



AUDIT REPORT
ON
THE ACCOUNTS OF
DISTRICT GOVERNMENT
BAHAWALNAGAR
AUDIT YEAR 2015-16

AUDITOR GENERAL OF PAKISTAN

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ABBREVIATIONS AND ACRONYMS

| | |
|------------|---|
| AA | Administrative Approval |
| ADP | Annual Development Programme |
| ARA | Adhoc Relief Allowance |
| B&R | Building & Road |
| CCB | Citizen Community Board |
| CD | Community Development |
| C&W | Communication & Works |
| DAC | Departmental Accounts Committee |
| DAO | District Accounts Office |
| DCO | District Coordination Officer |
| DDC | District Development Committee |
| DDO | Drawing and Disbursing Officer |
| DEO (EE-M) | District Education Officer (Elementary Education-Male) |
| DEO (EE-W) | District Education Officer (Elementary Education-Women) |
| DGA | Directorate General Audit |
| DHQ | District Headquarters |
| DO | District Officer |
| DTL | Drug Testing Laboratory |
| EDO | Executive District Officer |
| F&P | Finance and Planning |
| FD | Finance Department |
| HSRP | Health Sector Reforms Programme |
| LG&CD | Local Government & Community Development |
| MB | Measurement Book |
| MFDAC | Memorandum for Departmental Accounts Committee |
| MSD | Medical Store Depot |
| OFWM | On Farm Water Management |
| P&D | Planning and Development |
| PDG | Punjab District Government |
| PESRP | Punjab Education Sector Reforms Programme |
| PEEDA | Punjab Employees Efficiency & Disciplinary Act |
| PFR | Punjab Financial Rules |

| | |
|-------|--|
| PLGO | Punjab Local Government Ordinance |
| PTC | Professional Teaching Course |
| RHC | Rural Health Centre |
| SE | Superintending Engineer |
| S&GAD | Services and General Administration Department |
| SMC | School Management Council |
| THQ | Tehsil Head Quarter |
| TS | Technical Sanction |
| VRI | Veterinary Research Institute |
| W&S | Works & Services |
| WUA | Water Users Association |

Preface

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973 and Section 115 of the Punjab Local Government Ordinance, 2001 require the Auditor General of Pakistan to conduct audit of Receipts and Expenditure of the Local Fund and Public Account of District Governments.

The report is based on audit of the accounts of various offices of the District Government, Bahawalnagar for the financial year 2014-15. The Directorate General of Audit District Governments, Punjab (South), Multan, conducted audit during 2015-16 on test check basis with a view to reporting significant findings to the relevant stakeholders. The main body of the Audit Report includes only the systemic issues and audit findings carrying value of Rs.1 million or more. Relatively less significant issues are listed in the Annex-A of the Audit Report. The Audit observations listed in the Annex-A shall be pursued with the Principal Accounting Officer at the DAC level and in all cases where the PAO does not initiate appropriate action, the audit observations will be brought to the notice of the Public Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this report have been finalized in the light of written responses of the management concerned and DAC directives.

The Audit Report is submitted to the Governor of Punjab in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 115 of the Punjab Local Government Ordinance, 2001 for causing it to be laid before the Provincial Assembly.

Islamabad

Dated:

(Rana Assad Amin)
Auditor General of Pakistan

EXECUTIVE SUMMARY

The Director General Audit (DGA), District Governments, Punjab (South), Multan, is mandated to carry out audit of the City District Governments and District Governments in Punjab (South). The Regional Directorate of Audit (RDA), District Governments, Bahawalpur, a Field Audit Office of the DGA, District Governments, Punjab (South), Multan, carries out audit of District Governments Bahawalpur, Bahawalnagar and Rahim Yar Khan.

The Regional Directorate has a human resource of 28 officers and staff, constituting 4,830 mandays and the budget amounting to Rs 17.838 million was allocated in audit year 2015-16. The office is mandated to conduct financial attest audit, audit of sanctions, audit of compliance with authority and audit of receipts as well as the performance audit of entities, projects and programs. Accordingly RDA Bahawalpur carried out audit of the accounts of various formations of District Government, Bahawalnagar for the financial year 2014-15 and the findings included in the Audit Report.

The District Government, Bahawalnagar conducts its operations under Punjab Local Government Ordinance, 2001. The District Coordination Officer (DCO) is the Principal Accounting Officer of the District Government and carries out functions of the District Government through group of offices as notified in Punjab Local Government Ordinance. According to the Ordinance, the District Government Fund comprises District Local Fund and Public Account. Due to delay of electoral process Zila Nazim/Zila Council was not elected, therefore the Annual Budget Statement was authorized by the DCO, who has been notified as Administrator by the Government of the Punjab in February, 2010.

District Bahawalnagar is administratively divided into five Tehsils namely Bahawalnagar, Chishtian, Haroonabad, Fortabbas and Minchanabad.

Audit Objectives

Audit was conducted with the objective to ensure that:

1. Money shown as expenditure in the accounts was authorized for the purpose for which it was spent.
2. Expenditure was incurred in conformity with the laws, rules and regulations framed to regulate the procedure for expending of public money.
3. Every item of expenditure was incurred with the approval of the competent authority in the Government.
4. Public money was not wasted.
5. The assessment, collection and accountal of revenue was made in accordance with prescribed laws, rules and regulations and accounted for in the books of accounts of the District Government.

a) Scope of Audit

Out of total expenditure of the District Government Bahawalnagar for the financial year 2014-15, auditable expenditure under the jurisdiction of Regional Director Audit, District Governments, Bahawalpur, was Rs 8,930.786 million covering one PAO and 262 formations. Out of this, RDA Bahawalpur audited an expenditure of Rs 5,725.250 million which, in terms of percentage, is 64% of auditable expenditure and irregularities amounting to Rs 1,1098.786 million were pointed out. Regional Director Audit planned and executed audit of 30 formations, i.e. 100% achievement against the planned audit activities.

Total receipts of the District Government Bahawalnagar for the financial year 2014-15, were Rs 93.603 million. RDA Bahawalpur audited receipts of Rs 64.200 million which, in terms of percentage, is 69% of total receipts and no irregularities were pointed out.

b) Recoveries at the instance of audit

Recoveries of Rs 2,162.548 million were pointed out by Audit which was not in the notice of the management before audit. An amount of Rs 6.272 million was recovered and verified during year 2015-16, till the time of compilation of the Report.

However, against the total recovery amount of Rs 95.856 million pertaining to Paras (over one million) drafted in this Report, no amount of recovery had been made by the management till the time of compilation of this Report.

c) Audit Methodology

Audit was carried out against the standards of financial governance provided under various provisions of the Punjab Local Government Ordinance, 2001 (as amended), Punjab Financial Rules (PFR) Vol-I, II, Delegation of Financial Powers and other relevant laws, which govern the propriety of utilization of the financial resources of the District Government in accordance with the regularity framework provided by the relevant laws. On the spot examination and verification of record was also carried out in accordance with the applicable laws/rules and according to the INTOSAI auditing standards.

The selection of the audit formations was made keeping in view the significance and risk assessment, samples were selected after prioritizing risk areas by determining significance and risk associated with identified key controls.

d) Audit Impact

A number of improvements in record maintenance and procedures have been initiated by the departments concerned, however audit impact in shape of change in rules could not be materialized as the Provincial Accounts

Committee has not discussed audit reports pertaining to District Governments for the year 2015-16.

e) Comments on Internal Control and Internal Audit Department

Internal control mechanism of District Government, Bahawalnagar was not found satisfactory during audit. Many instances of irregularities and weak Internal Controls have been highlighted during the course of audit which includes some serious lapses like withdrawal of inadmissible pay & allowances, non-realizing and misuse of the Government receipts and authorized withdrawal of funds. Negligence on the part of District Government authorities may be captioned as one of important reasons for Weak Internal Controls.

According to Section 115-A (1) of PLGO, 2001, Nazim of each District Government and Tehsil/Town Municipal Administrations shall appoint an Internal Auditor but the same was not appointed in District Government, Bahawalnagar.

f) The Key Audit Findings of the Report

- i. Non production of record of Rs 33.354 million was noted in one case¹
- ii. Irregularities and non-compliance amounting to Rs 170.156 million was noted in eight cases²
- iii. Weak internal controls were noted in fifteen cases involving an amount of Rs 95.856 million³

Audit Paras involving procedural violations including internal controls weaknesses and other irregularities not considered worth reporting to the Public Accounts

¹Para 1.2.1.1

²Para 1.2.2.1 to 1.2.2.8

³Para 1.2.3.1 to 1.2.3.15

Committee were included in Memorandum for Departmental Accounts Committee (MFDAC) Annex-A.

g) Recommendations:

PAO/District Government is required to:

- i. Effect recoveries pointed out, during audit, regarding pay & allowances.
- ii. Comply with the Public Procurement Rules for economical and rational purchases of goods and services.
- iii. Strengthen the existing internal controls to avoid recurrence of similar nature irregularities time and again.
- iv. Make efforts for expediting the realization of various Government receipts.
- v. Ensure deposit of District receipts into proper head of account.
- vi. Rationalize its budget with respect to utilization.

SUMMARY TABLES & CHARTS

Table 1: Audit Work Statistics

(Rupees in Million)

| Sr. No. | Description | No. | Expenditure | Receipts |
|---------|---|-----|-------------|----------|
| 1 | Total Entities (PAOs) in Audit Jurisdiction | 1 | 8,930.786 | 93.603 |
| 2 | Total formations in Audit Jurisdiction | 262 | 8,930.786 | 93.603 |
| 3 | Total entities (PAOs) Audited | 1 | 5,725.250 | 64.200 |
| 4 | Total formations Audited | 30 | 5,725.250 | 64.200 |
| 5 | Audit & Inspection Reports | 30 | - | - |
| 6 | Special Audit Reports | - | - | - |
| 7 | Performance Audit Reports | - | - | - |
| 8 | Other Reports (relating to District Government) | - | - | - |

Table 2: Audit Observations Classified by Category

(Rupees in Million)

| Sr. No. | Description | Amount Placed under Audit Observation |
|--------------|----------------------|---------------------------------------|
| 1 | Asset management | - |
| 2 | Financial management | - |
| 3 | Internal controls | 95.856 |
| 4 | Others | 203.510 |
| Total | | 299.366 |

Table 3: Outcome Statistics**(Rupees in Million)**

| Sr. No. | Description | Expenditure On Acquiring Physical Assets (Procurement) | Salary | Non-Salary | Civil Works | Receipts | Total Current Year | Total Last Year |
|---------|--|--|-----------|------------|-------------|----------|--------------------|-----------------|
| 1 | Total Financial Outlay | 39.527 | 7,078.463 | 649.912 | 1162.884 | 93.603 | 9,024.389 | 7,553.457 |
| 2 | Outlays Audited | 0.030 | 4227.308 | 655.951 | 841.961 | 64.200 | 5,789.450* | 2085.782 |
| 3 | Amount Placed under Audit Observations /Irregularities Pointed Out | - | 85.215 | 177.462 | 18.643 | 18.046 | 299.366 | 1184.689 |
| 4 | Recoveries Pointed Out at the instance of Audit | - | 21.486 | 37.681 | 18.643 | 18.046 | 95.856 | 116.768 |
| 5 | Recoveries Accepted /Established at the instance of Audit | - | 21.486 | 37.681 | 18.643 | 18.046 | 95.856 | 116.768 |
| 6 | Recoveries Realized at the instance of Audit | - | 1.270 | 4.902 | 0.100 | - | 6.272 | 3.004 |

* The amount mentioned against Sr. No 2 in column of “Total” is the sum of Expenditures and Receipt whereas the total expenditure was Rs 5,725.250 million

Table 4: Irregularities Pointed Out

| (Rupees in Million) | | |
|----------------------------|---|--|
| Sr. No. | Description | Amount Placed under Audit Observation |
| 1 | Violation of rules and regulations and violation of principles of propriety and probity in public operations. | 170.156 |
| 2 | Reported cases of fraud, embezzlement, theft and misuse of public resources. | - |
| 3 | Accounting Errors (accounting policy departure from IPSAS ⁴ , misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinion on the financial statements. | - |
| 4 | Quantification of weaknesses of internal control systems | - |
| 5 | Recoveries and overpayments, representing cases of established overpayments or misappropriations of public monies. | 95.856 |
| 6 | Non-production of record. | 33.354 |
| 7 | Others, including cases of accidents, negligence etc. | - |
| Total | | 299.366 |

Table 5: Cost Benefit

| (Rupees in Million) | | |
|----------------------------|--|---------------|
| Sr. No. | Description | Amount |
| 1 | Outlays Audit (Items 2 of Table 3) | 5,789.450 |
| 2 | Expenditure on Audit | 0.380 |
| 3 | Recoveries realized at the instance of Audit | 6.272 |
| 4 | Cost-Benefit Ratio | 16.5 |

⁴ The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash) compliant.

CHAPTER 1

1.1 District Government Bahawalnagar

1.1.1 Introduction

As per the Punjab Local Government Ordinance 2001, the District Governments / Local Governments established under the Ordinance shall function within the Provincial framework and adhere to the Federal and Provincial Laws. In performance of the functions, Local Governments carried out the functions devolved by the Provincial Government to the District Government level.

The District Governments consist of Zila Nazim / Administrator and District Administration. The District Government shall be competent to acquire, hold or transfer any property, moveable and immovable, to enter into contract and to sue or be sued in its name through District Coordination Officer. The authority of the District Government comprises the management and control of offices of the devolved departments which are decentralized or set up under the Ordinance. The District Government exercises such authority within the District in accordance with general policy of the Government. The District Government is responsible to the people and is mandated for improvement of Governance and delivery of services within the ambit of authority decentralized under this Ordinance.

The DCO is the Principal Accounting Officer of the District Government and is responsible to the Public Accounts Committee of the Provincial Assembly. He is responsible to ensure that the business of the District Coordination Group of Offices is carried out in accordance with the laws and to coordinate the activities of the groups of offices for coherent planning, development, effective and efficient functioning of District Administration.

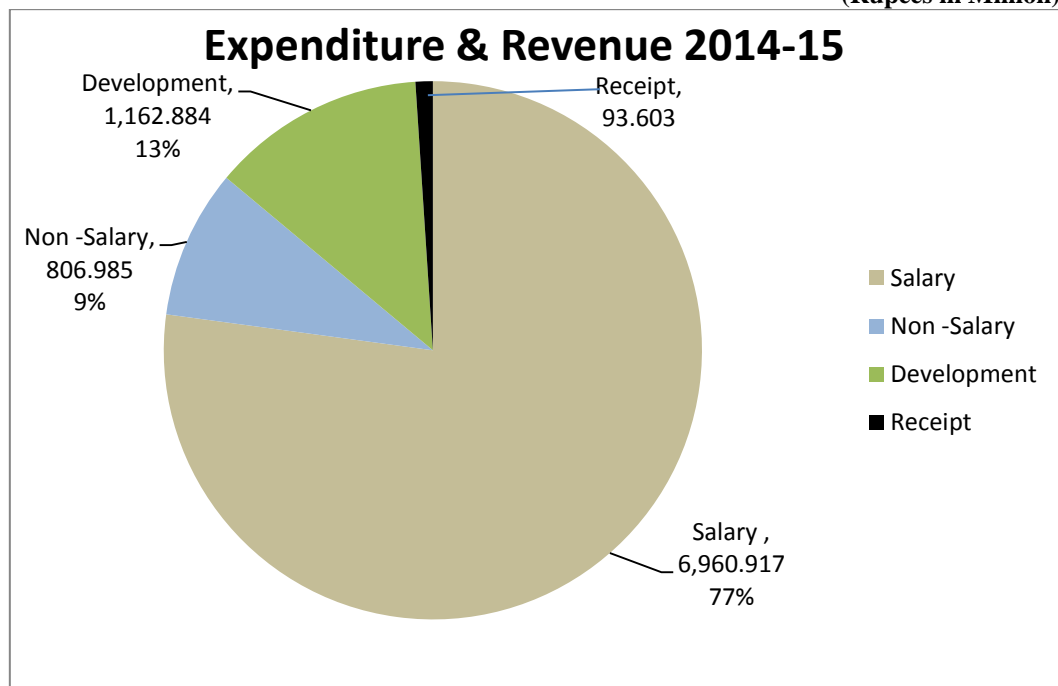
1.1.2 Comments on Budget and Accounts

The detail of budget & expenditure is given below in tabulated form:

(Rupees in Million)

