



**AUDIT REPORT  
ON  
THE ACCOUNTS OF  
DISTRICT GOVERNMENT  
NOWSHERA**

**AUDIT YEAR 2017-18**

**AUDITOR GENERAL OF PAKISTAN**

## TABLE OF CONTENTS

ABBREVIATIONS AND ACRONYMS .....	i
Preface.....	ii
EXECUTIVE SUMMARY.....	iii
SUMMARY TABLES & CHARTS .....	vii
I: Audit Work Statistics.....	vii
II: Audit observations Classified by Categories.....	vii
III: Outcome Statistics.....	viii
IV: Table of Irregularities pointed out .....	ix
V: Cost Benefit Ratio .....	ix
CHAPTER-1 .....	1
1.1 District Government Nowshera .....	1
1.1.1 Introduction.....	1
1.1.2 Comments on Budget and Expenditure (Variance analysis) .....	1
1.1.3 Comments on the status of compliance with ZAC / PAC Directives.....	2
1.2.1 Misappropriation/Fraud .....	3
1.2.2 Irregularities/Non-Compliance .....	5
1.2.3 Internal Control weaknesses .....	24
ANNEXURES.....	39
Annex-1 Detail of MFDAC Paras.....	39
Annex-2 Manipulation in measurement book.....	41
Annex-3 Less recovery of Government receipts.....	42
Annex-4 Detail of Irregular Purchase of Medicine.....	43
Annex-5 Irregular Purchase of Machinery .....	44
Annex-6 Irregular Purchase of Machinery & Equipments.....	45
Annex-7 Non deduction of HRA and Conveyance Allowance.....	46

Annex-8 Unauthorized Appointment of staff.....	48
Annex-9 Unauthorized Payment of HPA/HRA .....	49
Annex-10 Non deduction of service tax.....	50
Annex-11 Less deduction of Income tax from non filer .....	51
Annex-12 Detail of appointment of Junior Clerks .....	56
Annex-13 Detail of non-imposition of penalty on late supply.....	58
Annex-14 Non recovery of water user charges .....	61
Annex-15 Detail of lapse Deposit II.....	62
Annex-16 Non energizing water supply schemes .....	66
Annex-17 Doubtful payment.....	67
Annex-18 Overpayment to contractor.....	68
Annex-19 Details of overpayment .....	69
Annex-20 Overpayment to contractor.....	70
Annex-21 Polio dund releases .....	71
Annex-22 Detail of amount received from PBS .....	72
Annex-23 Non crediting of lapse deposit .....	73

## ABBREVIATIONS AND ACRONYMS

ADP	Annual Development Programme
APR	Actual Payee's Receipt
ATP	Active Taxpayer list
BHU	Basic Health Unit
BOQ	Bill of Quantity
BPS	Basic Pay Scale
C&W	Communication and Works
CDR	Call Deposit Receipt
CPWA Code	Central Public Works Account Code
DAC	Departmental Accounts Committee
DAO	District Accounts Officer
DC	Deputy Commissioner
DDAC	District Development Advisory Committee
DDC	District Development Committee
DG	Director General
DHO	District Health Officer
DHQ	District Headquarter
DPO	District Police Officer
DTL	Drug Testing Laboratory
FBR	Federal Board of Revenue
FWO	Frontier Works Organization
GFR	General Financial Rules
HPA	Health Professional Allowance
HRA	House Rent Allowance
KM	Killo Meter
KPPRA	Khyber Pakhtunkhwa Public Procurement Authority
LG&RDD	Local Government & Rural Development Department
LGA	Local Government Act
M <sup>3</sup>	Cubic Meter

MB	Measurement Book
MCC	Medicine Coordination Cell
MRS	Market Rate System
NIT	Notice Inviting Notice
NTN	National Tax Number
NSR	Nowshera
NOC	No Objection Certificate
OT	Opetation Theater
PAC	Public Accounts Committee
PAO	Principal Accounting Officer
PBS	Pakistan Bueru of Statistics
PCC	Plain cement concrete
PC-I	Planning Commission Proforma-I
PC-II	Planning Commission Proforma-II
PC-IV	Planning Commission Proforma-IV
PDWP	Provincial Development Working Party
PESCO	Peshawar Electric Supply Company
PHE	Public Health Engineering
PPHI	People Primary Healthcare Initiative
RCC	Reinforced Concrete Cement
RDA	Regional Director Audit
RHC	Rural Health Centers
SDO	Sub-Divisional Officer
SRSP	Sarhad Rural Support Programme
TS	Technical Sanction
UC	Union Council
XEN	Executive Engineer
WSS	Water Supply & Sanitation
ZAC	Zilla Accounts Committee

## **Preface**

Articles 169 &170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Sections-8 and 12 of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 and Section-37 of Khyber Pakhtunkhwa Local Government Act 2013 require the Auditor General of Pakistan to conduct audit of the receipts and expenditure of District Fund and Public Accounts of District Governments.

The report is based on audit of the accounts of various offices of District Government, Nowshera for the financial year 2016-17. The Director General of Audit, District Governments, Khyber Pakhtunkhwa conducted audit during 2017-18 on test check basis with a view to report significant findings to the relevant stakeholders. The main body of the audit report includes the systemic issues and significant audit findings. Relatively less significant issues are listed in the Annexure-1 of the Audit Report. The audit observations listed in the Annexure-1 shall be pursued with the Principal Accounting Officer at the DAC level. In all cases where the PAO does not initiate appropriate action, the audit observations will be brought to the notice of District Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this Report have been finalized in the light of written replies of the departments, however in some observations department did not submit written replies. DAC meetings were not convened despite repeated requests.

The Audit Report is submitted to the Governor, Khyber Pakhtunkhwa in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 37 of Khyber Pakhtunkhwa Local Government Act, 2013, for laying before the appropriate legislative forum.

Islamabad  
Dated:

**(Javaid Jehangir)**  
**Auditor General of Pakistan**

## EXECUTIVE SUMMARY

The Director General District Governments Audit, Khyber Pakhtunkhwa carries out the audit of 25 District Governments. Regional Directorate of Audit (RDA) Peshawar, on behalf of the DG District Governments Audit, Khyber Pakhtunkhwa carried out the audit of one City District Government of Peshawar and two District Governments of District Charsadda and Nowshera.

This Directorate has a human resource of ten officers and staff with a total of 2,500mandays. The annual budget amounting to Rs 17.508 million was allocated to this office during Financial Year 2016-17. The office is mandated to conduct regularity (financial attest audit and compliance with authority audit) and performance audit of programmes and projects.

District Government, Peshawar conducts its operations under Khyber Pakhtunkhwa Local Government Act, 2013. It comprises one Principal Accounting Officer (PAO) covering eighteen groups of offices as mentioned in Chapter-1 of this report. Financial provisions of the Act describe the Government fund as District Local Fund and District Public Accounts for which Annual Budget Statement is authorized by the District Council in the form of budgetary grants.

Administratively, District Nowshera is subdivided into three Tehsils namely, Nowshera, Pabbi and Jehangira. District Administration comprises District Nazim and Deputy Commissioner.

### **a. Scope of Audit**

There are 18 devolved departments in District Nowshera out of which the accounts of four departments were examined in detail. These departments were selected for detailed audit keeping in view the available mandays.

The total expenditure of District Government Nowshera for the Financial Year 2016-17 was Rs 7,302.787 million. Out of this, RDA Peshawar audited an expenditure of Rs 3,614.095 million which, in terms of percentage, was 49.48% of auditable expenditure.

The receipts of District Government, Nowshera for the Financial Year 2016-17 was Rs 9.926 million. Out of this, RDA Peshawar audited receipts of Rs 5.163 million which, in terms of percentage, was 52.01% of auditable expenditure.

The total expenditure and receipts of District Governemnt, Noswshera for the fiancial year 2016-17 were Rs 7,312.713 million. Out of this RDA Peshawar audited transactions of Rs 3,619.258 million which,interms of percentage was 49.49 % of auditable amount.

**b. Recoveries at the instance of audit**

Recovery of Rs 142.040 million was pointed out during the audit. Out of the total recoveries, Rs 117.291 million was not in the notice of the executive before audit. However, no recovery was made till finalization of this report.

**c. Audit Methodology**

Audit was conducted after understanding the business processes of District Government Nowshera with respect to their functions, control structure and key controls. This helped auditors in understanding the systems, procedures, environment of the audited entity before starting the audit. Audit used desk audit techniques for analysis of compiled data and review of actual vouchers called for scrutiny.

**d. Audit Impact**

Audit pointed out various irregularities of serious nature to the management. As a result of certification audit for the F.Y 2016-17, the Provincial Government has principally agreed to devise a proper accounting mechanism for consolidation of accounts of TMA, s & VCs/NCs as envisaged in section 36 of LGA, 2013 besides, recoveries of Rs 30.161million was affected by RDA Peshawar on the continuous formal and informal contacts with auditees during the year 2016-17. The provincial Government has also withdrawn their plan of conducting special audit of VCs/NCs through chartered accountants on the pointation of audit and therefore saved millions of rupees of the provincial kitty.



**e. Comments on Internal Control System**

The purpose of internal control system is to ensure effective operations of an organization. It consists of measures adopted by the management to achieve objectives, safeguard assets, ensure accuracy, timeliness and reliability of financial and accounting information for decision making.

Another basic component of internal control, as envisaged under section 37(4) of LGA 2013, is internal audit which was not found in place in the domain of District Government Nowshera.

**f. Key audit findings of the report**

- i. Misappropriation and fraud was noted in two cases amounting to Rs 3.875 million<sup>1</sup>.
- ii. Irregularities and non compliance were noted in eighteen cases amounting to Rs 468.168 million<sup>2</sup>.
- iii. Internal control weaknesses were noted in sixteen cases amounting to Rs 378.679 million<sup>3</sup>.

**g. Recommendations**

- i. Inquiries need to be held to fix responsibility for misappropriation, fraud, losses, over and irregular payments.
- ii. Corrective/disciplinary actions need to be taken to stop the practice of violation of the rules and regulations in spending the public money.
- iii. Departments need to strengthen internal controls mechanism to ensure that lapses reported in this audit report are preempted and fair value for money is obtained from public spending.

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<sup>1</sup> Para No. 1.2.1.1, 1.2.1.2

<sup>2</sup> Paras No. 1.2.2.1 to 1.2.2.18

<sup>3</sup> Paras No. 1.2.3.1 to 1.2.3.16

## SUMMARY TABLES & CHARTS

### I: Audit Work Statistics

(Rs in million)

Sr. No.	Description	No.	Budget		
			Expenditure	Receipts	Total
1	Total Entities (PAO) in Audit Jurisdiction	01	7,302.787	9.926	7,312.713
2	Total formations in audit jurisdiction	18	7,302.787	9.926	7,312.713
3	Total Entities (PAO) Audited	01	3,614.095	5.163	3,619.258
4	Total formations Audited	04	3,614.095	5.163	3,619.258
5	Audit & Inspection Reports	04	3,614.095	5.163	3,619.258

### II: Audit observations Classified by Categories

(Rs in million)

#	Description	Amount Placed under Audit Observation
1	Unsound asset management	-
2	Weak financial management	3.875
3	Weak Internal controls relating to financial management	378.679
4	Others	468.168
<b>Total</b>		<b>850.722</b>

### III: Outcome Statistics

(Rs in million)

#	Description	Expenditure on Acquiring Physical Assets (Procurement)	Civil Works	Receipts	Others	Total Current year	Total last year 2014-15
1	Outlays Audited	-	2,506.332	9.926	1,103.00	3,619.258	5,876.206
2	Amount Placed under Audit Observations /Irregularities of Audit	-	657.061	61.817	131.844	850.722	7,988.601
3	Recoveries Pointed Out at the instance of Audit	-	77.546	61.817	2.677	142.040	257.865
4	Recoveries Accepted /Established at the instance of Audit	-	77.546	61.817	2.677	142.040	257.865
5	Recoveries Realized at the instance of Audit	-	-	-	-	-	-

**IV: Table of Irregularities pointed out**

**(Rs in million)**

#	Description	Amount Placed under Audit Observation
1	Violation of Rules and regulations, principle of propriety and probity in public operation	468.168
2	Reported cases of fraud, embezzlement, thefts and misuse of public resources.	3.875
3	Accounting Errors (accounting policy departure from NAM <sup>1</sup> , misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements.	-
4	Quantification of weaknesses of internal control systems.	378.679
5	Recoveries and overpayment, representing cases of establishment overpayment or misappropriations of public monies	-
6	Non-production of record	-
7	Others, including cases of accidents, negligence etc.	-
	<b>Total</b>	<b>850.722</b>

**V: Cost Benefit Ratio**

**(Rs in million)**

#	Description	Amount
1	Outlays Audited (item 1 of Table 3)	3,619.258
2	Expenditure on audit	17.508
3	Recoveries realized at the instance of audit	0
4	Cost-Benefit Ratio	1:0

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<sup>1</sup> The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are based on IPSAS (Cash).

## CHAPTER-1

### 1.1 District Government Nowshera

#### 1.1.1 Introduction

Activities of District Government are managed through offices of the Deputy Commissioner and District Officers under Khyber Pakhtunkhwa Local Government Act 2013 (LGA 2013). Each group of District Offices is headed by District Officer (DO). The DO by means of a standing order distributes the work among the officers, branches, and/or sections of each District Office. The offices which manage the activities of District Government are Deputy Commissioner (DC), XEN C&W, XEN Public Health, District Officers Agriculture, Education, Health, Water Management, Fisheries, Population Welfare, LG&RDD, Sports, Enterprises & Investment Promotion, Live Stock & Dairy Development, Soil Conservation, Cooperatives, Social Welfare, Public Transport and Municipal Services.

