent of shops amounting to Rs 126.929 million as revealed from the demand register for the Financial Year 2015-16. Market wise detail is given below:

(Rupees in million)

| Sr. No. | Name of market     | No. of shops | Total amount recoverable up to 30.06.2016 | Amount recovered during 2015-16 | Amount to be recovered |
|---------|--------------------|--------------|---|---------------------------------|------------------------|
| 1       | Jinnah market      | 60           | 85.828                                    | 2.081                           | 83.746                 |
| 2       | Gulistan Market    | 64           | 5.749                                     | 3.740                           | 5.640                  |
| 3       | Church road market | 42           | 22.984                                    | 1.221                           | 21.762                 |

| Sr. No.      | Name of market                                  | No. of shops | Total amount recoverable up to 30.06.2016 | Amount recovered during 2015-16 | Amount to be recovered |
|--------------|---|--------------|---|---------------------------------|------------------------|
| 4            | Jhal Road market                                | 46           | 0.760                                     | 0.472                           | 0.289                  |
| 5            | Under Niazi Pull                                | 55           | 0.510                                     | 0.359                           | 0.016                  |
| 6            | Market with Rescue 15                           | 05           | 5.514                                     | 0.096                           | 5.418                  |
| 7            | Market with girls / boys school                 | 15           | 7.892                                     | 0.317                           | 7.575                  |
| 8            | Godown  | 13           | 0.323                                     | 0.162                           | 0.161                  |
| 9            | Arif Motor bus stand at Arifwala more bus stand | 02           | 0.259                                     | 0.085                           | 0.174                  |
| 10           | Kothi No. 25                                    | 01           | 2.148                                     | -                               | 2.148                  |
| <b>Total</b> |   |              |   |                                 | <b>126.929</b>         |

Audit is of the view that due to weak internal controls, TMA receipts were not recovered.

Non / less recovery of rent of shops resulted in loss amounting to Rs 126.929 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that in presence of litigation, action against the tenant cannot be initiated. The reply was not acceptable as recovery has not been made.

DAC, in its meeting, held in April, 2017, directed the DDO to effect recovery within 30 days. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 126.929 million, under intimation to Audit.

[AIR Para: 5]

### **1.2.3.3 Illegal establishment of colonies without payment of fees—Rs 31.371 million**

According to Para 38 of the Punjab Private Housing Schemes and Land Sub-Division Rules, 2010, a developer shall deposit fee for conversion of peri-

urban area to scheme use at the rate of one percent of the value of the residential land as per valuation table or one percent of the average sale price of preceding twelve months of residential land in the vicinity, if valuation table is not available. Further, according to Section 146-D of Punjab Local Government Ordinance 2001, inspector can suspend any work, seize the goods, seal the premises, demolish or remove work and issue directions for taking corrective measures in the time specified by him.

Tehsil Municipal Administration Sahiwal did not recover conversion and map fee amounting to Rs31.371 million during 2015-16 from the owners of the private housing schemes/ land sub-divisions constructed without prior approval of building plans. **Annex-J**

Audit is of the view that due to weak internal control, conversion fee was not recovered.

Illegal establishment of colonies without payment of conversion fee resulted in loss to the TMA funds amounting to Rs31.371 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that TMA was making its best efforts and taking legal action against the developers. The reply was not tenable as no recovery is being effected.

DAC, in its meeting, held in April, 2017, directed the DDO to take necessary actions against concerned and effect recovery besides action against responsible. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 31.371 million, under intimation to Audit.

[AIR Para: 3]

#### **1.2.3.4 Non-recovery of rent of shops – Rs13.272 million**

According to Rule 4 of the Punjab Local Government (Property) Rules 2003, Manger of the property is responsible to manage the TMA property in such a way that property fetches maximum rent, prevent the impairment of the value and utility of the rented property and prevent the property against nuisance, damages or misuse.

Tehsil Municipal Administration Sahiwal did not recover rent of shops amounting to Rs 13.272 million during the Financial Year 2015-16 from the tenants while legal advisor of the TMA reported / intimated the TMO on 25.05.2016 that appeal of the tenants had been dismissed by the Session Court.

(Rupees in million)

| <b>Name of market</b> | <b>Shops No(s)</b>                       | <b>Amount</b> |
|-----------------------|--|---------------|
| Church Road Market    | 21,28,29,30,34,35,36,37,38,39,40,41 & 42 | 13.272        |

Audit is of the view that due to weak internal controls, rent was not recovered.

Non recovery of rent of shops resulted in loss amounting to Rs13.272 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that case is in civil court and monthly rent is being deposited in court. The reply was not tenable as no recovery received from court was shown to audit.

DAC, in its meeting, held in April, 2017, directed the DDO to effect recovery within thirty days. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 13.272 million, under intimation to Audit.

[AIR Para: 4]

### 1.2.3.5 Illegal constructions without payment of conversion fees - Rs 8.904 million

According to the Rule 60(1) (a) (b) (c) of the Notification No.SOR (LG)38-18/2009 dated 27<sup>th</sup> June, 2009 Punjab Land use (Classification, Reclassification and Redevelopment) Rules 2009, fee for conversion of residential area to commercial, industrial and educational institution area to residential as notified vide notification No. SOR(LG) 38-18 /2009- P dated 6<sup>th</sup> June 2012, the conversion fee for the conversion of a residential, industrial, pre urban area or intercity service area to commercial use shall be as under.

| Value of land as per valuation table | Conversion fee |
|--------------------------------------|----------------|
| Less than one million                | 5%             |
| From one million to ten million      | 10%            |
| More than ten million rupee          | 20%            |

Tehsil Municipal Administration Sahiwal did not recover conversion fee amounting to Rs 8.904 million during the Financial Year 2015-16 from the owners of commercial buildings being constructed. TO(P&C) issued the notices but did not take any measure for stoppage of illegal construction and recovery of conversion fee. **Annex-K**

Audit is of the view that due to weak internal controls, no action had been taken and conversion fee was not recovered.

Illegal constructions without payment of conversion fee resulted in loss amounting to Rs 8.904 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that recovery will be made as soon as possible. The DDO admitted the recovery.

DAC, in its meeting, held in April, 2017, directed the DDO to effect recovery. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 8.904 million, under intimation to Audit.

[AIR Para: 2]

#### **1.2.3.6 Non recovery of rent of land of different markets–Rs1.862 million**

According to Rule 4 of the Punjab Local Government (Property) Rules 2003, Manger of the property is responsible to manage the TMA property in such a way that property fetches maximum rent, prevent the impairment of the value and utility of the rented property and prevent the property against nuisance, damages or misuse.

Tehsil Municipal Administration Sahiwal did not recover rent amounting to Rs 1.862 million from tenants of land/ properties up to 30.06.2016 on which shops were constructed since 1977. No action was taken against the defaulters. Demand and collection register was also not signed by any authority. **Annex-L**

Audit is of the view that due to weak internal controls, rent of land was not recovered.

Non recovery of rent of land resulted in loss amounting to Rs 1.862 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that recovery is being made and will be shown to audit. The DDO admitted the recovery.

DAC, in its meeting, held in April, 2017, directed the DDO to effect complete recovery. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 1.862 million, under intimation to Audit.

[AIR Para: 51]

## **1.2.4 Internal Control Weaknesses**

### **1.2.4.1 Non availability of stock entries – Rs32.529 million**

According to Rule 15.4(a) and 15.5 of the PFR, Vol-I, all materials received should be examined, counted, measured and weighed, as a case may be, when delivery is taken and they should be kept in charge of a responsible Government servant. The receiving Government servant should also be required to give a certificate that he has actually received the materials and recorded them in his appropriate stock registers. When materials are issued a written acknowledgement should be obtained from the person to whom they are ordered to be delivered or dispatched and when materials are issued from stock for departmental use, manufacture or sale, etc., the Government servant in charge of the stores should see that an indent in PFR Form 26 has been made by a properly authorized person.

Tehsil Municipal Administration Sahiwal incurred expenditure amounting to Rs 32.529 million during the Financial Year 2015-16 on account of purchase of different items i.e. UPS, fans and shopping bags etc. but no record of stock received and issued was available for verification. Purchases were not made through purchase committee. Items received were not got checked in respect of quality and quantity. Purchases were split up to avoid open competition and advertisement on PPRA's website / newspaper. Rates were not got verified from the market by the committee. Sale tax was not deposited and income tax was also less recovered.

Audit is of the view that due to weak internal controls, expenditure on purchases was doubtful as store and consumption record was not maintained.

Non availability of stock entries and proof of consumption resulted in loss to TMA funds amounting to Rs 32.529 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that mostly these are petty works for which local quotations were invited under the PPRA rules and expenditure was incurred as and when

needed. The reply was not tenable as no codal formalities were observed while incurring expenditure and no stock entries were made.

DAC, in its meeting, held in April, 2017, directed the DDO to constitute a fact finding inquiry committee regarding non-availability of stock entries, proof of consumption of material and submit a report within 15 days. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault, under intimation to Audit.

[AIR Para: 20, 27, 31, 40]

#### **1.2.4.2 Payment in excess of work order–Rs1.233 million**

According to work order issued by TMA vide No. 210(T.O.R) dated 16.06.2015, the work was awarded on 55 % below rate on all tent items and 56 % below on all other items.

Tehsil Municipal Administration Sahiwal made payments of Rs 2.880 million on account of hiring of generator, beam lights and lighting, CCTV cameras, tents and furniture during Financial Year 2015-16. The payment was made without deducting the below rates as contained in work order resulting in over payment of Rs 1.233 million to the supplier.

Audit is of the view that due to weak internal controls, excess payment had been made than the work order.

Excess payment resulted in loss to the TMA funds amounting to Rs 1.233 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that payment to contractor was made after deducting 55% rate on all tent service items hence, no overpayment was made. The reply was



not tenable as no deduction as laid down in term and conditions of the work order was made.

DAC, in its meeting, held in April, 2017, directed the DDO to get the stance verified from Audit or otherwise recover the amount within 15 days. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 1.233 million, under intimation to Audit.

[AIR Para: 58]

### **1.2.4.3 Non recovery of penal rent from illegal occupants – Rs1.039 million**

According to the Government of the Punjab Finance Department (Monitoring Wing) Notification No.FD (M.1)1-15/82-P-J dated 15.01.2002 and Government of Punjab allotment policy at district level dated 10/2002, a Government servant occupying a house illegally be charged penal rent @ 60% of his basic salary.

Tehsil Municipal Administration Sahiwal did not ensure the recovery of penal rent amounting to Rs 1.039 million from the unauthorized occupants of residences nor got vacated the residences from these encroachers during Financial Year 2015-16. Audit pointed out the recovery of only one year however the administration themselves may calculate the total penal rent according to the period of occupation/stay. Necessary detail is given below:

(Rupees in million)

| <b>Sr. No.</b> | <b>Name of person residing</b>   | <b>Designation</b>             | <b>BPS</b> | <b>Maximum of Basic Pay of Relevant Scale</b> | <b>Rate of Penal Rent per month</b> | <b>Recovery for the Year</b> |
|----------------|----------------------------------|--------------------------------|------------|---|-------------------------------------|------------------------------|
| 1              | M Sharif Near TMA Office         | Superintendent Works (Retired) | 15         | 29,500  | 60%                                 | 0.212                        |
| 2              | Rao Mehboob Near More Wala Chowk | Head Clerk (Retired)           | 14         | 26,300  | 60%                                 | 0.189                        |

| Sr. No.      | Name of person residing  | Designation                         | BPS | Maximum of Basic Pay of Relevant Scale | Rate of Penal Rent per month | Recovery for the Year |
|--------------|--------------------------|-------------------------------------|-----|--|------------------------------|-----------------------|
| 3            | Mehboob Alam Near Office | Tube Well Driver (Retired)          | 05  | 13,200                                 | 60%                          | 0.095                 |
| 4            | Ghulam Nabi              | Clerk (Retired)                     | 05  | 13,200                                 | 60%                          | 0.095                 |
| 5            | Arshad Hussain Zaidi     | Secretary UC                        | 07  | 15,400                                 | 60%                          | 0.111                 |
| 6            | Nasir Abbas              | Superintendent water rate (Retired) | 14  | 26,300                                 | 60%                          | 0.189                 |
| 7            | Atta Mohammad            | Rent Inspector                      | 11  | 20,400                                 | 60%                          | 0.148                 |
| <b>Total</b> |                          |                                     |     |  |                              | <b>1.039</b>          |

Audit is of the view that due to weak internal controls, Government residences were illegally occupied.

Non recovery of penal rent from illegal occupants resulted in loss amounting to Rs 1.039 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer did not submit any reply.

DAC, in its meeting, held in April, 2017, directed the DDO to effect recovery at the earliest. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 1.039 million, under intimation to Audit.

[AIR Para: 23]

## **1.3 Tehsil Municipal Administration, Chichawatni**

### **1.3.1 Irregularities and non compliance**

#### **1.3.1.1 Non transparent tendering process- Rs 9.255 million**

According to Rule 50(4) of the Punjab Tehsil/Town Municipal Administration (Works) Rules, 2003, a receipt shall be issued by the Tehsil/Town Municipal Administration on receiving a tender from the contractor on Form-I. Further, according to Rule 50(8) the Punjab Tehsil/Town Municipal Administration (Works) Rules, 2003 the tenders shall be accepted by the Tehsil/Town Municipal Officer after scrutiny by the Tehsil Officer (Infrastructure & Services) and certification of the availability of funds by the Tehsil/Town Officer (Finance) and Tehsil/Town Accounts officer, and the contract shall be executed in such manner and form as prescribed by the Communication and Works Department.

Tehsil Municipal Administration Chichawatni issued work orders of Rs 9.255 million for execution of development schemes after tenders called on different dates during the Financial Year 2015-16. The tender sales register as well as tender opening register were not produced to ascertain the transparency of the tendering process. Audit observed that no serially numbered receipts were issued, on receiving of tenders from the contractor, for transparent tendering process and without obtaining funds availability certificate from the TO(F) and TAO, work orders were issued. **Annex-M**

Audit is of the view that due to weak internal controls, non-transparent tendering process was adopted.

Non transparent tendering process resulted in uneconomical expenditure of Rs 9.255 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that requisite funds availability certificate have been obtained from accounts branch prior to calling tenders. Reply was not tenable as funds availability certificate was not issued by concerned competent authority.

Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[AIR Para:26]

### 1.3.1.2 Irregular payment of non schedule items - Rs 1.747million

According to the instructions issued by the Finance Department, vide No.RO(Tech)FD-18-23/2004, dated 21.09.2004, rate analysis for the non-standardized items shall be prepared by the Executive Engineer, clearly giving the specifications of the material used and approved by the competent authority not below the rank of Superintending Engineer on the basis of input rate of relevant quarter placed at website of FD.

Tehsil Municipal Administration Chichawatni made payment of non-schedule items amounting to Rs 1.747 million during the Financial Year 2015-16 without approval from the competent authority. Detail is as under:

(Rupees in million)

| Sr. No.      | Vr. No. | Date   | Suppliers Name      | Nature of Repair              | Inv. Date | Amount       |
|--------------|---------|--------|---------------------|-------------------------------|-----------|--------------|
| 1            | 89      | Sep-15 | Saad Traders        | Peter Engine                  | 08.09.15  | 0.825        |
| 2            | 124     | Jan-16 | Intezar Hussain     | Sewer Kits                    | NIL       | 0.493        |
| 3            | 125     | Jan-16 | New general traders | Filters for filtration plants | 10.12.15  | 0.430        |
| <b>Total</b> |         |        |                     |                               |           | <b>1.747</b> |

Audit is of the view that due to weak internal controls, unjustified payment of unapproved non-schedule items was made.

Unjustified payment of non schedule items without approval resulted in irregular expenditure amounting to Rs 1.747 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that TMA procured supply items hence technical sanction is not required. The reply was not tenable as payment for non-schedule items without technical sanction is irregular. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[AIR Para: 44]

### **1.3.1.3 Unjustified expenditures on repair of machinery- Rs 1.280 million**

According to Rule 32 of the PLGO, 2001, read with Rule 2.10(a)(1) of the PFR Vol-I, same vigilance should be exercised in respect of expenditure incurred from Government revenues as a person of ordinary prudence would exercise in respect of expenditure of his own money. Further, according to Rule 2.31 of the PFR Vol-1, a drawer of bill for pay, allowances, contingent and other expenses will be held responsible for any overcharges, frauds and misappropriation.

Tehsil Municipal Administration Chichawatni incurred expenditure amounting Rs 1.280 million during the Financial Year 2015-16 on account of repair of machinery equipment. The expenditure was made without any history sheet and availability of old replaced stock and store as well as repeated expenditure for the same fault and operations of machinery under repair during the period of its repair. **Annex-N**

Audit is of the view that due to weak internal controls, doubtful expenditure was incurred.

Unjustified heavy expenditures on repair of machinery resulted in loss to the TMA funds amounting to Rs 1.280 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that history sheet of every machinery is maintained. Repair of machinery was carried out on need basis. Reply was not tenable as expenditure was not incurred in a transparent manner. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault, under intimation to Audit.

[AIR Para: 57]

## 1.3.2 Performance

### 1.3.2.1 Unauthorized establishment of schools without fees- Rs 29.674 million

According to Rule 60(1) (d) of the Punjab Land use (Classification, Reclassification and Redevelopment) Rules 2009, the conversion fee for the conversion of land use to educational or healthcare institutional use shall be ten percent of the value of the land as per valuation table or ten percent of the average sale price of preceding twelve months of land in the vicinity, if valuation table is not available.

Tehsil Municipal Administration Chichawatni did not collect the fees amounting to Rs 29.674 million from the owners of schools during the Financial Year 2015-16 for conversion of status of residential land for educational institutions. It was noticed that file was submitted in 2007 and no proceedings were initiated and fee was not recovered. The detail is as under:

(Rupees in million)

| Sr. No.      | Name of Institution  | Area in Marla | Rate per Marla | 10% conversion fee | Map fee | Completion fee | Total         |
|--------------|--|---------------|----------------|--------------------|---------|----------------|---------------|
| 1            | Rashid Minhas School & College Chak No, 39/12 L                | 754           | 0.365          | 27.521             | 2.611   | 0.002          | 29.134        |
| 2            | Dar e Arqam School Near Government college (Women) Chichawatni | 24            | 0.225          | 0.540              | -       | -              | 0.540         |
| <b>Total</b> |  |               |                |                    |         |                | <b>29.674</b> |

Audit is of the view that due to weak internal controls, fees were not recovered.

Illegal establishment of schools without conversion fee resulted in loss amounting to Rs 29.674 million.



The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that notice has been issued to owner for recovery. DDO admitted the irregularity in his reply however, no recovery was realized. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 29.674 million, under intimation to Audit.

[AIR Para: 20, 21]

### 1.3.2.2 Non recovery of TMA revenues- Rs23.161 million

According to Rule 76(1) (2) of PDG and TMA (Budget) Rules, 2003 the primary obligation of the Collecting Officers shall be to ensure that all revenue due is claimed, realized and credited immediately into the local government fund under the proper receipt head and the head of the Offices shall supervise and take corrective measures in respect of the activities of the Collecting Officers.

Tehsil Municipal Administration Chichawatni did not collect rent of TMA shops and water rates amounting to Rs 23.161 million during the Financial Year 2015-16. The detail is as under:

| (Rupees in million) |                  |                                     |               |              |                      |
|---------------------|------------------|-------------------------------------|---------------|--------------|----------------------|
| Sr. No.             | Head of Recovery | Detail                              | Income Target | Recovery     | Arrear on 30.06.2016 |
| 1                   | Rent of shops    | Current demand rent of shop 2015-16 | 12.844        | 10.423       | 2.421                |
|                     |                  | Arrear rent of shop till 30.06.2015 | 22.773        | 15.075       | 7.698                |
| 2                   | Water rates      | Current demand water rate 2015-16   | 3.815         | 2,216        | 1.599                |
|                     |                  | Arrear water rate till 30.06.2015   | 11.818        | 0.375        | 11.443               |
|                     |                  |                                     |               | <b>Total</b> | <b>23.161</b>        |

Audit is of the view that due to weak internal controls, revenue was not recovered.

Non-recovery of revenue resulted in loss to the TMA funds amounting to Rs 23.161 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that efforts are being made for recovery. Cases of defaulters were sent to judicial magistrate. Reply was not tenable as no recovery was effected as pointed out by audit. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 23.161 million, under intimation to Audit.

[AIR Para: 7, 8]

### **1.3.2.3 Loss to Government due to non-auction of shops – Rs16.860 million**

According to Rule 16 (1) (a) (b) read with Rule (9) (2) of Punjab Local Government (property) Rules 2003, the immovable property may be leased out in a manner prescribed i.e. the immovable property shall be given on lease through competitive bidding. The period of such lease shall be up to five years at a time. Further, according to Rule 4(a) and (d) of Punjab local Government (property) Rules 2003, the Manager shall take as much care of the Property entrusted to him as a man of ordinary prudence would, under similar circumstances, take of his own property of like nature, ensure that the rented property fetches the maximum rent.

Tehsil Municipal Administration Chichawatni did not recover / enhance or re-auction the shops since long resulting in non-recovery of revenue of Rs16.860 million up to the Financial Year 2015-16 as detailed below:

(Rupees in million)

| Sr. No. | Location of TMA shops and shop No.        | No. of shops on which Illegal construction was made | Total No. of storeys constructed | Approximate least rent of all floor | Period of recovery       | Total Amount of recovery |
|---------|---|---|----------------------------------|-------------------------------------|--------------------------|--------------------------|
| 1       | College Road 08,09,10, 174, 175, 176,177, | 7   | Four storeys                     | 0.020                               | 01.07.2015 to 30.06.2016 | 1.680                    |

| Sr. No.      | Location of TMA shops and shop No.  | No. of shops on which Illegal construction was made | Total No. of storeys constructed | Approximate least rent of all floor | Period of recovery                    | Total Amount of recovery |
|--------------|---|---|----------------------------------|-------------------------------------|---------------------------------------|--------------------------|
| 2            | College Road shop No. 5,6,7 and fire brigadeshop No.05  | 4   | Triple storeys                   | 0.015                               | 01.07.2015 to 30.06.2016 ( 12 months) | 0.720                    |
| 3            | College Road shop No. 02,3,13,to 16,29,30,39,42,48, 58, 59 ,61 ,67 ,68 ,74,7576 to 79, 83, 86 to 88, 90 to 92, 98,100 to 104, 123 to128 , 130, 141 to 1444 ,146 ,147 ,159 ,160 ,163 ,164 ,167,168,174 to 179, 182 to 186, 200, 201,210,220 and 1 to 4 fire brigade              | 68  | Double storey                    | 0.010                               | 01.07.2015 to 30.06.2016 ( 12 months) | 8.160                    |
| 4            | Okanwala Road (East) shop No(s) 7,8,9,11 to 13, 16 to 18 22 to 25, 55 to 62, 65 to 68,72,73, 79 to 81 84,85 89 to 103,107, 108 ,110 to 113, 117, 123 to 124 , 126 to 134, 140 to145, 147 ,149, 156 to 163, 169, 171 to 179 187 , 188,196, 197 203 to 206, 215,224,227,229 & 230 | 105   | Double storey                    | 0.005                               | 01.07.2015 to 30.06.16 ( 12 months)   | 6.300                    |
| <b>Total</b> |   |   |                                  |                                     |                                       | <b>16.860</b>            |

Audit is of the view that due to weak internal controls, tenants had constructed multi storey buildings without payment of rent of such buildings and no agreement had been made with the tenants for the prescribed period of five years for re-auctioning of shops.

Construction of additional storeys on the shops without agreement and payment of rent of shops and non-auction of shops resulted in loss amounting to Rs 16.860 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that bye-laws are being framed to regularize the multistorey and re-auctioning of shops. The reply was not tenable as tenants has constructed multi storey buildings without payment of TMA dues. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault, under intimation to Audit.

[AIR Para: 6]

#### **1.3.2.4 Loss due to establishment of industrial units without prescribed fee - Rs 12.599 million**

According to Rule 60 (1) (d) of Punjab Land Use (Classification, Reclassification and Redevelopment) Rules, 2009, the conversion fee for the conversion of peri-urban area or intercity service area to industrial use shall be five percent of the value of the land as per valuation table or five percent of the average sale price of preceding twelve months of commercial land in the vicinity, if valuation table is not available.

Tehsil Municipal Administration Chichawatni allowed the construction of industrial / commercial buildings within the jurisdiction of TMA during the Financial Year 2015-16 without collection of conversion and map fee amounting Rs 12.559 million. The detail is as under:

(Rupees in million)

| Sr. No. | Name of owner  | Area in Marla | Rate Per Marla | Conversion fee | Map fee | Completion fee | Total |
|---------|--|---------------|----------------|----------------|---------|----------------|-------|
| 1       | Haris Rice mills Near Harrappa Toll plaza Sr. No. 35 | 320           | 0.026          | 0.416          | 0.326   | 0.002          | 0.744 |
| 2       | Ravi cold storage Burewala Road 39/12L Sr. No. 19    | 120           | 0.402          | 2.412          | 0.49    | 0.002          | 2.904 |
| 3       | Oil Mills Okanwala Road Ch. M. Ashraf                | 320           | 0.303          | 4.848          | 0.49    | 0.002          | 5.34  |

| Sr. No.      | Name of owner  | Area in Marla | Rate Per Marla | Conversion fee | Map fee | Completion fee | Total         |
|--------------|--|---------------|----------------|----------------|---------|----------------|---------------|
| 4            | Zafar Cold Storage<br>109/12 L Multan Road<br>Sr. No. 25     | 120           | 0.154          | 0.924          | 0.163   | 0.002          | 1.089         |
| 5            | Ghulam Mohiud Din<br>Cold storage Burewala<br>Road Sr. No. 3 | 120           | 0.037          | 0.222          | 0.49    | 0.002          | 0.714         |
| 6            | Mughal Dairy Farm<br>Okanwala Road Sr. No.                   | 480           | 0.048          | 1.152          | 0.654   | 0.002          | 1.808         |
| <b>Total</b> |  |               |                |                |         |                | <b>12.599</b> |

Audit is of the view that due to weak internal controls, illegal constructions were allowed without collection of conversion and map fee.

Non-collection of prescribed fee resulted in loss to the TMA funds amounting to Rs 12.599 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that mostly cases are highlighted out of the municipal limits and falls in the preview of district council. The reply was not tenable as no recovery was made. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 12.599 million, under intimation to Audit.

[AIR Para: 42]

### **1.3.2.5 Loss due to establishment of housing schemes without conversion fee- Rs 8.141 million**

According to Rule 39 of the Punjab Private Housing Schemes and Land Sub-division Rules, 2010 a developer shall deposit fee for conversion of peri-urban area to scheme use at the rate of one percent of the value of the residential land as per valuation table or one percent of the average sale price of preceding

twelve months of residential land in the vicinity, if valuation table is not available.

Tehsil Municipal Administration Chichawatni did not recover the conversion fee amounting to Rs 8.141 million from the land developers despite they were running the business since long and get transferring the ownership / title to the purchasers. Neither conversion fee was collected/ recovered nor was action taken against the unapproved land sub divisions. The detail of conversion fee calculated at the rate of the valuation table for 2015-16 is as under:

(Rupees in million)

| Sr. No. | Name of owner  | Area in Marla | Rate Per Marla | Value        | Conversion fee @ 1% |
|---------|--|---------------|----------------|--------------|---------------------|
| 1       | Muhammad Ishaq , Muhammad Mushtaq (Al- Raheem Block) | 705           | 0.140          | 98.700       | 0.987               |
| 2       | Azan Town near bypass Chichawatni                    | 1960          | 0.365          | 715.400      | 7.154               |
|         |  |               |                | <b>Total</b> | <b>8.141</b>        |

Audit is of the view that due to weak internal controls, neither proper action was taken nor conversion fee was obtained.

Non-recovery of conversion fee resulted in loss amounting to Rs8.141 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that FIRs were lodged against the owners of colonies without payment of conversion fee. Reply was not tenable as no recovery has been made so far. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 8.141 million, under intimation to Audit.

[AIR Para: 14, 15]

### **1.3.2.6 Less recovery of motorcycle rickshaw stand fee–Rs4.498 million**

According to Rule 76 (1) (2) of PDG and TMA (Budget) Rules, 2003 the primary obligation of the Collecting Officers shall be to ensure that all revenue due is claimed, realized and credited immediately into the local government fund under the proper receipt head and the head of the Offices shall supervise and take corrective measures in respect of the activities of the Collecting Officers.