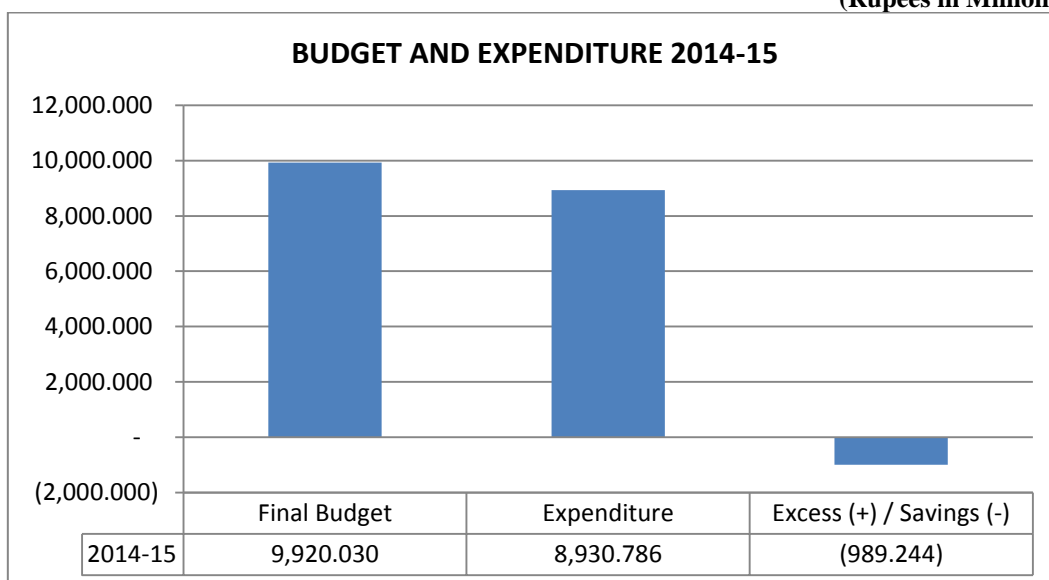
| 2014-15 | Budget | Actual | Excess (+) / Saving (-) | % (Saving) |
|--------------|------------------|------------------|----------------------------|---------------|
| Salary | 6,943.246 | 6,960.917 | 17.671 | 0.25% |
| Non Salary | 1,587.021 | 806.985 | -780.036 | 49% |
| Development | 1,389.763 | 1,162.884 | -226.879 | 16% |
| Total | 9,920.030 | 8,930.786 | -989.244 | 11% |
| Receipts | 96.00 | 93.603 | -2.397 | 2.49 % |

(Rupees in Million)



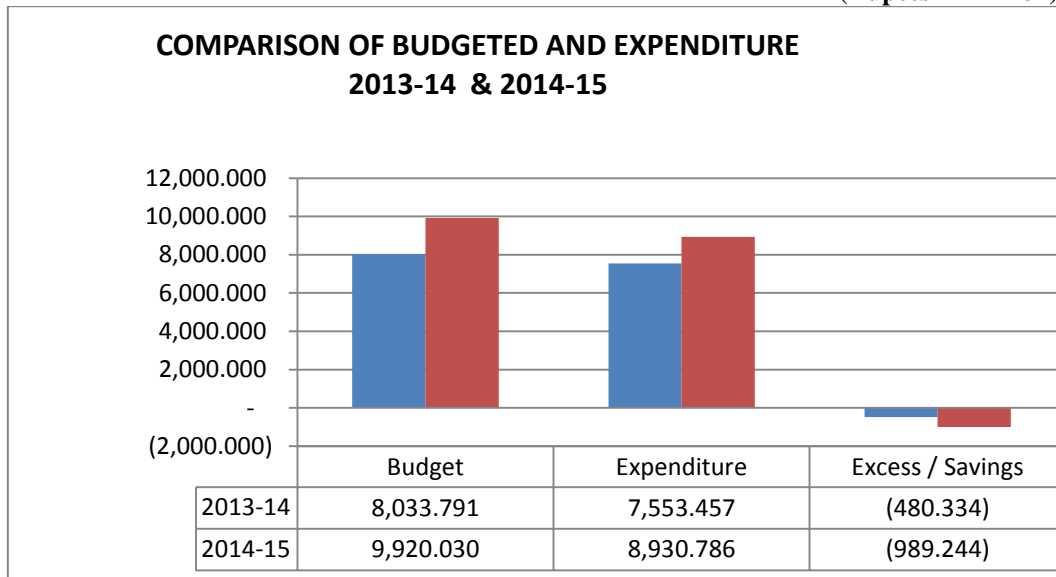
As per the Appropriation Accounts 2014-15 of the District Government, Bahawalnagar, total original budget (Development and Non-Development) was Rs 9,242.538 million, Supplementary Grant of Rs 677.492 million was provided and the final budget was Rs 9,920.030 million. Against the final budget, total expenditure of Rs 8,930.786 million was incurred by the District Government during 2014-15. A saving of Rs 989.244 million came to the notice of Audit due to inefficient financial management in release of budget by EDO (F&P). No plausible explanation was provided by the PAO and management of District Government **(Annex-B)**.

(Rupees in Million)



The comparative analysis of the budget and expenditure of current and previous financial year is depicted as under:

(Rupees in Million)



There was 23% and 18% increase in Budget Allocation and Expenditure incurred respectively, while there were overall savings of Rs 989.244 million during 2014-15

1.1.3 Brief Comments on the Status of Compliance of MFDAC Audit Paras of Audit Report 2014-15

Audit Paras reported in MFDAC of last year Audit Report, which have not been attended in accordance with the directives of DAC, have now been reported in Part - II of Annex-A.

1.1.4 Brief Comments on the Status of Compliance with PAC Directives

The Audit Reports pertaining to following years were submitted to the Governor of the Punjab but have not been examined by the Public Accounts Committee.

Status of Previous Audit Reports

| Sr. No. | Audit Year | No. of Paras | Status of PAC Meetings |
|----------------|--|---------------------|-------------------------------|
| 1 | 2002-03 | 19 | PAC not constituted |
| 2 | 2003-04 | 18 | PAC not constituted |
| 3 | 2004-05 | 15 | PAC not constituted |
| 4 | *July, 2005 to March, 2008 Special Audit Report | 160 | PAC not constituted |
| 5 | 2009-10 | 23 | PAC not constituted |
| 6 | 2010-11 | 66 | PAC not constituted |
| 7 | 2011-12 | 19 | PAC not constituted |
| 8 | 2012-13 | 21 | PAC not constituted |
| 9 | 2013-14 | 28 | PAC not constituted |
| 10 | 2014-15 | 54 | PAC not constituted |

*Period covered in Special Audit for Financial Year 2005-08

1.2 AUDIT PARAS

1.2.1 Non Production of Record

1.2.1.1 Non production of record – Rs 33.354 million

According to Clause 14 (1) (b) of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance 2001, "the Auditor General shall in connection with the performance of his duties under this ordinance, have authority to inspect any office of accounts, under the control of Federation or of the Province or of District including Treasuries and such offices responsible for the keeping of initial and subsidiary accounts". Further according to section 115(6) of the Punjab Local Government Ordinance 2001, "All officials shall afford all facilities and provide record for audit inspection and comply with the requests for information in as complete a form as possible and with all reasonable expedition".

Various offices under the control of DCO and other DDOs did not produce record of expenditure of Rs 33.354 million incurred during 2009-15 under different objects / codes of classification, in violation of the above rules. **(Annex – C)**

Audit is of the view that due to weak internal controls, record was not properly maintained and produced for audit verification.

Non production of record created doubt regarding legitimacy of the expenditure amounting to Rs 33.354 million.

The matter was reported to the DCO and DDOs concerned in September and October, 2015. DO (OFWM), DO (Forest), Dy. DEO (EE-M) Haroon Abad, Principal of Government Girls High School Haroon Abad, MS DHQ Hospital Bahawalnagar and DO (Health) Bahawalnagar replied that all record was available for verification, but no record was got verified from audit. Remaining DDOs stated that the relevant record was being arranged and will be shown at the time of DAC meeting / next regular audit. The DAC in its meeting held in

November, 2015 directed to get the record verified at the earliest. No progress was intimated till finalization of this Report.

Audit recommends that responsibility be fixed and strict disciplinary action taken against the officials concerned for non-production of record, under intimation to Audit, and to ensure that the record is produced to Audit for scrutiny.

[AIR Paras: 20, 15, 16, 14, 8, 13, 6, 2, 17, 24 & 19]

1.2.2 Irregularities & Non-Compliance

1.2.2.1 Unauthorized purchase of medicines – Rs 107.279 Million

According to Finance Department's letter No. FD (FR 11-2/89) dated 10.09.2001 and dated 01.11.2001 the officer in District Government are authorized to distribute the budget allocations for medicines in the following ratio.

- 75% bulk of the total budget,
- 15% day to day.
- 10% reserve for nature climate.

The District Government Bahawalnagar did not distribute the budget of MSD to the DDOs of Health Department and all budget was placed at the disposal of EDO (Health). EDO (Health) Bahawalnagar purchased medicines amounting to Rs 107.278 million during 2014-15 for different hospitals, RHCs and BHUs in an unauthorized manner, despite the fact that all such offices / hospitals had their own DDOs and Budget.

Audit is of the view that due to weak internal controls, medicines were purchased in an unauthorized manner.

Unauthorized purchase of medicine resulted in irregular expenditure amounting to Rs 107.279 million.

The matter was reported to the DCO and DDO concerned in October, 2015. DDO replied that budget was provided by the District Government. Reply of the department was not accepted, because in previous years this para was raised and settled with the direction of not repeating the said practice in future. However, the same unauthorized procurement had been repeated time and again. The DAC in its meeting held on November, 2015 directed to regularize the expenditure. No progress was intimated till finalization of this Report.

Audit recommends regularization besides initiating disciplinary proceedings against the person(s) responsible, under intimation to Audit

[AIR Para: 1]

1.2.2.2 Irregular expenditure due to non-compliance of PPRA rules – Rs 25.845 million

According to Rules 9 and 12(1) of the Punjab Procurement Rules 2009 and Rule 12 of the Punjab Procurement Rules 2014, procuring agency shall announce in an appropriate manner all proposed procurements for each financial year and shall proceed accordingly without any splitting or regrouping of the procurements so planned and annual requirements thus determined would be advertised in advance on the PPRA's website. Procurement opportunities over Rs 100,000 and up to Rs 2,000,000 shall be advertised on the PPRA's website in the manner and format specified by the PPRA from time to time.

Five (05) DDOs incurred expenditure of Rs 25.845 million on different purchases during 2013-15. Annual requirement of procurement opportunities was neither determined at the beginning of financial years nor procurement opportunities were advertised on PPRA's website to achieve benefits of competitive bidding. Moreover, the indents were split up in order to avoid rate contracts and fair tendering process. Detail is given below:

(Amount in Rupees)

| Sr. No. | DDOs | Period | Description | No. of bills | Amount |
|--------------|-------------------------|---------|----------------------|--------------|-------------------|
| 1 | DO (OFWM) | 2014-15 | Stationery | 14 | 243,711 |
| 2 | DO (Live Stock) BWN | 2014-15 | Stationery | 19 | 567,870 |
| | | | Printing | 11 | 170,690 |
| | | | Cost of Other Stores | 17 | 637,649 |
| | | | Others | 15 | 363,304 |
| 3 | DO (Health) BWN | 2014-15 | Stationery | 37 | 932,555 |
| | | | Printing | 26 | 701,651 |
| | | | Medicine | 92 | 7,726,351 |
| 4 | DHQ Hospital BWN | 2014-15 | Medicine | 112 | 11,114,488 |
| 5 | THQ Hospital Haroonabad | 2013-15 | Medicine | 48 | 3,386,612 |
| Total | | | | | 25,844,881 |

Audit is of the view that due to weak internal controls, irregular procurement of different store items was made.

Procurements in violation of PPRA rules resulted in irregular expenditure amounting to Rs 25.845 million.

The matter was reported to the DCO and DDOs concerned in October and November, 2015. DDOs replied that budget / funds were received on quarterly / pro rata basis. Replies of the DDOs were not tenable as annual requirements were not consolidated and procurement opportunities were not planned despite availability of sufficient budget in respective head of accounts. The DAC in its meeting held in November, 2015 directed DDOs to get the expenditure regularized from competent authority. No progress was intimated till finalization of this Report.

Audit recommends regularization, besides fixing of responsibility on the person(s) at fault, under intimation to Audit.

[AIR Paras: 12, 10, 11, 8, 8 & 15]

1.2.2.3 Irregular expenditure due to unauthorized appointments of PTC teachers – Rs 17.130 million

According to letter No. SOR-III-1-20/95 dated 12.02.1997 issued by S&GAD, Government of the Punjab, prescribed qualification for the post of PTC teacher was enhanced from Matric / PTC to F.A / PTC and advance increments on higher qualification were admissible if the qualification was above the prescribed qualification required for the post.

Nineteen (19) PTC teachers working under the control of following Deputy District Education Officers (Dy. DEOs) were appointed during 1997, on the basis of the qualification of Matric and PTC despite the fact that required qualification for that post was enhanced from Matric + PTC to F.A/F.Sc + PTC. Recruitment of persons not having prescribed qualification and subsequent expenditure of Rs 17.130 million on their salary was held irregular. Detail is given below:

(Amount in Rupees)

| Sr. No. | DDOs | No. of Teachers | Period | Irregular Expenditure on Pay & Allowances |
|--------------|---------------------------|-----------------|------------|---|
| 1 | Dy. DEO(EE-M) Chishtian | 08 | 12.02.1997 | 6,782,112 |
| 2 | Dy. DEO(EE-M) Fort Abbas | 04 | to | 3,762,591 |
| 3 | Dy. DEO(EE-M) Haroon Abad | 07 | 30.06.2015 | 6,585,598 |
| Total | | 19 | | 17,130,301 |

Audit is of the view that due to weak internal controls, misfit candidates were appointed, in violation of Government instructions.

Recruitment of persons who did not possess prescribed qualification resulted in unauthorized appointments and irregular expenditure of Rs 17.130 million on account of pay and allowances.

The matter was reported to the DCO and DDOs concerned in September and October, 2015. DDOs replied that the notification was delayed by the Education Department and the entire process of recruitment was completed, before the receipt of the notification. Replies of DDOs were not tenable because a recruitment criterion was violated and no documentary evidence was produced in support of the reply. The DAC in its meeting held in November, 2015 directed to get the appointments regularized. No progress was intimated till finalization of this Report.

Audit recommends regularization besides initiating disciplinary proceedings against the person(s) held responsible, under intimation to Audit.

[AIR Para: 11, 10 & 5]

1.2.2.4 Unauthorized payment of pay and allowances due to appointment of teachers below prescribed qualification - Rs 7.314 million

According to the Government of the Punjab, Finance Department Notification No. FD.PC. 2 – 1 / 83 dated 25.08.1983, “prescribed qualification for the posts of EST, PET and D.M was FA/F.Sc with diploma in relevant field”.

Four (04) teachers working under the control of Dy. DEO (EE-M) Haroon Abad, Dy DEO (EE-M) Fort Abbas and the Principal Government Higher Secondary School Chak No.123-6R, Tehsil Haroon Abad were appointed as Elementary School Teachers (EST) on the basis of Matric despite the fact that prescribed qualification for these posts was FA/F.Sc. with diploma in relevant field. Recruitment of persons who did not possess the prescribed qualification was unauthorized, which resulted in irregular expenditure of Rs 7.314 million on account of pay & allowances. Detail is given below:

(Amount in Rupees)

| Sr. No. | DDOs | No. of Teachers | Period | Prescribed Qualification | Actual Qualification | Total Amount |
|--------------|--|-----------------------|--------------------------|------------------------------------|--|------------------|
| 1 | Dy. DEO (EE-M) Haroon Abad | One (Drawing Master) | 02.02.1993 to 30.06.2015 | FA/FSc + Diploma in relevant filed | Matric + Diploma of Drawing | 1,936,073 |
| 2 | Dy. DEO (EE-M) Fort Abbas | One (PET) | 14.12.1985 to 30.06.2015 | FA/FSc + Diploma in relevant filed | Matric + Diploma in relevant field | 1,865,023 |
| 3 | Principal, Government Higher Secondary School Chak No.123-6R Haroon Abad | One (EST) | 27.05.1989 to 30.06.2015 | FA/FSc + Diploma in relevant filed | Matric + Diploma of electrician | 1,666,800 |
| 4 | Principal, Government Higher Secondary School Chak No.123-6R Haroon Abad | One (EST-Agriculture) | 21.08.1989 to 30.06.2015 | FA/FSc + Diploma in Agriculture | Matric + Field Assistant Exam of Agriculture | 1,846,167 |
| Total | | | | | | 7,314,063 |

Audit is of the view that due to weak internal controls, unfit candidates who did not possess prescribed educational qualifications were appointed.

Recruitment of persons without prescribed qualification resulted in unauthorized appointments and subsequent irregular expenditure of Rs 7.314 million on pay and allowances.