#### 1.1.2 Comments on Budget and Expenditure (Variance analysis)

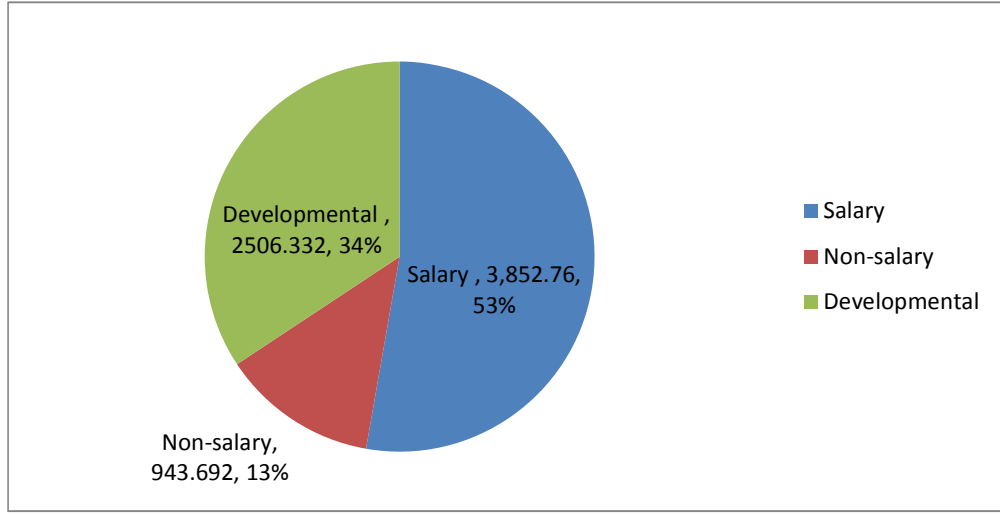
(Rs in million)

2015-16	Budget	Expenditure / Receipt	Excess (+)/ Saving (-)	%age
Salary	3,710.311	3,852.763	142.452	3.839
Non-salary	901.216	943.692	42.476	4.713
Developmental – A/C-IV	556.001	214.625	(341.376)	61.398
Development – A/C-I	2,295.080	2,291.707	(3.373)	0.147
<b>Total</b>	<b>7,462.608</b>	<b>7,302.787</b>	<b>(159.821)</b>	<b>(2.142)</b>
<b>Receipts</b>	9.926	9.926	-	-

The savings of Rs 159.821 million indicates inefficiency of District Government Departments to utilize the allocated budget.

## EXPENDITURE 2016-17

(Rs in million)



### 1.1.3 Comments on the status of compliance with ZAC / PAC Directives

The audit reports pertaining to following years have been submitted to the Governor of Khyber Pakhtunkhwa. Detail of PAC/ZAC meetings is given below:

#	Audit Year	PAC/ZAC meeting
1	2002-03	Convened
2	2003-04	Not convened
3	2004-05	Not convened
4	2005-06	Not convened
5	2006-07	Not convened
6	2007-08	Not convened
7	2008-09	Not convened
8	2009-10	Not convened
9	2010-11	Not convened
10	2011-12	Convened
11	2012-13	Not convened
12	2013-14	Not conveyed
13	2016-17	Not conveyed

## **1.2 Audit Paras**

### **1.2.1 Misappropriation/Fraud**

#### **1.2.1.1 Loss due to embezzlement of Government receipts–Rs 2.861 million**

According to Deputy Secretary (Admn) letter No.PAIDS-A)/HD/1-12016 Dated Peshawar the 11<sup>th</sup> May, 2016 with the subject of “Closure of PPHI Operations of SRSP”.As per decision SRSP is to return the management of these BHUs to the respective District Health Offices with effect from June 30, 2016.

During audit of District Health Officer Nowshera for financial year 2016-17, it was observed that the project of People Primary Healthcare Initiatives (PPHI) was closed on 30<sup>th</sup> June 2016 and the staff was accommodated in Rural Health Centre Pirpai (DHO office Nowshera). However DHO failed to recover receipts of OPD from 30 Basic Health Units of Nowshera and the amount of Rs 2,860,670 received was embezzled by the dealing hands as a single penny was not deposited in Government Treasury as per detailed below:

<b>Total No</b>	<b>Facility Name</b>	<b>Total No of Patients examined</b>	<b>Rate per Patient Received</b>	<b>Total Amount Received in Rs</b>
30	BHUs	286,067	10	2,860,670

Loss occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December, 2017. DAC could not be convened till finalization of this report.

Audit stresses upon fixing responsibility on the person (s) at fault besides recovery.

**AIR Para No.09 (2016-17)**

### **1.2.1.2 Manipulation in measurement book-Rs 1.014 million**

Para-4.5 of the B&R code requires that MB must be looked upon as the most important record and the quantities executed should be correctly counted and measured.

Executive Engineer Public Health Engineering Nowshera over paid Rs 1,014,812 for supply & fixing of sluice valve 3” & C.I flanges (3”-6”) and providing & lying of G.I pipe 2” dia for excess quantities due to manipulation in figures of quantity in measurement book. Details are in **annexure-2**.

Manipulation occurred due to weak financial management.

The irregularity was pointed out in November in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December, 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery under intimation to audit.

**AIR Para No 1 (2016-17)**



## 1.2.2 Irregularities/Non-Compliance

### 1.2.2.1 Less recovery of Government receipts–Rs 18.543 million

According to DC Nowshera letter No. 6590-92/34/DCO/AGB NSR/2012 Dated 31 December 2012, the rates of receipts were enhanced as per following:

S #	Name of receipts/source	Revised Enhanced Rate/Fee
1	OPD Receipts/Fee per chit	5
2	X-Rays (per)	70
3	Ultrasound (per)	180
4	Ambulance	8/Km

During audit of District Health Officer Nowshera for financial year 2016-17, it was observed that the rates of various receipts were increased with effect from 1<sup>st</sup> January 2013. However the local office did not deposit receipts on the prescribed enhanced rates which caused loss of Rs18,543,336 to public exchequer as detailed in **annexure-3**.

Less recovery of receipts occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December, 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery and action against the person(s) at fault.

**AIR Para No.10 (2016-17)**

### 1.2.2.2 Irregular purchase of medicine for various Health facilities under different programmes- Rs 38.05 million

According to clause-E of Director General Health Khyber Pakhtunkhwa letter No. 1508-1608/MCC dated 20.08.16, the purchasing entity shall submit quarterly reports regarding clinical efficacy to ensure Contract Execution

Certificate duly authenticated by the MCC before payment. Samples of the supplied medicine be sent to Drug Testing Laboratory for Analysis.

During audit of District Health Officer Nowshera for the financial year 2016-17 it came to notice that Rs. 38,050,046 was paid on account of purchase of medicine for various health centers as per details in **annexure-4**. Audit observed the following irregularities:

1. Payment was made to the firms without the submission of Contract Execution Certificate duly authenticated /signed by the MCC authority.
2. The local office failed to submit quarterly reports regarding clinical efficacy of the Government approved brand of medicine.
3. Payment was made without clearance of samples of medicines from Government Drug Testing Laboratory (DTL).
4. During physical verification it was observed that Medicine from Glaxo Smith Kline were of commercial packing and no MCC stamp was found on that valuable medicine.
5. During physical verification it was observed that Medicine Purchased from M/S Brooks Pharma vide invoice No. 170074-329 dated 10-01-2017, for Pabbi Hospital were short expiry but did not return.
6. Supply of M/S Brooks Pharma and Barrett Hodgson Pharma was delayed till close of financial year 2016-17, so a bearer cheque No. 12178579 dated 17-06-2017 for amounting Rs.594,466 was issued in the name of DHO Nowshera as a guarantee. The supply was not made at the time of payment as the amount was drawn in advance on fake invoices.

The irregularity occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December, 2017. DAC could not be convened till finalization of this report.

Audit stresses upon enquiry besides fixing responsibilities on person(s) at fault.

**AIR Para No.01 (2016-17)**

### **1.2.2.3 Irregular Purchase of machinery & equipment's from integrated fund- Rs 1.27 million**

According to rule-12 (2) of the Khyber Pakhtunkhwa public procurement of Goods, works and services rules 2014, in cases, where procurement is of complex nature, bid security up to 5 percent can be applied.

Sub Rules (3) of the same states that 'Bid security shall be kept sealed in the financial proposal. In case of two stage two envelopes the bidder shall, in addition, keep an affidavit in the technical proposal stating that a bid security amounting to 2,3,4 or 5 percent, as the case may be without indicating the figure in the letter, has been placed in the financial proposal or bid. Otherwise the technical proposal will be considered non-responsive and will be returned to the bidder after being examined by the procurement committee'.

According to the NIT condition for the purchase of machinery and equipments, the bidders were required to furnish bid security @ 5%.

During audit of District Health Officer Nowshera for the year 2016-17 it came to notice that tender was invited for purchase of machinery & equipments for various RHC's under integrated fund program as per details in **Annexure-5**. Audit pointed out the following observations.

- i. Supply Orders were issued to the firms whose CDRs were less than 05%.
- ii. One firm M/s Haseeb Traders submitted invoice without date and signature, which make it suspicious.
- iii. Instead of rejection of unsuccessful bids, the DHO office considered all the firms and issued supply orders to all these firms which were irregular.

The irregularities occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon inquiry and disciplinary action against the person(s) at fault.

**AIR Para No.02 (2016-17)**

**1.2.2.4 i. Irregular purchase of machinery & equipments from integrated fund- Rs 2.98 million.**

**ii. Non-deduction of income tax & 1/5th of GST  
Rs. 0.23 million**

According to Directorate General Health Services, Khyber Pakhtunkhwa Peshawar letter No. 1727-76/Proc:Cell dated 16-11-2016 a contractor certificate should be signed with the suppliers, performance security of 8% to be obtained from suppliers and the supplied items should be immediately inspected as per approved protocols.

During audit of District Health Officer Nowshera for the year 2016-17 it came to notice that Tender was invited for purchase of Machinery & Equipment's for various RHC's under Integrated Fund program. Details are in **Annexure-6**. Audit pointed out the following observations.

- i. Supply Order was issued to the firm M/s Glow Pak International on 17.04.2017, and delivery challan was submitted without mentioning date due to which supply was not made on time and a fake entry was made in stock register without date.
- ii. No contract agreement was signed with the firm and the payment was issued.
- iii. M/s Glow Pak did not submitted 8% performance guarantee and the M/s Friends Traders guarantee was also not of a commercial bank.
- iv. The Ultra Sound machines of M/s Friend Traders were without basic accessories.
- v. No income tax/sales tax was deducted from the firms.
- vi. All the above equipments were lying in store without inspection.

The irregularity occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon inquiry and strict disciplinary action besides fixing responsibilities on person(s) at fault.

**AIR Para No.03 (2016-17)**

**1.2.2.5 Non deduction of HRA and conveyance allowances—Rs 3.016 million**

Rule FR-45 provides that House Rent +5% maintenance charges should be deducted from the allottee. According to orders issued by the honorable Supreme Court of Pakistan, Islamabad that the employees who are residing in the residential colonies situated within work premises are not entitled to the facility of Conveyance Allowance.

During audit of District Health Officer Nowshera for financial year 2016-17, it was noticed that the DHO failed to deduct conveyance allowance and house rent allowance from charge nurses residing in hostels. Non deduction of allowances put the public exchequer into loss of Rs 3,016,272. Details are in **annexure-7**.

Non deduction of allowances occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon immediate recovery.

**AIR Para No.11 (2016-17)**

### 1.2.2.6 Unauthorized Appointment of staff

According to clause-A (iii) of Notification No. SOS 6(E&AD) 1-3/2007 dated 22.03.2007 issued by Administration Department (Regulation Wing) Government of KPK, "a Departmental Selection Committee will be bound to recruit employees from BPS 1 to 4 through District Employment Exchange. In absence of District Employment Exchange, the recruitment will be made through Departmental Selection Committee after vacancies have been advertised in newspapers.

According to rule-10 (3) of Esta Code of Khyber Pakhtunkhwa, a candidate for initial appointment to a post must possess the educational qualification or technical qualifications and experience and except as provided in the rules framed for the purpose of relaxation of age limit, must be within the age limit as laid down for the post.

During audit of District Health Officer Nowshera for financial year 2016-17, it was observed that 10 ward orderlies were appointed and issued orders on 10/02/2017 without observing basic codal formalities (**annexure-8**). Audit observed the following:

1. Technical posts of Dai BPS-05 were required to be advertised and filled in with suitable candidates having midwifery one year diploma, against which the ward orderlies (non-technical) personnel recruited and adjusted on 21/02/2017. Thus adjustment of ward orderly against the post of Dai was unauthorized.
2. As per sanctioned strength no post of ward orderly was lying vacant during February 2017.
3. Record was not available to ascertain that the District employment exchange office was consulted.

The irregularities occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon detail inquiry into the matter for fixing responsibility on the person (s) at fault under intimation to audit.

**AIR Para No.12 (2016-17)**

#### **1.2.2.7 Unauthorized Payment of HPA/HRA—Rs 0.929 million**

According to Finance Department letter No. FD/SOSR-II/B-18 dated 14-9-2017, “Health Professional Allowance is not admissible to female doctors during maternity leave. Further rule FR-45 provides that House Rent +5% maintenance charges should be deducted from the allottee.

During audit of District Health Officer Nowshera for financial year 2016-17, it was observed that female doctors proceeded on maternity leave were also paid Health Professional allowance and similarly some staff residing in government accommodation also drawing house rent allowance not admissible under the rule. Payment of such allowances resulted in loss of Rs 928,751 to public exchequer which needs recovery. Details are in **annexure-9**.

Unauthorized payment occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery of allowances under intimation to audit.

**AIR Para No.16 (2016-17)**

**1.2.2.8 Unauthorized expenditure and appointment against leave ` vacancies -Rs 2.361 million**

According to clause-12 (2) of Establishment code Khybrer Pakhtunkhwa, 'initial recruitment to posts in Basic Pay Scales 3 to 15 borne district cadre shall be made from amongst bona fide residents of the district concerned'.

DHO Nowshera transferred 15 class-IV employees to their respective districts during 2016-17. Out of 15 transferred employees, 10 reported back to the DHO Nowshera office. However, there was not a single vacant post as immediately after transferring the employees to other districts, 15 new appointments were made. Audit held that pay & allowances were double drawn with effect from 06/2016 to 11/2016 for Rs 2,360,637 (Rs 1,251,102 for new employees and Rs 1,109,535 for old employees of other district). Audit further observed that:

1. Fresh recruitments were made against leave vacancies without available posts. Hence old employees were transferred out for this purpose.
2. The senieority positions provided in the employment exchange list were not in order and inelligible candidates were appointed.

Loss to Government occurred due to weak financial managment.

The irregularity was pointed out in December, 2017. Mangement did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon inquiry and deciplinary action.

**AIR Para No.17 (2016-17)**



**1.2.2.9 Irregular and unverified expenditure on account of transformers-Rs 24.475 million**

According to Deputy Commissioner Nowshera Administrative approval vide letter no. 04/A.A dated 14.11.2016, the executing agency (PHE NSR) shall be responsible for the quality, quantity, rates design & exact location through GPS coordinates, and the work shall not be started before obtaining technical sanction, the work shall be completed according within stipulated period of time(30.06.17) and the executing agency (PHE NSR) shall be responsible for submission of monthly progress report to District Finance.