Tehsil Municipal Administration Chichawatni auctioned motor cycle rickshaw stand on 15.06.2015 for the Financial Year 2015-16 amounting to Rs 4.800 million after detailed survey for assessment of reserve price as well as expected revenue. The lease was cancelled due to agitation and departmental collection was started. The departmental collection for the same period was amounting to Rs 0.302 million and TMA revenue was less recovered amounting to Rs 4.498 million. It was brought to the knowledge of the administration of TMA by Special Branch that TMA staff deputed for collection of rickshaw stand fee, misappropriating the TMA revenue but administration did not investigate and filed the application.

Audit is of the view that due to weak internal controls, less fee was deposited.

Less deposit of fee resulted in loss to the TMA funds amounting to Rs 4.498 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that lease was cancelled due to strike /road blockage by motorcycle rickshaw holders and reduction of parking fee. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 4.498 million, under intimation to Audit.

[AIR Para: 9]

### 1.3.3 Internal Control Weaknesses

#### 1.3.3.1 Non-obtaining of security plots for development of housing scheme—Rs225.820 million

According Rule 46(6) (a) (b)(c) of Punjab Private Housing Schemes and Land Sub-division Rules, 2010, a Tehsil Municipal Administration shall, prior to issuance of approval for sub-division, require a developer to submit a transfer deed in the light of Form B for free of cost transfer to a Tehsil Municipal Administration area reserved for road /open space. Further, according Rule 17 (1) (f) (i)(ii) of Punjab Private Housing Schemes and Land Sub-division Rules, 2010, a Tehsil Municipal Administration shall, prior to issuance of sanction for scheme, require a developer to submit mortgage deed, in accordance with form C, twenty percent for housing scheme and ten percent for farm housing scheme of saleable area as security for completion of development works; or a performance bond, in accordance with form D and D1, consisting of a performance agreement and a bank guarantee respectively and the amount of bank guarantee shall be equivalent to total cost of development works.

Tehsil Municipal Administration Chichawatni approved the housing scheme and land sub divisions but security plots / performance bond /transfer deed for land amounting to Rs225.820 million was not obtained and mortgage deed was not executed with the owners. Detail of schemes approved and value of the land liable to be transferred to TMA was computed according to valuation table is as under:

(Rupees in million)

| Sr. No.      | Name of scheme                   | Total area in Kanal | Area 6%and 20% in Marla | Rate  | Amount         |
|--------------|----------------------------------|---------------------|-------------------------|-------|----------------|
| 1            | Khalid Mahmud / Ideal Canal View | 98K                 | 120 -17                 | 0.245 | 33.565         |
| 2            | Muhammad Altaf / Abubakar Block  | 98K                 | 120-17                  | 0.245 | 33.565         |
| 3            | Muhammad Akram / Zikriya Block   | 98K                 | 120 -17                 | 0.245 | 33.565         |
| 4            | Muhammad Niaz / Sidra Block      | 98K                 | 120-17                  | 0.245 | 33.565         |
| 5            | Model Town Housing Scheme        | 218K                | 860-12                  | 0.105 | 91.560         |
| <b>Total</b> |                                  |                     |                         |       | <b>225.820</b> |



Audit is of the view that due to weak internal controls, performance bond/ security plots were not obtained.

Non-obtaining of security plots resulted in placing the public money at risk and loss of Rs 225.820 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that in most of the cases pointed out by audit the transfer deed has been obtained prior to approval of map and in rest of the cases the maps / building plans are under process. Reply was not tenable as no documentary evidence in support of reply was produced moreover; in certain cases the transfer deed was not available. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault, under intimation to Audit.

[AIR Para: 23, 55]

### **1.3.3.2 Non-allocation of plots for low income group–Rs61.425 million**

According to Rule 10(2)(j) read with Rule 20 (1)(2)(3) of the Punjab Private Housing Schemes and Land Sub-division Rules, 2010, a twenty percent of the plots in a housing scheme shall be reserved /planned for plots upto five marlas for low income group and the plots reserved for low income group shall be allotted on the basis of first-come-first-serve, the payment of plot shall be recovered in one year through equal monthly installments and the plot shall not be sold out by the first occupant before expiry of a period of five years.

Tehsil Municipal Administration Chichawatni issued the approval to the private housing scheme during the Financial Year 2015-16 without obtaining the allocation of plots for low income group amounting to Rs 61.425 million. The detail is as under:

(Rupees in million)

| Total area (Marla) | Plots area (Marla) | Area for LIG (Marla) | Rate per Marla | Amount |
|--------------------|--------------------|----------------------|----------------|--------|
| 4,361              | 2,921              | 585                  | 0.105          | 61.425 |

Audit is of the view that due to weak internal controls, scheme was approved without obtaining the allocation of plots for low income group.

Non-allocation of plots for low income group amounting to Rs 61.425 million resulted in violation of rules.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that sufficient area was earmarked for low income group. The reply was not tenable as no documentary evidence was provided in support of reply. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides allocation of plots for low income groups under rules, under intimation to Audit.

[AIR Para: 60]

### **1.3.3.3 Loss due to less assessment of conversion fee – Rs 14.911 million**

According to Rule 39 of the Punjab Private Housing Schemes and Land Sub-division Rules 2010, a developer shall deposit fee for conversion of peri-urban area to scheme use at the rate of one percent of the value of the residential land as per valuation table or one percent of the average sale price of preceding twelve months of residential land in the vicinity, if valuation table is not available. Further, according to Rule 60 (1) (a) of Punjab Land Use (Classification, Reclassification and Redevelopment) Rules, 2009, the conversion fee for the conversion of a residential, industrial, peri-urban area or intercity service area to commercial use shall be as under:

| <b>Value of land as per valuation table</b>   | <b>Conversion fee</b> |
|---|-----------------------|
| Less than one million rupees                  | 5%                    |
| From one million rupees to ten million rupees | 10%                   |
| More than ten million rupees                  | 20%                   |

Tehsil Municipal Administration Chichawatni recovered less conversion fee amounting to Rs 14.911 million during 2015-16 by less assessment of price of land converted into residential area when compared with the rate of area where the property was situated. **Annex-O**

Audit is of the view that due to weak internal controls, less conversion fee was assessed.

Less assessment of conversion fee resulted in loss to TMA funds amounting to Rs 14.911 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer did not submit any reply. Despite repeated requests, DAC meeting The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that the rates applied by audit are far above than the applicable rates however, efforts are being made to recover the actually recoverable dues. The reply was not tenable as no proper evidence in support of reply was produced. Moreover, no recovery was made from all pointed out cases. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 14.911 million, under intimation to Audit.

[AIR Para: 12, 13, 16, 17, 18, 22, 53]

#### **1.3.3.4 Loss due to construction of commercial buildings without conversion fee- Rs10.064 million**

According to the Rule 60 (1) (a) (b) (c) of the Notification No.SOR (LG)38-18/2009 dated 27<sup>th</sup> June , 2009 Punjab Land Use (Classification, Reclassification and Redevelopment) Rules, 2009 fee for conversion of Residential area to commercial, industrial and educational institution area to residential as notified vide notification No. SOR(LG) 38-18 /2009- P dated 6<sup>th</sup> June, 2012 the conversion fee for the conversion of a residential , industrial, pre urban area or intercity service area to commercial use shall be as under:

| <b>Value of land as per valuation table</b> | <b>Conversion fee</b> |
|---|-----------------------|
| Less than one million                       | 5%                    |
| From one million to ten million             | 10%                   |
| More than ten million rupee                 | 20%                   |

Provided that in case of non-availability of valuation table, the value of the land shall be as per average sales price of the preceding twelve months of residential land in the vicinity.

Tehsil Municipal Administration Chichawatni allowed the construction of commercial buildings without collection of conversion and map fee amounting to Rs 10.064 million within the jurisdiction of TMA during the Financial Year 2015-16. **Annex-P**

Audit is of the view that due to weak internal controls, conversion and map fees were not collected.

Non- recovery of conversion and map fees resulted in loss amounting to Rs10.064 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that the rates applied by audit are far above than the applicable rates however, efforts are being made to recover the actually recoverable dues. The reply was not tenable as no proper evidence in support of

reply was produced. Moreover, no recovery was made from all pointed out cases. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 10.064 million, under intimation to Audit.

[AIR Para:28, 40, 41, 59]

### **1.3.3.5 Loss due to collection of conversion fee of less area – Rs 1.758 million**

According to the Rule 60(1) (a) (b) (c) of the Notification No.SOR (LG)38-18/2009 dated 27<sup>th</sup> June, 2009 Punjab Land Use (Classification, Reclassification and Redevelopment) Rules, 2009 fee for conversion of Residential area to commercial, industrial and educational institution area to residential as notified vide notification No. SOR(LG) 38-18 /2009- P dated 6<sup>th</sup> June, 2012 the conversion fee for the conversion of a residential, industrial, pre urban area or intercity service area to commercial use shall be as under:

| <b>Value of land as per valuation table</b> | <b>Conversion fee</b> |
|---|-----------------------|
| Less than one million                       | 5%                    |
| From one million to ten million             | 10%                   |
| More than ten million rupee                 | 20%                   |

Provided that in case of non-availability of valuation table, the value of the land shall be as per average sales price of the preceding twelve months of residential land in the vicinity.

Tehsil Municipal Administration Chichawatni collected less conversion fee amounting to Rs 1.758 million during the Financial Year 2015-16 for conversion of residential land for commercial plaza. Audit physically verified the area and found that conversion fee was collected only of 40 Marla whereas the area of commercial building was 60 Marla and fees for 20 Marla were not recovered to oblige the owner. Mr. Tanweer Hussain filed application for approval of commercial map of 15 Marla already in commercial use. But as per

Fard Malkiyat, 7 Marla land was residential and remaining 8 Marla was already commercial. He filed suit for non-approval due to non-payment of commercialization fee which he withdrew later on but TO (P&C) did not collect the conversion fee. The detail is as under:

(Rupees in million)

| Sr. No.      | Name of institution                   | Area commercialized (Marla) | Actual area (Marla) | Less area (Marla) | Rate  | Value | Amount to be recovered @ 10% |
|--------------|---------------------------------------|-----------------------------|---------------------|-------------------|-------|-------|------------------------------|
| 1            | Amer Abbas By pass Chichawatni 39/12L | 40                          | 60                  | 20                | 0.365 | 7.300 | 1.460                        |
| 2            | Tanweer Hussain Block 7               | 8                           | 15                  | 7                 | 0.425 | 2.975 | 0.298                        |
| <b>Total</b> |                                       |                             |                     |                   |       |       | <b>1.758</b>                 |

Audit is of the view that due to weak internal controls, less area was applied for computation of conversion fee.

Collection of conversion fee of less area resulted in loss amounting to Rs 1.758 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that concrete efforts were made for recovery of TMA dues in case of property of Chichawatni by-pass 38/12L however, now it falls under the jurisdiction of district council only one installment was pending but the entire record handed over to district council. Moreover, in case of block 7 property no conversion fee is applicable. Reply was not tenable as no recovery of TMA dues were credited to TMA fund. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 1.758 million, under intimation to Audit.

[AIR Para: 19, 58]

### **1.3.3.6 Non deposit of Sales Tax – Rs 1.279 million**

According to Para 2 (1) (4) of the SRO 660(I) /2007 dated 30<sup>th</sup> June 2007, the sales tax so deducted shall be deposited by the withholding agent in the designated branch of National Bank of Pakistan under Head of Account “B02341-Sales Tax” on sales tax return-cum-payment challan in the form set out at Annexure to these rules, by 15<sup>th</sup> of the month following the month during which payment has been made to the supplier, Provided that a single return-cum-challan can be filed in respect of all purchases for which the payment has been made in a month, Provided further that in case the withholding agent, is also registered under the Sales Tax Act, 1990, with respect to the taxable supplies.

Tehsil Municipal Administration Chichawatni made payments to the contractors during the Financial Year 2015-16 for supply of stores, repair, and purchase of machinery and deducted Sales Tax amounting to Rs 1.279 million but did not deposit in the Government treasury. No proof of deposit was provided for verification.

Audit is of the view that due to weak internal controls, sales tax was not deposited.

Non-deposit of sales tax resulted in loss amounting to Rs 1.279 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that sales tax was deposited in the Government exchequer. The reply was not tenable as no documentary proof in support of reply was produced. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides production of record to Audit for verification.

[AIR Para: 32]

### **1.3.3.7 Non deposit of Income Tax–Rs1.029 million**

According to Rule 43(b) of the Income Tax Rules,2002 as required under Section 160 and under the Sixth Schedule to the ordinance the tax collected or deducted under Division II or Division III of Part V of Chapter X of the Ordinance, Chapter XII of the Ordinance or Sixth Schedule to the Ordinance shall be paid to the Commissioner by way of credit to the Federal Government, where the tax has been collected or deducted by a person other than the Federal Government or a Provincial Government, by remittance to the Government Treasury or deposit in an authorized branch of the State Bank of Pakistan or the National Bank of Pakistan, within seven days from the end of each week ending on every Sunday.

Tehsil Municipal Administration Chichawatni allowed the payment of contractors/ suppliers during the Financial Year 2015-16 and deducted the income tax of Rs 1.029 million but not deposited in the Government treasury as no proof was provided for verification.

Audit is of the view that due to weak internal controls, income tax was not deposited.

Non-deposit of income tax resulted in loss amounting to Rs 1.029 million.

The matter was reported to the Chief Officer / PAO in January, 2017. The Chief Officer replied that sales tax was deposited in the Government exchequer. The reply was not tenable as no documentary proof in support of reply was produced. Despite repeated requests, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides production of record to Audit for verification.