The matter was reported to the DCO and DDOs concerned in October and November, 2015. The Principal Government Higher Secondary School Chak No.123-6R replied that appointments were made by the competent authority. The Dy. DEO (EE-M) Haroon Abad and Dy. DEO (EE-M) Fort Abbas replied that the matter pertains to DEO (EE-M) who was competent authority to appoint those teachers. Reply was not accepted because candidates having qualification below the prescribed level were appointed. DAC in its meeting held in November, 2015 directed to get the irregularities condoned from the competent authority. No progress was intimated till finalization of this Report.

Audit recommends regularization besides initiating disciplinary proceedings against the person(s) at fault, under intimation to Audit.

[AIR Para: 4, 3 & 2]

1.2.2.5 Unauthorized posting and withdrawal of pay and allowances without having sanctioned post of SMO – Rs 4.580 million

According to Rule 7.15 of PFR Vol- I “there is no objection to an excess appointment being made in a lower grade against a vacancy left unfilled in a higher grade. This liberty must, however, not be used for the purpose of increasing the numerical strength of an office. For each vacancy in a higher grade only one extra post in a lower grade is admissible”.

Senior Medical Officer (BPS-18) was working at BHU 54/Fateh Tehsil Chishtian, District Bahawalnagar during 2014-15 and drawing pay in BPS - 18. The pay and allowances amounting to Rs 4.580 million by SMO (BS-18) on the post of MO (BS-17) is unauthorized because BHUs did not had sanctioned post

of Senior Medical Officer (under the DDO Code BH-6088). Detail is given below:

(Amount in Rupees)

| Sr. No. | Period | Pay Per Month | Months | Amount |
|--------------|--------------------|---------------|--------|------------------|
| 1 | 03/2011 to 06/2011 | 64,339 | 4 | 257,356 |
| 2 | 07/2011 to 11/2011 | 69,989 | 5 | 349,945 |
| 3 | 12/2011 to 06/2012 | 86,310 | 7 | 604,170 |
| 4 | 07/2012 to 11/2012 | 94,510 | 5 | 472,550 |
| 5 | 12/2012 to 06/2013 | 96,310 | 7 | 674,170 |
| 6 | 07/2013 to 11/2013 | 88,979 | 5 | 444,895 |
| 7 | 12/2013 to 06/2014 | 90,015 | 7 | 630,105 |
| 8 | 07/2014 to 11/2014 | 94,415 | 5 | 472,075 |
| 9 | 12/2014 to 06/2015 | 96,515 | 7 | 675,605 |
| Total | | | | 4,580,871 |

Audit is of the view that due to weak internal controls, employee was posted against the post which had not been sanctioned.

Payment of salary without sanctioned post resulted in unauthorized expenditure of Rs 4.580 million.

The matter was reported to the DCO and DDO concerned during October, 2015. The DO (Health) replied that the Senior Medical Officer was promoted in BPS-18 on regular basis and the post was re-designated as Senior Medical Officer, as per the Government policy. Reply of the DDO was not tenable and misleading as promotion and up gradation of posts were different issues and relevant record was not produced even to confirm whether the officer was either promoted or the post was up graded and re-designated. DAC in its meeting held in November 2015, directed to get the expenditure regularized from the competent authority. No progress was intimated till finalization of this Report.

Audit recommends regularization besides disciplinary action against the person(s) held responsible within a month, under intimation to Audit.

[AIR Para: 04]

1.2.2.6 Misclassification of expenditure – Rs 3.558 million

According to Rule 12 (5) of Local Government Accounts Manual “the expenditure shall be classified by major, minor and detailed object. Object element enables the collection and classification of expenditure transactions into account heads relating to nature of item”. Moreover the classification of accounts shall be used in Local Government accounts as prescribed by the Auditor General of Pakistan under Rule 12(9) of the above manual.

DCO Bahawalnagar incurred expenditure of Rs 3.558 million on purchase /repair of machinery and equipments, refreshment and other store items during 2014-15. The expenditure was unauthorized because it was misclassified and incurred from incorrect head of accounts. Detail is given below.

(Amount in Rupees)

| Sr. No. | A/C Head Used | Correct Head | No. of bills | Amount | Detail of Items Purchased |
|--------------|---------------|--------------------------------------|--------------|------------------|-------------------------------|
| 1 | Others | Purchase of Machinery and Equipments | 08 | 205,335 | UPS, stabilizers |
| 2 | COS | Purchase of Machinery and Equipments | 06 | 187,320 | electric coolers, air coolers |
| 3 | Others | COS | 05 | 208,962 | Batteries |
| 4 | Others | Entertainment Charges | 134 | 2,932,743 | tea, biscuits etc |
| 5 | Stationary | Repair of M/E | 12 | 24,000 | refilling to toner |
| Total | | | | 3,558,360 | |

Audit is of the view that due to weak financial controls, expenditure was incurred from incorrect head of accounts.

Incurring expenditure from incorrect head of accounts, resulted in misclassification and unauthorized expenditure amounting to Rs 3.558 million.

The matter was reported to the DCO during October 2015. The DO (Coord) replied that EDO (F&P) had been requested to create A/C Head “Entertainment and Gifts” and remaining expenditure was incurred from relevant head of accounts. Reply of the DDO was not tenable as the expenditure was incurred from incorrect head of accounts. DCO being chairman of DAC meeting

held in November, 2015 settled the audit para, but Audit disagreed because items pertain to purchase of machinery and equipments for which neither budget was available nor prior approval of Austerity Committee was obtained. No progress was intimated till finalization of this Report.

Audit recommends regularization of expenditure besides fixing of responsibility on the persons at fault, under intimation to Audit.

[AIR Para No.7]

1.2.2.7 Irregular expenditure on purchase of medicine – Rs 3.099 million

According to Rules 9 and 12(1) of the Punjab Procurement Rules 2009 and Rule 12 of the Punjab Procurement Rules 2014, procuring agency shall announce in an appropriate manner all proposed procurements for each financial year and shall proceed accordingly without any splitting or regrouping of the procurements so planned and annual requirements thus determined would be advertised in advance on the PPRA's website. Procurement opportunities over Rs 100,000 and up to Rs 2,000,000 shall be advertised on the PPRA's website in the manner and format specified by the PPRA from time to time. Moreover as per Rule 38 of Purchase Manual, if supply was made at higher rates to one office and at lower rate to other office for the goods of same specification, the supplier will refund the excess amount charged by him.

DO (Health) Bahawalnagar incurred expenditure of Rs 3.099 million on purchase of medicine during 2014-15. The expenditure was held irregular as the medicines were purchased on quotations basis from local market even though EDO (Health) had already finalized rate contract (dated 20.03.2015) for procurement of those items, DO (Health) being a member of that Committee which finalized the rate contract. Moreover, the rates of medicines purchased through quotations were higher as compared with the rate contract which resulted

in loss of Rs 1.138 million. Furthermore, efforts were not made to purchase those items in bulk quantity, to obtain benefit of competitive bidding.

Audit is of the view that due to weak internal controls, irregular procurement of medicine was made at higher rates.

Irregular procurement of medicines amounting to Rs 3.099 million on higher rates resulted in loss to the Government.

The matter was reported to the DCO and DDO concerned during October 2015. The DO (Health) replied that the medicines were purchased on quotation basis, in public interest and to avoid shortage of medicine in BHUs. Reply of the DDO was not tenable as rate contract and tendering process was avoided. The DAC in its meeting held in November, 2015 directed to recover the loss and get the expenditure regularized from the competent authority. No progress was intimated till finalization of this Report.

Audit recommends regularization of expenditure and recovery of loss of Rs 1.138 million besides fixing of responsibility on the persons at fault, under intimation to Audit.

[AIR Para; 12]

1.2.2.8 Unauthorized expenditure due to appointment of Arabic Teacher without prescribed qualification and grant of higher pay scale– Rs 1.351 million

According to the Government of the Punjab, letter No. SOR-III 1-13/85 dated 30.07.92; prescribed professional qualification for the post of Arabic Teacher (A.T) is

- F.A with Arabic as an elective subject with Arabic teacher training course from Allama Iqbal Open University / Agri University OR

- Honour in Arabic plus teacher training course from Allama Iqbal Open University / Agri University OR
- Honour in Arabic from Recognized University / Board and OT

An Arabic Teacher (A.T) working at Government High School Jand Wala was appointed by the DEO (EE-M) Bahawalnagar on the basis of qualification of Matric and O.T (Oriental Teacher) course, which was not the prescribed qualification of Arabic Teacher (A.T). Moreover, he was granted higher scale (BPS-14) from his date of joining as he had obtained qualification of Shahadat Ul Almia. Recruitment of a candidate, who did not possess prescribed qualification, was unauthorized. Even if he was appointed on the basis of the qualification of Shahadat Ul Almia (higher qualification), then he was not entitled to higher pay scale (BPS-14). (**Annex– D**)

Audit is of the view that due to weak internal controls, unauthorized recruitment was made.

Unauthorized recruitment of A.T. and award of higher pay scale resulted in loss amounting to Rs 1.351 million.

The matter was reported to the DCO and DDO concerned in October, 2015. DDO replied that BPS-14 was allowed to OT teacher on account of Shahdat-ul Almia which was not accepted as BPS- 14 was not allowed to OT Teacher. The DAC in its meeting held in November, 2015 directed to recover the amount. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 1.351 million and fixation of responsibility for awarding higher than prescribed scale, under intimation to Audit.

[AIR Para: 2]

1.2.3 Internal Control Weaknesses

1.2.3.1 Non accountal into stock - Rs 30.746 million

According to Rule 15.1 of PFR Vol-I, the departmental officers entrusted with the care, use or consumption of stores are responsible for maintaining correct record and preparing correct returns in respect of the stores entrusted to them. They are also responsible for keeping them in proper custody. Further according to Rule 15.4(a) of PFR Vol-I, all materials received should be examined, counted, measured and weighed as the case may be, when delivery is taken, and they should be kept in charge of a responsible Government servant.

DO (Health) Bahawalnagar incurred expenditure of Rs 30.746 million on purchase of medicines during 2014-15. The expenditure was not justified as the items were not entered into relevant stock registers and record was not produce during audit.

Audit is of the view that due to weak internal controls, record of consumable store items was not maintained.

Non accountal of consumable stores amounting to Rs 30.746 million into the relevant stock registers, the authenticity of expenditure could not be ascertained.

The matter was reported to the DCO and DDO concerned during October, 2015. The DO (Health) replied that all relevant items had been taken into stock register. Reply of the DDO was not tenable as no stock entry was found till the date of DAC meeting. The DAC in its meeting held in November, 2015 directed to recover the loss within a month. No progress was intimated till finalization of this Report.

Audit recommends that recovery of Rs 30.746 million be effected besides initiating disciplinary action against the person(s) at fault, under intimation to Audit.

[AIR Paras: 25]

1.2.3.2 Loss due to non finalization of forest offence cases – Rs 16.867 million

According to Rule 82 of the Forest Act, 1927 “all money payable to the Government under this Act, or under any rule made under this Act, or on account of price of any forest – produced, or of expenses incurred in the execution Act in respect of such produced, may, if not paid, be recovered under the law for the time being enforced as if it were an arrear of land –revenue.”

District Officer (Forest) Bahawalnagar registered 724 Forest Offence Cases during 2009-15 which were pending in the Court of Law and not finalized to date. DDO did not take appropriate action to get the cases finalized in time. As a result, revenue amounting to Rs 16.867 million could not be realized. Detail is given below:

| (Amount in Rupees) | | | |
|--------------------|---------|-----------------|-------------------|
| Sr. No. | Period | Number of Cases | Amount |
| 1 | 2009-10 | 151 | 4,791,080 |
| 2 | 2010-11 | 33 | 2,345,000 |
| 3 | 2011-12 | 128 | 4,010,460 |
| 4 | 2012-13 | 54 | 1,686,540 |
| 5 | 2013-14 | 162 | 2,336,445 |
| 6 | 2014-15 | 196 | 1,698,470 |
| Total | | 724 | 16,867,995 |

Audit is of the view that due to weak internal controls and negligence of the management, forest offence cases were not finalized.

Non finalization of Forest Offence Cases resulted in non realization of the Government revenue amounting to Rs 16.867 million.

The matter was reported to the DCO and DDO concerned in November, 2015. DDO replied that 31 cases have been finalized and remaining cases were under process and due efforts were being made for recovery of outstanding amount. Reply of the DDO was not tenable as no record was produced in support

of reply. The DAC in its meeting held in November, 2015 directed to get the cases finalized and effect recovery of Rs 16.867 million at the earliest. No progress was intimated till finalization of this Report.

Audit recommends timely pursuance of cases besides recovery of Rs 16.867 million be effected from the defaulters, under intimation to Audit.

[AIR Para: 1]

1.2.3.3 Loss due to abnormal delay in completion of projects and non-imposition of penalty – Rs 7.861 million

According to Clauses 37 and 39 of the contract agreement, the contractor shall pay as compensation an amount up to 10 % of the estimated cost of work if the work is not completed within stipulated period of time. Moreover, according to the Government of the Punjab, C&W Department's Letter dated 20.04.2009 "a copy of the extension order shall be endorsed to the Superintending Engineer, Chief Engineer and Special Secretary C&W, for their information and record."

DO (Buildings) and DO (Roads) allotted 17 development projects valuing Rs 78.618 million to different contractors during 2014-15. The contractors did not work with the desired pace and delayed completion of projects, violating the terms of agreement. District Officers did not take appropriate actions to speed up the pace of work. Contractors were also granted undue favour and penalty up to 10% of contract price was not imposed on the concerned contractors even though in most of cases, contractors were neither granted time extensions nor their requests on record. In remaining cases, time extensions were granted on grounds which could not be justified. Moreover, copies of time extensions granted were not endorsed (communicated) to the Special Secretary C&W. (**Annex- E**)

(Amount in Rupees)

| Sr. No. | DDOs | No. of Projects | Costs of the Projects | Amount of Penalty @ 10 % |
|--------------|-----------------------------|-----------------|-----------------------|--------------------------|
| 1 | DO (Buildings) Bahawalnagar | 08 | 33,099,810 | 3,309,981 |
| 2 | DO(Roads) Bahawalnagar | 09 | 45,518,328 | 4,551,833 |
| Total | | 17 | 78,618,138 | 7,861,814 |

Audit is of the view that due to weak internal controls and negligence of the management, completion of development projects was unduly delayed and penalty was not imposed on the contractors.

Grant of undue favour to the contractors resulted in undue delay in completion of works and loss of Rs 7.861 million due to non imposition of penalty.

The matter was reported to the DCO and DDOs concerned in November, 2015. DO (Buildings) replied that most of the schemes were completed in time and penalty could not be imposed. Reply of DDO was not tenable as extension in time limit was granted by the department and token penalty was also imposed which was not admitted as the correct procedure was not followed. DO (Roads) replied that suitable penalties would be imposed on the contractors, if applicable. The DAC in its meeting held in November, 2015 directed to recover the stated amount. No progress was intimated to Audit till finalization of the Report.

Audit recommends recovery of Rs 7.861 million besides disciplinary action against the person(s) at fault, under intimation to Audit.

[AIR Paras: 14 & 1]

1.2.3.4 Loss due to unauthorized payment of Conveyance Allowance – Rs 7.663 million

According to Rule 1.15 of the Punjab Travelling Allowance Rules 1976 Conveyance Allowance is not admissible during the period of leave of any kind or vacations except casual leave.

Eight (08) DDOs working under the control of EDO (Education) paid Conveyance Allowance amounting to Rs 7.663 million to 3,973 teachers during the period of leave and /or summer or winter vacation. Detail is given below:

(Amount in Rupees)

| Sr. No | DDOs | No. of Employee | Period | Conveyance Allowance paid during the period of leave | Conveyance Allowance paid during Summer / Winter Vacation |
|--------------------|------------------------------|-----------------|---------|--|---|
| 1 | EDO (Education) Bahawalnagar | 70 | 2014-15 | 200,691 | 0 |
| 2 | DO(Secondary) Bahawalnagar | 32 | 2010-15 | 277,042 | 0 |
| 3 | Dy DEO(M) Haroon Abad | 601 | 2013-15 | 0 | 1,704,000 |
| 4 | Dy DEO(M) Fort Abbas | 46 | 2013-15 | 133,616 | 0 |
| 5 | Dy DEO(M) Fort Abbas | 529 | 2013-15 | 0 | 323,880 |
| 6 | Dy. DEO(W) Haroon Abad | 1,007 | 2013-15 | 0 | 2,465,321 |
| 7 | Dy. DEO(W) Haroon Abad | 111 | 2013-15 | 271,591 | 0 |
| 8 | Dy DEO(M) Chishtian | 1,577 | 2013-15 | 2,286,783 | 0 |
| Total | | 3,973 | | 3,169,723 | 4,493,201 |
| Grand Total | | | | 7,662,924 | |

Audit is of the view that due to weak internal controls, Conveyance Allowance was paid during the period of leave and /or vacations.