During audit of the Executive Engineer Public Health Engineering, Nowshera for the year 2016-17, it was observed that Rs 24.475 million were paid to PESCO for installation of transformer at different location of District nowshera. Audit observed the following irregularities.

- i. No progress report, PC-I/ TS and PC-IV (Completion Report) was found on the record.
- ii. Technical sanction was not available on the record to ensure proper watch on the schemes.
- iii. Due to non availability of completion reports and handing taking between PHE and PESCO it was apprehended that the transformers were not yet installed.

The irregular expenditure occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon investigation and actions against persons at fault.

**AIR Para No.24 (2016-17)**

### **1.2.2.10 Irregular award of work–Rs 8.946 million**

According to Rule 30 of the Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders. The following irregularities were also pointed out by the Assistant Director (M&E) KPPRA Peshawar vide their letter No.KPPRA/M&E/Advice/13-63/2016-17/7647 dated 17.04.2017)

Executive Engineer Public Health Engineering Nowshera awarded a scheme “Construction of water supply scheme Chpri UC Dag Ismail Khail PK-12 Nowshera” to a contractor with bid cost of Rs 8,946,112 (10,195,000 12.25 % below on MRS items & 12.25 % below on non BOQ items) . However, audit noticed the following irregularities: -

- i. There was unhealthy competition was made as only two bidders were shown participated.
- ii. Rates were not given in the tender forms.
- iii. Tender documents were not received through courier.
- iv. Additional Security amounting to Rs 726,000 was shown deposited on the tender opening date.

Irregularities occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Mangement did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon inquiry into the matter.

**AIR Para No 3 (2016-17)**

### **1.2.2.11 Irregular award of contract-Rs10.00 million**

Para 2.65 of Building and Roads Department Code provide that the lowest rate quoted by contractor must be accepted.

KPPRA rules 2014, Para 21 requires that, the procuring entity may ask for a performance guarantee from the contractor, which shall not exceed 10 percent of the bid value, as would be specified in the standard bid solicitation documents or standard bidding document.

Further according to the N.I.T condition No.10 the contractor who offer unsound rates, will be asked to produce analysis of the below rates for execution of work, if in case it fails to satisfy the officer concerned then his tender will be considered as cancelled.

Executive Engineer Public Health Engineering Nowshera tendered a scheme “Construction of water supply scheme Aza Khel Bala PK-13” under ADP # 770/140551 with bid cost of Rs 10,000,000. Audit noticed the following irregularities: -

- i. B.O.Q was not signed by the contractor to whom work was awarded. Therefore, the tender was required to have been rejected for being defective as done in the case of Ghulam Siddique contractor in the same tender for submitting unsigned B.O.Q (Tender Form No.21025445).
- ii. The rates were not written in the tender forms.
- iii. Tenders were opened on 09-03-2016 However; work order was issued on 16-05-2016 with lapse of over two months.
- iv. The contractor was paid Rs 1,656,822 in excess of the bid amount.
- v. Tender documents were not received through courier.
- vi. Proof of deposit of 2% earnest money & additional security by the contractor was not available on record.
- vii. Analysis of the extra ordinary low rates offered by the contractor was available on record.

Irregularities occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon inquiry into the matter.

**AIR Para No 4 (2016-17)**

#### **1.2.2.12 Unauthorized payment to contractor-Rs26.831 million**

According to PDWP meeting minutes held on 26.06.2015, the components teacher hostel and cafeteria were deleted.

The Executive Engineer Communication & Works Nowshera made unauthorized payment of Rs 26,830,954 for teacher hostel and cafeteria up to 12<sup>th</sup> running bill in a work Establishment of Government Girls Degree College Jalozai Nowshera. The cost of work was curtailed from 301.032 million to 275.060 million by PDWP forum by deleting the said component of work. However in the bill vide voucher No. 25-Biii dated 16.06.2017 the said items were paid to contractor which was unauthorized. Details are as under:

(Amount in Rs)

S. #	Name of Component of work	Voucher No	Amount
1	Teacher Hostel	25-Biii dated 16.06.2017	17,870,570
2	Cafeteria	Do	8,960,384
<b>Total</b>			<b>26,830,954</b>

The unauthorized payment occurred due to weak financial management

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon detail inquiry into the matter for fact finding under intimation to audit.

**AIR Para No 10 (2016-17)**

### **1.2.2.13 Non deduction of sales tax on services-Rs 3.868 million**

Sr. No. 26 of Government of Khyber Pakhtunkhwa Revenue Authority notification No F-16(4) KPRA / Notification / WH / 1323 dated 31.08.2015 states that 15% sales tax on service is required to be recovered from the services provided by the person engaged in contractual execution of work or furnishing supplies.

The Executive Engineer Communication & Works Nowshera paid Rs 25,788,478 to various consultants during 2016-17. However, sales tax on services Rs 3,868,272 @ 15% was not deducted which resulted in loss to Government. Details are in **Annexure-10**.

Non deduction of sales tax on services occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery of tax and depositing into Government treasury under intimation to audit.

**AIR Para No 16 (2016-17)**

### **1.2.2.14 Less deduction of income tax from non filer contractors-Rs 17.945 million**

According to Deputy Commissioner Inland Revenue, FBR Peshawar letter No.WHU-II/RTO-PR/2015-16/396 dated 12.11.2015, Income tax from non-filer contractor shall be deducted @ 10% on the execution of contracts.

The Executive Engineer Communication & Works Nowshera paid Rs 771.651 million to various contractors during 2016-17. However, income tax of Rs 53.836 million was deducted from contractors @ 7.5% instead of Rs 71.781 million @ 10%, despite the fact that the contractor were non filer as per Active

Taxpayer list (ATP) in the website of FBR which resulted less deduction of income tax Rs 17.945 million. The less deduction of income tax was undue favor to contractors and Government exchequer was deprived from tax revenue. Details are in **Annexure-11**.

Less deduction of income tax occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery of income tax and depositing into Government treasury under intimation to audit.

**AIR Para No 19 (2016-17)**

**1.2.2.15 Non deduction of Income tax-Rs 19.509 million**

According to Deputy Commissioner Inland Revenue, FBR Peshawar letter No.WHU-II/RTO-PR/2015-16/396 dated 12.11.2015, Income tax from non-filer contractor shall be deducted @ 10% on the execution of contracts.

The Executive Engineer Communication & Works Nowshera paid Rs 195.090 million to M/s Frontier Works Organization for various developmental works during 2016-17 for the rates MRS-2015 which include income tax. However, income tax of Rs 19.509 million @ 10% was not deducted from contractor. Neither the NTN number was available in local office nor the name of the company/firm was available in the active tax payer list of FBR website. Details are as under:

S #	Name of Work	Expenditure	Tax @ 10% not deducted
1	Improvement & Standardization of DHQ Hospital in Nowshera (4 <sup>th</sup> revised) SH: Additional Works	15.056	1.5056
2	Establishment of Nowshera Medical College Nowshera.	154.822	15.4822
3	Improvement/ Rehabilitation of Old DHQ Teaching Hospital Nowshera	25.212	2.5212
	<b>Total</b>	<b>195.09</b>	<b>19.509</b>

Non deduction of income tax occurred due to weak financial management

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery of income tax and depositing into Government treasury under intimation to audit.

**AIR Para No.20 (2016-17)**

**1.2.2.16 Irregular appointment and payment of salaries- Rs 6.723 million**

According to Finance Department Government of KPK letter No. BO.I/FD/5-8/2016-17 dated 04.07.2016, there shall be complete ban on creation of posts. No appointment shall be made against leave and vacant posts without prior approval from the Finance Department KPK and obtaining NOC from the concerned Surplus Pool.

According to clause A(iii) of Notification No. SOS 6(E&AD) 1-3/2007 dated 22.03.2007 issued by Administration Department (Regulation Wing) Govt. of KPK, "a Departmental Selection Committee will be bound to recruit employees from BPS 1 to 4 through District Employment Exchange. In absence of District Employment Exchange, the recruitment will be made through Departmental Selection Committee after vacancies have been advertised in newspapers.

During Audit of Deputy Commissioner Nowshera for the financial year 2016-17, it was observed that DC Nowshera irregularly appointed 12 Junior Clerks, 03 Muharrirs, 03 Drivers, 05 Naib Qasids, 01 Mali, 01 Bahishti, 04 Chowkidars and 04 Sweepers and paid Rs 6,723,012 on account of salaries to newly appointed staff (**Annexure-12**). Audit observed the following irregularities:

1. The appointments were made without prior approval from Finance Department KPK and obtaining NOC from the concerned Surplus Pool.
2. Appointments were made without advertisement in the local dailies and District employment exchange was also not consulted. Thus eligible and qualified candidates were deprived from this opportunity.
3. Credentials and other qualification of the Junior Clerks were not verified from the concerned BISE/Universities.
4. No screening process and appointment criteria were observed.
5. 2% disable quota was also not entertained

The irregularities occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon inquiry and strict disciplinary action besides fixing responsibilities on person(s) at fault.

**AIR Para No 8 (2016-17)**

**1.2.2.17      Doubtful and irregular expenditure during Polio Eradication Campaign-Rs 9.309 million and where about of Rs 5.102 million**

According to Commissioner, Peshawar Division letter No.3 / 11 / Accounts/SPC/Vol-3/6289 dated 24.05.2017, the Deputy Commissioner may disburse the payment after fulfillment of codal formalities and campaign wise expenditure occurred on the already held polio campaigns in your respective district during F.Y. 2016-17 may be communicated to this office well in time.

Further, According to Emergency Operations Center, Khyber Pakhtunkhwa dated 13th March 2015, the payment will be released subject to provision of certificate that the security payment has not been taken from any



other donor, certificate showing no of personnel taken from the other district, certificate for nonpayment of food charges from any other source, total number of transport hired for security and rationalized rate.

During Audit of Deputy Commissioner Nowshera for the financial year 2016-17, it was observed that an amount of Rs 14,411,052 was released to District Police Officer and AD LGERDD Nowshera on account of 5<sup>th</sup> Polio Campaigns as per detail below. But APR of AD LGRDD office and where about of balance amount was not available.

S#	Cheque No and date	Amount Released	Issued to	Total Expenditure	Balance Amount
1	65686681 dated 10-03-2016	6,991,552	DPO Nowshera	2,015,528	4,976,024
2	39816010 dated 11.11.2016	1,113,000	AD LGERDD	987,000	126,000
3	28640445 dated 16-05-2017	6,306,500	DPO Nowshera	6,306,500	0
<b>Total</b>		<b>14,411,052</b>		<b>9,309,028</b>	<b>5,102,024</b>

Audit observed the following irregularities:

- Rs 2,015,528 was expended by the DPO and 987,000 by AD LGRDD but record of balance amount Rs 4,976,024 and Rs 126,000 was not available.
- DPO Nowshera incurred expenditure of Rs 1,195,928 as POL charges and feeding charges of 683 police personnel but detail of utilization/disbursement record was not available.
- Record in support of payments i.e. advertisement, tenders, quotation, comparative statement, sanction orders and actual payee's receipts were not available on the record.
- It was observed from the available record that no payment has been made to the supplier of food named "Akbarpura Green Marquee" as the supplier of food marked on his vouchers "Amount Due".
- The amount was paid to DPO through cheque without observing all codal formalities.
- No Certificate was available that security payment has not been taken from any other donor.

The irregularities occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon inquiry and action against the person(s) at fault.

**AIR Para No 1 (2016-17)**

#### **1.2.2.18 Irregular award of contracts-Rs 268.081 million**

According to section-14 (2) of KPPRA Act, 'Government shall notify the exemption and publish the same for public consumption in the printed media'. Further, Peshawar high court has declared complete violation of the spirit of KAPPRA Act and KAPPRA Rules in Writ Petition No. 1367-P/2017 on award of work to NLC in District Peshawar in similar manner.

The Executive Engineer Communication & Works Nowshera awarded two contracts namely 'Improvement & standardization of DHQ Hospital Nowshera (sub work additional work) and Rehabilitation of old DHQ & Teaching Hospital Nowshera of Rs 100.00 million and 168.081 million respectively to M/s Frontier Works Organization under direct sourcing method during 2016-17. However, reasons for the same were not published in print media, as per requirements of Sub-section-2 of Section-14 of the KAPPRA Act. Moreover, the summary for awarding the work to FWO under direct sourcing and without open tender was required to be approved from cabinet "Government". However it was approved by the Worthy Chief Minister Khyber Pakhtunkhwa which was violation of section-14 of KPPRA act. It is worth mentioning that awarding the contract in similar manner in district Peshawar has been declared complete violation of the spirit of KAPPRA Act and KAPPRA Rules by Peshawar high court in Writ Petition No. 1367-P/2017.

Audit held that the sole objective for awarding the work directly to FWO was for its fast track execution which was not achieved as only 15% physical made till 30.06.2017 despite the fact that work orders were issued on 05.10.2016 with completion period of nine (09) months. The audit team visited the site along

with sub divisional officer concerned on 01.01.2018, it was observed that the progress was work was very slow and could not be completed in near future.

Audit was of the view that if the work was tendered under open tender method then economical rate could have been obtained through competition as in the case of other work i.e 14.70% below on MRS-2016 of the work 'Establishment of multipurpose international standard indoor gymnasium district Nowshera costing Rs 173.668 million.

The irregularities occurred due to weak financial management.

The irregularity was pointed out in December, 2017. Mangement did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon detail inquiry into the matter.

**AIR Para No 22 (2016-17)**

### **1.2.3 Internal Control weaknesses**

#### **1.2.3.1 Non-imposition of penalty on late supply of medicine for various Health facilities under different programmes–Rs 2.08 million**

Clause 18(i) (ii) (iii) of the MCC notification state that 3% upon delay in the supply from (31 to 45 days), 7% on delay for 46 to 60 days, a lump sum penalty on the total amount of the supply order for total number of items ordered in the same supply order issued to the supplier, shall be levied. Beyond the extended period the order shall stand cancelled of non-supplied items and the purchaser will have the right to debar the supplier from future participation, forfeiture of performance guarantee, and black listing of supplier.