[AIR Para: 33]



## **Annex**

**Annex-A****Part-I****Memorandum for Departmental Accounts Committee Paras Pertaining to  
Audit Year 2016-17**

(Rupees in million)

| Name of TMA | Sr. No | AIR Para No. | Subject   | Amount | Nature                        |
|-------------|--------|--------------|---|--------|-------------------------------|
| TMA Sahiwal | 1      | 1            | Double drawl on account of purchase of POL and shopper bags               | 0.397  | Irregularity & Non Compliance |
|             | 2      | 6            | Unjustified payment of carriage of bitumen                                | 0.192  | Irregularity & Non Compliance |
|             | 3      | 7            | Excess payment than schedule of rate                                      | 0.133  | Irregularity & Non Compliance |
|             | 4      | 9            | Excess payment due to excess rate charged in purchase of crush            | 0.750  | Irregularity & Non Compliance |
|             | 5      | 10           | Unjustified payment of social security benefit                            | 0.332  | Irregularity & Non Compliance |
|             | 6      | 11           | Excess payment due to use of excess size of bore in tube well             | 0.201  | Irregularity & Non Compliance |
|             | 7      | 12           | Unjustified payments of visit of prime minister at Qadir Abad power plant | 9.100  | Irregularity & Non Compliance |
|             | 8      | 15           | Unjustified payment of rent of two generator at each Ramzan Bazar         | 0.752  | Irregularity & Non Compliance |
|             | 9      | 16           | Doubtful payment of pay and allowances to sanitation staff                | 0.819  | Internal control weakness     |
|             | 10     | 18           | Unjustified payment of contractor profit and carriage charges             | 0.168  | Irregularity & Non Compliance |
|             | 11     | 19           | Excess payment due to charging of excess rate charged in different work.  | 0.358  | Irregularity & Non Compliance |
|             | 12     | 21           | Unjustified payments during Ramzan Bazaar                                 | 0.919  | Irregularity & Non Compliance |
|             | 13     | 26           | Non-recovery of sale tax by the TMO                                       | 0.390  | Performance                   |

| Name of TMA | Sr. No | AIR Para No. | Subject   | Amount | Nature                        |
|-------------|--------|--------------|---|--------|-------------------------------|
|             | 14     | 28           | Unjustified payment of utility bills of camp office of administrator and TMO          | 0.202  | Irregularity & Non Compliance |
|             | 15     | 29           | Less recovery of map fees   | 0.313  | Performance                   |
|             | 16     | 34           | Excess rate charged in P/laying floor of approved tiles                               | 0.109  | Irregularity & Non Compliance |
|             | 17     | 37           | Unjustified excess rate charged in purchases  | 0.126  | Irregularity & Non Compliance |
|             | 18     | 41           | Unjustified payment of pay and allowance  | 1.417  | Irregularity & Non Compliance |
|             | 19     | 42           | Non maintenance of log book of vehicle and road rollers                               | 2.428  | Internal control weakness     |
|             | 20     | 43           | Doubtful drawl of P.O.L for vehicle and encroachment truck                            | 1.369  | Irregularity & Non Compliance |
|             | 21     | 46           | Unjustified payment of conveyance allowance to employee residing within duty premises | 0.330  | Irregularity & Non Compliance |
|             | 22     | 48           | Unjustified allotment of shop/land of Government at Bus stand                         | 10.000 | Internal control weakness     |
|             | 23     | 49           | Non recovery of house rent and conveyance allowance                                   | 0.131  | Performance                   |
|             | 24     | 50           | Unjustified payment of pay and allowance  | 0.674  | Irregularity & Non Compliance |
|             | 25     | 52           | Unjustified grant of ex- Pakistan leave and undue payment of pay and allowances       | 0.092  | Irregularity & Non Compliance |
|             | 26     | 54           | Irregular expenditure on hiring of CCTV cameras                                       | 0.352  | Irregularity & Non Compliance |
|             | 27     | 55           | Unjustified payment of Advertisement charges  | 0.084  | Internal control weakness     |
|             | 28     | 56           | Less deduction of income tax  | 0.232  | Internal control weakness     |
|             | 29     | 57           | No recovery of sale tax by the TMO  | 0.788  | Internal                      |

| Name of TMA            | Sr. No | AIR Para No. | Subject  | Amount  | Nature                        |
|------------------------|--------|--------------|--|---------|-------------------------------|
|                        |        |              | Office   |         | control weakness              |
|                        | 30     | 60           | Excess issue of crush for maintenance of road (Patch work)   | 0.521   | Internal control weakness     |
|                        | 31     | 61           | Excess rate charged in purchase and saw charges of wood  | 0.100   | Irregularity & Non Compliance |
|                        | 32     | 62           | Unjustified payment on account of purchase of wood   | 0.031   | Irregularity & Non Compliance |
|                        | 33     | 63           | Irregular purchase of tyres and batteries of tractor   | 0.118   | Irregularity & Non Compliance |
|                        | 34     | 64           | Non re-auction of shops at Kameer  | 0.065   | Internal control weakness     |
|                        | 35     | 65           | Unjustified payment of pay and allowance to sanitary worker  | 0.206   | Irregularity & Non Compliance |
|                        | 36     | 67           | Unjustified payment of pension contribution  | 0.096   | Irregularity & Non Compliance |
|                        | 37     | 68           | Unjustified payment of pay and allowance ,arrear bills, overtime allowance and leave encashment to retired staff | 75.105  | Irregularity & Non Compliance |
|                        | 38     | 69           | Unjustified payment on account of non-schedule items in boring of tube well                                      | 0.540   | Irregularity & Non Compliance |
| <b>TMA Chichawatni</b> | 39     | 1            | Non-reconciliation of receipts of TMA  | 0.869   | Internal control weakness     |
|                        | 40     | 2            | Non-reconciliation of receipts of TMA  | 0.884   | Internal control weakness     |
|                        | 41     | 3            | Non-reconciliation of expenditures of TMA  | 257.293 | Internal control weakness     |
|                        | 42     | 4            | Expenditure in over & above the budget allocation  | 1.753   | Irregularity & Non Compliance |
|                        | 43     | 5            | Non-maintenance of separate head of  | 16.539  | Irregularity & Non            |

| Name of TMA | Sr. No | AIR Para No. | Subject  | Amount | Nature                        |
|-------------|--------|--------------|--|--------|-------------------------------|
|             |        |              | account of conversion fee  |        | Compliance                    |
|             | 44     | 10           | Loss to Government due to non-notification of adda fee           | 3.968  | Irregularity & Non Compliance |
|             | 45     | 11           | Loss to Government due to non-monitoring of adda fee             | 5      | Internal control weakness     |
|             | 46     | 24           | Irregular expenditure on repair of vehicles                      | 0.243  | Irregularity & Non Compliance |
|             | 47     | 25           | Irregular expenditure on repair of vehicles                      | 0.174  | Irregularity & Non Compliance |
|             | 48     | 27           | Irregular award of work of Development Schemes                   | 3.404  | Irregularity & Non Compliance |
|             | 49     | 29           | Illegal sales of plots in unapproved housing schemes             | 12.825 | Internal control weakness     |
|             | 50     | 30           | Unjustified expenditure on repair and purchases of stores        | 0.452  | Irregularity & Non Compliance |
|             | 51     | 31           | Illegal Construction of Building without approval of map         | 0.299  | Internal control weakness     |
|             | 52     | 34           | Uneconomical expenditure by splitting up to avoid advertisement  | 0.195  | Irregularity & Non Compliance |
|             | 53     | 35           | Irregular /Unjustified purchase of panaflexes and excess payment | 0.297  | Irregularity & Non Compliance |
|             | 54     | 36           | Less imposition of penalty due to late completion of scheme      | 0.325  | Irregularity & Non Compliance |
|             | 55     | 37           | Doubtful payments on repair of transformers                      | 0.696  | Irregularity & Non Compliance |
|             | 56     | 38           | Doubtful payment on repair of electric motors                    | 0.658  | Irregularity & Non Compliance |
|             | 57     | 39           | Exorbitant higher rates for purchase of bamboo                   | 0.123  | Irregularity & Non Compliance |
|             | 58     | 43           | Unjustified consumption of POL in generator and peter engine     | 0.284  | Irregularity & Non            |

| Name of TMA | Sr. No | AIR Para No. | Subject  | Amount | Nature                        |
|-------------|--------|--------------|--|--------|-------------------------------|
|             |        |              |  |        | Compliance                    |
|             | 59     | 45           | Exorbitant higher rates for purchase of tyres                          | 0.094  | Irregularity & Non Compliance |
|             | 60     | 46           | Loss to Government due to application of less rates for TTIP           | 0.155  | Internal control weakness     |
|             | 61     | 47           | Exorbitant higher rates for purchase of sullage pump                   | 0.17   | Irregularity & Non Compliance |
|             | 62     | 48           | Doubtful expenditures on plantation without any stock entry            | 0.3    | Irregularity & Non Compliance |
|             | 63     | 49           | Unjustified expenditures on repair of manholes                         | 0.198  | Irregularity & Non Compliance |
|             | 64     | 50           | Non-vacation of Encroached state land worth                            | 3.06   | Internal control weakness     |
|             | 65     | 51           | Unjustified expenditure on video coverage and mobile generators        | 0.154  | Internal control weakness     |
|             | 66     | 52           | Non-availability of stock entry and proof of issuance                  | 0.131  | Internal control weakness     |
|             | 67     | 54           | Loss to Government due to payment of conveyance allowance during leave | 0.064  | Irregularity & Non Compliance |
|             | 68     | 56           | Non-collection of proof of deposit of sales tax                        | 0.134  | Performance                   |
|             | 69     | 61           | Improper maintenance of death / birth record                           | -      | Irregularity & Non Compliance |
|             | 70     | 62           | Uneconomical expenditure without advertisement and excess payment      | 0.313  | Irregularity & Non Compliance |

**Part-II**

**Memorandum for Departmental Accounts Committee Paras not attended in  
Accordance with the Directives of DAC Pertaining to Audit Year 2015-16**

**(Rupees in million)**

| <b>Name of TMA</b> | <b>Sr. No</b> | <b>Para No.</b> | <b>Subject</b>   | <b>Amount</b> | <b>Nature</b>                     |
|--------------------|---------------|-----------------|--|---------------|-----------------------------------|
| TMA Sahiwal        | 1             | 7               | Non recovery of Government dues inquiry thereof  | 0.093         | Performance                       |
|                    | 2             | 11              | Loss to TMA fund due to payment of high rates recovery thereof   | 0.072         | Internal Control & non compliance |
|                    | 3             | 13              | Irregular imposition of penalty and defective time extension beyond original work period inquiry thereof                                     | 0.304         | Internal Control & non compliance |
|                    | 4             | 14              | Loss to TMA fund by payment of excess rates of panaflex banners on prime minister's visit to Sahiwal Coal-Fired Power Plant recovery thereof | 0.911         | Internal Control & non compliance |
|                    | 5             | 16              | Irregular execution of work by splitting to avoid the tender process   | 0.692         | Irregularity & Non Compliance     |
|                    | 6             | 20              | Irregular expenditure on hiring of CCTV cameras recovery thereof   | 0.824         | Internal Control & non compliance |
|                    | 7             | 22              | Excess quantities paid in bills as compare to work done at site recovery   | 0.371         | Internal Control & non compliance |
|                    | 8             | 26              | Irregular purchase of crushed stone for TMA store  | 0.859         | Internal Control & non compliance |
|                    | 9             | 30              | Short recovery of cost of land and development charges   | 0.216         | Internal Control & non compliance |
|                    | 10            | 31              | Loss to Govt. due to deterioration of un-serviceable Govt. vehicles, machinery & equipment   | 10            | Internal Control & non compliance |
|                    | 11            | 32              | Loss to Govt. due to non-deduction and deposit of Government Taxes besides concealment of deposit proof inquiry thereof                      | -             | Irregularity & Non Compliance     |
| TMA Chichawatni    | 12            | 2               | Irregular sanction of map of commercial shops of Mr. Faisal S/O Muhammad Iftikhar Hussain and recovery                                       | 0.105         | Internal Control & non compliance |
|                    | 13            | 5               | Illegal construction of Rice mill on by pass road Chichawatni and recovery (Zafar Iqbal etc.;  | 0.538         | Internal Control & non compliance |
|                    | 14            | 10              | Recovery on account of excess rate charged for purchase of diesel/petrol from the rate given on website of petrol pump                       | 0.236         | Internal Control & non compliance |

| Name of TMA | Sr. No | Para No. | Subject   | Amount | Nature                            |
|-------------|--------|----------|---|--------|-----------------------------------|
|             | 15     | 14       | Less recovery of income tax   | 0.240  | Internal Control & non compliance |
|             | 16     | 15       | Recovery on account of less recovery of 1% TMA registration fee   | 0.158  | Internal Control & non compliance |
|             | 17     | 17       | Recovery on account of undue charge of rate of white wash.(work white washing color washing weather shield Eid Gah , parks road dividers urban area Chichawatni | 0.224  | Internal Control & non compliance |
|             | 18     | 18       | Non recovery of rent of educator school Chichawatni.  | 0.837  | Internal Control & non compliance |
|             | 19     | 26       | Non recovery of rent of different properties of Chichawatni   | 0.804  | Performance                       |
|             | 20     | 27       | Non recovery of conveyance allowance from the employee residing in TMA house in office and payment of conveyance on leave                                       | 0.209  | Irregularity & Non Compliance     |
|             | 21     | 29       | Less deposit of conversation fee by Punjab college by pass road Chichawatni   | 0.258  | Internal Control & non compliance |
|             | 22     | 30       | Non recovery of electricity charges and other expenditure incurred in connection with cattle market from the cattle management company                          | 0.695  | Irregularity & Non Compliance     |
|             | 23     | 32       | Irregular execution of work painting of Eidgah parks road dividers urban area Chichawatni   | 0.696  | Internal Control & non compliance |
|             | 24     | 35       | Doubtful enlistment/ renewal of contractors   | 0.180  | Internal Control & non compliance |
|             | 25     | 36       | Irregular construction of temporary toilet blocks   | 0.253  | Internal Control & non compliance |
|             | 26     | 37       | Recovery on account of less recovery of shrinkage charges in different works of TMA.  | 0.364  | Internal Control & non compliance |
|             | 27     | 38       | Loss to TMA due to less self- recovery of car parking stands fees.  | 0.328  | Internal Control & non compliance |
|             | 28     | 39       | Recovery on account of unjustified payment of circular masonry in different works   | 0.098  | Irregularity & Non Compliance     |
|             | 29     | 40       | Loss to government due to non- auction of car parking stand, rehri stand and motor cycle stand  | 0.500  | Performance                       |
|             | 30     | 42       | Doubtful payment on account of repair of main hole and providing main hole covers   | 0.400  | Internal Control & non compliance |



| Name of TMA | Sr. No | Para No. | Subject   | Amount | Nature                            |
|-------------|--------|----------|---|--------|-----------------------------------|
|             | 31     | 44       | Recovery on account of penalty for non-completion of work construction of P.C.C at 3 Marla housing scheme | 0.050  | Internal Control & non compliance |
|             | 32     | 45       | Recovery in construction of different work of TMA Chichawatni.  | 0.234  | Internal Control & non compliance |
|             | 33     | 46       | Recovery in lying of soling on link road Chak No. 112/7-R.  | 0.118  | Internal Control & non compliance |
|             | 34     | 47       | Irregular expenditure without advertisement on PPRA'S Website   | 0.179  | Irregularity & Non Compliance     |
|             | 35     | 50       | Recovery on account of less recovery of 1 % TTIP tax on immovable property of 93/12-L                     | 0.302  | Internal Control & non compliance |
|             | 36     | 52       | Irregular Payment of rent of different items Rs.1.390 million.  | 1.390  | Internal Control & non compliance |
|             | 37     | 55       | Non-availability of whereabouts of panaflex   | 0.978  | Internal Control & non compliance |
|             | 38     | 56       | Excess rate charged in purchase of tyres, tubes and other spare parts of tractors                         | 0.217  | Internal Control & non compliance |
|             | 39     | 58       | Unjustified purchase of lime  | 0.166  | Internal Control & non compliance |
|             | 40     | 59       | Non entry of P.O.L in the log book  | 0.296  | Irregularity & Non Compliance     |
|             | 41     | 60       | Irregular expenditure without advertisement on PPRA'S website   | 0.395  | Irregularity & Non Compliance     |
|             | 42     | 65       | Unjustified drawl of P.O.L by the T.O.R for encroachment  | 0.358  | Internal Control & non compliance |