Payment of inadmissible allowances during the period of leave / vacations resulted in loss of Rs 7.663 million to the Government.

The matter was reported to the DCO and DDOs concerned in October, 2015. All DDOs replied that efforts were being made to recover the amount. Dy. DEO (EE-M) Chistian also stated that Conveyance Allowance paid during winter vacations would not be recovered as the schools remained open during those

days, in compliance of directions received from DEO (EE-M) Bahawalnagar. Reply was not tenable as no documentary proof was produced in support of the reply. The DAC in its meeting held in November, 2015 directed to recover the amount at the earliest. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 7.663 million besides initiating disciplinary proceedings against the person(s) held responsible, under intimation to Audit.

[AIR Paras: 1, 2, 1, 1, 2, 1, 3 & 10]

1.2.3.5 Non-credit of unclaimed security deposits - Rs 6.667 million

According to Rule 12.7 of PFR Vol-I and Article 127 of Accounts Code Vol-II, security deposits unclaimed for more than 3 complete final years should be credited into the Government's revenue.

District Officer (Buildings) Bahawalnagar did not credit security deposits of Rs 6.667 million that remained unclaimed for more than three complete final years of becoming due.

Audit is of the view that due to weak internal controls, unclaimed security deposits of the contractors were not credited into the Government's revenue.

Non-crediting of unclaimed security deposits resulted in loss of revenue amounting to Rs 6.667 million.

The matter was reported to the DCO and DDO concerned in November, 2015. DDO replied that the security deposits were lying in the deposit account against the schemes which were still unfunded but no documentary evidence was produced in support of reply. DAC in its meeting held in November, 2015 directed to ensure compliance of audit directives within a month. No progress was intimated till finalization of this Report

Audit recommends that un-claimed security deposits amounting to Rs 6.667 million be deposited into treasury, besides fixing of responsibility against the person(s) responsible, under intimation to Audit.

[AIR Para: 10]

1.2.3.6 Loss due to unauthorized grant of House Rent Allowance and Conveyance Allowance – Rs 6.504 million

According to the Notification No. FD (M-1)1-15/82-P-I dated 15.01.2000 of Finance Department the Government of Punjab, House Rent Allowance is not permissible when facility of official accommodation is availed by the Government servant and deduction on account of house rent at the rate of 5% of pay is required to be made from the allottees of the Government accommodation. Moreover, Conveyance Allowance is not admissible to any officer who is availing the facility of official vehicle either sanctioned or pool w.e.f. 01-03-2014 in the light of clarification issued by the Government of the Punjab, Finance Department vide letter No.FD.SR 1.9.4/66(P) (PR) dated 21.04.2013. As per Finance Department letter No. FD-PC-38-08/77 dated 05.07.1977 and No. FD.S.R-I 9-4/86 (P) PR dated 04.12.2012 “the conveyance allowance is not admissible to the employee whom residence is situated within office premises.

District Officer (Health) Bahawalnagar paid Rs 6.504 million on account of Conveyance Allowance and House Rent Allowance to 275 employees during 2014-15 which was not admissible in the light of above rules.

| (Rupees in Million) | | | | | |
|----------------------------|-------------------------|-------------------------------|-------------------------|-------------------------|--------------|
| Sr. No. | No. of Employees | Particulars | Conveyance Allow | House Rent Allow | Total |
| 1 | 138 | Government Vehicle Facility | 4.045 | - | 4.045 |
| 2 | 110 | Leave on Full Pay | 0.326 | - | 0.326 |
| 3 | 27 | Availing Government Residence | 1.482 | 0.651 | 2.133 |
| Total | | | | | 6.504 |

Audit is of the view that due to weak internal controls, irregular Conveyance Allowance and House Rent Allowance was paid to employees.

Expenditure on account of inadmissible Conveyance Allowance and House Rent Allowance resulted in loss of Rs 6.504 million to the Government.

The matter was reported to the DCO and DDO concerned in October, 2015. The DO (Health) replied that Conveyance Allowance paid during the period of leave would be recovered. Extended Program of Immunization (EPI) staff used motor bikes for field duty only hence recovery of conveyance allowance in this regard, was not justified. As far as recovery of HRA and CA from the persons having residences within office premises was concerned, the matter was being investigated and the amount would be recovered soon (if due). Reply pertaining to observation at Sr. No.01 was not tenable as the Finance Department vide letter No.FD.SR 1.9.4/66(P) (PR) dated 21-04-2013 had disallowed payment of Conveyance Allowance to all employees, to whom the Government vehicle had been allotted. DAC in its meeting held in November, 2015 directed to recover the loss within a month. No progress was intimated till finalization of the Report.

Audit recommends recovery of Rs 6.504 million besides taking necessary action against the person(s) at fault, under intimation to Audit.

[AIR Paras: 1 & 2]

1.2.3.7 Loss due to non deduction of Income Tax and non payment of General Sales Tax – Rs 4.665 million

According to Finance Department letter No. SO(Tax)1-19/97 dated 19.09.98, all purchases should be made from the firms/person registered with Sales Tax Department and against the prescribed invoices of sales tax showing the amount of sales tax and registration number of sales tax. Further, according to

the Section 153 of Income Tax Ordinance 2001, deduction of income tax is to be made at source @ 3.5% on supply and @ 6% on repairs and services etc.

479 schools under the administrative control of following DDOs incurred Rs 28.193 million on account of purchase of stationery and other store items from the firms which were not registered with the Sales Tax Department, as a result the Government sustained a loss of Rs 3.438 million due to non payment of GST. Moreover, Income Tax amounting to Rs 1.212 million was not deducted from the payments made to the suppliers. Detail is given below:

(Amount in Rupees)

| Sr. No. | DDOs | Period | No. of School | Total Expenditure on Purchases | GST | Income Tax | Total |
|--------------|------------------------|---------|---------------|--------------------------------|------------------|------------------|------------------|
| 1 | Dy. DEO (M) Haroonabad | 2013-15 | 126 | 5,476,186 | 444,115 | 191,669 | 635,784 |
| 2 | Dy. DEO (W) Haroonabad | 2013-15 | 215 | 14,620,075 | 1,618,022 | 737,872 | 2,355,894 |
| 3 | Dy. DEO (M) Fortabbas | 2013-15 | 138 | 8,097,483 | 1,376,000 | 283,412 | 1,659,412 |
| Total | | | 479 | 28,193,744 | 3,438,137 | 1,212,953 | 4,651,090 |

Audit is of the view that due to weak internal controls, procurements were made from non registered suppliers.

Purchase of store items from non GST registered suppliers and non deduction of income tax from the payments made to those vendors, resulted in loss of Rs 4.665 million to the Government.

The matter was reported to the DCO and DDOs concerned in September and October, 2015. DDOs replied that those responsible had been directed to recover the amount. DAC in its meeting held in November, 2015 directed to recover the loss at the earliest. No progress was intimated till finalization of the Report.

Audit recommends recovery of Rs 4.665 million besides taking disciplinary action against the person(s) at fault, under intimation to Audit.

[AIR Paras: 10, 22 & 13]

1.2.3.8 Loss due to purchase of T.S.T materials from distant quarry – Rs 4.115 million

According to Chief Engineer Punjab High Way Department letter No. 954-98/m(I), dated 02.10.2007, following new aggregate sources / quarries are therefore approved for use in sub base course, base course, and surface treatment to roads i.e. Girdu area along with N-70 Sulaiman range, district D.G. Khan.

District Officer (Roads) Bahawalnagar allowed purchase of Triple Surface Treatment (T.S.T) materials from Sikhani Wali, Sargodha (distant quarry from site of work) rather than Girdu, Sakhi Sarwar (nearest quarry) and allowed excess payment in nine projects, on account of lead for extra distance to contractors for Rs 4.115 million on projects executed during 2014-15 violating above mentioned instructions. **(Annex – F)**

Audit is of the view that due to weak internal controls, excessive lead for construction materials was allowed to the contractors.

Payment of excessive lead for carriage of construction materials resulted in loss of Rs 4.115 million.

The matter was reported to the DCO and DDO concerned in November, 2015. The DO (Roads) replied that bajri was not available at that quarry due to non availability of crusher for production of aggregate bajri/ crushed stone. Reply of the DDO was not tenable as it was not supported with substantiating evidence. The DAC in its meeting held in November, 2015 directed to recover the stated amount within a month. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 4.115 million besides fixing of responsibility against the person(s) at fault, under intimation to Audit.

[AIR Para: 2]

1.2.3.9 Loss due to non recovery of penal rent from unauthorized occupants of Government residences - Rs 3.591 million

According to letter No. FD (M.1)1-15/82-P-1 dated 15.01.2000 issued by the Finance Department, the Government of the Punjab and House Allotment Policy at District level, penal rent @ 60% of basic pay shall be charged from unauthorized and illegal occupants of the Government residences.

Six (06) residences of THQ Hospital Chistian and DO (Live Stock) Bahawalnagar were occupied by persons who were not employees of these departments and occupied residences meant for the staff of these hospitals/offices. Moreover, penal rent amounting to Rs 3.591 million was not recovered from these unauthorized occupants, in violation of above rules. Detail is given below:

(Amount in Rupees)

| Sr. No. | DDO | No. of Persons | Period | Amount |
|--------------|------------------------------|----------------|---------|------------------|
| 1 | MS THQ Hospital Chishtian | 04 | 2012-15 | 3,151,632 |
| 2 | DO (Live Stock) Bahawalnagar | 02 | 2014-15 | 439,515 |
| Total | | 06 | | 3,591,147 |

Audit is of the view that due to weak internal controls, residences were allotted to unauthorized persons and penal rent was not recovered from them.

Non recovery of penal rent resulted into loss of Rs 3.591 million.

The matter was reported to the DCO and DDOs concerned during September and October, 2015. MS THQ Chishtian replied that the officials were working in Blood Bank which was part of the THQ hospital hence the question of recovery did not arise. Reply of the DDO was not tenable as the employees were not drawing salary from THQ Hospital. DO (Live Stock) replied that the case of one residence was in the Court of Law and efforts were being made to recover balance amount from other residences. DDO did not produce evidence of the court case. DAC in its meeting held in November, 2015 directed to recover the

amount from the concerned. No progress was intimated till finalization of the Report.

Audit recommends that recovery of Rs 3.591 million be effected besides vacation of residences from the unauthorized occupants and initiating disciplinary action against the person(s) at fault, under intimation to Audit.

[AIR Paras: 11 & 15]

1.2.3.10 Loss due to non occupation of designated residences – Rs 1.507 million

According to the Finance Department's letter No. FD-(M-I)1-15/82-P-I dated 15-01-2000, the designated residence must be allotted to the employees concerned and recovery of house rent allowance need to be recovered and payment of conveyance allowance is not admissible to officials residing in the houses available within office premises.

Following DDOs working under the control of EDO (Health) did not allot sixty three (63) designated residences to the officers /officials concerned and the residences were kept vacant. As a result, the Government sustained a loss of Rs 1.507 million due to payment of HRA and Conveyance Allowance to those staff members.

(Amount in Rupees)

| Sr. No. | DDOs | No. of Residences | Period | Amount |
|----------------|---------------------------|--------------------------|---------------|------------------|
| 1 | DO (Health) Bahawalnagar | 62 | 2014-15 | 1,435,765 |
| 2 | MS THQ Hospital Chishtian | 01 | 2013-15 | 71,064 |
| Total | | 63 | | 1,506,829 |

Audit is of the view that due to weak internal controls, the Government residences were not allotted to relevant staff and were kept un-occupied.

Non allotment/occupation of designated Government residences caused loss amounting to Rs 1.507 million on account of payment of house rent allowance, conveyance allowance and non recovery of M&R charges.

The matter was reported to the DCO and DDOs concerned in October, 2015. DO (Health) replied that the matter was being investigated. Medical Superintendent of THQ Hospital Chistian stated that the residence was not in living condition. Reply of the DDO was not tenable as the buildings were not declared condemned by the relevant department. The DAC in its meeting held in November, 2015 directed to recover the loss within a month. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 1.507 million besides fixing of responsibility against the person(s) at fault, under intimation to audit.

[AIR Paras: 23 & 15]

1.2.3.11 Unauthorized expenditure on advance increments of B.Ed. and M.A / M.Sc – Rs 1.213 Million

According to judgment of the Supreme Court of Pakistan CPLA No.3329-3235-L/2002 announced on 11.4.2003 and clarification issued by the Government of the Punjab, Finance Department Vide letter No. FD-PR/21-3/2004 dated 05.11.04, Elementary School Teachers drawing pay in BS-14 are not entitled to advance increments of B.Ed. and M.A. Overpayment prior to 23.09.2013 was waived off being cut off date for the relevant middle school teachers, but over paid amount after that was to be recovered in easy instalments besides re-fixing their pay as per the Finance Department's latter No. FD-PR-21-30/2013 dated 23.09.2013.

Three (03) Deputy District Education Officers and Head Masters of two schools under the control of EDO (Education) Bahawalnagar allowed thirteen (13) Elementary School Teachers (EST) and Senior Vernacular (SV) Teachers to

draw advance increments on acquiring qualifications of B.Ed and M.A / M.Sc. Advance increments were not admissible to these employees as they had already availed benefit of higher grade (BPS-14) on acquiring degrees of B.A/B.Sc. and increments of other qualifications like B.Ed, M.A/M.Sc was disallowed w.e.f 24.09.2013. Moreover, neither pay of those employees was got re-fixed nor overpaid amount was recovered from, in violation of above rule. Detail is given below:

(Amount in Rupees)

| Sr. No. | DDOs | No. of Teachers | Period | Amount |
|---------|--|-----------------|--------------------------------|------------------|
| 1 | Dy DEO (EE-M) Chishtian | 05 | 24.09.2013 to 30.06.2015 | 107,360 |
| 2 | Dy DEO (EE-M) Fort Abbas | 02 | | 44,589 |
| 3 | Dy DEO (EE-W) Haroon Abad | 03 | | 392,416 |
| 4 | Principal, Government Boys High School Jand Wala District Bahawalnagar | 01 | | 37,983 |
| 5 | Principal, Government Girls High School Toba Qalandar Shah District Bahawalnagar | 02 | | 363,513 |
| | Total | 13 | | 1,213,245 |

Audit is of the view that due to weak internal controls, advance increments were granted to unauthorized persons.

Grant of advance increments and non recovery of overpaid amount resulted in loss of Rs 1.213 million

The matter was reported to the DCO and DDOs concerned in September and October, 2015. DDOs replied that efforts were being made for re-fixation of pay and to effect recovery of over payments. The DAC in its meeting held in November, 2015 directed to recover the stated amount. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 1.213 million from the concerned besides initiating disciplinary proceedings against the person(s) held responsible for making unauthorized payments, under intimation to Audit.

[AIR Para: 5, 8, 6, 1 & 3]

1.2.3.12 Irregular utilization of funds through suspected fictitious Bills – Rs 1.184 million

According to Rule 2.33 of the Punjab Financial Rules Vol-I, every Government servant should realize fully and clearly that he will be held personally responsible for any loss sustained by the Government through fraud or negligence on his part.

DCO Bahawalnagar incurred expenditure of Rs 755,855 on account of contingent expenditure during 2014-15. The expenditure was not justified as serial numbers of invoices contradict with dates of bills i.e. bills No.2368,2369 and 2370 were issued by the supplier on 10.04.2015 therefore bill No.2336 and 2338 amounting to Rs 21,897 and Rs 21,072 could not be issued on 20.04.2015 and 21.04.2015 respectively. The situation indicated that either bills No.2368-2370 or the bills having serial No.2336 and 2338 were incorrect / fake. Similar situation was also observed in other bills amounting to Rs 428,548 processed /cleared by other DDOs. Detail is given below:

(Amount in Rupees)

| Sr. No. | DDOs | Amount |
|----------------|------------------------------|------------------|
| 1 | DCO Bahawalnagar | 755,855 |
| 2 | DO (Health) Bahawalnagar | 269,338 |
| 3 | DO (Buildings) Bahawalnagar | 76,410 |
| 4 | DO (Live Stock) Bahawalnagar | 82,800 |
| Total | | 1,184,403 |

Audit is of the view that due to weak financial controls, the Government money was suspected to be misappropriated.

Suspected misappropriation of funds resulted in loss amounting to Rs 1.184 million.