During audit of accounts of DHO Nowshera for the year 2016-17 revealed that payment of Rs 29,538,017 was made to various suppliers for supply of medicines. However, medicines were not supplied in the stipulated time. The management failed to impose penalty amounting to Rs. 2,084,987 on the concerned suppliers. Details are in **annexure-13**.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon imposition of penalty on the firms due to late supply and payment to Government treasury under intimation to audit.

**AIR Para No.05 (2016-17)**

#### **1.2.3.2 Non-realization of water user charges Rs 24.749 million**

Para 28 of GFR Vol-I stipulates that controlling officer is required to ensure that all sums due to government are regularly and promptly assessed regularized and duly credited in the government account and that no amount due to government should be left out standing without sufficient reasons.

The Executive Engineer Public Health Engineering (PHE), Nowshera failed to realize/ recover Rs 24,749,718 on account of water charges against different individuals for the financial year 2016-17 as per detail in **annexure-14**.

The non recovery of water user charges occurred due to inefficiency of local staff and management.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon immediate recovery and crediting into Government treasury under intimation to audit.

**AIR Para No.20 (2016-17)**

**1.2.3.3 Loss due to non-credit of lapsed deposit into government revenue Rs 15.664 million**

According to Rule 399(iii) of CPWA Code, balances unclaimed for more than three complete accounting years should be credited to government as lapsed deposits.

Executive Engineer Public Health Engineering Nowshera failed to credit Rs 15,664,248 unclaimed balances lying in deposited-II (Rs 12,398,240) and deposit-V (3,266,008) for more than three accounting years as lapsed deposit to government revenue. Details are in **annexure-15**.

Non deposit of lapse deposit occurred due to weak internal controls.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon crediting of the amount into Government treasury under intimation to audit.

**AIR Para No 22 (2016-17)**

#### **1.2.3.4 Overpayment in execution of work–Rs 0.694**

Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

The Executive Engineer Public Health Engineering Nowshera made excess payment of Rs 693,653(102.64 M3\*6997) on a work namely “Construction of PCC Road at Kotar Pan U/C Bara Band” on account of PCC 1:2:4 more than the quantity of PCC 1:4:8 as evident from the page # 57 to 59 of MB# 100. Audit held that the excess quantity was paid which resulted in loss to public exchequer.

The loss to Government occurred due to weak internal controls.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery under intimation to audit.

**AIR Para No 29 (2016-17)**

#### **1.2.3.5 Wastage of funds due to non energizing water supply schemes besides payment to PESCO -Rs 9.926 million**

Para 13 of GFR volume-1 provides that a controlling officer must satisfy himself not only for systematic internal checks calculated to prevent and detect errors and irregularities in the financial proceedings of its subordinates officers and to guard against waste and loss of public money and store, but also that the prescribed checks are effectively applied.

Executive Engineer Public Health Engineering Nowshera failed to energize completed water supply schemes during 2009-10, 2011-12, 2012-13, 2015-16 & 2016-17 due to non follow up of external electrification in the district despite payment of Rs 9,926,074 to PESCO & lapse of considerable time. Details are in **annexure-16**.

Non-energizing & irregular payment occurred due to weak internal controls.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon early completion of schemes besides action against the person (s) at fault.

**AIR Para No. 6 (2016-17)**

**1.2.3.6 i. Cost overrun due to weak planning and defective PC-I-  
Rs 36.814 million**

**ii. Excess expenditure of Rs 25.094 million**

According to Rule 30 of the Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

The Executive Engineer Communication & Works Nowshera tendered 'Establishment of Home Economics College Nowshera' with the cost estimate Rs 293.870 million despite the fact the Administrative approval was for Rs 316.86 million. Audit observed that:

- i. Later on the quantities of items of work were abnormally increased and technical sanction was accorded for Rs 330.684 (excluding external electrification and consultancy charges) during 2016-17. The increase in

cost was of Rs 36.814 million which 12.53% increase from the tender cost and was 25.95% increase from the bid cost of the lowest bidder of Rs 262.536 million.

- ii. An expenditure of Rs 287.630 million was incurred till November, 2017 and the work was still in progress. Hence the expenditure was in excess of Rs 25.094 (287.630-262.536) than the bid cost despite clear direction in work order that 'no excess over tender cost is allowed'.
- iii. The cost was increased due to inclusion of 42 non BOQ items of work and increase in the quantity of almost of all BOQ items indicate weak planning and defective PC-I.
- iv. The rate analysis for non BOQ/ items was carried out by the contractor which was agreed by the consultant and local office without any changes.

Cost overrun and excess expenditure occurred due to weak planning of the project.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon inquiry into the matter for fixing responsibility on the person (s) at fault under intimation to audit.

**AIR Para No 2 (2016-17)**

**1.2.3.7 Doubtful payment to contractor due to abnormal increase in quantity of items of work-Rs 6.977 million**

Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

The Executive Engineer Communication & Works Nowshera overpaid Rs 6,976,891 to contractor in the work Establishment of Nowshera Medical College during 2016-17. The quantities of two items of work i.e. Brick work in ground



floor with 1:5 mortar and Brick work in ground floor with 1:4 mortar were enhanced in the contractor bill by 284% and 616% respectively from BOQ. Details are in **annexure-17**.

The doubtful payment occurred due to weak internal controls.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon inquiry into the matter under intimation to audit.

**AIR Para No 4 (2016-17)**

**1.2.3.8 Unjustified payment of premium to contractor-Rs 19.886 million instead of imposition of late penalty of Rs 134.842 million**

According to approved summary of Chief Minister of Khyber Pakhtunkhwa dated 06.05.2016, the 5% premium on MRS-2015 was justified if the work to be executed in multiple shift and will be completed in shorter time and accordingly time limit for completion of the work was 15 months as per Work Order No.9588/7M Dated 16.05.2016.

The Executive Engineer Communication & Works Nowshera awarded a work Establishment of Nowshera Medical College during 2016-17 to M/s Frontier Works Organization on 16.05.2016 on 5% premium on MRS-2015 as well as non schedule items with the completion time of 15 months. Audit observed that:

1. The 5% premium on MRS-2015 and non schedule items (which was on very higher side) was allowed to contractor with the condition that the work shall be completed in shorter time of 15 months in the work order and by executing the work in multiple shifts in summary approved the Chief Minister of Khyber Pakhtunkhwa. However, only 43% work has been carried out by the contractor till 30.11.2017 (as per progress report.

Audit held that allowing of 5% premium of Rs 19,886,410 ( $417,614,612 * 100 / 105 = 397,728,202 * 5 / 100$ ) up to 5<sup>th</sup> running bill was unjustified as the contractor failed to complete even half work during stipulated period.

2. The local office failed to impose late penalty of Rs 134.842 ( $1348.422 * 10 / 100$ ).
3. It is worth mentioning here that the work was awarded to FWO under single source selection method without open tender to complete the work in shorter time.

Unjustified payment of premium occurred due to violation of approved summary.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery the 5% premium from contractor and stop further payment of premium.

**AIR Para No 5 (2016-17)**

**1.2.3.9 Overpayment to contractor due allowing higher rate than approved in TS 26.371 million**

Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

The Executive Engineer Communication & Works Nowshera overpaid Rs 26,371,422 for mild steel in a work Establishment of Government Girls Degree College Jalozi Nowshera. The quantity of mild steel grade-60 in the work component main building and multipurpose hall was 362.75 ton in TS. However, 588.92 ton steel was paid to contractor in bill vide voucher No. 25-Biii dated 16.06.2017 in said components of work. There was overall 62% increase in the

quantity of mild steel and 190% increase in the multipurpose hall component. It is worth mentioning here that in the approved technical sanction mild steel grade-40 of 81.52 ton @ 108,000 was allowed in the work component “Multipurpose hall” which was totally ignored. The overpayment was undue favor to contractor at the cost of public exchequer. Audit held that if the mild steel was grade-60 was used on site than the quantity of steel was required to be decreased as grade-60 steel is high quality with higher rate. However, in the instance case not only the higher rate was paid but the quantity was abnormally increased which was dubious. Details are in **annexure-18**.

The overpayment occurred due to weak internal controls.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery under intimation to audit.

**AIR Para No.6 (2016-17)**

#### **1.2.3.10 Overpayment to contractor-Rs 2.467 million**

Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

The Executive Engineer Communication & Works Nowshera overpaid Rs 2,466,650 due to allowing the contractor earth filling from borrowed earth up to 4-KM lead in the work Establishment of Government Girls Degree College Jalozi Nowshera. The re handling of 4,933.3 m<sup>3</sup> excavated earth up to 25-M lead indicates that the earth was not disposed off outside the premises of college. Hence allowing earth filling with borrowed earth instead of using of available earth was undue favor to contractor at the cost of public exchequer. Details are as under:

Rate of earth filling with available earth/m3	Rate of earth filling of borrowed earth paid in bill/m3	Diff	Qty of Available earth from excavation in m3	Overpayment
100	600	500	4,933.3	2,466,650

The overpayment occurred due to weak internal controls.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery under intimation to audit.

**AIR Para No 7 (2016-17)**

#### **1.2.3.11 Overpayment to contractor due to higher rate-Rs 1.183 million**

Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

The Executive Engineer Communication & Works Nowshera overpaid Rs 1,183,331 due to allowing higher rate for an item of work 'Supply and fixing aluminum bronze/black premium 4" sliding windows' in the work Establishment of Government Girls Degree College Jalozai Nowshera during 2016-17. The said item was not available in the BOQ at the time of tender but paid at higher rate of Rs 6,800/m3 despite the fact that the item was available in MRS-2013 under code (12-54-d-01) with economical rate of Rs 5,573.40. The local office instead of reduction @ 6.931% on MRS-2013 as rebate offered by the contractor, increased the rate up to Rs 6,800/m3 which was irregular and undue favor to contractor at the cost of public exchequer.

Rate in MRS 2013	contractor Rebate @ 6.931% below on MRS 2013	Rate Required	Rate paid	Diff	Qty paid up to 12th running bill	Overpayment
5,573.40	386.29	5,187.11	6,800	1,612.89	733.67	<b>1,183,331</b>

The overpayment occurred due to weak internal controls.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery/inquiry into the matter for fact finding.

**AIR Para No 9 (2016-17)**

### **1.2.3.12 Overpayment to contractor-Rs 0.917 million**

Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

The Executive Engineer Communication & Works Nowshera overpaid of Rs 917,000 as per detail below:

3. Rs 343,930 overpaid up to 12<sup>th</sup> running bill was allowed for a non BOQ item at higher rate of Rs 662.98/m<sup>3</sup> as compared to Rs 618.4/m<sup>3</sup> on MRS 2013 less 6.931% rebate in a work Establishment of Government Girls Degree College Jalozai Nowshera (Road/Parking).
4. Rs 277,693 was overpaid for an item or work earth filling in lawn including dressing and compaction from available earth in the work 'Establishment of Home Economics College Nowshera'.
5. Rs 295,850 was overpaid due to showing excess transportation of earth in the component of work i.e Specialist bungalows and causality block

in the work Up gradation of RHC Ziarat kaka sahib to category-D Hospital. Details are in **annexure-19**.

Overpayment occurred due to weak internal controls.

The irregularity was pointed out in December, 2017. Mangement did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon recovery under intimation to audit.

**AIR Para No 11,14,18 (2016-17)**

**1.2.3.13 Overpayment due to abnormal increase in quantity of steel-Rs 6.993 million**

Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

The Executive Engineer Communication & Works Nowshera overpaid Rs 6,992,894 Up gradation of RHC Ziarat Kaka Sahib to category-D Hospital District Nowshera during 2016-17 due to allowing excess steel than approved in the technical sanction. The required quantity of steel proportion of RCC work as provided in technical sanction was 176.148 ton. However 233.468 ton steel was paid up to 9<sup>th</sup> running bill vide voucher No. 24-Bii dated 19.06.2017 which was an abnormal increase of 33%. The work was awarded to contractor on 17.09.2015 and TS was accorded on 29.07.2016. Details are in **annexure-20**.

The overpayment occurred due to weak internal controls.

The irregularity was pointed out in December, 2017. Mangement did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon inquiry into the matter and recovery of overpayment.

**AIR Para No 13 (2016-17)**

**1.2.3.14 Doubtful payment due to abnormal deviation from TS-  
Rs 1.152 million**

Para 220 and 221 of CPWA Code, the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

The Executive Engineer Communication & Works Nowshera overpaid Rs 1,152,065 due to deviation from technical sanction in the work up gradation of RHC Ziarat Kaka sahib to Category-D in the items of work first class deodar wood wrought joinery in doors and windows etc complete 1-3/4 thick.

Name of item of work	Qty in TS	Qty in bill	Diff	Rate	Amount
'first class deodar wood wrought joinery in doors and windows etc complete 1-3/4 thick'	78.62	199.89	121.27	9,500	<b>1,152,065</b>

The increase in quantity of item of work occurred due to weak internal controls.

The irregularity was pointed out in December, 2017. Mangement did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon inquiry and recovery.

**AIR Para No 17 (2016-17)**

**1.2.3.15 Doubtful withdrawal for Polio Eradication Campaign fund-  
Rs 25.489 million**

According to Commissioner of Peshawar letter No. 3/ 1-8/ Acctts/Vol-2 8247 dated 14.07.2017;

1. All concerned may be directed to furnish the APRs/disbursement of Accounts of Polio grant after completion of every Polio Campaign.
2. All Actual Payee Receipts is required to be attested by the DPO/DDO concerned for production before the Audit.
3. Feeding and hiring charges should be in accordance with the Market Rate.

According to Home & Tribal Affairs Department Govt. of KPK letter No. SO(Accounts) HD/6-4/2015-16/Vol-II/Polio dated 10.01.2017 addressed to all Deputy Commissioners of KPK, As per approved procedure/policy, the actual payee receipts as well as disbursement accounts may be furnished to this department.

During Audit of Deputy Commissioner Nowshera for the financial year 2016-17, it was observed that DC Nowshera issued cheques for Rs 24,489,000 to District Health Officer Nowshera (detail given below) for disbursement to Front Line Polio Workers and Facilitation of UPECS and District Polio Monitoring Teams. All Actual Payee Receipts dully attested by the DDdO concerned and APRs/disbursement the amount was not found on the available record. Details are in **annexure-21**.

Further, DC Nowshera withdrawn Rs 900,000 vide crossed cheque No. 09475350 dated 07.11.2016 in the name of "Siyal Muhammad" and Rs 100,000 for disbursement to District Polio Eradication Committee Contingency 2015-16. Actual Payee Receipts dully attested by the DDO concerned were not avialalbe on record.

The irregularity was pointed out in December, 2017. Mangement did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon investigation and action against the person(s) at fault.