## TMAs of District Sahiwal

### Budget and Expenditure Statement for Financial Year 2015-16

TMA Sahiwal

(Rupees in million)

| Description            | Budget          | Actual          | Excess (+) / Saving (-) | (%) Saving |
|------------------------|-----------------|-----------------|-------------------------|------------|
| Salary                 | 254.475         | 252.437         | -2.038                  | -1%        |
| Non Salary             | 229.922         | 207.097         | -22.825                 | -10%       |
| Development            | 82.577          | 72.532          | -10.045                 | -12%       |
| Revenue                | 495.817         | 495.817         | -                       | 0%         |
| <b>Total</b>           | <b>1,062.79</b> | <b>1,027.88</b> | <b>-</b>                | <b>-</b>   |
| <b>TMA Chichawatni</b> |                 |                 |                         |            |
| Description            | Budget          | Actual          | Excess (+) / Saving (-) | (%) Saving |
| Salary                 | 204.300         | 204.705         | 0.405                   | 0%         |
| Non Salary             | 66.500          | 52.588          | -13.912                 | -21%       |
| Development            | 26.000          | 23.569          | -2.431                  | -9%        |
| Revenue                | 282.700         | 258.82          | -23.88                  | -8%        |
| <b>Total</b>           | <b>579.500</b>  | <b>539.682</b>  | <b>-</b>                | <b>-</b>   |

**Annex-C**

**[Para 1.2.1.1]**

**Nonproduction of consumption record - Rs 2.686 million**

**(Rupee in million)**

| <b>Vr. No. and month</b> | <b>Nature of supply</b>   | <b>Qty. purchased</b>               | <b>Amount</b> |
|--------------------------|---|-------------------------------------|---------------|
| 204 for 7/15             | Shopping bags 1 Kilo and 2 kilo   | 500 K.G                             | 0.225         |
| 179 for 7/15             | Phenyl 50, wiper 6 nos., towel for waste 10 Kilo, and plastic pipe 120 feet | Different                           | 0.026         |
| 303 for 6/16             | Shopping bags 1 Kilo and 2 kilo   | 850 K.G of 2 K.G & 450 K.G of 1 K.G | 0.618         |
| 330 for 6/16             | Shopper bags 1 Kilo and 2 kilo  | 513 K.G of 2 K.G                    | 0.244         |
| 488 for 6/16             | Supply of different items detailed in bill                                  | Different                           | 0.341         |
| 489 for 6/16             | Supply of 460 basket @ 450 each   | 460                                 | 0.207         |
| -do-                     | Supply of 378 basket Shehtoot @ 250 each                                    | 378                                 | 0.005         |
| -do-                     | Phenyl @ 225 each   | 427                                 | 0.096         |
| -do-                     | Badges for servant  | 165                                 | 0.025         |
| 516 for 6/16             | Finis oil with pump @ 565 each  | 260                                 | 0.147         |
| 204 for 7/15             | Basket 375 each   | 50                                  | 0.019         |
| 204 for 7/15             | 21 flexes of different size   | 816 sft                             | 0.012         |
| 519 for 6/16             | 346 Nos. flexes of different size + steamers                                | 5,345 sft                           | 0.418         |
| 258 for 7/15             | 106 Nos. flexes   | 3,300 sft                           | 0.080         |
| 266 for 7/15             | Flexes  | Different                           | 0.065         |
| 279 for 8/15             | Flexes  | Different                           | 0.057         |
| 92 for 10/15             | Flexes  | Different                           | 0.017         |
| 176 for 8/15             | Frame for rate list   | 29 sets                             | 0.044         |
| 278 for 8/15             | 70 Nos. flag 5' x 3'  | 70 Nos.                             | 0.042         |
| <b>Total</b>             |   |                                     | <b>2.686</b>  |

**Annex-D****[Para 1.2.2.1]****Irregular payment of pay and allowances – Rs 75.105 million****(Rupees in million)**

| <b>Name of section</b> | <b>Period</b>  | <b>Total payment of pay and allowances.</b> |
|------------------------|--|---|
| Works branch           | 6/15 to 6/16   | 3.426                                       |
| -do-                   | Honoraria. ( not admissible)   | 0.140                                       |
| -do-                   | Khalil Ahmad new appointee   | 0.015                                       |
| P.H.E.D                | 6/15 to 6/16   | 10.171                                      |
| -do-                   | Arrear bill of Rai Abdul Salam   | 0.013                                       |
| -do-                   | Leave encashment Amin Driver.  | 0.160                                       |
| Street wiring          | 6/15 to 6/16   | 1.286                                       |
| -do-                   | Leave encashment Umar S/O Abdul Ghani  | 0.215                                       |
| -do-                   | Arrear of Altaf Hussain Shah   | 0.166                                       |
| Disposal works         | 6/15 to 6/16   | 6.047                                       |
| -do-                   | Over time  | 0.086                                       |
| Water works            | 6/15 to 6/16   | 29.081                                      |
| -do-                   | Leave encashment of M.Yousaf, Mushtaq Ahmad, Ghulam Ghous, M.Saeed Khan, Abdul Ghafoor | 0.133                                       |
| -do-                   | Over time  | 0.347                                       |
| Water carrier          | 6/15 to 6/16   | 4.172                                       |
| Road Gand              | 6/15 to 6/16   | 3.241                                       |
| -do-                   | Over time 10,11/15   | 0.023                                       |
| -do-                   | Arrear of Akbar Beldar   | 0.008                                       |
| Garden                 | 6/15 to 15-08-15   | 3.386                                       |
| Electricity branch     | 6/15 to 6/16   | 1.427                                       |
| Health                 | -do-   | 1.713                                       |
| -do-                   | Over time  | 0.013                                       |
| Fire Brigade           | 6/15 to 6/16   | 8.671                                       |
| -do-                   | Leave encashment of Jalal Din fireman and Abdul Sattar Driver.                         | 0.445                                       |
| -do-                   | Over time  | 0.718                                       |
| <b>Total</b>           |  | <b>75.105</b>                               |

**Annex-E****[Para 1.2.2.2]****Irregular appointment of daily wages staff - Rs 32.838 million  
(Rupees in million)**

| <b>Voucher No. and month</b> | <b>Period of expenditure</b> | <b>Amount</b> |
|------------------------------|------------------------------|---------------|
| 158/July, 2015               | 6/2015                       | 2.278         |
| 163/ July, 2015              | 6/2015                       | 0.032         |
| 250/ July, 2015              | 6/2015                       | 0.018         |
| 219/ August, 2015            | 7/2015                       | 2.454         |
| 158/September, 2015          | 8/2015                       | 2.408         |
| 159/ September, 2015         | 8/2015                       | 0.021         |
| 160/ September, 2015         | 8/2015                       | 0.029         |
| 43/ October, 2015            | 9/2015                       | 1.734         |
| Not noted                    | 10/2015                      | 2.467         |
| 273/ November, 2015          | 11/2015                      | 2.411         |
|                              | 12/2015                      | 1.070         |
| 184/January, 2016            | 12/2015                      | 1.345         |
| 244-45/ January, 2016        | 11,12/2015                   | 0.056         |
| 267/ January, 2016           | 11/2015                      | 0.009         |
| 292/ January, 2016           | 12/2015                      | 0.027         |
| 187/ February, 2016          | 1/2016                       | 2.502         |
| 314/ February, 2016          | 1/2016                       | 0.028         |
| 164/ March, 2016             | 2/2016                       | 2.380         |
|                              | 3/2016                       | 3.802         |
|                              | 4/2016                       | 2.495         |
| 198/May, 2016                | 4/2016                       | 0.040         |
|                              | 5/2016                       | 2.607         |
| 234/June, 2016               | 6/2016                       | 2.625         |
| <b>Total</b>                 |                              | <b>32.838</b> |

**Annex-F**

**[Para 1.2.2.3]**

**Irregular expenditure on repair and maintenance- Rs 15.739 million**

**A. Para No. 30**

**(Rupees in million)**

| <b>Voucher No. and month</b> | <b>Detail of repair</b>          | <b>Amount</b> |
|------------------------------|----------------------------------|---------------|
| 211 for 4/16                 | Repair of 2Nos. submersible pump | 0.625         |
| 223 for 12/15                | Repair of 1 No. road rollers     | 0.368         |
| <b>Total</b>                 |                                  | <b>0.993</b>  |

**B. Para No. 35**

| <b>Voucher No. and month</b>   | <b>Nature of repair</b>                 | <b>Amount</b> |
|--|---|---------------|
| 242/7/15 .187/4, 277/7 183,205 ,243 ,292 ,257-259,321/8 , 129 ,165 ,183 ,184 ,226,227,407, 408,443,445/9, 104 ,105 ,131 ,132,182 ,132,129,176-178/10,160,213/11,318/3, 258, 255 ,257, 258 ,1876/4 ,183 ,193 ,238,240/5,147,150,162,148,255,285,524/6 | Repair of street light                  | 1.587         |
| 183-10   | Repair of vehicle of electricity branch | 0.094         |
| 250-6  | Repair of vehicle of electricity branch | 0.018         |
| 257-7  | Repair of tractor No. 1295              | 0.036         |
| 184-8  | Repair of 1002                          | 0.014         |
| 291-8  | Repair of SLJ-18 Garden                 | 0.018         |
| 243-9  | Repair of tractor SLJ-17                | 0.075         |
| 206-9  | Repair of tractor SLJ 21                | 0.076         |
| 406-9,254/4  | Repair of tractor SLJ1001               | 0.071         |
| 242-9  | Repair of grass cutter                  | 0.019         |
| 99-10  | Repair of tractor SLJ 1294              | 0.099         |
| 230-5  | Repair of tractor / vehicle             | 0.070         |
| 193-10   | Purchase of batteries for road rollers. | 0.081         |
| 214-6  | Repair of tractor road gang             | 0.049         |
| 226-5  | Repair of fire brigade vehicle          | 0.040         |
| 165-6  | Repair of tractor SLJ                   | 0.079         |
| 218-3, 259-4, 159-5, 224-8,318,320-8,97/10   | Repair of disposal Manzoor colony       | 0.455         |

| <b>Voucher No. and month</b>  | <b>Nature of repair</b>                       | <b>Amount</b> |
|---|---|---------------|
| 192-5   | Repair of disposal Harappa city               | 0.160         |
| 225-8   | Repair of disposal fore park                  | 0.029         |
| 138-4   | Repair of signals Tanki Chowk                 | 0.090         |
| 219-6, 272-8, 209-7   | Repair of jeep 2021                           | 0.078         |
| 200,207-4, 184-5  | Repair of disposal small industries.          | 0.083         |
| 210-4, 273-7, 409-9, 405-9, 444-9, 96-10, 303-1, 302-1, 211-4         | Repair of disposal Kaccha Noor Shah           | 0.895         |
| 502-6   | Repair of mechanical sweeper                  | 0.186         |
| 494-6   | Repair of disposal 82-6-R                     | 0.099         |
| 495-6   | Repair of disposal 82-6-R                     | 0.098         |
| 239-3, 225-5, 239-6, 235-6, 98-10, 149-12, 304-1, 178-1, 305-1, 326-3 | Repair of disposal Farid town                 | 0.796         |
| 523-6   | Repair of CCTV camera                         | 0.200         |
| 178-8, 522-6, 173-8   | P/L tuff tiles filtration plant and repair    | 0.250         |
| 249-9   | Repair of office generator.                   | 0.084         |
| <b>Repair carried out by chief officer.</b>                           | Repair of vehicles, machinery etc.            | 6.953         |
| 235-2, 296-8, 268-1, 32-3, 157-5, 158-5                               | Repair of sewerage and peter engine CO Kameer | 0.588         |
| <b>Total</b>  |   | <b>13.470</b> |