The matter was reported to the DCO and DDOs concerned during September and October 2015. DO (Coord) and DO (Live Stock) replied that the suppliers use multiple bill books simultaneously, hence the sequence of bills contradict with dates of different bills. DO (Health) stated that the procurement was made as per rules, which may be verified from the record. Contradiction in serial numbers of bills and dates was fault of the supplier. The DO (Buildings) also stated that error in sequence of bill numbers was unintentional. Replies of the DDOs were not tenable as multiple bill books of same serial numbers could not be used and no substantiating evidence was produced in support of the reply. DAC in its meeting held in November 2015, constituted inquiry committees to look into the matter and submit their reports within a month. DCO being chairman of the DAC meeting settled para pertaining to his office; however Audit did not agree to the decision of DCO and disagreed with its settlement. No progress was intimated till finalization of this Report.

Audit recommends finalization of inquiry, fixing of responsibility and recovery of Rs 1.184 million within a month under intimation to Audit.

[AIR Paras: 11, 9, 4 & 11]

1.2.3.13 Non deposit of hospital receipts – Rs 1.179 million

According to Rule 76 (1) of the Punjab, District and TMA (Budget) Rule 2003, departmental controlling officer, should see that all sums due to the Government are regularly recovered, checked against demand and they are paid accordingly.

Following DDOs received Purchee Fee, ambulance charges and sale proceeds of scrap/hospital waste during 2014-15 but same was not deposited in the Government treasury.

(Amount in Rupees)

| Sr. No. | DDOs | Nature of Receipt | Amount |
|--------------|------------------------------|---|------------------|
| 1 | DO (Health) Bahawalnagar | Purchase Fee | 933,682 |
| 2 | MS DHQ Hospital Bahawalnagar | Ambulance charges, sale proceeds of scrap, hospital waste etc | 244,940 |
| Total | | | 1,178,622 |

Audit is of the view that due to weak financial controls, receipts were not deposited into the Government treasury.

Non deposit of hospital receipts resulted in loss of Rs 1.179 million.

The matter was reported to the DCO and DDOs concerned in November, 2015. DO (Health) replied that recovery would be effected. MS DHQ Hospital replied that the amount was deposited but documentary evidence was not produced in support of reply. The DAC in its meeting held in November, 2015 directed the DHO to recover the amount and MS DHQ Hospital was directed to investigate the matter and all recovery up to date be worked out and deposited into the Government treasury besides disciplinary proceedings against the defaulters. No progress was intimated till finalization of this Report.

Audit recommends that recovery of Rs 1.179 million be effected besides taking disciplinary action against the person(s) at fault, under intimation to Audit.

[AIR Paras: 22 & 7]

1.2.3.14 Loss due to purchase of medicine at higher rates – Rs 1.086 million

According to Rule 38 of Purchase Manual, if supply was made at higher rates to one office and at lower rate to other office for the goods of same specification, the supplier will refund the excess amount charged by him.

EDO (Health) paid excess amount of Rs 1.086 million due to purchase of medicines at higher rate, during 2014-15. The expenditure was not justified as

higher rates were paid to the suppliers as compared to the rates charged by the same suppliers in other districts. (**Annex – G**)

Audit is of the view that due to weak internal controls, medicines were purchased at higher rates than prevailing market rates.

Purchase of medicine at higher rates resulted in loss of Rs 1.086 million.

The matter was reported to the DCO and DDO concerned during October, 2015. DDO admitted the recovery. DAC in its meeting held in November, 2015 directed to recover the amount and deposit it into treasury. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 1.086 million besides fixing of responsibility on the persons at fault, under intimation to audit.

[AIR Para: 02]

1.2.3.15 Loss due to inadmissible payment of Health Sector Reforms Allowance (HSRA) – Rs 1.008 million

According to the Government of the Punjab Health Department letter No. PMU/PHSRP/G.1-06/61 dated 16-03-2007, "HSRA Allowance is admissible to the staff working at BHUs and RHCs. The said allowance is not admissible to the officials working at MCH Centre / TB Clinic and Sub-Health Centres etc.

The SMO of RHC Maroot paid Health Sector Reforms Allowance amounting to Rs 1.008 million during 2010-15 to nine (09) employees, who were not entitled to receive said allowance as they were not working at RHCs & BHUs. (**Annex – H**)

Due to weak financial controls, HSRA was paid to unauthorized persons.

Unauthorized payment of HSRA resulted in loss of Rs 1.008 million

The matter was reported to the DCO and DDO concerned in October, 2015. DDO replied that the officials were entitled to the allowance. Reply was not accepted as there was no provision of said allowance other than at specified station. DAC in its meeting held in November, 2015 directed to recover the amount within a month. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 1.008 million besides fixing of responsibility against the persons at fault, under intimation to audit.

[AIR Para: 2]

ANNEX

Annex-A**Part-I****Memorandum for Departmental Accounts Committee Paras Pertaining to
Current Audit Year 2015-16****(Rupees in Million)**