**AIR Para No. 3 & 5 (2016-17)**



**1.2.3.16 Doubtful distribution of fund on account of 6<sup>th</sup> Population & Housing Censes Rs 51.132 million and whereabouts of un-spent balance Rs 3.939 million**

According Pakistan Bureau of Statistics (Field Operation Section) Government of Pakistan Statistics Division Islamabad letter No. 2 (6)/2015-PBS (F.O) dated 29<sup>th</sup> May 2017, Cheques of un-spent amount on account 6<sup>th</sup> population and housing censes 2017 may be sent in favour of DDO PBS Islamabad.

During Audit of Deputy Commissioner Nowshera for the financial year 2016-17, it was observed that DC Nowshera received Rs 84,765,000 from Pakistan Bureau of Statistics Government of Pakistan on account of 6<sup>th</sup> population and housing census. DC Nowshera disbursed of Rs 51,131,540. DC Nowshera failed to provide record of disbursed amount.

Furthermore, DC Nowshera received Rs3,938,845 from Assistant Commissioners and CEOs Cantt of district Nowshera but whereabouts of the amount was not shown to audit. Details are in **annexure-22**.

The irregularity was pointed out in December, 2017. Mangement did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon detail inquiry and action against the person(s) at fault.

**AIR Para No 6 (2016-17)**

**1.2.3.17 Non credit of lapse deposit-Rs 7.404 million**

According to Para 399(iii) of CPWA Code balances unclaimed for more than three complete accounting years should be credited to government as lapsed deposits.

The Executive Engineer Communication & Works Nowshera failed to credit lapse deposit of Rs 7,404,146 lying in deposit-II for more than three years. The unclaimed amount for more than three years was required to be deposited into Government treasury as lapse deposit. Details are in **annexure-23**.

Non-crediting of lapse deposit occurred due to weak internal controls.

The irregularity was pointed out in December, 2017. Management did not furnish reply.

Request for convening DAC meeting was made in December 2017. DAC could not be convened till finalization of this report.

Audit stresses upon immediate crediting the amount into Government treasury under intimation to audit.

**AIR Para No 21 (2016-17)**

## ANNEXURES

### Annex-1 Detail of MFDAC Paras

(Rs in million)

#	AP No	Department	Gist of Para	Amount
1.	55	PHE	Non imposition of penalty	0.220
2.	57		Loss due to non awarding the tender to lowest bidder	1.202
3.	62		Irregular purchase of voltage regulators	0.948
4.	53		Irregular award of work	8.946
5.	60		Excess payment to contractor	1.550
6.	75		Irregular expenditure on POL	0.839
7.	76		Loss due to non awarding the tender to lowest bidder	0.704
8.	78		Overpayment due to excess rate than in work order	0.192
9.	79		Overpayment in execution of work	0.694
10.	04	DHO	Irregular repair of vehicle	0.300
11.	06		Irregular purchase of furniture	1.140
12.	14		Loss due to theft of gas, electricity direct connection	2.670
13.	21		Non deduction of pay & allowances	0.047
14.	22		Suspected expenditure	4.045
15.	23		Un necessary purchase of equipment	3.600
16.	25	DC	Loss in polio compaign	0.546
17.	26		Doubtful withheld of polio fund	1.00
18.	32		Non crediting of bank profit	3.289
19.	37		Irregular and doubtful expenditure on vehicles	0.700
20.	38		Irregular and doubtful expenditure on purchase of furniture	0.670
21.	40		Un authorized repair to transformers	0.500
22.	41		Retention of revenue	1.019
23.	45		Illegal collection of domicile fee	0.139
24.	48		Illegal allotment of vehicles and drawl of POL	0.409

25.	49		Irregular retention of fund and improper maintenance of cash book	1.476
26.	87	C&W Building	Irregular and doubtful payment of non BOQ items million	2.455
27.	98		Excess payment due to abnormal increase in quantity/allowing non BOQ items-Rs 2.354 million	2.354
28.	100		Irregular expenditure	0.967
29.	103		Doubtful payment due to abnormal deviation from TS	1.152
30.	104		Overpayment due to excess steel	8.097
31.	106		Doubtful payment to contractor due to abnormal increase of profitable items	2.660
<b>Total</b>				<b>54.53</b>

**Annexure-2  
Para 1.2.1.2**

**Manipulation in measurement book**

S#	Scheme	MB# & P#	Item	Original qty	Manipulated qty	Difference	Rate	Amount
1	WSS Mughalki (Tubewell at Zara Mian Essa	63/SDO-1 P#173 & 174	S/F sluice wall	01	02	01	12,000	12,000
2	WSS Mughalki (Tubewell at Zara Mian Essa	-do-	S/F C.I flanges (3" to 6")	250	504	254	2,000	508,000
3	WSS Khair Abad	60-I p#100 & 104	P/L of G.I pipe 2" dia	792.44	1280.09	512.35	965.77	494,812
<b>Total</b>								<b>1,014,812</b>

**Annexure-3**  
**Para 1.2.2.1**

**Less recovery of Government receipts**

<b>S No</b>	<b>Name of Receipt</b>	<b>Req to be charged</b>	<b>Actually charged</b>	<b>Diff</b>	<b>No of patients</b>	<b>Less Recovery</b>
1	OPD Chit	05	02	03	1754331	5,263,011
2	X-Ray Charges	70	35	35	26863	1,010,205
3	Ultrasound	180	120	60	17232	1,033,920
4	Ambulance	08	03		NIL	0
5	OT Charges	100	-	100	112362	11,236,200
<b>Total</b>						<b>18,543,336</b>

**Annexure-4**  
**Para 1.2.2.2**

**Detail of Irregular Purchase of Medicine**

<b>S.No.</b>	<b>Name of Health Facility</b>	<b>DDO Code</b>	<b>Amount</b>
1	Integrated Fund	NR-5144	14,000,310
2	MRHSM Hospital Pabbi	NR-6195	6,899,928
3	Other Hospitals	NR-6119	2,099,808
4	Emergency Medicines BHUs	NR-6115	13,250,000
5	Rural Health Centers	NR-6110	1,400,000
6	Civil Dispensary	NR-6116	400,000
<b>Total</b>			<b>38,050,046</b>

**Annexure-5**  
**Para 1.2.2.3**

**Irregular Purchase of Machinery**

<b>S.No</b>	<b>Name of the firm</b>	<b>Bill amount</b>	<b>CDR Submitted</b>	<b>CDR required</b>	<b>Remarks</b>
1	Zaman Enterprises	809,200	10,000	283,474	Required to be rejected
2	Haseeb traders	33,500	4,000	102,817	Required to be rejected
3	Medica Enterprises	92,260	5,000	30,675	Required to be rejected
4	United Links	25,800	25,000	67,569	Required to be rejected
5	Khyber Traders	305,500	10,000	57,723	Required to be rejected
<b>Total</b>		<b>1,266,260</b>	<b>54,000</b>	<b>542,258</b>	



**Annexure-6**  
**Para 1.2.2.4**

**Irregular Purchase of Machinery & Equipments**

<b>S#</b>	<b>Name of the firm</b>	<b>Bill amount</b>	<b>Cheque No.</b>	<b>Cheque Date</b>	<b>I.Tax</b>	<b>1/5<sup>th</sup> GST</b>	<b>Remarks</b>
1	M/S Friends Traders	2,260,000	1175153	31-05-2017	101700	73382	No inspection, No contract agreement.
2	M/S Glow Pak	720,000	1175155	31-05-2017	32400	23378	No inspection, No contract agreement.
<b>Total</b>		<b>2,980,000</b>			<b>134,100</b>	<b>96,760</b>	

**Annexure-7**  
**Para 1.2.2.5**

**Non deduction of HRA and Conveyance Allowance**

<b>S#</b>	<b>Personal Number</b>	<b>Employee Name</b>	<b>B PS</b>	<b>Description</b>	<b>Conveyance</b>	<b>HRA</b>	<b>Conveyance + HRA *12</b>
1	706162	SAMINA BEGUM	16	CHARGE NURSE	5,000	1,818	81,816
2	751185	IRFAN ULLAH KHATTAK	16	CHARGE NURSE	5,000	1,818	81,816
3	850799	ANIAZ BEGUM	16	CHARGE NURSE	5,000	1,818	81,816
4	770074	ABIDANAZ	16	CHARGE NURSE	5,000	1,818	81,816
5	709143	NIZHAT NAZ	16	CHARGE NURSE	5,000	1,818	81,816
6	834694	SADAF JAVED	16	CHARGE NURSE	5,000	1,818	81,816
7	709393	BISMA BEGUM	16	CHARGE NURSE	5,000	1,818	81,816
8	708050	IRAM NASEEM	16	CHARGE NURSE	5,000	1,818	81,816
9	693649	ISHRAT BEGUM	16	CHARGE NURSE	5,000	1,818	81,816
10	708049	ARZOO FAYAZ	16	CHARGE NURSE	5,000	1,818	81,816
11	767106	NANEEDA BIBI	16	CHARGE NURSE	5,000	1,818	81,816
12	578705	JASMIN SIRAZ	16	CHARGE NURSE	5,000	1,818	81,816
13	586752	FALAK NAZ	16	CHARGE NURSE	5,000	1,818	81,816
14	770077	IRAM JACKSON	16	CHARGE NURSE	5,000	1,818	81,816
15	588885	RAHILA BEGUM	16	CHARGE NURSE	5,000	1,818	81,816
16	588945	BEENA	16	CHARGE NURSE	5,000	1,818	81,816
17	588964	BISMIHAD	16	CHARGE NURSE	5,000	1,818	81,816
18	833524	ULFAT SULTANA	16	CHARGE NURSE	5,000	1,818	81,816
19	137250	REHNAZ BEGUM	16	CHARGE NURSE	5,000	1,818	81,816
20	137327	MISS NARGIS GHOS	16	CHARGE NURSE		1,818	21,816

21	137346	RUQIA TABASUM	16	CHARGE NURSE		1,818	21,816
22	137347	SHAZIA HAYAT	16	CHARGE NURSE	5,000	1,818	21,816
23	137359	ASSMIN	16	CHARGE NURSE	5,000	1,818	81,816
24	137422	RASHDA BANO	16	CHARGE NURSE	5,000	1,818	81,816
25	770078	SUMEIRA	16	CHARGE NURSE	5,000	1,818	81,816
26	136646	GUL SHAD BEGUM	16	CHARGE NURSE	5,000	1,818	81,816
27	388157	NADRA KHATOON	16	CHARGE NURSE	5,000	1,818	81,816
28	423029	FARYA GUL	16	CHARGE NURSE		1,818	21,816
29	428949	ZARQAT ZARIN	16	CHARGE NURSE	5,000	1,818	81,816
30	437149	NUSRAT	16	CHARGE NURSE		1,818	21,816
31	459773	NUSRAT BIBI	16	CHARGE NURSE		1,818	21,816
32	478287	ASIA SAEED	16	CHARGE NURSE	5,000	1,818	81,816
33	380292	ROZINA NAZ	16	CHARGE NURSE	5,000	1,818	81,816
34	154688	SHAKEELA AHMED	16	CHARGE NURSE	5,000	1,818	81,816
35	141632	SHAGUFTA NIAZ	16	CHARGE NURSE	5,000	1,818	81,816
36	856379	FAZLE MULA	16	CHARGE NURSE	5,000	1,818	81,816
37	342666	ROBINA AKHTAR	16	CHARGE NURSE	5,000	1,818	81,816
38	360972	MOBEENA NAZ	16	CHARGE NURSE	5,000	1,818	81,816
39	380164	KHALIDA GHAZAL	16	CHARGE NURSE	5,000	1,818	81,816
40	380168	JAWAHIRA BIBI	16	CHARGE NURSE		1,818	21,816
41	380173	BUSHRA BIBI	16	CHARGE NURSE	5,000	1,818	81,816
42	380193	SAIMA BIBI	16	CHARGE NURSE	5,000	1,818	81,816
				<b>TOTAL</b>			<b>3,016,272</b>

**Annexure-8**  
**Para 1.2.2.6**

**Unauthorized Appointment of staff**

<b>S#</b>	<b>Name of Employee</b>	<b>Designation</b>	<b>Dated</b>
1	Noor Akram Shah	Ward Oderly	22/2/2017
2	Zia Ullah	Ward Oderly	22/2/2017
3	Adnan Khan	Ward Oderly	22/2/2017
4	Zubair Khan	Ward Oderly	22/2/2017
5	Masood Khan	Ward Oderly	22/2/2017
6	ShakirRehman	Ward Oderly	22/2/2017
7	Farhad	Ward Oderly	22/2/2017
8	Arshad Ali Shah	Ward Oderly	22/2/2017
9	Muhammad Nawaz	Ward Oderly	22/2/2017
10	IjazulHaq	Ward Oderly	22/2/2017

**Annexure-9**  
**Para 1.2.2.7**

**Unauthorized Payment of HPA/HRA**

<b>Name of Doctor</b>	<b>Total Monhs</b>	<b>Montly rate</b>	<b>HPA</b>	<b>HRA</b>	<b>Convey- ance</b>	<b>Monthly Rate</b>	<b>Loss</b>
ShandanaFaiz	3	62,000	186,000	-	15,000	5,000	201,000
Samrin Tariq	3	72,000	216,000	-	15,000	5,000	231,000
Haseena	3	62,000	186,000	-	15,000	5,000	201,000
Huma Gul	3	72,000	216,000	-	15,000	5,000	231,000
Nighat Saleem	1	4,838	4,838	-	1,381	4,838	6,220
Ikramullah	12		-	4,877	-	-	58,531
<b>Total</b>							<b>928,751</b>