**C. Para No. 45**

| <b>Voucher No. and month</b>               | <b>Nature of repair</b>  | <b>Amount</b> |
|--|--|---------------|
| 222,205 for 4/16                           | Repair of tube well & Boring Farid Town                          | 1.944         |
| 155-5/16,311-06/16                         | Repair of tanki tube well Farid town scheme No. 03               | 0.107         |
| 176 for 1/16                               | Shifting of transformer Sharif colony to Farid town              | 0.044         |
| 164 for 11/15                              | Repair of tube well No. 12 Farid town.                           | 0.100         |
| 139 for /16                                | Repair of tanki tube well Farid town scheme No. 03               | 0.049         |
| 191-1/16,530-6/16,201/4,154/5,173/1, 183/2 | Repair of tube well Jahazz ground                                | 2.144         |
| 163 for 6/16                               | Change of load city meter and wire water work Mohalla Farid Ganj | 0.027         |
| 195 for 5/16                               | Repair of water line Ghalla mandi                                | 0.024         |
| 223 for 2/16                               | Replacement of 2 Nos city load meter                             | 0.019         |
| 178 for 3/16                               | Repair of motor of tube well Chand Mari road                     | 0.046         |
| 224 for 5/16                               | Repair of turbine Bhutto Nagar                                   | 0.044         |
| 224 for 6/16                               | Repair of water supply children park Farid town                  | 0.026         |
| 226 for 6/16                               | Repair of water supply lines                                     | 0.025         |
| 185 /6, 442/15,130,101/10,                 | Repair of tank Tariq Bin Ziad colony                             | 0.169         |
| 237 for 2/16                               | Repair of different pipe lines                                   | 0.024         |
| 286-6/16, 182-2/16,148-                    | Repair of transformer f street light near Jamia Rashida          | 0.195         |

| Voucher No. and month  | Nature of repair   | Amount |
|------------------------|--|--------|
| 1/16                   |  |        |
| 175 for 1/16           | Repair of motor Farid town                                     | 0.046  |
| 210 for 3/16           | Supply of water supply to TMA Store.                           | 0.025  |
| 192 for 1/16           | Repair of tube well Kenaan Park                                | 0.077  |
| 323 for 3/16           | Repair of supply lines   | 0.022  |
| 190 for 1/16           | Repair of transformer Fateh Sher colony                        | 0.049  |
| 411 for 9/15           | Repair of tube well tank iFateh Sher colony                    | 0.020  |
| 203-4/16, 236-3/16     | Repair of motor of tube well Bilal colony                      | 0.048  |
| 198 for 4/16           | Repair of starter tanki No. 33 Farid town                      | 0.030  |
| 140 for 4/16,177-2/15  | Repair of motor of turbine of tube well of small industries.   | 0.100  |
| 209 for 3/16           | Replacement of pipes of tanki of Fateh Sher colony             | 0.097  |
| 184-7/15, 223 -8/15    | Repair of fawara at College Chowk                              | 0.045  |
| 183 for 7/15           | Replacement of starter of tube well Sindhi Mohalla             | 0.016  |
| 182 - 7/15, 221 - 8/15 | Replacement of top shaft ,complain of tube well Rehmat Nursery | 0.031  |
| 181,                   | Repair of fawara chowk SP                                      | 0.016  |
| 219 for 7/15           | Repair of water supply line                                    | 0.019  |
| 170 - 8/15, 319-8/15   | Repair of fawara Yadgar  | 0.032  |
| 182- 8/15, 413 9/15    | Repair of motor of tube well stadium chowk Sahiwal             | 0.072  |
| 222-8/15, 177-11/15    | Repair of motor of tube well Inner Ghalla Mandi                | 0.081  |
| 204 for 8/15           | Repair of water supply line                                    | 0.023  |
| 287 for 8/15           | Repair of Motor of InayatIlahi tube well                       | 0.028  |
| 317- 8/15, 412-9/15    | Repair of tube well Saleem park Farid town                     | 0.051  |
| 286-8/15, 252- 8/15    | Repair of fawara of Mazdoor pully                              | 0.000  |
| 174 for 9/15           | Repair of tube well DCO House                                  | 0.022  |
| 241 for 9/15           | Repair of tanki Bhutto Nagar                                   | 0.008  |
| 441-9/15, 158 -11/15   | Repair of tube well No. 02 Tanki Hazoori Park.                 | 0.118  |
| 235 for 11/15          | Repair of water supply line                                    | 0.019  |
| 154 for 11/15          | Repair of motor of disposal of Manzoor colony                  | 0.010  |
| 257 for 11/15          | Purchase of instruments and item for tube well no. 01          | 0.030  |
| 233 for 11/15          | Repair of turbine of Madina Nursery                            | 0.096  |
| 178 for 12/15          | Repair of turbine of Madina Nursery                            | 0.029  |
| 185 for 12/15          | Repair of transformer BhuttoNagar                              | 0.099  |
| 345 for 12/15          | Repair of water supply line Gali No. 05 Farid town             | 0.088  |
| 221 for 12/15          | Repair of starter tube well No. 43                             | 0.018  |
| 194,196 for 1/16,      | Repair of water supply line                                    | 0.037  |
| 155 for 3/16           | P/L of water supply line Pir Bukhari Road                      | 0.264  |
| 290 for 8/15           | Repair of sewerage line Muhammadi                              | 0.100  |
| 253 for 8/15           | Repair of R.C.C sewer line 12” dia Gali Alf-I Sani school      | 0.100  |



| <b>Voucher No. and month</b>           | <b>Nature of repair</b>                          | <b>Amount</b> |
|--|--|---------------|
| 414 for 9/15                           | Repair of tube well Jahazz ground Jamia Faridia  | 0.061         |
| 318 for 12/15                          | Repair of hodies 63/C & 65/C                     | 0.014         |
| 107-10/15,344-12/15, 151-5/16,152-3/16 | Repair of sewer line 340 J, U block Farid town   | 0.240         |
| 264 for 11/15                          | Repair of sewer line Old civil line              | 0.057         |
| 199 for 1/16                           | Repair of sewer line gali No. 01 Dispensary road | 0.086         |
| 224 for 2/16                           | De-silting of well Imamia Colony                 | 0.022         |
| 158 for 2/16                           | Repair of sewer line Fateh Sher colony           | 0.039         |
| 325 for 3/16                           | Repair of sewer line Ghalla Mandi                | 0.050         |
| 169 for 4/16                           | Repair of sewer line Gulistan colony             | 0.048         |
| 214 for 3/16                           | Repair of sewer line Ramey Town                  | 0.100         |
| 137 for 4/16                           | Repair of sewer line Mehmoodia colony            | 0.086         |
| 239 for 5/16                           | Repair of sewer line Bilal colony                | 0.025         |
| 146 for 6/6                            | Repair of sewer line scheme No. 03 Farid town    | 0.035         |
| 501 for 6/16                           | Repair of sewer line Karbla road                 | 0.060         |
| 475 for 6/16                           | Repair of sewer line Ahata Bedian                | 0.069         |
| 151 for 6/16                           | Repair of sewer line near Shahi Mohallanai Abadi | 0.087         |
| 470 for 6/16                           | Repair of sewer line near Bakkar mandi           | 0.032         |
| 255 for 6/16                           | Repair of sewer line near 1122                   | 0.065         |
| <b>Total</b>                           |  | <b>8.129</b>  |

**Annex-G****[Para 1.2.2.7]****Irregular purchase of electric material - Rs 1.794 million****(Rupees in million)**

| <b>Voucher No. and date</b> | <b>Detail of bill</b>                           | <b>Amount</b> | <b>Name of firm</b>       | <b>Amount of GST.</b> |
|-----------------------------|---|---------------|---------------------------|-----------------------|
| 146/1/16                    | Purchase of wire.                               | 0.099         | Haider construction.      | 0.017                 |
| 212/2/16                    | Purchase of wire, energy saver and sodium chowk | 0.099         | S&S construction          | 0.012                 |
| 158/3/16                    | Purchase of wire, energy saver and sodium chowk | 0.099         | S&S construction          | 0.015                 |
| 204/3/16                    | Purchase of wire, energy saver \ sodium chowk   | 0.099         | Muhammad Talha contractor | 0.008                 |
| 187 for 4/16                | Purchase of wire, energy saver and sodium chowk | 0.099         | Muhammad Talha contractor | 0.012                 |
| p\193 for 5/16              | Purchase of wire, energy saver and sodium chowk | 0.099         | Usman& Co                 | 0.013                 |
| 285 for 06/16               | Purchase of wire, energy saver and sodium chowk | 0.099         | Usman& Co                 | 0.008                 |
| 150 for 06/16               | Purchase of wire, energy saver and sodium chowk | 0.099         | Usman& Co                 | 0.015                 |
| 138 for 01/16               | Purchase of energy saver                        | 0.099         | S&S construction          | 0.005                 |
| 250 for 01/16               | Purchase of energy saver                        | 0.099         | Shahbaz Builders          | 0.002                 |
| 312 for 01/16               | Purchase of energy saver                        | 0.099         | Shahbaz Builders          | 0.002                 |
| 195 for 01/16               | Purchase of energy saver                        | 0.099         | Shahbaz Builders          | 0.002                 |
| 166 for 01/16               | Purchase of coil wire for repair of transformer | 0.099         | Muhammad Saleem           | 0.010                 |
| 230 for 01/16               | Purchase of energy saver, chowk and shade       | 0.099         | S&S construction          | 0.030                 |
| 214 for 01/16               | Purchase of energy saver, holder and wire       | 0.099         | -do-                      | 0.018                 |
| 205 for 09/15               | Purchase of Reflective tape                     | 0.099         | Haider construction       | 0.005                 |
| 87 for 10/15                | Purchase of energy flood light, cable           | 0.099         | Haider construction       | 0.004                 |
| 100 for                     | Purchase of energy flood light,                 | 0.099         | Haider                    | 0.012                 |

| <b>Voucher No. and date</b> | <b>Detail of bill</b>                                       | <b>Amount</b> | <b>Name of firm</b>         | <b>Amount of GST.</b> |
|-----------------------------|---|---------------|-----------------------------|-----------------------|
| 10/15                       | cable   |               | construction                |                       |
| 162 for 11/15               | Purchase of aluminum wire                                   | 0.099         | Saleem traders              | 0.003                 |
| 161 for 11/15               | Purchase of cables  | 0.099         | Saleem traders              | 0.008                 |
| 158 for 11/15               | Purchase of aluminum wire                                   | 0.099         | Saleem traders              | 0.004                 |
| 256 for 11/15               | Purchase of , cable   | 0.099         | Shahbaz Builders            | 0.002                 |
| 216 for 11/15               | Purchase of Purchase of coil wire for repair of transformer | 0.099         | -do-                        | 0.013                 |
| 173 for 11/15               | Purchase of cables  | 0.099         | Saleem traders              | 0.002                 |
| 175 for 12/15               | Purchase of complete tube lights                            | 0.099         | Shahbaz Builders            | 0.002                 |
| 324 for 12/15               | Purchase of energy saver, chowk and shade                   | 0.099         | Saleem traders              | 0.019                 |
| 321 for 12/15               | Purchase of energy saver, chowk and shade                   | 0.099         | S&S construction            | 0.099                 |
| 150 FOR 1/16                | Purchase of energy saver, chowk and shade                   | 0.099         | Shahbaz Builders            | 0.006                 |
| 149 FOR 1/16                | Purchase of D fuse set for transformer                      | 0.099         | Haider construction         | 0.006                 |
| 213 for 02/16               | Purchase of electric material                               | 0.099         | S&S construction            | 0.005                 |
| 213 for 02/16               | Purchase of electric material                               | 0.099         | Haider construction         | 0.003                 |
| 222 for 2/16                | Purchase of electric material                               | 0.099         | Shahbaz Builders            | 0.007                 |
| 216 for 02/16               | Purchase of electric material                               | 0.099         | Ghosia construction company | 0.007                 |
| 258 for 04/16               | Purchase of electric material                               | 0.099         | Muhammad Tahir              | 0.015                 |
| 202 for 03/16               | Purchase of electric material                               | 0.099         | S&S construction            | 0.014                 |
| 319 for 03/16               | Purchase of electric material                               | 0.099         | Saleem traders              | 0.001                 |
| 253 for 04/16               | Purchase of electric material                               | 0.099         | S&S construction            | 0.001                 |
| 251 for                     | Purchase of electric material                               | 0.018         | S&S                         | 0.003                 |

| <b>Voucher No. and date</b> | <b>Detail of bill</b>         | <b>Amount</b> | <b>Name of firm</b> | <b>Amount of GST.</b> |
|-----------------------------|-------------------------------|---------------|---------------------|-----------------------|
| 04/16                       |                               |               | construction        |                       |
| 255 for 04/16               | Purchase of electric material | 0.018         | S&S construction    | 0.003                 |
| 240 for 05/16               | Purchase of electric material | 0.026         | S&S construction    | 0.004                 |
| 238 for 5/16                | Purchase of electric material | 0.032         | Syed Usman & Co.    | 0.005                 |
| 148 for 6/16                | Purchase of electric material | 0.011         | Syed Usman & Co.    | 0.002                 |
| 147 for 6/16                | Purchase of electric material | 0.021         | -do-                | 0.004                 |
| 255 for 6/16                | Purchase of electric material | 0.029         | -do-                | 0.005                 |
| 524 for 6/16                | Purchase of electric material | 0.028         | -d0-                | 0.005                 |
| 162 for 06/16               | Purchase of electric material | 0.021         | -do-                | 0.004                 |
| <b>Total</b>                |                               | <b>1.794</b>  |                     | <b>0.443</b>          |

**Annex-H****[Para 1.2.2.8]****Irregular expenditure on civil works - Rs 1.388 million****(Rupees in million)**

| <b>Voucher No. and date</b> | <b>Detail of repair</b>                          | <b>Amount</b> |
|-----------------------------|--|---------------|
| 310 for 6/16                | Repair of quarter of Masood Ahmad Madni P.A      | 0.075         |
| 212 for 6/16                | Repair of residence of Mr. Muhammad Asghar       | 0.079         |
| 472 for 6/16                | Repair of residence of Haider sanitary worker    | 0.050         |
| 271 for 5/16                | Repair of residence Amir Hameed                  | 0.082         |
| 237 for 5/16                | Repair of electrical work at T.O.(I&S) Residence | 0.012         |
| 219 for 12/15               | Repair of residence Amir Hameed                  | 0.085         |
| 187 for 12/15               | Repair of quarter of Masood Ahmad Madni P.A      | 0.092         |
| 89 for 12/15                | Repair of residence of M.Tahir J/C               | 0.098         |
| 193 for 11/15               | Repair of residence Amir Hameed                  | 0.096         |
| 217 for 2/16                | Repair of residence Tariq Mehmood Maan           | 0.098         |
| 216/2                       | Repair of T.O.(I&S) Residence                    | 0.089         |
| 155/2                       | Repair of residence of                           | 0.074         |
| 231/ for 1/16               | Repair of residence of M.Saddique                | 0.030         |
| 145/1                       | Repair of residence of Munawar Riaz              | 0.099         |
| 144 for 1/16                | Repair of residence of Abdul Khaliq              | 0.100         |
| 205 for 3/16                | Repair of residence Sheikh Hayat Mehdi           | 0.093         |
| 200 for 3/16                | Repair of residence of Abdul Majeed N/Q          | 0.067         |
| 141 for 4/16                | Repair of residence of Mirza Saleem Suptd;       | 0.070         |
| <b>Total</b>                |  | <b>1.388</b>  |