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|---------------------------|---------------|---------------|--|---------------|
| DCO Bahawalnagar | 1 | 2 | Doubtful expenditure on Agri Fair Price Shops | 2.556 |
| | 2 | 3 | Irregular drawl for Agri Fair Price Shops | 3.700 |
| | 3 | 8 | Unjustified Expenditure on account of Refreshment | 2.932 |
| | 4 | 9 | Irregular Expenditure on Purchase of Durable Goods | 0.601 |
| | 5 | 10 | Excess / overpayment due to non observing the OGRA rates and Non Deposit of Sale Proceed of Used Mobil Oil | 0.093 |
| | 6 | 13 | Non accountal of POL in Log Books and non provision of log book to verify accountal & Consumption of POL | 0.150 |
| | 7 | 15 | Loss to the Government due to non auction of condemn vehicles | 0 |
| | 8 | 16 | Loss to Government due to illegal encroachment of Government property, | 9.600 |
| | 9 | 17 | Doubtful expenditure on electricity and telephone bills, | 0.503 |
| EDO (F&P) Bahawalnagar | 10 | 5 | Loss to Government Treasury due to Un-Justified Budget Allocation (and Subsequent Payment) of Pay & Allowance without Having Complete Record (Authentication) of All Sanctioned Posts by the Finance Deptt | 8137.419 |
| | 11 | 7 | Chances of Misappropriation due to Non Reporting of Fixed Assets, | 39.521 |
| | 12 | 8 | Loss to the Government Treasury due to Un-Justified / Baseless Budgeting and Subsequent Expenditure, | 8.827 |
| | 13 | 10 | Loss to Government due to Misappropriation of POL, | 0.036 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|-----------------------------|--------|------------------------|---|---------|
| | 14 | 13 | Loss to Government Treasury due to Less Collection of Pension Contribution Funds from Different Departments of District Government, | 1.162 |
| | 15 | 14 | Irregular Provision of Budget to EDO (Health) regarding Purchase of Medicines for Hospitals, | 107.278 |
| | 16 | 15 | Loss to Government Treasury due Payment of Allowances along with Fixed Pay to Contract Employees, | 0.160 |
| | 17 | 16 | Non-Production / Maintenance of Record. | 0 |
| DO (OFWM) Bahawalnagar | 18 | 1 | Unjustified payment to water user association | 16.521 |
| | 19 | 2 | Unjustified payment on account of construction of water courses of previous years | 134.448 |
| | 20 | 4 | Unjustified issuance of 2 nd installment | 1.225 |
| | 21 | 8 | Wastage of Government Funds due to non release of 2nd installment | 4.674 |
| | 22 | 10 | Loss to Government Treasury due to excess payment as per volume, | .696 |
| | 23 | 11 | Loss to Government Due to purchase of fuel on higher rates, | 0.038 |
| | 24 | 12 | Unjustified expenditure due to splitting | 0.243 |
| | 25 | 14 | Bogus vouchers of water courses | 6.488 |
| | 26 | 15 | Loss to Government Treasury due to non-deduction/non verification of general sales tax | 3.665 |
| | 27 | 16 | Non-recovery of unspent balance from WUAs | 6.795 |
| | 28 | 17 | Non observance of technical sanction condition and less execution of water course volume | 10.208 |
| | 29 | 18 | Loss to government due to unjustified expenditure on repair of vehicle | 0.095 |
| | 30 | 19 | Unjustified expenditure on account of pol and TA/DA | 0.031 |
| | 31 | 20 | Loss to government due to misuse of pol | 0.691 |
| 32 | 21 | Over payment of ta/da. | 0.037 | |
| DO (Forest) Bahawalnagar | 33 | 4 | Drawl of pay and allowances of E.O.L period | 0.158 |
| | 34 | 5 | Irregular payment of pay and allowances of absent period | 0.360 |
| | 35 | 6 | Non / less deposit of sale proceeds of nursery | 6.997 |
| | 36 | 7 | Purchase of plants without observing codal formalities | 0.245 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|------------------------------|--------|--------|---|--------|
| | 37 | 8 | Irregular drawl of time bard claim | 0.191 |
| | 38 | 9 | Irregular payment of conveyance allowance during leave period | 0.051 |
| | 39 | 10 | Non verification of deposits | 13.702 |
| | 40 | 11 | Irregular award of annual increment of E.O.L period recovery of | 0.111 |
| | 41 | 12 | Drawl of arrear of pay and allowances without additional budget | 0.273 |
| | 42 | 13 | Irregular budgeting and lapse thereof | 5.731 |
| | 43 | 14 | Unjustified expenditure on purchase of tyres | 0.073 |
| | 44 | 15 | Non accountal into stock | 0.434 |
| | 45 | 16 | Doubtful payment of encashment | 0.576 |
| DO (Fisheries) Bahawalnagar | 46 | 2 | Loss to Government due to non-auction of different items | 0.075 |
| | 47 | 9 | Unjustified/ Doubtful Expenditure | 0.054 |
| DO (Live Stock) Bahawalnagar | 48 | 1 | Loss to Government Due to non deduction of CA | 0.378 |
| | 49 | 4 | Misappropriation of Purchee Fee | 0.369 |
| | 50 | 5 | Misappropriation on account of vaccination charges. | 1.676 |
| | 51 | 7 | Irregular Expenditure on purchase of medicines | 2.955 |
| | 52 | 12 | Irregular Expenditure on purchase of medicines due to doubtful quality / Efficacy | 9.667 |
| | 53 | 13 | Doubtful Expenditure due to non preparation of repair Register of Furniture & Fixture and Machinery | 0.396 |
| | 54 | 14 | Loss to Government Due to purchase of Medicines at higher rates | 0.073 |
| | 55 | 16 | Excess / overpayment due to non observing the OGRA rates | 0.031 |
| | 56 | 18 | Shortage of Stock valuing | 0.032 |
| | 57 | 19 | Mis-appropriation on account of Semens. | 0.403 |
| | 58 | 20 | Loss to Government due to illegal encroachment of Government Property | 10.700 |
| Dy DO (OFWM) Chishtian | 59 | 1 | Recovery Of Conveyance Allowance From Person Using Governmenr Vehicle | 0.090 |
| | 60 | 2 | Doubtful Expenditure On Repair Of Machinery And Equipment's | 0.166 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|---|--------|--------|---|--------|
| | 61 | 3 | Doubtful Expenditure On Repair Of Vehicle | 0.336 |
| | 62 | 4 | Irregular Payment Of Pending Liabilities | 0.510 |
| | 63 | 5 | Un-Authorized/Irregular Increase In Non Salary Budget | 0.314 |
| | 64 | 6 | Non Auction / Dispose Off Of Old Materia | 0.010 |
| DO (Soil Fertility) Bahawalnagar | 65 | 1 | Irregular Expenditure Due To Non Observance Of Austerity Measures | 0.141 |
| | 66 | 2 | Un-authorized occupancy of Government Building & non-recovery of rent of Building & Electricity Bills | 3.375 |
| | 67 | 3 | Irregular expenditure by non-observing Austerity Measures | 0.138 |
| | 68 | 4 | Irregular Payment of Conveyance allowance during Extraordinary leaves | 0.023 |
| | 69 | 5 | Irregular expenditure of Pay & Allowances due to irregular extension in Adhoc service | 0 |
| | 70 | 6 | Irregular payment of arrears of pay and allowances without additional budget | 0.074 |
| | 71 | 7 | Unjustified expenditure of chemical | 0.333 |
| | 72 | 8 | Unjustified Expenditure due to Fictitious Billing | 0.051 |
| | 73 | 9 | Non-achieving of target for financial year 2013-14 | 0 |
| | 74 | 10 | Non-deposit of G.S.T. Into Government treasury | 0.085 |
| | 75 | 11 | Overpayment of due to purchase of items at excess rates | 0.043 |
| | 76 | 12 | Loss to Government due to Non Observing Austerity Measures on account of Electricity. | 0.134 |
| Medical Social Welfare Officer Chishtian | 77 | 2 | Doubtful expenditure on purchase of stationery and repair of machinery & furniture | 0.105 |
| | 78 | 3 | Non production of record | 0.045 |
| | 79 | 4 | Un-authorized/irregular increase in non salary budget | 0.091 |
| Special Education Centre Chishtian | 80 | 1 | Unauthorized drawl of Pay and allowances on Regularization. | 0.178 |
| | 81 | 2 | Irregular Expenditure Due To Non Observance Of Austerity Measures | 0.278 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount | |
|------|---------------------------------|--------|--|--|-------|
| | 82 | 3 | Irregular Payment of Conveyance allowance during Extraordinary leaves/ Winter Leaves Recovery | 0.147 | |
| | 83 | 4 | Expenditure incurred in excess of Budget | 0.042 | |
| | 84 | 5 | Loss to Government due to Purchase of Fuel on Higher Rates, | 0.088 | |
| | 85 | 6 | Unjustified expenditure of repair of transformer | 0.065 | |
| | 86 | 7 | Unjustified consumption of POL | 0.790 | |
| | 87 | 8 | Unjustified expenditure of POL of Vehicle No. BNN-7495 due to less average per kilometer | 0.863 | |
| | 88 | 9 | Irregular Purchase of Teaching material / teaching learning aid beyond competency | 0.070 | |
| | 89 | 10 | Non-deposit of G.S.T. into Government treasury | 0.464 | |
| | 90 | 11 | Overpayment of due to purchase of items at excess rates | 0.176 | |
| | 91 | 12 | Non Deposit Of Sale Proceeds Of Used Mobil Oil | 0.035 | |
| | 92 | 13 | Non-production of Bank Reconciliation Statement of distribution of Stipend to students | 0.902 | |
| | EDO (Education) Bahawalnagar | 93 | 2 | Unjustified expenditure due to splitting | 0.397 |
| | | 94 | 4 | Loss to Government due to non-auction of different items | 0.175 |
| 95 | | 5 | Overpayment of Pay and Allowances | 0.066 | |
| 96 | | 6 | Irregular Expenditure of POL due to travelling without approved Tour Programmes | 0.347 | |
| 97 | | 8 | Irregular Expenditure without observing PPRA Rules. | 0.194 | |
| 98 | | 10 | Loss to Government due to unjustified payment of different heads. Miscellaneous Recoveries | 0.088 | |
| 99 | | 11 | Loss to Government due to non deposit of sale of old/used UPS Batteries and non accountal into Stock Register. | 0.079 | |
| 100 | | 12 | Unjustified Expenditure of different heads | 0.113 | |
| 101 | | 13 | Loss to Government due to non realization of Registration Fee and Inspection Fee from private Schools | 6.204 | |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|------------------------------|--------|--------|---|--------|
| | 102 | 14 | Non Recovery of Inspection Fee from Private registered Schools | 0.349 |
| | 103 | 19 | Doubtful Purchase of Furniture and late delivery | 1.341 |
| Dy DEO (EE-M) Fort Abbas | 104 | 4 | Irregular Expenditure on Pay of Employee Recruited through Bogus Appointment Orders etc | 0.962 |
| | 105 | 5 | Unjustified Expenditure on Charge Allowance | 0.276 |
| | 106 | 6 | Loss due to Unauthorized Payment of Integrated Allowance | 0.062 |
| | 107 | 7 | Loss due to Unauthorized Payment of Conveyance Allowance to AEOs | 0.400 |
| | 108 | 9 | Loss to Government Due to Unauthorized Award of Advance Increments | 0.066 |
| | 109 | 13 | Loss due to Non deduction of Income tax – and GST | 1.376 |
| | 110 | 14 | Loss due to Unauthorized Expenditure on HRA and Electricity | 0.067 |
| | 111 | 15 | Loss due to Unauthorized drawl of Transfer Grant | 0.043 |
| Dy DEO (M-EE) Haroon Abad | 112 | 3 | Irregular expenditure due to unauthorized appointment by the Minister of Education | 2.666 |
| | 113 | 6 | Loss to Government Due to Unauthorized Award of Advance Increments | 0.267 |
| | 114 | 7 | Unauthorized Expenditure on Arrears of Pay and Allowances | 2.74 |
| | 115 | 10 | Loss due to Non deduction of Income tax and GST | 0.444 |
| | 116 | 11 | Unauthorized Payment of Income Tax from Government Treasury / FTF funds/ SMC Grants | 0.258 |
| | 117 | 13 | Unauthorized Expenditure on Pay and Allowances during Period of EOL | 0.012 |
| Dy DEO (EE-M) Chishtian | 118 | 3 | Illegal/unjustified drawl of integrated allowance | 0.018 |
| | 119 | 4 | Unauthorized appointment | 2.553 |
| | 120 | 6 | Overpayment of conveyance allowance | .375 |
| | 121 | 7 | Doubtful appointment and payment | 1.929 |
| | 122 | 9 | Negligence of the department due to non | 0.915 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|--------------------------------|------------------------------|--------|--|--|
| | | | deduction advance increment to F.A 3 rd division PTC teacher | |
| | 123 | 10 | Payment of mobility allowance during leave periods. | 2.550 |
| | 124 | 11 | Irregular appointment below prescribed qualification. | 6.782 |
| DO (Secondary) Bahawalnagar | 125 | 1 | Irregular and unjustified expenditure on account of T.A./D.A. | 0.519 |
| | 126 | 3 | Non-deduction of House Rent Allowance | 0.128 |
| | 127 | 4 | Non-accountal of POL in to log book & miscellaneous store items in to stock register | 0.021 |
| | 128 | 5 | Unjustified Expenditure on account of stationery & photo state | 9.115 |
| | 129 | 6 | Loss to Government /Misappropriation of POL | 0.049 |
| | 130 | 7 | Loss to Government due to misuse / excess consumption of POL | 0.555 |
| | 131 | 8 | Irregular and Unjustified expenditure on account of Repair of vehicle & drawl of POL | 0.130 |
| | 132 | 9 | Non Deposit Of Sale Proceeds Of Used Mobil Oil | 0.017 |
| | 133 | 10 | Unjustified Expenditure on account of purchase of UPS | 0.052 |
| | 134 | 11 | Unjustified expenditure on account of Repair of Furniture & Repair of Typewriter | 0.057 |
| | 135 | 12 | Unjustified expenditure incurred on account of Repair of Machinery & Equipment | 0.026 |
| | 136 | 13 | Unjustified Expenditure / Purchase of store items in excess of demand & excess than market rates | 0.021 |
| | 137 | 14 | Irregular Payment of bill of previous year | 0.105 |
| | 138 | 15 | Non-production of Vouched Account | 0.246 |
| | Dy DEO (EE-W) Haroon Abad | 139 | 2 | Irregular drawl of Integrated Allowance. |
| 140 | | 4 | Unauthorized payment of pay and allowances during absent period, | 0.041 |
| 141 | | 5 | Excess drawl of pay and allowances | 0.053 |
| 142 | | 7 | Irregular Grant of Advance Increments to F.A PTC Teacher | 0.067 |
| 143 | | 8 | Irregular appointment below prescribed | 0.998 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|---------------------------------|--------|--------|--|--------|
| | | | qualification. | |
| | 144 | 9 | Appointment of AT without prescribed qualification of the post and award Of running scale thereof. | 0.743 |
| | 145 | 10 | Irregular appointment below prescribed Qualification. | 0.817 |
| | 146 | 11 | Irregular award of running scale to OT. Excess payment | 0.970 |
| | 147 | 12 | Unauthorized payment of pay and allowances during EOL. | 0.091 |
| | 148 | 13 | Un-authorized payment of pay and allowances after retirement. | 0.090 |
| | 149 | 14 | Excess drawl of pay and allowances | 0.157 |
| | 150 | 15 | Irregular drawl of pay and allowances by the AEOs | 3.689 |
| | 151 | 16 | Unjustified drawl of Inspection / Extra Duty Allowance | 0.600 |
| | 152 | 17 | Irregular award of BPS-15 to AT. | 0.097 |
| | 153 | 18 | Irregular adjustment of C & V Cadre as PTC Teachers. | 1.663 |
| | 154 | 19 | Unauthorized drawl of TA/DA | 0.254 |
| | 155 | 20 | Doubtful payment of on account of Electricity charges | 0.042 |
| | 156 | 21 | Unjustified Expenditure on Purchase of Metal Detectors and recovery due to purchase on higher rates. | 0.128 |
| | 157 | 22 | Unauthorized Purchase from unregistered firms And non Deduction of Income tax and GST | 9.518 |
| Government High School Jandwala | 158 | 3 | Payment of Conveyance allowance during Summer & Winter vacations and leave periods. Recovery of | 0.115 |
| | 159 | 4 | Excess drawl of pay and allowances | 0.066 |
| | 160 | 5 | Irregular drawl of Integrated Allowance. | 0.116 |
| | 161 | 7 | Non Deposit of sales proceed of trees and taxes into treasury | 0.292 |
| | 162 | 8 | Non verification of Challans from DAO | 0.079 |
| | 163 | 9 | Improper maintenance of record of tution fee | 0.078 |
| | 164 | 10 | Non recovery of GP Fund advance | 0.069 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|--|--------|--------|---|--------|
| | 165 | 11 | Reconciled expenditure statements. | 0 |
| Government High School Chishtian No. 2 | 166 | 1 | Loss to Government Treasury due to Payment of Conveyance Allowance during Winter Vacations., | 0.132 |
| | 167 | 2 | Loss to Government Treasury due to Payment of Conveyance / Mobility Allowance during Leave Periods, | 0.094 |
| | 168 | 3 | Misappropriation of Funds through Fictitious Billing, | 0.013 |
| | 169 | 5 | Loss to Government Treasury due to Non Production & Non-Verification of Receipt Challans, | 0.105 |
| | 170 | 8 | Loss to Government Treasury due to Doubtful Pay & Allowances Expenditure, | 1.828 |
| | 171 | 11 | Loss to Government Due to Non Auction of Unserviceable Stock & Dry Trees, | 0.150 |
| Government Girls High School Haroon Abad | 172 | 6 | Irregular Expenditure due to Erratic Posting | 1.256 |
| | 173 | 7 | Irregular Award of Advance Increments to Elementary School Teacher on account of B.Ed & M.A | 0.284 |
| | 174 | 11 | Un-authorized drawl of Pay and Social Security Benefits on Regularization. | 0.103 |
| | 175 | 17 | Non-Production / Maintenance of Record. | 0 |
| GovernmentHigh School 54/F Chishtian | 176 | 1 | Payment of Conveyance / Mobility Allowance during Long Leaves | 0.071 |
| | 177 | 2 | Unauthorized Drawl of Conveyance/Mobility Allowance during Winter and Summer Vacations | 0.138 |
| | 178 | 7 | Loss to Government due to non-auction of Trees | 0.060 |
| | 179 | 9 | Schedule of Payments | 0 |
| | 180 | 10 | Non-Production / Maintenance of Record. | 0 |
| | 181 | 11 | Unauthorized Drawl of Pay and Allowance without performing duty | 0.087 |
| | 182 | 12 | Unjustified Expenditure without Maintaining History Sheet Register | 0.081 |
| | 183 | 14 | Unauthorized Payment of Pay and Allowances | 1.398 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|--|--------|--------|--|--------|
| Government Higher Secondary School Chak No.123/6-R Haroon Abad | 184 | 2 | Unauthorized Expenditure due to Appointment below Prescribed Qualification | 3.512 |
| | 185 | 3 | Irregular expenditure due to unauthorized appointment by the Minister of Education | 3.513 |
| Government Girls High School Toba Qalandar Shah | 186 | 2 | Irregular payment of arrears of pay and allowances without additional budget | 0.192 |
| | 187 | 4 | Irregular & Un-authorized appointment of Mst. Rukhsana Yasmin from the post of PET to EST. Recovery of overpayment | 1.221 |
| | 188 | 5 | Non-deposit of Receipts (Canteen) | 0.057 |
| | 189 | 6 | Non-accountal in to stock of miscellaneous items | 0.058 |
| | 190 | 7 | Expenditure incurred without Budget | 0.268 |
| EDO (Health) Bahawalnagar | 191 | 3 | Misappropriation of Funds through Fictitious Billing, | 0.054 |
| | 192 | 5 | Loss to Government Due to Non Deduction of Liquidity Damages from Suppliers for Late Supplies of Medicines” | 0.087 |
| | 193 | 6 | Loss to Government Treasury due to Illogical Purchase and Issuance / Distribution of Surgical Items etc., | 3.082 |
| | 194 | 8 | Loss to Government Due to Unjustified Expenditure regarding Printer Tonners, | 0.028 |
| | 195 | 9 | Purchase of Medical Supplies from Irrelevant / Un-Registered Firm, | 10.999 |
| | 196 | 10 | Loss to Government Treasury due to Un-Justified Payment of Conveyance Allowance during Leave Periods, | 0.022 |
| | 197 | 11 | Loss to Government Due to Misappropriation of Medicines, | 38.269 |
| | 198 | 12 | Inefficiency of Staff by Late Sending of Medicines for DTL Testing, | 0 |
| | 199 | 13 | Loss To Government Due to Distribution of Medicine without any Criteria, | 0.933 |
| | 200 | 14 | Loss To Government Due to Doubtful Purchase of Medicine Expenditure of Previous Years, | 57.574 |
| | 201 | 15 | Non-Production of Record. | 0 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|---------------------------------|--------|--|---|--------|
| DO (Health) Bahawalnagar | 202 | 4 | Unauthorized drawl of pay and allowances without sanctioned post | 4.581 |
| | 203 | 5 | Unauthorized drawl of Practice Compensatory Allowance | 0.377 |
| | 204 | 6 | Unauthorized drawl of Non Practicing Allowance | 0.112 |
| | 205 | 8 | Irregular Expenditure on purchase of Stationery | 0.932 |
| | 206 | 10 | Loss to Government Due to purchase of Medicines at higher rates | 0.115 |
| | 207 | 13 | Un-justified expenditure on purchase of medicines and misappropriation Thereof | 0.640 |
| | 208 | 14 | Misappropriation of Medicines | 0.836 |
| | 209 | 15 | Irregular Issuance of Medicines | 0.894 |
| | 210 | 16 | Improper maintenance of medicines record into Stock | 21.244 |
| | 211 | 17 | Excess / overpayment due to non observing the OGRA rates and Non Deposit of Sale Proceed of Used Mobil Oil | 0.147 |
| | 212 | 18 | Irregular Payment of TA / DA | 0.259 |
| | 213 | 19 | Irregular Drawl and Payment of POL | 4.213 |
| | 214 | 20 | Doubtful Expenditure due to non preparation of repair Register of Furniture & Fixture, Machinery and vehicles | 0.615 |
| | 215 | 24 | Doubtful issuance of store items | 1.189 |
| | 216 | 26 | Misappropriation of medicines | 14.163 |
| | 217 | 27 | Less accountal of medicine into Stock | .029 |
| | 218 | 28 | Un-Justified drawl of Health Sector Reform Allowance by the Employees at General Duties | 0.609 |
| | 219 | 29 | Unauthorized drawl of allowances during Leave. | 0.381 |
| 220 | 30 | Un-authorized payment of HSRA to the staff posted other than BHUs. | 0.241 | |
| 221 | 31 | Irregular payment of HSRA to the staff during leaves | 0.187 | |
| MS DHQ Hospital Bahawalnagar | 222 | 1 | Unjustified expenditure due to payment to employees of irrelevant allowances | 0.085 |
| | 223 | 2 | Unjustified drawal of non practicing allowance | 0.250 |
| | 224 | 3 | Misappropriation of energy savers costing | 0.254 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|------|------------------------------|--------|--|---|
| | 225 | 4 | Doubtful expenditure due to bogus quotation | 0.381 |
| | 226 | 5 | Excess consumption of pol | 0.180 |
| | 227 | 9 | Expenditure beyond competency | 0.747 |
| | 228 | 10 | Un-authorized shifting of near to expiry medicines | 3.088 |
| | 229 | 12 | Unauthorized drawl of allowances during leave. | 0.506 |
| | 230 | 13 | Unjustified issuance of surgical gloves | 0.191 |
| | 231 | 14 | Loss to Government Due to purchase of medicine on higher rates, | 0.141 |
| | 232 | 16 | Loss to Government Due to non deduction of CA | 0.354 |
| | 233 | 20 | Excess / overpayment due to non observing the OGRA rates & without observing rules | 22.363 |
| | 234 | 21 | Misappropriations on account of cycle stand fee. | 1.139 |
| | 235 | 22 | Payment of medicine without observing the originate of authorization letter without proper check | 2.602 |
| | 236 | 24 | Loss to Government Due to purchase of medicine on higher rates, | 0.240 |
| | 237 | 25 | Unjustified payment of medicine | 0.429 |
| | MS THQ Hospital Chishtian | 238 | 1 | Over payment of conveyance, HSRA, dress & mess allowances during leave. |
| 239 | | 3 | Unjustified 50% adhoc relief allowance (2010) to doctors | 0.712 |
| 240 | | 5 | Recovery on account of absenteeism from duties of various staff | 1.309 |
| 241 | | 6 | Unjustified drawl of non practice allowance | 0.248 |
| 242 | | 7 | Loss to government due to unjustified payment on account of HSRA | 0.065 |
| 243 | | 8 | Unjustified drawl of practice compensatory allowance | 0.075 |
| 244 | | 9 | Loss to Government Due to non deduction of Repair & Maintenance Charges on accommodation | 1.487 |
| 245 | | 10 | Loss to Government Due to illegal occupation of two residences | 0.147 |
| 246 | | 12 | Non Deduction of water charges from the | 0.139 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|--------------------------------|--------|--------|---|--------|
| | | | residents in Hospital Quarters | |
| | 247 | 17 | Loss to Government due to non-auction of different items | 0.957 |
| | 248 | 22 | Loss to Government Due to purchase of fuel on higher rates | 0.187 |
| | 249 | 23 | Fraudulent / Misappropriation in Excess Charging of Purchee Fee | 1.242 |
| | 250 | 24 | Irregular Expenditure without observing PPRA Rules. | 2.462 |
| | 251 | 25 | Fraudulent / Misappropriation in Excess Charging of Laboratory Fee | 2.675 |
| | 252 | 26 | Unjustified expenditure due to splitting | 3.617 |
| | 253 | 27 | Non deposit of MLC fee | 2.103 |
| | 254 | 30 | Fraudulent / Misappropriation in Excess Charging of Indoor Fee | 0.052 |
| MS THQ Hospital Haroon Abad | 255 | 2 | Irregular drawl of SHSRA by the Doctors and other staff. | 0.042 |
| | 256 | 3 | Overpayment / Unjustified payment of Conveyance Allowance & HPA during leave period | 0.289 |
| | 257 | 4 | Over payment of conveyance allowance/ dress & mess allowances during leave. | 0.073 |
| | 258 | 5 | Non recovery of Penal Rent | 0.132 |
| | 259 | 7 | Purchase of Medicine in excess of demand | 0 |
| | 260 | 10 | Loss to Government Due to Non Observing Austerity Measures on account of Electricity. | 0.560 |
| | 261 | 11 | Expenditure in excess of prescribed limit on purchase of medicine LP Bulk | 2.484 |
| | 262 | 14 | Misappropriation in pol of generator | 0.410 |
| | 263 | 16 | Irregular expenditure due to non observance of austerity measures | 1.100 |
| | 264 | 17 | Irregular purchase of tyres | 0.184 |
| | 265 | 18 | Loss to Government Due to Purchase of Fuel on Higher Rates, | 0.042 |
| | 266 | 21 | Non-accountal of POL in to log book | 0.046 |
| | 267 | 23 | Non-deposit of Ex-ray Fixer Water | 0.011 |
| | 268 | 24 | Doubtful consumption of medicine | 0.269 |
| | 269 | 25 | Non-deduction of Income Tax, Income tax is | 0.024 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|-----------------------------|--------|--------|---|--------|
| | | | required to be deducted from payment made to contractor / lesser. | |
| | 270 | 26 | Irregular Supply of medicine from IMNCH Centre Bahawalnagar to THQ Haroonabad | 0.125 |
| | 271 | 27 | Non-deposit of Receipts | 0.004 |
| | 272 | 28 | Irregular Shifting of New Generator to DCO Office Bahawalnagar Costing | 1.565 |
| | 273 | 29 | Non-verification of Deposits (Receipts) | 1.304 |
| SMO RHC Maroot | 274 | 1 | Loss to Government Due to non deduction of conveyance and house rent allowance. | 0.569 |
| | 275 | 3 | Irregular payment of HSRP / mess / dress allowance during leave period | 0.105 |
| | 276 | 4 | Unauthorized drawl of pay and allowance of absent period recovery | 0.052 |
| | 277 | 5 | Unauthorized drawl of adhoc relief allowance (2010) 50% of pay by doctors. | 0.179 |
| | 278 | 6 | Loss to Government Due to irregular payment of PHSRP to employee not performing duty at RHC | 0.059 |
| | 279 | 9 | Irregular drawl of pay & allowances at erratic posting | 19.188 |
| | 280 | 12 | Irregular purchase of medicine | 0.288 |
| | 281 | 14 | Loss to Government Treasury due to non deposit of ambulance receipt of Rs. 8,100, non auction of tress valuing Rs. 10000 and other misc store | 0.008 |
| | 282 | 15 | Non production /non maintenance of record | 0 |
| DO (Buildings) Bahawalnagar | 283 | 2 | Loss to Government Due to Showing Higher Rates of Store Items, | 0.023 |
| | 284 | 3 | Irregular Late Issuance of Work Order, | 43.712 |
| | 285 | 5 | Loss to Government Treasury due to Non-Recovery of Professional Tax, | 0.315 |
| | 286 | 6 | Loss to Government Due to Non-Forfeiting Earnest Money, | 0.829 |
| | 287 | 7 | Loss to Government Due to Payment of Excess Quantities & Excess Items to contractor against the provision of Technical Sanction Estimate, | 0.613 |
| | 288 | 8 | Loss to Government Due to Non-Reduction of | 0.077 |