**Annexure-10**  
**Para 1.2.2.13**

**Non deduction of service tax**

S#	Name of Consultant	Name of work	Voucher No	Date	Amount	Service Tax @ 15%
1	M/s Lalazar Consultant	GDC Pirpai	12-ii	19.04.2017	1,155,000	173,250
2	do	Home Economics College	11-iii	19.04.2017	756,250	113,438
3	do	do	14-iii	22.02.2017	1,134,375	170,156
4	do	do	4-iii	02.06.2017	756,250	113,438
5	do	do	20-iii	08.09.2016	756,250	113,438
6	M/s MAK Consultant	Up gradation of RHC Nizampur	20-ii	25.04.2017	1,250,000	187,500
7	do	DarululoomHaqqania	10-ii	18.04.2017	938,000	140,700
8	do	do	19-ii	14.06.2017	412,073	61,811
9	do	Judicial Complex Nowshera	9-ii	18.04.2017	1,333,200	199,980
10	M/s Shaz Consultant	GGDC Tarkha Pk-12	16-i	19.04.2017	216,000	32,400
11	do	Do	14-iii	09.02.2017	1,000,000	150,000
12	do	GDDC KheshkiPayan	15-i	19.04.2017	1,000,000	150,000
13	do	Do	37-i	19.06.2017	2,000,000	300,000
14	M/s Meinhard Pakistan	Nowshera Medical college	2-i	04.04.2017	471,443	70,716
15	do	Do	1-i	02.03.2017	471,443	70,716
16	Do	Do	6-i	02.02.107	2,260,328	339,049
17	Do	Do	35-i	19.06.2017	286,165	42,925
18	Do	Do	1-iii	01-09.2016	745,360	111,804
19	do	do	74-i	30.05.2017	471,443	70,716
20	do	do	22-i	03.05.2017	471,443	70,716
21	M/s Shaz Consultant	GDDC Jalojai	3-ii	15.03.2017	1,089,974	163,496
22	Do	Do	29-iii	19.06.2017	1,549,992	232,499
23	M/s SE Solution Peshawar	RHC Dag Ismailkhel	23-i	21.02.2017	500,000	75,000
24	M/s SE Solution Peshawar	RHC Ziarat Kaka sahib	14-iii	21.02.2017	1,500,000	225,000
25	M/s SE Solution Peshawar	RHC Manki Sharif	44-iii	23.05.2017	1,263,489	189,523
26	M/s Shaz Consultant	Indoor Gymnasuim Nowshera	68-i	30.05.2017	2,000,000	300,000
<b>Total</b>					<b>25,788,478</b>	<b>3,868,272</b>

**Annexure-11**  
**Para 1.2.2.14**

**Less deduction of Income tax from non filer**

S#	Name of Contractor	Name of work	7.5% Income tax deducted	Required income tax @ 10%	Less deduction
1	Wajid Iqbal & Co	CVH Khairabad (PK-15)	0.2329	0.3105	0.0776
2	Javed& Brothers	CVH Nizampur (PK-15)	0.2090	0.2787	0.0697
3	Mutabar Khan	CVH Manki Sharif (PK-13)	0.2601	0.3468	0.0867
4	IhsanUllah construction Co	Construction of Madrasa in Village Miraji Near Malang Baba U/C Manki Sharif District Nowshera. (PK-13)	0.1823	0.2431	0.0608
5	Farooq Shah	improvement/Construction of Masjid Mohallah Ahmed Khel U/C MankiShairf District Nowshera (PK-13)	0.1037	0.1383	0.0346
6	Muhammad Ajmal& Co	Construction & Rehabilitation of DarulUloomHaqannia, AkoraKhattak District Nowshera	1.7156	2.2874	0.5719
7	Nisar Ahmad & Sons	SH: - PatwarKhanaManki Sharif	0.2778	0.3704	0.0926
8	Anwar Ali	SDC Pabbi.	0.8339	1.1119	0.2780
9	Dilnawaz& Sons	SDC Nowshera	0.6312	0.8416	0.2104
10	Wajid Iqbal & Co	Construction of Residential & Bachelor Hostel in all District Headquarters for Govt: Servants in KPK	0.1395	0.1860	0.0465
11	Asif Zaman	GPS TarkhelBala (PK-13)	0.2715	0.3620	0.0905
12	Said Khan	GPS Gujar KassRisalpur (PK-16) shifted to Zara Maina	0.2920	0.3894	0.0973
13	Muhammad Ajmal& Co	GGPS Nadar Abad AkoraKhattak (PK-15)	0.1109	0.1478	0.0370
14	Haji Muhammad Saeed & Sons	GGPS KhushMuqam (PK-12) shifted to Taru GGPS	0.7010	0.9347	0.2337
15	Muhammad Tahir Khattak	GMPS Ahmad Abad Hassan Dara (PK-15)	0.0311	0.0415	0.0104

16	Mian Hamid Hussain	GMPS BehramKilli (PK-14)	0.6218	0.8290	0.2073
17	Muhammad Islam & Sons	GMPS Muslim Town (PK-13) Shifted to GMPS MirajiBala	0.5755	0.7673	0.1918
18	(A.Q Khan	GMPS Shirin Kotey (PK-16)	0.7257	0.9676	0.2419
19	Muhammad Ajmal& Co	GGPS Usman Khel Mira Akora (PK-15)	0.1349	0.1798	0.0450
20	Haji Hazrat Akbar Baig	GPS Safi Abad MeraJalozai (PK-12)	0.3253	0.4338	0.1084
21	Fazal Amin & Co	GPS KhesghiPayan (PK-14)	0.5823	0.7764	0.1941
22	Anwar Said	GPS ZaranaiMian Essa (PK-16)	0.2487	0.3316	0.0829
23	Mutabar Khan	GGPS PitaoPayan (PK-15)	0.2634	0.3512	0.0878
24	Sher Wali Khan & Co	Upgradation of BHU Azakhel to RHC District Nowshera	0.7067	0.9423	0.2356
25	SirajUlHaq	RHC Dag Ismail Khel.	6.9763	9.3018	2.3254
26	Nasrullah Khan & Co	RHC Manki Sharif	11.2174	14.9566	3.7391
27	Nisar Ahmad & Sons)	Reconstruction/ Rehabilitation of Health Facilities Damaged in July-August 2010 Floods	0.5930	0.7907	0.1977
28	Haji Muhammad Saeed & Sons	Govt: Girls Degree College Tarkha (PK-12) District Nowshera.	1.5548	2.0731	0.5183
29	Wajid Iqbal & Co	Construction of BS Block in Govt Post Graduate College Nowshera	1.2940	1.7254	0.4313
30	Wajid Iqbal & Co	Establishment of 2 <sup>nd</sup> Commerce College at Nowshera	1.7442	2.3256	0.5814
31	Nasrullah Khan & Co	Reconstruction & Renovation of Judicial Complex Nowshera	0.2657	0.3543	0.0886
32	Niaz Muhammad & Co	Play Ground at GHSS Nizampur	0.2442	0.3256	0.0814
33	A.Q Khan	GGCMS Hassan Abad	0.4801	0.6402	0.1600
34	Mutabar Khan	GGPS Banda Malahan (PK-13)	0.0650	0.0866	0.0217
35	JA Shah	GGPS AzakhelBala (near HBL) shifted to GGPS Bahader Khel (PK-13)	0.1522	0.2029	0.0507
36	Shakil Ahmad)	GPS PiranBaitulGharib (PK-13)	0.1459	0.1945	0.0486



37	Sahibzada Enterprises	GGHS AzakhelPayan (PK-13)	0.3555	0.4740	0.1185
38	AbdurRehmanJadoon	GGHS Khaji Khel (ZKKS) (PK-13)	0.2032	0.2710	0.0677
39	Seven Star	GHS PushtoonGarhi (PK-13)	0.1970	0.2627	0.0657
40	Zada& Co	GHS AzakhelPayan (PK-13)	0.6354	0.8472	0.2118
41	Niaz Muhammad Khan & Co	GHS Pahari Katti Khel (Play Ground)	0.6977	0.9302	0.2326
42	Habib Ullah Khan	GGMS Dagi (PK-13)	0.3243	0.4324	0.1081
43	Muhammad Ajmal& Co	GGMS HabibullahKoroona shifted to Khawrai (PK-15)	0.2371	0.3161	0.0790
44	Name and NTN not provided	Const: of Science Lab in GHS Ziarat Kaka Sahib (PK-13) District Nowshera.	0.0358	0.0477	0.0119
45	Name and NTN not provided	Const: of Science Lab in GHSS Manki Sharif (PK-13) District Nowshera.	0.0444	0.0592	0.0148
46	Name and NTN not provided	Const: of Science Lab in GHS Inzari (PK-15) District Nowshera.	0.0034	0.0046	0.0011
47	Name and NTN not provided	Const: of Science Lab in GHS Jabai shifted to Adamzai (PK-15) District Nowshera.	0.0622	0.0829	0.0207
48	Name and NTN not provided	Const: of Science Lab in GHSS Akbarpura (Pk-12) District Nowshera.	0.0286	0.0381	0.0095
49	Name and NTN not provided	Const: of Science Lab in GHS Dag Besud (PK-12) District Nowshera.	0.1043	0.1391	0.0348
50	Name and NTN not provided	Const: of Science Lab in GHS Spin Khak (PK-12) District Nowshera.	0.0170	0.0227	0.0057
51	Name and NTN not provided	1. Const: of Science Lab in GHS BehramKilli (PK-14) District Nowshera.	0.0488	0.0651	0.0163
52	Name and NTN not provided	Const: of Science Lab in GHS MulaKilli (PK-14) District Nowshera.	0.0423	0.0565	0.0141
53	Name and NTN not provided	Const: of Science Lab in GHSS KhesghiPayan (PK-14) District Nowshera.	0.1614	0.2152	0.0538
54	Name and NTN not provided	Const: of Science Lab in GHSS PirPiai (PK-13) District Nowshera.	0.1223	0.1631	0.0408

55	Habibullah Khan	GGPS Merajalozai (PK-12) at Zargarabad	0.2210	0.2946	0.0737
56	Mian Hamid Hussain	GGPS Sikandar Shah Koroona (PK-16)	0.2402	0.3203	0.0801
57	Haji Muhammad Saeed & Sons	GGCMS ASC Colony (PK-13)	0.1974	0.2633	0.0658
58	Muhammad Ajmal & Co	GHS Inzari (PK-15) shifted to GGHSNodia.	0.7213	0.9618	0.2404
59	Farman Ali Khattak	GHS Saleh Khana (PK-12)	0.6433	0.8577	0.2144
60	AZK	GHS ASC Centre (PK-13)	0.1629	0.2172	0.0543
61	Haji Muhammad Saeed & Sons	GHS No.2 Nowshera cantt (PK-14)	0.5523	0.7365	0.1841
62	Muhammad Ajmal & Co	GHS Mali Khel (PK-15)	0.6144	0.8192	0.2048
63	MianWali Khan	GMS ASC Colony (PK-13)	0.2337	0.3116	0.0779
64	Fazle Amin	GMS Saadat Abad (PK-14)	0.6370	0.8494	0.2123
65	Haji Habib Ullah	GGMS Gul Din Koroona (PK-12)	0.5250	0.7000	0.1750
66	Katlang Construction Co	GGMS Zara Maina (PK-16)	0.3351	0.4468	0.1117
67	Muhammad Ajmal & Co	GMS Narai (PK-15)	0.4187	0.5583	0.1396
68	Wajid Iqbal & Co	GHSS Manki Sharif (PK-13)	0.1933	0.2578	0.0644
69	Zahir Shah & Bros	GHSS ZKKS (PK-13)	0.1179	0.1572	0.0393
70	F.E.C Engineering and Contractors)	GHS AzakhelPayan (PK-13)	0.5180	0.6907	0.1727
71	Anwar Ali	GHSS Akbarpura (PK-12)	0.7956	1.0608	0.2652
72	Sher Ali	GPS Rashakai (PK-16)	0.8049	1.0732	0.2683
73	AZK	GGPS ASC Centre (PK-13)	0.4548	0.6064	0.1516
74	Sher Ali	GHS Jehangira (PK-15)	0.1626	0.2168	0.0542
75	Muhammad Tahir Khattak	Construction of Examination Hall at GGHS Dak Ismail Khel shifted to GHSS Spin Khak (PK-12)	0.4610	0.6147	0.1537
76	Shakil Ahmad	Upgdn: of GMS Kana Khel to High Level (PK-13)	0.4799	0.6398	0.1600
77	Shakil Ahmad	Upgdn: of GGPS PiranBaitulGharib to Middle Level (PK-13)	0.2427	0.3236	0.0809
78	Muhammad	Upgdn: of GMS Sadiq	0.4723	0.6297	0.1574

	Ajmal& Co	Abad to High Level (PK-16)			
79	Shakil Ahmad	Upgdn: of GHS ZakhiQabristan to HSL (PK-13)	0.6239	0.8319	0.2080
80	Nazir Ahmad	Upgdn: of GHS Mohib Banda to HSL (PK-13)	0.5316	0.7088	0.1772
81	(Nazir Ahmad	Upgdn of GHS Dagaibanda to HSL (PK-13)	0.6682	0.8909	0.2227
82	Shakil Ahmad	Upgdn: of GPS Jabba Daudzai to Middle Level (PK-13)	0.1629	0.2172	0.0543
83	Muhamad Ajmal& Co	Upgdn: of GPS Shahab Khel to Middle Level (PK-13)	0.4175	0.5567	0.1392
84	Muhammad Tahir Khattak	Upgdn of GGHS AzakhelBala to HSL (PK-13)	0.6710	0.8947	0.2237
85	Habib Ullah& Co	Upgradation of GGHS KhesghiPayan (PK-14)	1.2287	1.6383	0.4096
86	Mutabar Khan	SH:- GMS Camp Koroona (PK-13)	0.7474	0.9966	0.2491
87	Mutabar Khan	GHS Kurvi	0.3488	0.4651	0.1163
<b>Total</b>			<b>53.836</b>	<b>71.781</b>	<b>17.945</b>