**Annex-I****[Para 1.2.2.10]****Irregular expenditure without advertisement - Rs 1.158 million****A.****(Rupees in million)**

| <b>Voucher No. and date</b> | <b>Nature of payment</b>                                      | <b>Amount</b> |
|-----------------------------|---|---------------|
| 218for 6/16                 | Painting of toilets Railway road Ramzan Bazaar                | 0.099         |
| 217 for 6/16                | Painting of toilets Railway road Ramzan Bazaar                | 0.099         |
| 248 for 6/16                | Painting with lime in Railway Ramzan Bazaar                   | 0.099         |
| 469 for 6/16                | Plumbing and electric work of toilet in Ramzan Bazaar         | 0.099         |
| 284 for 6/16                | Repair of toilet block in Ramzan Bazaar Harrappa              | 0.088         |
| 491 for 6/16                | Repair and painting of toilet block in Ramzan Bazaar Harrappa | 0.091         |
| 247 for 6/16                | Meet market painting in Ramzan Bazaar                         | 0.080         |
| 254 for 6/16                | Iron poles paint in Ramzan Bazaar                             | 0.084         |
| <b>Total</b>                |   | <b>0.738</b>  |

**B.**

| <b>Voucher No. and date</b> | <b>Nature of payment</b> | <b>Qty</b>           | <b>Amount</b> |
|-----------------------------|--------------------------|----------------------|---------------|
| 269/ 6/16                   | Painting of grill        | 10322 sft @ 709.60   | 0.073         |
| 271 for 6/16                | Painting of curb stone   | Different quantities | 0.094         |
| 270 for 6/16                | Painting of curb stone   | Different quantities | 0.096         |
| 288 for 6/16                | Painting of curb stone   | Different quantities | 0.070         |
| 289 for 6/16                | Painting of curb stone   | Different quantities | 0.087         |
| <b>Total</b>                |                          |                      | <b>0.420</b>  |
| <b>Grand total (A+B)</b>    |                          |                      | <b>1.158</b>  |

**Annex-J**

**[Para 1.2.3.3]**

**Illegal establishment of colonies without payment of fees - Rs 31.371 million**

**(Rupees in million)**

| <b>Name of Scheme and location</b>                      | <b>Area of the sub division/scheme</b> | <b>Amounts to be recovered on account of conversation fees, map fees, land sub division fees, Designee fees, N.O.C fees &amp; scrutiny fees.</b> | <b>Total Amount</b> | <b>Remarks</b>                                      |
|---|--|--|---------------------|---|
| Montgomery Homes Mohalla Muhammad Pura G.T Road Sahiwal | 135 Kanal 8 Marla                      | 5000 + 3249600 + 270000 =  | 3.525               | Developer had already sold all plots to the people. |
| Gulshan e Zainab Executive block 134/9-L                | 83 Kanal 8 Marla                       | 5000 + 1663000 + 291550 + 1000 = 1960550   | 1.961               | Developer had already sold all plots to the people. |
| Al Haseeb Phase I                                       | 90 Kanals 3 Marla                      | 1000 + 2424200 + 315000 =  | 2.740               | Developer had already sold all plots to the people. |
| Abbara Town G.T Road Jhal Road Sahiwal                  | 60 Kanal 2 Marla                       | 1000 + 1442400 + 210700 = 1864800  | 1.865               | Developer had already sold all plots to the people. |
| Wahab Garden Pakpattan road 99/9-L                      | 86 Kanal 9 Marla                       | 1000 + 1901900 + 304150 = 2207050  | 2.208               | Developer had selling plots.                        |
| Nisar city 134/9-L                                      | 68 Kanal 16 Marla                      | 1000 + 1651200 + 238560 = 1890760  | 1.891               | Developer had selling plots.                        |
| Industrial area 91-9-L                                  | 168 Kanal                              | 5000 + 6552000 + 33600 = 6893000   | 6.893               | Developer had selling plots.                        |
| Anal park Housing scheme 82/6R                          | 180 Kanal                              | 5000 + 4320000 + 360000 =  | 4.684               | Developer had already sold all plots to the people. |
| Sehgal block 89-6-R                                     | 160 Kanal                              | 5000 + 5280000 + 320000 =  | 5.604               | Developer had already sold all plots to the people. |
| <b>Total</b>  |  |  | <b>31.371</b>       |   |

**Annex-K****[Para 1.2.3.5]****Illegal constructions without payment of conversion fees - Rs 8.904 million****(Rupees in million)**

| <b>Name of Area and project</b>   | <b>Total area (Marla)</b> | <b>Sr. No. of yard stick 2015-16</b> | <b>Rate as per yard stick (Marla)</b> | <b>Total value of the land</b> | <b>Applicable rate (%)</b> | <b>Conversion fees to be recovered</b> |
|---|---------------------------|--------------------------------------|---------------------------------------|--------------------------------|----------------------------|--|
| Commercial hall near Toyota motors Bye pass road Sahiwal                            | 80                        | 122                                  | 0.120                                 | 9.600                          | 10                         | 0.960                                  |
| Shahid Nadeem S/O Muhammad Tufail Construction commercial Hall at G.T.Road Sahiwal. | 8                         | 51                                   | 0.665                                 | 5.320                          | 10                         | 0.532                                  |
| Construction of marriage hall at Gulshane Noor Sahiwal                              | 98                        | 233                                  | 0.330                                 | 32.340                         | 20                         | 6.468                                  |
| Construction of commercial hall at old civil line Sahiwal                           | 12                        | 97                                   | 0.605                                 | 7.260                          | 10                         | 0.726                                  |
| Commercial shops constructed at bye pass near Chak No. 91/9-L4 Marla                | 4                         | 122                                  | 0.120                                 | 0.480                          | 5                          | 0.024                                  |
| Commercial shops constructed at bye pass near Chak No. 91/9-L4 Marla                | 4                         | 122                                  | 0.120                                 | 0.480                          | 5                          | 0.024                                  |
| Commercial shops constructed at Girls College road Sahiwal                          | 2                         | 8                                    | 0.850                                 | 1.700                          | 10                         | 0.170                                  |
| <b>Total</b>  |                           |                                      |                                       |                                |                            | <b>8.904</b>                           |



**Annex-L****[Para 1.2.3.6]****Non recovery of rent of land of different markets - Rs 1.862 million****(Rupees in million)**

| <b>Name of market</b>    | <b>Shop No.</b>    | <b>Amount</b> |
|--------------------------|--------------------|---------------|
| Sirki Bazar Ghalla Mandi | 4/3 complete year. | 0.009         |
| -do-                     | 31                 | 0.002         |
| -do-                     | 33                 | 0.016         |
| -do-                     | 36                 | 0.027         |
| -do-                     | 37                 | 0.017         |
| -do-                     | 4/3                | 0.009         |
| -do-                     | 5                  | 0.004         |
| -do-                     | 6                  | 0.006         |
| -do-                     | 7                  | 0.008         |
| -do-                     | 12                 | 0.008         |
| -do-                     | 15                 | 0.005         |
| -do-                     | 25                 | 0.002         |
| -do-                     | 31. Complete year. | 0.002         |
| -do-                     | 32                 | 0.001         |
| -do-                     | 33                 | 0.018         |
| -do-                     | 34                 | 0.020         |
| -do-                     | 36 complete year.  | 0.027         |
| -do-                     | 37 complete year.  | 0.017         |
| -do-                     | 39 complete year.  | 0.028         |
| -do-                     | 46                 | 0.001         |
| -do-                     | 47                 | 0.002         |
| -do-                     | 49                 | 0.004         |
| -do-                     | 50                 | 0.009         |
| -do-                     | 51                 | 0.006         |
| -do-                     | 52                 | 0.004         |
| -do-                     | 53                 | 0.029         |
| -do-                     | 54                 | 0.040         |
| -do-                     | 55                 | 0.044         |
| -do-                     | 60                 | 0.007         |
| -do-                     | 65                 | 0.005         |
| -do-                     | 68                 | 0.007         |
| -do-                     | 70                 | 0.014         |
| -do-                     | 71                 | 0.014         |
| -do-                     | 74                 | 0.012         |
| -do-                     | 75                 | 0.020         |

| <b>Name of market</b>             | <b>Shop No.</b>   | <b>Amount</b> |
|-----------------------------------|---|---------------|
| Sirki Bazar Ghalla Mandi TharaJat | 01 to24   | 0.147         |
| Arifwala Bus stand                | 14  | 0.005         |
| -do-                              | 01 & 2  | 0.020         |
| Ghalla Mandi chowk Thana Bazar    | 01  | 0.012         |
| -do-                              | 02 complete year  | 0.006         |
| -do-                              | 03 complete year  | 0.008         |
| -do-                              | 09  | 0.005         |
| -do-                              | 11  | 0.003         |
| -do-                              | 12  | 0.009         |
| -do-                              | 13  | 0.003         |
| -do-                              | 15 complete year  | 0.015         |
| -do-                              | 16  | 0.019         |
| -do-                              | 17 Destroyed but no file was produced                       | 0.050         |
| -do-                              | 18 Destroyed but no file was produced                       | 0.050         |
| -do-                              | 9   | 0.041         |
| -do-                              | 23  | 0.009         |
| -do-                              | 25 complete year  | 0.008         |
| -do-                              | 26  | 0.033         |
| -do-                              | 29  | 0.010         |
| -do-                              | 30  | 0.002         |
| -do-                              | 31 complete year  | 0.029         |
| -do-                              | 32. Whereabouts not know.                                   | 0.050         |
| -do- East side                    | 05  | 0.003         |
| -do-                              | 06 complete year  | 0.023         |
| -do-                              | 10 & 11 Court case but no file was produced. complete years | 0.071         |
| -do-                              | 13  | 0.011         |
| -do-                              | 14  | 0.012         |
| -do-                              | 15  | 0.006         |
| -do-                              | 17  | 0.011         |
| -do-                              | 20 complete year  | 0.028         |
| -do-                              | 21 complete year  | 0.009         |
| -do-                              | 22  | 0.016         |
| -do-                              | 23  | 0.037         |
| -do-                              | 24 to 27 complete year                                      | 0.022         |
| Kariana Bazar Ghalla Mandi        | Cabin 1 to 07   | 0.031         |
| Ghalla Mandi Kariana Bazar Thara  | 01 to 69  | 0.272         |
| Chungi Bazaar Ghalla              | 01 to 57  | 0.207         |

| <b>Name of market</b>   | <b>Shop No.</b>  | <b>Amount</b> |
|---|--|---------------|
| mandi tharas  |  |               |
| Pir Bukhari road ghallam and itharas                              | 1 to 10  | 0.059         |
| Friends Cinema road Tharas  | 01 to 26   | 0.076         |
| Arifwala road Tharas  | 01 to 85 and again on other side 1 to 60                     |               |
| Railway road Joggi chowk Tawakkal                                 | 001.02, Destroyed but after destruction nowhere about known. | 1.000         |
| Quaid-e-Azam market.  | 41. complete year  | 0.013         |
| General Bus stand city.   | 02 complete year   | 0.030         |
| -do-  | 03   | 0.007         |
| -do-  | 11 complete year   | 0.002         |
| -do-  | 62 complete year   | 0.006         |
| -do-  | 67   | 0.003         |
| -do-  | 70 complete year   | 0.004         |
| -do-  | 55   | 0.002         |
| -do-  | 60   | 0.009         |
| -do-  | 61   | 0.004         |
| -do-  | 91 complete year   | 0.013         |
| Taxi stand  | 01, 02& 04 Destroyed but whereabouts not known.              | 0.150         |
| Church road   | 5/42 to 26/21 court case but file was not produced to audit. | 0.424         |
| -do-  | 36/11  | 0.020         |
| -do-  | 37/40  | 0.016         |
| -do-  | 39/8   | 0.020         |
| -do-  | 40/7   | 0.020         |
| -do-  | 43/4   | 0.020         |
| -do-  | 44/3   | 0.009         |
| -do-  | 45/2   | 0.019         |
| -do-  | 46/1   | 0.018         |
| -do-  | 47/8   | 0.020         |
| Farid Town Mall Mandi to college chowk. Nurseries. Not auctioned. | 02   | 0.004         |
| -do-  | 06   | 0.032         |
| <b>Total</b>  |  | <b>1.862</b>  |

## Annex-M

## [Para 1.3.1.1]

## Non transparent tendering process - Rs 9.255 million

(Rupees in million)

| Sr. No.      | Nature of Work       | Detail of Scheme  | AA/ Estimated Cost | Date of Tender | Work Order No. & Date | Date of Target Completion | Actual Date of Completion | Payment      |
|--------------|----------------------|---|--------------------|----------------|-----------------------|---------------------------|---------------------------|--------------|
| 1            | Original Work        | Const./Improvement walk ways tuff tiles, P/Fixing huts, toilets, electric lights, P/Laying tiles south gate Nawaz Sharif Park | 2.500              | 31-08-2015     | 494 '31-08-2015       | 31-12-2015                | 20-03-2016                | 2.410        |
| 2            | //                   | Providing/Laying sewerage Marzi Pura, Housing Colony and Urban Area   | 1.000              | //             | 499 '31-08-2015       | 31-12-2015                | 10-12-2015                | 0.994        |
| <b>Total</b> |                      |   | <b>3.500</b>       |                |                       |                           |                           | <b>3.404</b> |
| 1            | Repair & Maintenance | P/Laying soling Shakir Colony & Chak No. 46/12-L Chichawatni  | 0.600              | //             | 495 '31-08-2015       | 31-12-2015                | 02-10-2015                | 0.596        |
| 2            | //                   | P/Fixing manhole covers, repair manholes, Const. of manholes RCC, Slab, Nala, Hodies, Urban area                              | 1.000              | //             | 496 '31-08-2015       | 31-12-2015                | 01-12-2015                | 0.993        |
| 3            | //                   | P/Laying missing sewerage, emergency work P.C.C patch work urban area including Muharram routs                                | 1.000              | //             | 497 '31-08-2015       | 31-12-2015                | 05-11-2015                | 0.994        |
| 4            | //                   | Repair of slaughter house TMA Chichawatni   | 0.300              | //             | 498 '31-08-2015       | 31-12-2015                | 01-04-2016                | 0.298        |
| 5            | //                   | Const. of Filth Depot near TMA boundary wall soling slab etc.& Renovation in front of TMA Complex & Press Club                | 1.000              | //             | 500 '31-08-2015       | 31-12-2015                | 11-11-2015                | 0.987        |
| 6            | //                   | Improvement of boundary wall, raising soling, re-soling Nawaz Sharif Park   | 0.500              | //             | 501 '31-08-2015       | 31-12-2015                | 30-09-2015                | 0.364        |
| 7            | //                   | Const. of Greet Belt Okanwala Road from Housing Colony to By Pass   | 0.500              | //             | 502 '31-08-2015       | 31-12-2015                | 30-05-2016                | 0.493        |
| 8            | //                   | Repair mettalled road/patch work behind kutchehry road, Press Club Chichawatni  | 0.250              | 28-03-2016     | 98 '30-03-2016        | 30-06-2016                | 04-05-2016                | 0.248        |
| 9            | //                   | Repair Rest House TMA   | 0.100              | 28-03-         | 100                   | 30-06-2016                | 21-06-2016                | 0.100        |