| DDOs | Sr. No | AP No. | Audit Observation | Amount |
|----------------------------|--------|--------|--|---------|
| | | | Composite Rates of Concrete, | |
| | 289 | 12 | Loss to Government Due to Unjustified Payment of "Water Charges" for Residents of "Officers Colony" | 0.300 |
| | 290 | 15 | Loss to Government Due to Abnormal Delay in Completion of Projects, | 128.625 |
| | 291 | 16 | Loss to Government Treasury due to Un-Justified Payment of Conveyance Allowance, | 0.156 |
| | 292 | 17 | Loss to Government Due to Vacant Residences and Un-Justified Drawl of House Rent Allowance by the Employees, | 0.422 |
| | 293 | 18 | Loss to Government Due to Purchase of Fuel on Higher Rates, | 0.013 |
| | 294 | 19 | Loss to Government Due to Non-Deduction of Income Tax from POL Bills, | 0.030 |
| | 295 | 20 | Loss to Government Due to Irregular Payment on Works and Loss of GST | 171.488 |
| | 296 | 24 | Non-Production of Record. | 0 |
| DO (Roads) Bahawalnagar | 297 | 4 | Wasteful expenditure due to abnormal delay and non completion of work | 9.125 |
| | 298 | 5 | Irregular execution of works due to non obtaining of additional performance security | 31.862 |
| | 299 | 7 | Loss to Government Due to irregular payment on works and loss | 12.764 |
| | 300 | 8 | Loss to government due to non forfeiture of earnest money | .097 |
| | 301 | 12 | Non recovery of professional tax | 0.094 |
| | 302 | 13 | Non Recovery of Lease Rent for approaches to Petrol Pumps | 0.355 |
| | 303 | 14 | Loss to Government Due to non deduction of HRA and R&M charges | 0.036 |

Part-II
[Para-1.1.3]

**Memorandum for Departmental Accounts Committee Paras not attended
in Accordance with the Directives of DAC Pertaining to Audit Year
2014-15**

(Rupees in Million)

| DDOs | Sr. No. | Para No. | Subject | Amount |
|----------------------------------|---------|----------|---|-----------|
| District Coordination Officer | 1 | 6 | Irregular purchase of tyres | 0.080 |
| | 2 | 10 | Loss to government due to unjustified expenditure on repair of vehicle | 0.282 |
| | 3 | 12 | Doubtful / irregular expenditure on purchase of cell/mobile phone | 0.190 |
| | 4 | 17 | Misappropriation of funds through fictitious billing | 0.132 |
| | 5 | 20 | Irregular fuel consumption during winter season | 0.499 |
| | 6 | 21 | Irregular expenditure due to non regularization of employees | 4.588 |
| Executive District Officer (F&P) | 7 | 6 | Non re-appropriation of funds from pro-poor to purchase of vaccine | 6.003 |
| | 8 | 7 | Non collection of pension contribution funds from different departments of district government. | 0.883 |
| | 9 | 8 | Irregular provision of budget to EDO (I. T.) and expenditure thereof. | 3.057 |
| | 10 | 9 | Less collection of pension contribution funds from different departments of district government | 0.597 |
| | 11 | 18 | Non allocation of CCB share out of development budget | 1,844.600 |
| District Officer (Civil Defence) | 12 | 4 | Non-accountal of POL in to log book of vehicle | 0.43 |
| | 13 | 7 | Unjustified expenditure on account of contingent paid staff | 0.692 |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|----------------------------------|---------|------------------|---|--------|
| | 14 | 9 | Unauthorized drawl of Pay and allowances on regularization | 0.020 |
| District Officer (Live Stock) | 15 | 3 | Misappropriations in purchee fee | 0.800 |
| | 16 | 11 | Non re-appropriation of funds from pro-poor to purchase of vaccine | 6.003 |
| District Officer (OFWM) | 17 | 3 | Irregular payment to WUA for construction of watercourse recovery of interest thereof. | 0.514 |
| | 18 | 8 | Non Release of III Installment of Completed water Course. | 0.501 |
| | 19 | 10 | Non maintenance of disbursement roll | 1.296 |
| | 20 | 13 | Un justified expenditure on repair of vehicle | 0.080 |
| | 21 | 14 | Undue blockage of Government Money due to non completion of water courses | 37.946 |
| | 22 | 16 | Wasteful expenditure due to non-release of second installment | 4.371 |
| | 23 | 19 | Irregular payment of conveyance allowance to the officer using Government | 0.195 |
| | 24 | 20 | Less deduction of sales tax | 0.448 |
| | 25 | 21 | Irregular payment of pay and allowances. | 0.070 |
| | 26 | 22 | Excess payment to the water user association | 0.047 |
| | 27 | 23 | Purchase of POL at excess rate then prescribed by OGRA and auction of used oil | 0.029 |
| | 28 | 24 | Irregular drawl pay and allowance | 0.185 |
| | 29 | 25 | Irregular expenditure on purchase of stationary. | 0.176 |
| 30 | 27 | Lapsed of budget | 0.570 | |
| EDO (Education) | 31 | 2 | Irregular purchase of tyres | 0.032 |
| | 32 | 8 | Unjustified disbursement of honoraria to teachers | 0.059 |
| | 33 | 9 | Doubtful / unauthorized payment of stipend | 0.576 |
| Dy DEO (EE-W) Chistian | 34 | 2 | Unauthorized purchase from un-registered firms and non deduction of income tax of and GST | 0.219 |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|-------------------------------|---------|----------|---|--------|
| | 35 | 3 | Irregular purchases out of smc funds violating procurement and financial uidelines for school council | 0.313 |
| | 36 | 5 | Unauthorized drawl of pay and allowances on regularization and non recovery of G.P, B.F and G.I. | 0.870 |
| | 37 | 6 | Irregular payment of pay due to unauthorized adjustment / appointment of OT as PST | 0.155 |
| | 38 | 7 | Irregular payment of pay due to award of running scale to pet & dm on account of un-recognized qualification | 0.583 |
| | 39 | 8 | Loss to Government Due to change of cadre and excess payment of pay and allowances and irregular payment | 0.210 |
| | 40 | 10 | Loss to government due to appointment of a.t on un-recognized qualification over payment and irregular expenditure on pay allowance | 0.090 |
| | 41 | 11 | Irregular payment due to award of running scale | 0.098 |
| | 42 | 12 | Irregular drawl of integrated allowance recovery | 0.058 |
| | 43 | 13 | Irregular payment to untrained a.t and recovery | 0.060 |
| | 44 | 14 | Blockage of fund due to non utilization of SMC grant | 4.380 |
| | 45 | 15 | Non performing of supervisory duties regarding smc by the AEO,s and deputy district education officer. | 0 |
| Dy DEO (EE-W) Bahawalnagar | 46 | 2 | Doubtful expenditure on pol of vehicle, | 0.244 |
| | 47 | 5 | Unauthorized drawl of pay and allowances on regularization and non recovery of B.F and G. I. | 0.280 |
| | 48 | 7 | Irregular expenditure on pay and allowances due to appointment below prescribed qualification | 0.414 |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|------------------------------|---------|----------|---|--------|
| | 49 | 8 | Irregular award of bps-15 to ot | 0.127 |
| | 50 | 10 | irregular drawl of integrated allowance recovery | 0.116 |
| | 51 | 11 | Irregular appointment of untrained teacher. Recovery | 0.104 |
| | 52 | 12 | Irregular award of running scale on the basis of irrelevant qualification. | 0.140 |
| | 53 | 13 | Irregular grant of advance increments to PTC teachers | 0.026 |
| | 54 | 14 | Non Deposit of sales proceed of trees into Government treasury and Non deduction of Income tax | 0.018 |
| Dy DEO (EE-M) Minchinabad | 55 | 2 | Irregular grant of advance increments to ptc teacher's | 0.147 |
| | 56 | 6 | Irregular drawl of integrated allowance recovery | 0.014 |
| | 57 | 7 | Irregular payment of charge allowance to person not eligible for charge allowance | 0.014 |
| | 58 | 8 | Loss to government due to payment of charge allowance during summer / winter vacation period | 0.221 |
| | 59 | 9 | Blockage of fund due to non utilization of smc grant | 0.780 |
| | 60 | 12 | Non deposit of sales proceed of trees into government treasury and non deduction of income tax | 0.010 |
| | 61 | 13 | Non-conduction of internal audit | 0 |
| Dy DEO (EE-W) Minchinabad | 62 | 4 | Unauthorized drawl of pay and allowances on regularization and non recovery of annual increment, B.F and G.I. | 0.323 |
| | 63 | 5 | Irregular drawl of integrated allowance | 0.059 |
| | 64 | 6 | Irregular award of advance increments to elementary school teachers onaccount of B.Ed &M.A. | 0.024 |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|---|---------|----------|---|--------|
| | 65 | 7 | Irregular appointment of ptc teachers below prescribed qualification and award of annual increments. Irregular payment | 0.154 |
| | 66 | 8 | Irregular award of running scale on the basis of irrelevant qualification. Recovery of and irregular expenditure | 0.149 |
| | 67 | 10 | Non deduction of G.P fund from the salary recovery | 0.018 |
| | 68 | 11 | Irregular purchases out of smc funds violating procurement and financial guidelines for school council | 0 |
| | 69 | 12 | Irregular expenditure due to unauthorized change of cadre | 0.110 |
| | 70 | 13 | Irregular appointment of ptc teacher to the post of lc. | 0.095 |
| | 71 | 14 | Blockage of fund due to non utilization of smc grant | 1.610 |
| Government High School, Chak No.340/HR Fort Abbas | 72 | 2 | Unauthorized expenditure due to appointment below prescribed qualification and change of cadre without approval of chief minister | 1.376 |
| | 73 | 4 | Unauthorized expenditure due to appointment on fake domicile | 0.956 |
| | 74 | 7 | Loss due to Unauthorized Payment of Social Security Benefit and Different Allowances After Regularization of Services of Contract Employees | 0.047 |
| Government Higher Secondary School Chak 146 /6R Haroon abad | 75 | 1 | Loss due to Unauthorized Payment of Conveyance / Mobility Allowance during the Period of Leave | 0.023 |
| | 76 | 2 | Unauthorized Payment of Conveyance / Mobility Allowance during Summer / Winter Vacations | 0.041 |
| | 77 | 6 | Unauthorized expenditure due to unauthorized appointment of arabic teacher | 0.873 |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|--|---------|--|--|--------|
| Government High School Mandisadiq Ganj | 78 | 2 | Irregular payment of arrears of pay and allowances without additional budget | 0.374 |
| | 79 | 3 | Irregular expenditure on purchase of furniture | 0.400 |
| | 80 | 5 | Loan not refunded | 0.502 |
| | 81 | 8 | Expenditure by mis classification | 0.502 |
| | 82 | 9 | Lapsed of budget | 12.998 |
| | 83 | 10 | Un-authorized payment of integrated allowance | 0.143 |
| | 84 | 12 | Excess expenditure than sanctioned budget | 0 |
| | 85 | 13 | Misc irregularities | 0 |
| Government Girl High School Minchnabad | 86 | 6 | Excess expenditure than sanctioned budget | 10.508 |
| | 87 | 9 | Drawing of pay and allowance with out performing the duty of the pst | 0.756 |
| | 88 | 10 | Expenditure by mis classification | 0.203 |
| | 89 | 11 | Excess payment of pay and allowances | 0.073 |
| | 90 | 13 | Lapsed of budget | 6.577 |
| | 91 | 14 | Irregular reduction of budget and excess payment there | 5.287 |
| | 92 | 16 | Purchase of durable goods from irrelevant object code | 0.042 |
| | 93 | 19 | Excess payment due to irregular award of annual increment | 0.056 |
| | 94 | 20 | Excess drawl of encashment and charge allowance | 0.021 |
| | 95 | 21 | Irregular expenditure recovery | 0.029 |
| | 96 | 22 | Loan not refunded | 0.322 |
| | 97 | 23 | Un-authorized payment of integrated allowance | 0.143 |
| | 98 | 24 | Irregular payment of arrears of pay and allowances without additional budget | 0.070 |
| | 99 | 25 | Defective maintenance of service books | 0 |
| | 100 | 26 | Misc irregularities | 0 |
| 101 | 27 | Non account in to stock recovery | 0.007 | |
| 102 | 28 | Improper maintenance of library record | 0 | |
| 103 | 29 | Misc irregularities | 0 | |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|---|----------------|-----------------|---|---------------|
| Government Comprehensive High School Bahawalnagar | 104 | 3 | Irregular payment of arrears of pay and allowances without additional budget | 0.309 |
| | 105 | 5 | Excess drawl of pay & allowances | 0.113 |
| Government Model High School Minchinabad | 106 | 3 | Irregular payment of arrears of pay and allowances without additional budget | 0.877 |
| | 107 | 5 | Unauthorized drawl of pay and allowances on regularization | 0.154 |
| | 108 | 6 | Non recovery of overpayments of pay (advance increments) from est teachers | 0.111 |
| | 109 | 7 | Irregular and unjustified release of funds to purchase of furniture | 0.440 |
| | 110 | 8 | Irregular expenditure through irregular appointment below prescribed qualification | 0 |
| | 111 | 9 | Expenditure incurred without budget | 0.117 |
| | 112 | 11 | Non deposit of gst in to Government Treasury | 0.007 |
| | 113 | 13 | Schedule of payments not obtained from district account office | 0 |
| Government High School, Ram Pura, Bahawalnagar | 114 | 3 | Unauthorized expenditure due to appointment on fake degree and non initiation of criminal proceedings against delinquent person(s) | 0.239 |
| | 115 | 4 | Irregular expenditure due to unauthorized regularization of services of employee working on contract basis | 0.443 |
| | 116 | 6 | Irregular expenditure due to unauthorized appointment of arabic teacher (AT) | 1.397 |
| | 117 | 7 | Loss due to Unauthorized Payment of Social Security Benefit and Different Allowances After Regularization of Services of Contract Employees | 0.047 |
| | 118 | 8 | Irregular expenditure on pay & allowances | 0.157 |
| | 119 | 9 | Irregular payment of retirement benefits without having "no audit para certificates" | 1.635 |
| EDO(Health) | 120 | 1 | Unauthorized payment of dress and mess | 0.112 |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|---------------------------|---------|----------|--|---------|
| | | | allowance | |
| | 121 | 2 | Purchase of medicines at excessive rate | 22.244 |
| | 122 | 5 | Non-Deduction of Liquidated Damages | 0.151 |
| | 123 | 6 | Poor performance of drug inspectors and no action against unregistered medical stores, dispenser and diploma holders | 0 |
| | 124 | 8 | Non auction & collection of record of old material and trees | 0 |
| | 125 | 9 | Doubtful expenditure on purchase of general store items | 0.155 |
| | 126 | 11 | Doubtful expenditure on stationery and printing items | 0.254 |
| | 127 | 13 | Doubtful expenditure on repair of vehicle, machinery & furniture | 0.150 |
| | 128 | 19 | Doubtful issuance and use of medicines as compare to patients rate | 0 |
| | 129 | 22 | Irregular appointment and payment of pay & allowances thereof | 0.162 |
| | 130 | 23 | Irregular payment due to doubtful dtl and othe | 0.860 |
| | 131 | 24 | Irregular consumption / issuance between two spans of time / periods | 51.365 |
| | 132 | 28 | Irregular authorization of payment on account of medicine without DTL | 38.780 |
| | 133 | 29 | Non recovery of professional tax | 0.077 |
| | | 30 | Duplication in maintenance of record | 224.969 |
| District Officer (Health) | 134 | 6 | Irregular payment of POL | 0.314 |
| | 135 | 8 | Unjustified purchases of medicines through rate contract | 0.852 |
| | 136 | 10 | Bogus quotationing process of | 0.378 |
| | 137 | 11 | Loss to Government Due to non obtaining of discount on local purchase of medicine | 0.145 |
| | 138 | 16 | Misappropriation of stock of | 0.120 |
| | 139 | 19 | Mis-appropriation on account of photo state | 0.077 |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|---------------------------|---------|--|--|--------|
| | 140 | 21 | Irregular purchase of medicine by changing specifications | 0.476 |
| | 141 | 22 | Loss to Government Due to purchase of medicine on higher rates | 0.107 |
| | 142 | 23 | Misappropriation in purchase of banners/panaflix | 0.127 |
| | 143 | 24 | Irregular purchase of tyres | 0.050 |
| | 144 | 25 | Loss to government due to unjustified expenditure on repair of vehicle | 0.109 |
| DHQ Hospital Bahawalnagar | 145 | 5 | Doubtful expenditure on telephone bills | 0.119 |
| | 146 | 6 | Irregular purchase of tyres | 0.324 |
| | 147 | 8 | Unauthorized drawl of Mess & Dress allowance and non deduction of R& M charges | 0.148 |
| | 148 | 13 | Non Deduction of water charges from the residents of Quarters of DHQ Hospital Bahawalnagar | 0.038 |
| | 149 | 15 | Irregular Payment of Allowances during LPR | 0.291 |
| | 150 | 20 | Non accountal of medicine into stock | 1.131 |
| | 151 | 25 | Non / Less Deposit of Receipt into Government Treasury | 0.311 |
| | 152 | 26 | Misappropriation of dialyzers and other related items | 0.366 |
| | 153 | 29 | Doubtful expenditure and recovery | 0.584 |
| | 154 | 30 | Doubtful expenditure on electricity bills recovery | 7.523 |
| | 155 | 32 | Non deposit of sale proceed of used mobil oil | 0.142 |
| 156 | 33 | Misappropriation of pol by showing unjustified / illogical distance, | 0.458 | |
| THQ Hospital Minchin Abad | 157 | 12 | Loss to Government Due to non obtaining of discount on local purchase of medicin | 0.145 |
| | 158 | 13 | Misappropriation of funds through fictitious billing | 0.132 |
| | 159 | 14 | Loss to Government Due to misappropriation of pol | 0.490 |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|---|---------|----------|--|--------|
| | 160 | 16 | Unjustified expenditure on Photostat | 0.085 |
| | 161 | 17 | Improper maintenance of stock | 0.202 |
| | 162 | 18 | Un-economical purchase of tibbi medicine | 0.500 |
| | 163 | 20 | Doubtful purchase of medicines | 0.399 |
| | 164 | 23 | Non deduction of water charges from the residents of quarters of thq minchinabad | 0.036 |
| Rural Health Center, Daharan Wala | 165 | 4 | Loss to Government due to decrease of average of pol | 0.232 |
| | 166 | 5 | Retention of store in excess of requirement | 0.350 |
| | 167 | 8 | Non recovery of repair and maintenance charges @10% due to allotment of residence over and over entitlement | 0.102 |
| | 168 | 10 | Irregular payment of hrsrapa and other allowances during leave period | 0.034 |
| | 169 | 11 | Loss to Government Due to not allotment of Government Residences | 0.344 |
| | 170 | 12 | Irregular drawl of pay & allowance in higher scale amount | 0.441 |
| Rural Health Center, Donga Bonga | 171 | 3 | Loss due purchase of x-ray filams with out requirement and unjustied expenditure on repair of x- ray machine | 0.090 |
| | 172 | 9 | Loss to Government due to irregular payment of HSRA | 0.030 |
| | 173 | 11 | Loss to Government On local purchase of medicines due to non obtaining discount | 0.158 |
| | 174 | 15 | Loss to Government Due to non allotment of Government Residences | 0.032 |
| Rural Health Center, 6/Gijani Tehsil Chistian | 175 | 1 | Overpayment on account of HSRA | 0.987 |
| | 176 | 6 | Excess expenditure than sanctioned budget | 1.435 |
| | 177 | 7 | Excess /irregular drawal of TA/DA | 0.059 |
| | 178 | 14 | Expenditure without budget for purchase of mechinary & equipment | 0.138 |
| | 179 | 15 | Drawal of pay and allowanced without additional budget and drawl of excess payment | 0.006 |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|------------------------------------|----------------|-----------------|--|---------------|
| District Officer (Environment) | 180 | 1 | Loss due to inadmissible payment of annual increment and social security benefit | 0.028 |
| | 181 | 2 | Unjustified expenditure on repair of transport | 0.031 |
| | 182 | 3 | Excessive expenditure on pol | 0.416 |
| | 183 | 5 | Loss due to non issuance of environmental approval to various housing schemes and poultry farms (control shed) | 0.210 |
| | 184 | 6 | Non removal of cng cylinders from school vans and public transport | 0 |
| | 185 | 7 | Non performance of duties regarding prevention and control of pollution | 0 |
| District Officer (Cooperatives) | 186 | 2 | Improper/ non maintenance of log book , history sheet , dead stock register , service book , recovery register and cash book | 0.331 |
| | 187 | 3 | Recovery of conveyance allowance from person using Government Vehicle | 0.035 |
| | 188 | 4 | Irregular payment of conveyance allowance during leave periods | 0.033 |
| | 189 | 5 | Loss to government due to wasteful expenditure on advertisement | 0.012 |
| | 190 | 6 | Loss to Government Treasury due to non auction of old material estimated | 0.005 |
| | 191 | 7 | Non conduction of internal audit | 0 |
| District Officer (Buildings) | 192 | 2 | Over payment due to non-reduction of composite rates of concrete | 0.857 |
| | 193 | 5 | Difference in Cash Book Balance and Bank Balance | 0.809 |
| | 194 | 9 | Loss to government due to laziness / nonprofessional approach of management | 14.577 |
| | 195 | 11 | Loss to government due to over estimation of costs and execution of works at higher rates | 1.990 |
| | 196 | 12 | Loss to government due to payment of quantities & rates in excess of the allowed | 0.792 |
| | 197 | 13 | Irregular sanctions of technical estimate and | 5.983 |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|--------------------------|---------|----------|---|--------|
| | | | splitting of works | |
| | 198 | 15 | Loss To Government Due To Non Recovery Of House Rent allowance | 0.302 |
| | 199 | 16 | Non Deduction of Professional Tax | 0.157 |
| | 200 | 17 | Non reconciliation / contradiction between departmental expenditure statement and fi data | 4.216 |
| | 201 | 18 | Recovery due to non use of steel billets of pakistan steel mills Karachi | 0.897 |
| | 202 | 19 | Unauthorized expenditure on pol & repair and maintenance | 0.155 |
| | 203 | 20 | Irregular execution of work / undue favor to contractors due to non issuance of work order within stipulated time | 31.226 |
| | 204 | 21 | Non-imposing of penalty for abnormal delay in completion of projects | 8.755 |
| | 205 | 22 | Irregular execution of work due to non preparation of pc-i | 83.905 |
| | 206 | 24 | Recovery of on account of less pricing and use of dismantled material | 0.266 |
| | 207 | 25 | Recovery due to use of sub-standard bricks as reported by lab test reports | 0.617 |
| | 208 | 26 | Recovery due to taken excess size of bricks for calculation of work done then the size as mentioned in lab test reports | 5.178 |
| | 209 | 27 | Recovery on account of wrong calculation of weight of steel | 0.963 |
| | 210 | 28 | Recovery due to taken excess size of bricks for calculation of work done | 1.199 |
| | 211 | 29 | Irregular tendering and expenditure thereof | 74.234 |
| | 212 | 30 | Unjustified payment of price variation | 1.600 |
| District Officer (Roads) | 213 | 2 | Non-imposing of penalty for abnormal delay in completion of projects | 8.755 |
| | 214 | 3 | Non Recovery of Lease Rent for approaches to Petrol Pumps | 0.505 |