**Annexure-12****Para 1.2.2.16****Detail of appointment of Junior Clerks**

<b>S.No</b>	<b>Name</b>	<b>Designation</b>	<b>Date of appointment</b>	<b>Monthly Pay</b>	<b>Period</b>	<b>Pay from August 2016 to June 2017</b>
1.	Shomila Gul	Junior Clerk	13.05.2016	20,444	12	245,328
2.	Shan Aslam	-do-	08.06.2017	20,133	12	241,596
3.	Jan Shair	-do-	08.06.2017	20,133	12	241,596
4.	Sadiq Khan	-do-	08.06.2017	20,133	12	241,596
5.	Tauqeer Khan	-do-	08.06.2017	20,133	12	241,596
6.	Azaz Ali	-do-	08.06.2017	20,133	12	241,596
7.	YasirAkram	-do-	08.06.2017	20,133	12	241,596
8.	MianAkmal Shah	-do-	08.06.2017	20,133	12	241,596
9.	Muhammad Ayaz	-do-	08.06.2017	20,133	12	241,596
10.	NaumanAbid	-do-	08.06.2017	20,133	12	241,596
11.	Amir Zaib	-do-	08.06.2017	20,133	12	241,596
12.	Noor Manan	-do-	08.06.2017	20,133	12	241,596
13.	Sheroz Khan	Muharrir	08.06.2017	16,653	12	199,836
14.	Tauseef Khan	Muharrir	08.06.2017	16,653	12	199,836
15.	Tufail Khan	Muharrir	08.06.2017	16,653	12	199,836
16.	Amir Zeb	Driver	10.10.2016	16,526	12	198,312
17.	Sher Mast Khan	Driver	23.09.2016	16,526	12	198,312
18.	YasirSubhan	Driver	24.02.2016	16,526	12	198,312
19.	Ishwaq Ahmad	Naib Qasid	24.02.2016	14,856	12	178,272
20.	FakharAlalm	Naib Qasid	08.01.2016	14,856	12	178,272
21.	Mahammad Nabi	Naib Qasid	23.09.2016	14,856	12	178,272
22.	Liaqat Ali	Naib Qasid	23.09.2016	14,856	12	178,272
23.	AttiquirRehman	Naib Qasid	14.07.2016	14,856	12	178,272
24.	Kamran	Mali	06.03.2016	14,856	12	178,272
25.	Nizam-ud-Din	Bahishti	23.09.2016	14,856	12	178,272
26.	Akbar Gul	Chowkidar	13.07.2016	14,856	12	178,272
27.	Tahir Gul	Chowkidar	23.09.2016	14,856	12	178,272
28.	Imran Khan	Chowkidar	23.09.2016	14,856	12	178,272

29.	Noor Bahadur	Chowkidar	27.07.2016	14,856	12	178,272
30.	Muhammad Saqib	Sweeper	19.05.2016	15,353	12	184,236
31.	Hassan Khan	Sweeper	19.05.2016	15,353	12	184,236
32.	Babar Khan	Sweeper	23.09.2016	15,353	12	184,236
33.	Naeem-ur-Rahman	Sweeper	23.09.2016	15,353	12	184,236
<b>Total</b>						<b>6,723,012</b>

**Annexure-13**  
**Para 1.2.3.1**

**Detail of non-imposition of penalty on late supply**

S. No.	Name of Firm	Date of supply order	Amount of bill (Rs)	Date of delivery	Delay	Penalty @ 7%
1	M/S Surge Pharma	17-03-2017	196,000	16-05-2017	30	13,720
2	M/S Brooks Pharma	-Do-	355,200	17-06-2017	60	24,864
3	M/S Danas Pharma	-Do-	427,200	05-05-2017	18	29,904
4	M/S Stanly	-Do-	2,335,000	24-04-2017	08	163,450
5	M/S Frontier Dexlrose	-Do-	111,870	27-08-2017	130	7,831
6	M/S GSK Pharma	-Do-	1,490,140	29-07-2017	102	104,310
7	M/S Searl Pharma	-Do-	387,000	07-08-2017	110	27,090
8	M/S Zafa Pharma	-Do-	813,000	18-04-2017	02	56,910
9	M/S Valor Pharma	-Do-	294,000	03-05-2017	16	20,580
10	M/S Rock Pharma	17-02-2017	2,448,200	27-04-2017	11	171,374
11	M/S Macter Pharma	-Do-	2,020,000	19-05-2017	62	141,400
12	M/S Davis Pharma	-Do-	359,400	No stock entry	-	25,158
<b>Total</b>			<b>11,237,010</b>			<b>786,591</b>

**Detail of non-imposition of penalty on late supply of medicines for BHUs**

S. No.	Name of Firm	Date of supply order	Amount of bill (Rs)	Date of delivery	Delay	Penalty @ 7%
1	M/S Saffron Pharma	06-01-2017	896,000	02-03-2017	26	62,720
2	M/S Brooks Pharma	-Do-	414,000	20-07-2017	164	28,980
3	M/S SaydonPhamra	-Do-	241,180	14-02-2017	08	16,883
4	M/S Bio Labs	-Do-	255,150	06-07-2017	150	17,861
5	M/S Stanly Pharma	-Do-	2,476,500	24-04-2017	78	173,355
6	M/S Lasania Pharma	-Do-	383,000	31-08-2017	205	26,810
7	M/S Al-Hamid Entr	-Do-	107,700	No Delivery	-	7,539
8	M/S Benson Pharma	-Do-	1,544,130	17-02-2017	11	108,089
9	M/S Surge Pharma	-Do-	172,000	15-03-2017	40	12,040
10	M/S Macter Pharma	-Do-	675,000	24-04-2017	78	47,250
11	M/S Searl Pharma	-Do-	557,000	19-05-2017	103	38,990
12	M/S Danas Pharma	-Do-	198,720	18-04-2017	72	13,910
13	M/S Zafa Pharma	-Do-	641,300	18-03-2017	42	44,891
14	M/S Pasafic Pharma	-Do-	447,000	13-03-2017	07	31,290
15	M/S Hashir Surgical	-Do-	266,302	17-06-2017	131	18,641
16	M/S Valor Pharma	-Do-	680,100	18-07-2017	162	47,607
17	M/S GSK Pharma	-Do-	1,460,900	03-06-2017	117	102,263
<b>Total</b>			<b>11,415,982</b>			<b>799,119</b>

**Detail of non-imposition of penalty on late supply of medicines for RHCs**

S. No.	Name of Firm	Date of supply order	Amount of bill (Rs)	Date of delivery	Penalty @ 7%
1	M/S Saffron Pharma	24-05-2017	111,500	No Supply	7,805
2	M/S Novartis Pharma	09-05-2017	263,190	05-09-2017	18,423
3	M/S Helix Pharma	28-04-2017	256,757	02-06-2017	17,973
4	M/S Mega Pharma	09-05-2017	198,000	12-06-2017	13,860
<b>Total</b>			<b>829,447</b>		<b>58,061</b>
<b>Detail of non-imposition of penalty on late supply of medicines for CDs</b>					
1	M/S GSK Pharma	NIL	<b>400,000</b>	29-07-2017	<b>28,000</b>

**Detail of non-imposition of penalty on late supply of medicines for NR-6119**

S. No.	Name of Firm	Date of supply order	Amount of bill (Rs)	Date of delivery	Penalty @ 7%
1	M/S Frontier Dextrose	10-05-2017	111,870	12-06-2017	7,831
2	M/S Brooks Pharma	-Do-	216,000	16-08-2017	15,120
3	M/S Cotton Craft	-Do-	129,000	18-08-2017	9,030
4	M/S Helix Pharma	08-05-2017	72,300	06-07-2017	5,061
5	M/S Unisa Pharma	10-05-2017	137,150	14-07-2017	9,600
6	M/S Mactor Pharma	24-05-2017	240,000	07-08-2017	16,800
7	M/S Danas Pharma	-Do-	88,600	14-06-2017	6,202
8	M/S Hashir Surgical	-Do-	266,302	12-06-2017	18,641
9	M/S GSK Pharma	-Do-	205,900	10-07-2017	14,413
10	M/S Mega Pharma	09-05-2017	247,500	No Delivery Challan	17,325
<b>Total</b>			<b>1,467,122</b>		<b>120,023</b>

**Detail of non-imposition of penalty on late supply of medicines for MRHSM Hospital Pabbi**

S. No.	Name of Firm	Date of supply order	Amount of bill (Rs)	Date of delivery	Penalty @ 7%
1	M/S Saffron Pharma	19-12-2016	224,250	20-01-2017	15,698
2	M/S Brooks Pharma	-Do-	975,560	20-01-2017	68,289
3	M/S Reckit Benckiser	-Do-	39,990	No Delivery Challan	2,799
4	M/S Cotton Craft	-Do-	129,000	03-01-2017	9,030
5	M/S Cirin Pharma	-Do-	86,310	No Delivery Challan	6,042

9	M/S Lasania Pharma	-Do-	383,000	06-03-2017	26,810
11	NabiQasim Industries	-Do-	20,560	20-01-2017	1,439
12	M/S Al-Hamid Entr	-Do-	35,900	24-12-2017	2,513
13	M/S B-Braun	-Do-	255,000	24-01-2017	17,850
14	M/S Surge Pharma	-Do-	109,600	17-04-2017	7,672
15	M/S Macter Pharma	-Do-	30,000	24-04-2017	2,100
16	M/S Searl Pharma	-Do-	39,360	19-05-2017	2,755
17	M/S Hospital S Services	-Do-	280,000	Fake Delivery Chalan	19,600
18	M/S Hashir Surgical	-Do-	1,102,180	12-06-2017	77,153
19	M/S B&H Pak Pvt ltd	-Do-	45,296	30-03-2017	3,171
20	M/S Bosch Pharma	-Do-	148,450	08-04-2017	10,392
21	M/S Zafa Pharma	-Do-	284,000	30-03-2017	19,880
<b>Total</b>			<b>4,188,456</b>		<b>293,193</b>



**Annexure-14**  
**Para 1.2.3.2**

**Non recovery of water user charges**

<b>Period</b>	<b>No of water connections</b>	<b>Rate per Quarter</b>	<b>Demand for the year</b>	<b>Amount collected during the year</b>	<b>Arrears for 2016-17</b>
1 <sup>st</sup> quarter	17,383	360	6,257,880	146,374	6,111,506
2 <sup>nd</sup> quarter	17,627	360	6,345,720	123,880	6,221,840
3 <sup>rd</sup> quarter	17,780	360	6,400,800	220,982	6,179,818
4 <sup>th</sup> quarter	17,937	360	6,457,320	220,766	6,236,554
<b>Total</b>			<b>25,461,720</b>	<b>712,002</b>	<b>24,749,718</b>

**Annexure-15**  
**Para 1.2.3.3**

**Detail of laspe Deposit II**

<b>I/NO</b>	<b>MONTH</b>	<b>NAME OF CONTR:</b>	<b>NAME OF SCHEME</b>	<b>C/Balance</b>
1/15	-do-	Junaid Group of Company	WSS kotli Saleh Khana D/System R/Main / Supply /Main	483,024
2/24	-do-	Junaid Group ii)	WSS Tar Khel (D/S/R/M)	996,398
-do-	-do-	-do- iii)	WSS Kotli Saleh Khana (D/S & R/M) S/Main	1,719,421
-do-	-do-	-do- iv)	WSS Nandrak (OHR 20000 Gln)	476,643
-do-	-do-	-do- v)	Spin Khak ( D/S & R/Main)	52,914
-do-	-do-	-do- vi)	T/W Boring at WSS Kotli Saleh Khana-I	115,469
3/26	-do-	Muzafar Khan G/C	WSS New Ahmad Abad P/Chamber C/H/B/Wall	1,250
4/27	03/2012	Pervez khan & Sons	Const; of Committee Room in PHE Secretariat Peshawar	82,086
5/28	04/2012	Pervez Khan G/C	Strengthening & Capacity Building of PHE Department	7,640
-do-	-do-	-do-	i) S/H: Supply of Water Cooler	
-do-	-do-	-do-	ii) S/H: Supply of Photo Copier Machine	30,000
-do-	-do-	-do-	iii) S/H: Supply of Dissent Room Cooler	11,200
-do-	-do-	-do-	iv) S/H: Supply/Fixing of Fix Machine	92,800
-do-	-do-	-do-	v) S/H: Supply/Fixing of Split Air-condition	20,800
6/29	-do-	M/S Sun Shine Engg: & Co	D/S, R/Main WSS Kabul River ADP-227	24,890
7/31	9/2012	M/S ZarMohd: G/C	Reh: of Existing old/VDO,s Schemes WSS MandhoriJabbi S/H Pumping Chamber	1,250
8/33	-do-	Arif Hussain P/L	Inst: of P/Pump at U.C AmanKot	58,853
9/34	-do-	Amir Khan P/L	Inst: of P/Pump at U.C Dagai	48,305
10/36	-do-	Junaid Group of Company	WSS AmanGarh (D/System)	1,413,198
11/37	-do-	Khawaja Mir P/L	Inst: of P/Pump at U.C Dag Basood	49,743
12/38	-do-	Zubair Hussain P/L	Inst: of P/Pump at U.C Pabbi-I	49,743
13/39	-do-	AurangZaib P/L	Inst: of P/Pump at U.C Akbar Pur	49,743
14/40	-do-	Sajjad Ahmad P/L	Inst: of P/Pump at U.C Taru	49,743
15/41	-do-	Nasir Mehmood P/L	Inst: of P/Pump at U.C Balu	49,743
16/42	-do-	FidaMohd: P/L	Inst: of P/Pump at U.C Manki Sharif	73,197
17/43	-do-	AurangZaib P/L	Inst: of P/Pump at U.C P. Kati Khel	73,196
18/44	-do-	Zakir Ali P/L	Inst: of P/Pump at U.C D. Kati Khel	73,196
19/45	-do-	Rehmat Ali P/L	Inst: of P/Pump at U.C PirPai	47,055

20/46	-do-	Dawranullah P/L	Inst: of P/Pump at U.C Dagai	38,795
21/47	-do-	YarMohd: P/L	Inst: of P/Pump at U.C Mohib Banda	35,045
22/48	-do-	YarMohd: P/L	Inst: of P/Pump at U.C Kurvi	38,795
23/49	-do-	Haji Hameed Gul & Sons	WSS Qasim D/System	103,242
24/51	-do-	Junaid Group of Company	WSS Mishak Rising/Main	126,303
25/52	-do-	Pervez Khan G/C	WSS Duran-I D/System	160,055
26/53	-do-	Haji Hazrat Akbar G/C	WSS Shirin Koti D/System	82,265
27/54	-do-	Junaid Group of Company	WSS Mishak D/System/R/Main	956,460
28/55	-do-	T.M Khattak G/C	Supply of Transformer, H.T/L.T Poles for PK-13 under C.M.D	142,889
29/56	-do-	Madina Electric	Supply of Transformer, H.T/L.T Poles for PK-12 under C.M.D	336,380
30/57	-do-	Zada& Co	Supply of Transformer, H.T/L.T Poles for PK-14 under C.M.D	136,090
31/58	-do-	PAK Atlantis Pumps	Pumping Machinery Sheikhi	78,950
32/60	-do-	IttehadInterprises	Supply of Voltage Stabilizer for	31,910
-do-	-do-	-do-	i) WSS Dawar Abad	
-do-	-do-	-do-	ii) WSS Sheikhi	31,910
-do-	-do-	-do-	iii) WSS Duran-I	31,910
-do-	-do-	-do-	iv) WSS Duran-II	31,910
-do-	-do-	-do-	v) WSS Jaroba	31,910
-do-	-do-	-do-	vi) WSS Maroba Zone-II	29,910
-do-	-do-	-do-	vii) WSS Maroba Zone-III	31,910
33/61	-do-	MAK Pumps	Supply of P/M WSS Maroba Zone-I	60,000
34/62	-do-	T.S.K Engineering	Supply of P/Machinery	85,200
-do-	-do-	-do-	i) WSS Shirin Koti	
-do-	-do-	-do-	ii) WSS Mishak	85,200
35/63	04-2013	M/S QandarShah & Sons	WSS Sheikhi (D/System)	346,920
36/65	-do-	-do-	-do- WSS Jarroba	197,217
37/66	-do-	M/S A.D.K Const; Co	T/W Boring Sheikhi	96,219
38/67	-do-	M/S Madina Electric	Replacement of Old/Rusted pipes WSS AmanGarh	77,920
39/68	-do-	M/S Pioneer Engg; PSHR	i. S/Inst: of Automatic Steblizer WSS Inzari	00
-do-	-do-	-do-	ii. WSS Qasim T/W No-II	00
-do-	-do-	-do-	iii. WSS Kandar T/W No-II	00
-do-	-do-	-do-	iv. WSS Jabba Khushk	00
-do-	-do-	-do-	v. WSS SherinKoti	00