| Sr. No.            | Nature of Work | Detail of Scheme  | AA/ Estimated Cost | Date of Tender | Work Order No. & Date | Date of Target Completion | Actual Date of Completion | Payment      |
|--------------------|----------------|---|--------------------|----------------|-----------------------|---------------------------|---------------------------|--------------|
|                    |                | Chichawatni   |                    | 2016           | '30-03-2016           |                           |                           |              |
| 10                 | //             | Providing/Laying Missing Sewerage, Construction/Repair Manholes Urban Area        | 0.650              | 31-05-2016     | 271 '01-06-2016       | 31-08-2016                |                           | 0.064        |
| 11                 | //             | Repair Metalled road, Remaining work behind Katchehry road Urban Area Chichawatni | 0.150              | 27-06-2016     | 355 '27-06-2016       | 15-07-2016                | 30-06-2016                | 0.149        |
|                    |                | <b>Total</b>  | <b>6.050</b>       |                |                       |                           |                           | <b>5.286</b> |
| 13                 | Deposit work   | Repair PCC Streets Urban Area   | 0.600              | 28-03-2016     | 99 '30-03-2016        | 30-06-2016                | 14-07-2016                | 0.566        |
|                    |                | <b>Total</b>  | <b>0.600</b>       |                |                       |                           |                           | <b>0.566</b> |
|                    |                | <b>Grand Total</b>  | <b>6.650</b>       |                |                       |                           |                           | <b>5.852</b> |
| <b>Grand Total</b> |                |   |                    |                |                       |                           |                           | <b>9.256</b> |

**Annex-N****[Para 1.3.1.3]****Unjustified expenditures on repair of machinery - Rs 1.280 million****(Rupees in million)**

| <b>Vr. No.</b> | <b>Date</b> | <b>Suppliers Name</b> | <b>Nature of Repair</b>                           | <b>Inv. Date</b> | <b>Amount</b> |
|----------------|-------------|-----------------------|---|------------------|---------------|
| 46             | Jan-16      | Hanif                 | Repair of Tractor No. SLJ 1028                    | NIL              | 0.062         |
| 106            | Aug-16      | Hanif                 | rep. tractor SLJ 69                               | 08.07.15         | 0.017         |
| 129            | Aug-15      | Hanif                 | Repair of Tractor No. SLJ 1028                    | 22.07.15         | 0.038         |
| 160            | Aug-15      | Saad Enterprises      | Tyre sucker machine                               | 17.08.15 T       | 0.067         |
| 110            | Oct-15      | Hanif                 | Clutch etc. SLJ 1028                              | 12.09.15         | 0.031         |
| 111            | Oct-15      | Hanif                 | Electronic kit garbage compactor (C-1)            | 07.10.15         | 0.052         |
| 66             | Jan-16      | Munir Ahmed           | Repair of tractor front blade no. NA (385)        | 20.12.15         | 0.095         |
| 84             | Dec-15      | Hanif                 | Repair of tractor front blade no. NA (385)        | 23.08.15         | 0.094         |
| 189            | Dec-15      | Sajid Engg.           | Tractor 480 Reg FIAT N R (Rod, seal)              | 18.12.15         | 0.023         |
| 125            | Dec-15      | Hanif                 | Tractor 480 Reg FIAT N R (Clutch plate etc.)      | 06.11.15         | 0.035         |
| 96             | Jan-16      | Saad Enterprises      | Rep. tractor SLJ 69 (Shaft Back pulley roof etc.) | 18.12.15         | 0.078         |
| 122            | Mar-16      | Hanif                 | Tractor 480 Reg FIAT N R (Generator)              | 09.03.16         | 0.010         |
| 143            | May-16      | Hanif                 | Tractor SLJ 1028 (clutch, fri wheel etc.)         | 08.05.16         | 0.063         |
| 165            |             | Saad Enterprises      | Purchase items for sucker machine SLJ 1015        | 16.05.16         | 0.085         |
| 175            | May-16      | Saad Enterprises      | Rep. tractor 480 roof, clutch plate, tanky etc.)  | 21.05.16         | 0.068         |
| 180            | May-16      | Hanif                 | Tractor 1028, head facing, water body needs just  | 26.05.16         | 0.031         |

| Vr. No.      | Date   | Suppliers Name   | Nature of Repair   | Inv. Date | Amount       |
|--------------|--------|------------------|--|-----------|--------------|
| 106          | Jun-16 | Hanif            | Tractor Front Blade Heavy repair with no entry                                       | 03.06.16  | 0.079        |
| 110          | Jun-16 | Saad Enterprises | Tractor Front loader old hydraulic, diesel pump etc.                                 | 08.06.16  | 0.061        |
| 195          | Sep-15 | Munir Ahmed      | Compactor C-2 Electronic Kit, Hydraulic switch cable coil                            | 14.08.15  | 0.076        |
| 274          |        | Munir Ahmed      | Tractor 640 SLJ 69 Generator   | 21.06.16  | 0.012        |
| 277          |        | Hanif            | Tractor Front Loader 1028 Clutch repair  | NIL       | 0.024        |
| 123          | Oct-15 | Saad Enterprises | tractor 385 trolley repaired with cost of original trolley                           | 16.10.15  | 0.086        |
| 84           | Dec-15 | Hanif            | Repair of tractor front blade no. NA (385) heavy cost of frame without justification | 23.08.15  | 0.094        |
| <b>Total</b> |        |                  |  |           | <b>1.280</b> |

**Annex-O****[Para 1.3.3.3]****Loss due to less assessment of conversion fee – Rs 14.911 million****A. Commercial Unit****(Rupees in million)**

| File No.     | Name of owner                          | Area      | Rate applied Per Marla | Amount Recovered | Rate be applied PM | Amount | Less/Short Recovery |
|--------------|--|-----------|------------------------|------------------|--------------------|--------|---------------------|
| 7            | Farhat Shaheen By Pass 39/12-L         | 6M        | 0.245                  | 0.147            | 0.365              | 0.219  | 0.072               |
| 14           | Asif Majeed By Pass 39/12-L            | 2M-2S     | 0.245                  | 0.027            | 0.365              | 0.041  | 0.013               |
| 21           | Amir Jamal Begum Shahnaz Road Sr. 22   | 5M-1/1/4S | 0.365                  | 0.155            | 0.310              | 0.159  | 0.004               |
| 24           | Naseem Akhter by Pass 39/12-L (Sr. 23) | 4M        | 0.245                  | 0.049            | 0.365              | 0.146  | 0.097               |
| 50           | Muhammad Salam                         | 9M        | 0.009                  | 0.004            | 0.040              | 0.018  | 0.014               |
| 60           | Naeem Asif                             | 4M        | 0.245                  | 0.049            | 0.365              | 0.146  | 0.097               |
| 64           | Umar Hayat 39/12 L By Pass             | 6M        | 0.245                  | 0.147            | 0.365              | 0.219  | 0.072               |
| 70           | Shahzad Ali 41/12 L                    | 8K        | 0.006                  | 0.103            | 0.030              | 0.484  | 0.381               |
| 71           | BabooSalabat Ali 41/12L                | 8K        | 0.006                  | 0.103            | 0.030              | 0.484  | 0.381               |
| 72           | Maqbool Ahmed 41/12 L                  | 8K        | 0.006                  | 0.103            | 0.030              | 0.484  | 0.381               |
| 73           | Shahadat Ali                           | 8K        | 0.006                  | 0.103            | 0.030              | 0.484  | 0.381               |
| 74           | Mehboob Ali 41/12-L                    | 8K        | 0.006                  | 0.103            | 0.030              | 0.484  | 0.381               |
| <b>Total</b> |  |           |                        |                  |                    |        | <b>2.274</b>        |

**B. Land Sub Divisions**

| Sr. No. | Name of owner   | Area   | Rate applied Per Marla | Amount Recovered | Rate be applied PM | Amount | Less/Short Recovery |
|---------|---|--------|------------------------|------------------|--------------------|--------|---------------------|
| 1       | Muhammad Ali Jinnah Town Phase II (Sr. No. 13 Valuation Table | 1000-M | 0.075                  | 0.750            | 0.220              | 2.200  | 1.450               |



|              |   |         |       |       |       |       |              |
|--------------|---|---------|-------|-------|-------|-------|--------------|
|              | 2014-15)                                  |         |       |       |       |       |              |
| 2            | Muhammad Altaf (Abu Bakar Block)          | 98K-2M  | 0.040 | 3.247 | 0.245 | 4.807 | 1.560        |
| 4            | Muhammad Niaz, Bashir Ahmed (Sidra Block) | 75K-11M | 0.097 | 1.515 | 0.150 | 3.122 | 1.607        |
| <b>Total</b> |   |         |       |       |       |       | <b>4.617</b> |

**C. Housing Scheme**

| File No. | Name of owner     | Area    | Rate applied Per Marla | Amount Recovered | Residential Rate be applied PM | Amount to be recovered | Less/Short Recovery |
|----------|-------------------|---------|------------------------|------------------|--------------------------------|------------------------|---------------------|
|          | Model Town 111/7R | 218K-1M | 0.030 PM               | 1.090            | 0.105                          | 4.579                  | 3.489               |

**D. Educational Institute**

| Sr. No. | Name of owner                | Area  | Rate applied Per Marla(amount in Rupees) | Amount Recovered (Amount in Rupees) | Commercial Rate be applied PM (Amount in Rupees) | Amount | Less/Short Recovery |
|---------|------------------------------|-------|--|-------------------------------------|--|--------|---------------------|
| 1       | Shahzad Saeed Punjab College | 109 M | 0.125per Acre Agricultures               | 0.085                               | 0.225  | 2.453  | 2.367               |

**E. Industrial units**

| F. No.                   | Name of owner of property                | Area    | Rate be applied | Amount to be recovered @ 5% | Amount Recovered | Less Recovered |
|--------------------------|--|---------|-----------------|-----------------------------|------------------|----------------|
|                          | Chaudhary Feed Mills Burewala Road Sr.14 | 29K-12M | 0.039           | 1.146                       | 0.297            | 0.849          |
| 81                       | Muhammad Tahir Farooq                    | 480M    | 0.066           | 1.584                       | 0.269            | 1.315          |
| <b>Total</b>             |  |         |                 |                             |                  | <b>2.164</b>   |
| <b>Total (A+B+C+D+E)</b> |  |         |                 |                             |                  | <b>14.911</b>  |

**Annex-P**

**[Para 1.3.3.4]**

**Loss due to construction of commercial buildings without conversion fee - Rs 10.064 million**

**(Rupees in million)**

| Name of owner/ commercial building / plaza                     | Area | Rate PM | Value  | Conversion   | Map          | Completion fee | Total         |
|--|------|---------|--------|--------------|--------------|----------------|---------------|
| Muhammad Zain Block 2 opposite Qasr e Abu Talib                | 7M   | 0.468   | 3.273  | 0.327        | 0.029        | 0.002          | 0.358         |
| Plaza Gali Dispensary wali Block 19                            | 5M   | 0.402   | 2.008  | 0.201        | 0.041        | 0.002          | 0.244         |
| Lubna Zulfiqar Kothi Qasr e Talib                              | 4M   | 0.402   | 1.606  | 0.161        | 0.033        | 0.002          | 0.195         |
| Building Tameer bank wali Block 5                              | 5M   | 0.402   | 2.008  | 0.201        | 0.041        | 0.002          | 0.244         |
| Plaza Master Arshad Corner Main Road Dars Peer G Block 7       | 7M   | 0.402   | 2.811  | 0.281        | 0.057        | 0.002          | 0.340         |
| Plaza Ch. Ashraf Opposite Kassuri Hotel                        | 6M   | 0.402   | 2.409  | 0.241        | 0.049        | 0.002          | 0.291         |
| Khalid Optical Opposite Girls College                          | 4M   | 0.402   | 1.606  | 0.161        | 0.033        | 0.002          | 0.195         |
| Madina Bakery College road                                     | 4M   | 0.365   | 1.460  | 0.146        | 0.033        | 0.002          | 0.180         |
| Plaza opposite Sohail Rehmani Block 19                         | 7M   | 0.402   | 2.811  | 0.281        | 0.057        | 0.002          | 0.340         |
| Dr. Javed , Shamim Akhter 40/12 L opposite Ch. Munir Azhar     | 28M  | 0.155   | 4.340  | 0.434        | 0.114        | 0.002          | 0.550         |
| Muhammad Zain Block 2 opposite Qasr e AbuTalib                 | 7M   | 0.468   | 3.273  | 0.327        | 0.029        | 0.002          | 0.358         |
| RanaBasit by Pass Chichawatni                                  | 3K   | 0.270   | 16.170 | 3.234        | 0.326        | 0.002          | 3.562         |
| Aghosh Restaurant By Pass                                      | 2K   | 0.270   | 10.780 | 2.156        | 0.163        | 0.002          | 2.321         |
| New SooperDooper Block 5                                       | 5M   | 0.402   | 2.008  | 0.201        | 0.027        | 0.002          | 0.230         |
| SakinaBibi Hayatabad   |      | -       | -      | 0.186        | 0.024        | 0.002          | 0.213         |
| New paradise marriage hall & lawn Adda Dad Fatiyana Sr. No. 35 | 4K   | 0.029   | 2.341  | 0.234        | 0.163        | 0.002          | 0.399         |
| Honda Motorcycle market Adda Dad Fatiyana Sr. No. 35           | 7M   | 0.029   | 0.205  | 0.010        | 0.029        | 0.002          | 0.040         |
| <b>Total</b>   |      |         |        | <b>8.782</b> | <b>1.248</b> | <b>0.034</b>   | <b>10.064</b> |