-do-	-do-	-do-	vi. WSS Mishak	00
-do-	-do-	-do-	vii. WSS Marroba	00
40/69	-do-	Qamar Ayaz	Const; of P/C, C/H, B/W & External Electrification WSS Maroba-III	6,150
41/70	-do-	MAK Pumps	i. S/Int; of P/M WSS Maroba Zone-I	14,150
-do-	-do-	-do-	ii. -do- WSS Maroba Zone-II	74,150
-do-	-do-	-do-	iii. -do- WSS Duran-II	14,150
-do-	-do-	-do-	iv. -do- WSS Jarroba	14,150
42/71	-do-	TSK Engineering	iii. -do- WSS Duran-I	85,200
43/72	-do-	Gohar Ali G/C	WSS Akbar Pura ADP/192	8,250
44/74	-do-	M/S Sahir Jamal G/C	Const; of 20000 Glns; S/Tank WSS Kandar / D/System	69,518
45/75	-do-	Engineer RiazAhmad& Co	i. WSS Maroba Zone-I D/System	40,192
-do-	-do-	-do-	ii. WSS Maroba Zone-II D/System	38,155
46/100	03/2014	M/S Naseer Khan Const; Co	WSS Duran Sadu Khel P/Chamber infiltration Gallery	351,569
47/101	04/2014	Zada& Co	Supply of L.T Poles in PK-13 CMD	121,600
48/102	05/2014	Pervez Khan & Sons	WSS Duran Zone-II D/System	122,000
49/103	-do-	Pervez Khan & Sons	WSS Duran Zone-I R/Main	76,460
50/104	-do-	Haji Hameed Gul & Sons	WSS Inzari Pumping Chamber	4,910
51/105	-do-	Junaid Group & Co	WSS Turlandi	94,191
52/106	06/2014	M.S Hameed Jan & Brother	Reh; of Existing Old WSS BadrashiADP No.215 S/H P/Chamber	16,500
53/107	-do-	WadanConst: Co	Reh; of Existing Old WSS Manki Sharif ADP No.215 S/H D/System	151,960
54/108	-do-	Madina Electric	WSS Sheikhi Surface Tank 20000 G	70,493
55/109	-do-	Madina Electric	Inst; of P/Pumps at Bela Koroona	40,602
56/110	-do-	Madina Electric	Inst; of P/Pumps at AjabBagh	8,429
57/112	-do-	M/S Zada& Co	Inst: of P/Pumps at Shahab Khel U/C Z. Kaka Sahib Pk-13	50,232
58/113	-do-	Hamid Jan & Brothers	Sanitation Scheme Akbar Pura	197,219
59/114	-do-	M/S Alam& Brothers	Const; of Drain etc, Inst; of P/Pumps at U/C Ziarat Kaka Sahib Pk-14 (SIP)	644,000
60/115	-do-	M/S Farman Ali Khattak	Const; of Drain etc, Inst; of P/Pumps at U/C AkorraKhattak Pk-15 (SIP)	168,332
61/120	-do-	Waheed Khan & Brothers	Sanitation Scheme Aza khelPayan ADP No.127	82,201
62/121	-do-	Haji Hameed Gul & Sons	Reh: of Existing Old WSS Shagai P/Chamber Repair	1,890
63/122	-do-	M/S Zada& Co	Inst: of 2 No P/Pumps at Piran U/C	94,403

			Ziarat Kaka Sahib ADP 126	
64/123	-do-	M/S Alam& Broths	Const; of Drain etc Inst: of P/Pumps at U/C Shah Kot (SIP)	121,209
65/124	-do-	Khan Bahadar& Co	Reh: of Existing Old WSS Jehangira ADP D/System	19,360
66/125	-do-	Khan Bahadar& Co	Reh: of Existing Old WSS Jehangira S.H P/Chamber	5,566
67/126	-do-	Khan Bahadar& Co	Reh: of Existing Old WSS Zando Banda Sheikhan P/C, C/Hut	7,203
68/127	-do-	Khan Bahadar& Co	Reh: of Existing Old WSS ZandoSheikhan S/H (Over Head Reservoir)	27,031
<b>Total</b>				<b>12,398,240</b>

**Detail of lapse deposit V**

I/NO	MONTH	NAME OF CONTR:	NAME OF SCHEME	C/Balance
1/1	06/2011	FSI Pumps	WSS Kahi	30,000
2/2	-do-	Al-Taj United	WSS Ziarat Kaka Sahib	3,400
3/8	03/2013	MAK Pumps	WSS Maroba Zone-I	37,500
4/9	-do-	PAK Atlantis Pumps (ii)	WSS Sheikhi Testing Charges	31,650
5/11	04/2013	HMA Pumps Pvt	WSS Qasim Testing Charges	31,650
6/12	-do-	MAK Pumps	WSS Maroba Testing Charges	37,500
7/13	05/2013	Mohd; Zahir& Brothers	WSS Misri Banda Testing Charges	69,000
8/14	06/2013	MAK Pumps (i)	WSS Duran-II Testing Charges	76,000
-do-	-do-	-do- (ii)	WSS Jarroba Testing Charges	76,000
-do-	-do-	-do- (iii)	WSS Kotli Saleh Khana-II T/Charges	75,000
9/15	-do-	Alam& Brothers	WSS Taru-II Testing Charges	125,000
10/16	-do-	Mansoor Khan G/C	WSS Aza Khel Bala-III T/Charges	100,000
11/19	-do-	Pervez Khan G/C	WSS New Ahmad Abad T/Charges	165,308
12/20	-do-	Junaid Group (i)	WSS Nandrak Testing Charges	700,000
-do-	-do-	-do- (ii)	WSS Tar Khel Testing Charges	945,000
13/21	-do-	Disable Person Resources	Deduct From Various Contractors	313,000
14/22	-do-	Qandar Shah G;C	Testing Charges of WSS Sheikhi	150,000
15/23	-do-	Junaid Group of Company	Testing Charges of WSS Mishak R/M	100,000
16/24	-do-	-do-	T/Charges Mishak D/System	200,000
<b>Total</b>				<b>3,266,008</b>

**Annexure-16**  
**Para Para1.2.3.5**

**Non energizing water supply schemes**

<b>S.No</b>	<b>Scheme</b>	<b>Cost</b>	<b>Payment mad to PESCO</b>	<b>Amount</b>
1	WSS Kahi	Unknown	A-447580 dated 6-06-2011	1,188,001
2	WSS JalbaiKhai No.1	Unknown	A-36820/03683 dated 1-06-2010	1,245,326
3	WSS Tar Khel	Unknown	A-449395 dated 17-05-2013	1,215,488
4	WSS Shaidu Umar abad	Unknown	A-608582/06086 dated 22-09-2015	823,079
5	WSS Bara Banda	Unknown	A-610129 dated 27-05-2016 A-611572 dated 28-03-2017	787,019
6	WSS Mana Khail	Unknown	A-609526/06096 dated 25-01-2016	436,173
7	WSS Ksheshki Bala-3	Unknown	A-611529 dated 18-01-2017	347,233
8	Baba jeekilli	Unknown	A-611529 dated 1-2-2017	394,519
9	Behgbanpura	Unknown	A-611558 dated 6-3-2017	416,442
10	Rashaki-III	Unknown	A-611552 dated 23-02-2017	645,768
11	Khairabad-II	Unknown	A-611592 dated 17-4-2017	405,917
12	NizamPur	Unknown	A-611600 dated 25-4-2017	411,990
13	Jabbi	Unknown	A-672102 dated 26-4-2017	410,893
14	WSS Jehangira	Unknown	A-72104/06722 dated 27-04-2017	541,054
15	WSS Zando Banda	Unknown	A-672128 dated 25-05-2017	657,172
<b>Total</b>				<b>9,926,074</b>

**Annexure-17**  
**Para 1.2.3.7**

**Doubtful payment**

<b>Name of item of work</b>	<b>Qty in BOQ</b>	<b>Qty paid</b>	<b>Diff</b>	<b>Rate</b>	<b>Overpayment</b>	<b>%age Increase</b>
Brick work in ground floor with 1:5 mortar	185	710.17	525.17	8756.62	4,598,714	284
Brick work in ground floor with 1:4 mortar	34	243.45	209.45	11354.39	2,378,177	616
<b>Total</b>					<b>6,976,891</b>	

Overpayment to contractor

Component of work	Qty in TS	Qty paid in Bill	Diff	Rate	Overpayment	%age increase
Main building	307.76	429.72	121.96	116,600	14,220,536	40
Multipurpose hall	54.99	159.2	104.21	116,600	12,150,886	190
<b>Total</b>	<b>362.75</b>	<b>588.92</b>	<b>226.17</b>		<b>26,371,422</b>	<b>62</b>



Details of overpayment

Name of item of work	Rate in MRS-2016/m3	contractor rebate @6.931 % below	Rate required/ m3	Rate paid/m3	Diff	Qty in m3	Overpayment (A)
Common Material including compaction by power roller. 03-61-c	618.4	42.861	575.539	662.98	87.441	3,933.27	<b>343,930</b>

Establishment of Home Economics College Nowshera

Qty of available earth in Cft	Qty paid in bill	Diff	Rate	Overpayment (B)
237,625.64	341,242.50	103,616.86	2.68	<b>277,693</b>

Up gradation of RHC Ziarat kaka sahib to category-D Hospital.

S#	Name of component of work	Excavated earth in m3	Transported Earth in m3	Diff in m3	Rate	Overpayment (C)
1	Specialist Bungalows	881.34	1764	882.2	247.19	218,072
2	Causality Block	327.27	641.9	314.65	247.19	77,778
<b>Total</b>		<b>1,208.606</b>	<b>2,405.46</b>	<b>1,196.9</b>		<b>295,850</b>
<b>G.Total (A+B+C)</b>						<b>917,473</b>

**Annexure-20**  
**Para 1.2.3.13**

**Overpayment to contractor**

<b>Qty of RCC work in TS</b>	<b>Qty of steel in TS</b>	<b>%age of steel to RCC</b>	<b>Qty of RCC in bill</b>	<b>Qty of steel should have been by applying the TS formula</b>	<b>Qty paid in the bill</b>	<b>Diff</b>	<b>Rate</b>	<b>Overpayment</b>	<b>%age increase</b>
1797.7	233.3	12.98	1357.3	176.148	233.467	57.319	122,000	<b>6,992,894</b>	33

**Annexure-21**  
**Para 1.2.3.15**

**POLIO FUND RELEASES**

<b>S#</b>	<b>Cheque No and date</b>	<b>Amount Released</b>	<b>For the purpose</b>
1	65686765 dated 25.10.2016	4,045,000	Facilitation of UPECS and District Polio Monitoring Teams
2	39816011 dated 11.11.2016	742,000	Record not available
3	Vide DHO Nowshera No. 9333-38/DHO / NSR dated 03.11.2016 addressed to Dty. Director EPI, DGHS office KPK	19,702,000	For payment to the Front Line Polio Workers
<b>Total</b>		<b>24,489,000</b>	

**Detail of amount received from PBS**

S#	Particulars/Purpose of fund	Cheque No & date	Amount Released Rs	Total Expenditure Rs	Balance Amount Rs
1	Payment to others for services rendered, remuneration, TA/DA, Training charges	6230322 /10.02.17	29,640,000	29,333,160	306,840
2	Hiring of vehicles/ POL charges	6230375/10.02.17	1,320,000	21,696,280	33,128,720
		6175713/10.02.17	53,505,000		
3	Stationery/ MiscCharges	3443518/16.03.17	300,000	102,100	197,900
<b>Total</b>			<b>84,765,000</b>	<b>51,131,540</b>	<b>33,633,460</b>

**Detail of un-spent amounts received from ACs & CEOs Cantt District Nowshera**

S#	Name of ACs/CEOs Cantt	Cheque No & date	Un-spent Amount Rs	Remarks
1	Asstt. Commissioner Jahangira	37498830/ 29.08.2017	406,900	Submitted Rs 406,900 instead of Rs 579,900 (balance in bank)
2	CEO Cantonment Board Nowshera Cantt.	41378701/12.09.2017	692,070	Nil
3	CEO Cantonment Board CheratCantt.	31911715/15.09.2017	95,000	Nil
4	CEO Cantonment Board RisalpurCantt.	3373837/24.04.2017	143,000	Nil
5	Asstt. Commissioner Pubbi	28858741/08.06.2017	40,500	Nil
6	Asstt. Commissioner/CDO Nowshera	28872264/ 03.05.2017	2,561,375	Nil
<b>Total</b>			<b>3,938,845</b>	

**Non crediting of lapse deposit**

<b>S#</b>	<b>Item No</b>	<b>Month</b>	<b>Amount</b>
1	76/574	March, 2014	276,857
2	77/556	April, 2014	2,421,516
3	78/557	May, 2014	210,750
4	79/558	June, 2014	98,394
5	80/559	June, 2014	900
6	81/563	June, 2014	1,965,200
7	82/566	June, 2014	485,250
8	84/568	June, 2014	322,050
9	85/569	June, 2014	214,379
10	86/570	June, 2014	263,750
11	87/571	June, 2014	900,250
12	88/572	June, 2014	90,050
13	89/573	June, 2014	144,650
14	90/574	June, 2014	10,150
<b>Total</b>			<b>7,404,146</b>