| DDOs | Sr. No. | Para No. | Subject | Amount |
|-------------|----------------|-----------------|---|---------------|
| | 215 | 5 | Loss to Government due to non deduction of HRA, CA and R&M Charges | 0.223 |
| | 216 | 9 | Overpayment due to non deduction of shrinkage | 0.696 |
| | 217 | 11 | Loss to government due to non forfeiture of earnest money | 0.227 |
| | 218 | 16 | Loss to Government Due to less recovery of penalty on account of late renewal of contractor | 0.180 |
| | 219 | 17 | Non recovery of professional Tax | 0.090 |
| | 220 | 20 | Unauthorized expenditure on purchase of stationery | 0.159 |

Annex-B

Summary of Appropriation Accounts by Grants for the Financial Year 2014-15

(Amount in Rupees)

| Sr. No. | No. & Name of the Grant / Appropriation | Original Grant | Supplementary Grant | Final Grant | Actual Expenditure | (+) (-) | Excess Saving |
|------------------------|---|----------------------|---------------------|----------------------|----------------------|------------|--------------------|
| NON-DEVELOPMENT | | | | | | | |
| 1 | Provincial Excise. | 9,212,553 | 0 | 9,212,553 | 7,337,862 | (-) | 1,874,691 |
| 2 | Forests. | 10,668,350 | 0 | 10,668,350 | 9,484,014 | (-) | 1,184,336 |
| 3 | Charges on A/c of M. Veh. Act. | 1,032,296 | 80,503 | 1,112,799 | 1,112,799 | | 0 |
| 4 | Other Taxes & Duties. | 7,664,716 | 0 | 7,664,716 | 6,443,933 | (-) | 1,220,783 |
| 5 | General Administration. | 145,658,861 | 0 | 145,658,861 | 118,808,923 | (-) | 26,849,938 |
| 6 | Education. | 6,050,123,672 | 0 | 6,050,123,672 | 5,870,826,530 | (-) | 179,297,142 |
| 7 | Health Services. | 1,476,091,057 | 0 | 1,476,091,057 | 1,273,443,036 | (-) | 202,648,021 |
| 8 | Public Health. | 3,182,084 | 0 | 3,182,084 | 2,542,106 | (-) | 639,978 |
| 9 | Agriculture. | 156,418,425 | 0 | 156,418,425 | 139,178,298 | (-) | 17,240,127 |
| 10 | Fisheries. | 3,143,246 | 0 | 3,143,246 | 2,688,054 | (-) | 455,192 |
| 11 | Veterinary. | 141,186,799 | 0 | 141,186,799 | 133,502,516 | (-) | 7,684,283 |
| 12 | Co-operation. | 38,275,503 | 0 | 38,275,503 | 36,478,724 | (-) | 1,796,779 |
| 13 | Industries. | 2,200,121 | 0 | 2,200,121 | 1,498,862 | (-) | 701,259 |
| 14 | Miscellaneous Departments. | 3,406,167 | 0 | 3,406,167 | 3,021,367 | (-) | 384,800 |
| 15 | Civil Works. | 52,150,405 | 0 | 52,150,405 | 39,944,468 | (-) | 12,205,937 |
| 16 | Communications. | 103,935,147 | 0 | 103,935,147 | 84,036,763 | (-) | 19,898,384 |
| 17 | Miscellaneous. | 48,045,666 | 0 | 48,045,666 | 33,151,056 | (-) | 14,894,610 |
| 18 | Civil Defence. | 6,561,673 | 0 | 6,561,673 | 4,403,227 | (-) | 2,158,446 |
| 19 | Block Allocation (Non-Dev.). | 271,229,674 | 0 | 271,229,674 | 0 | (-) | 271,229,674 |
| 20 | Total Non-Development : | 8,530,186,415 | 80,503 | 8,530,266,918 | 7,767,902,538 | (-) | 762,364,380 |
| DEVELOPMENT | | | | | | | |
| 21 | Development. | 485,465,507 | 677,411,889 | 1,162,877,396 | 1,162,884,078 | (+) | 6,682 |
| 22 | Block Allocation (Dev.). | 226,885,670 | 0 | 226,885,670 | 0 | (-) | 226,885,670 |
| | Total Development : | 712,351,177 | 677,411,889 | 1,389,763,066 | 1,162,884,078 | (-) | 226,878,988 |
| | Grand Total : | 9,242,537,592 | 677,492,392 | 9,920,029,984 | 8,930,786,616 | (-) | 989,243,368 |

Annex-C
[Para 1.2.1.1]

Non Production of Record

(Amount in Rupees)

| Sr. No. | DDOs | Period of Audit | Particulars | Amount | Para No. |
|--------------|---|-----------------|---|-------------------|----------|
| 1 | EDO (Education) Bahawalnagar | 2014-15 | Trees Register, Stipend Record of 21 schools, Donation Register, Tour Programme, Schedule of Payment and School Registration Record. | 0 | 20 |
| 2 | DEO (Secondary) Bahawalnagar | 2010-15 | Stationary, TA/DA and Repair of Furniture | 246,620 | 15 |
| 3 | Dy DEO(M) Fort Abbas | 2013-15 | Detail of Sanction post and record related to recruitment. | 0 | 16 |
| 4 | Dy DEO(M) Haroon Abad | 2013-15 | Detail of Sanction post, Arrear Bills, Service Books and record related to recruitment. | 0 | 14 |
| 5 | Government Girls High School Toba Qalandar Shah | 2011-15 | Vouchers of Contingent expenditure | 0 | 8 |
| 6 | Government Girls High School Haroon Abad | 2002-15 | Service Books of Two employees | 4,949,200 | 13 |
| 7 | DO (OFWM) Bahawalnagar | 2014-15 | Complete vouched Accounts of 54 water courses. | 22,332,316 | 6 |
| 8 | DO (Forest) | 2009-13 | Bank Account Statements, Forest Register, Expenditure Statement, Previous AIR, Nursery Register Dahrnwala, Nursery Register Donga Boonga, Assets Register | 0 | 2 |
| | | | Vouched account pertaining to repair of vehicle, machinery and equipments | 422,700 | 17 |
| 9 | DO (Health) BWN | 2014-15 | Log Book, Tour Program of vaccinators | 4,213,431 | 19 |
| | | | indents, stock register and consumption by the BHUs was not produced | 1,189,388 | 24 |
| Total | | | | 33,353,655 | |

Annex-D

[Para 1.2.2.8]

**Unauthorized Expenditure due to Appointment of Arabic Teacher
without Prescribed Qualification and Grant of Higher Pay Scale**

(Amount in Rupees)

| Period | | Due | Drawn | Difference | No. of Months | Amount |
|------------------|-------|-------|-------|------------|---------------|------------------|
| From | To | | | | | |
| 13-07-93 | 11/93 | 1185 | 1530 | 345 | 5 | 1,725 |
| 12/93 | 05/94 | 1185 | 1649 | 464 | 6 | 2,784 |
| 06/94 | 11/94 | 1605 | 2226 | 621 | 6 | 3,726 |
| 12/94 | 11/95 | 1605 | 2387 | 782 | 12 | 9,384 |
| 12/95 | 11/96 | 1605 | 2548 | 943 | 12 | 11,316 |
| 12/96 | 11/97 | 1605 | 2709 | 1104 | 12 | 13,248 |
| 12/97 | 11/98 | 1605 | 2870 | 1265 | 12 | 15,180 |
| 12/98 | 11/99 | 1605 | 3031 | 1426 | 12 | 17,112 |
| 12/99 | 11/00 | 1605 | 3192 | 1587 | 12 | 19,044 |
| 12/00 | 11/01 | 1605 | 3353 | 1748 | 12 | 20,976 |
| 12/01 | 11/02 | 2410 | 5260 | 2850 | 12 | 34,200 |
| 12/02 | 11/03 | 2410 | 5500 | 3090 | 12 | 37,080 |
| 12/03 | 11/04 | 2410 | 5740 | 3330 | 12 | 39,960 |
| 12/04 | 06/05 | 2410 | 5980 | 3570 | 7 | 24,990 |
| 07/05 | 11/05 | 2770 | 6865 | 4095 | 5 | 20,475 |
| 12/05 | 11/06 | 2770 | 7140 | 4370 | 12 | 52,440 |
| 12/06 | 06/07 | 2770 | 7415 | 4645 | 7 | 32,515 |
| 07/07 | 08/07 | 3185 | 8510 | 5325 | 2 | 10,650 |
| 09/07 | 11/07 | 3185 | 8825 | 5640 | 3 | 16,920 |
| 12/07 | 06/08 | 3185 | 9140 | 5955 | 7 | 41,685 |
| 07/08 | 11/08 | 3820 | 11000 | 7180 | 5 | 35,900 |
| 12/08 | 06/09 | 3820 | 11380 | 7560 | 7 | 52,920 |
| 07/09 | 11/09 | 4920 | 11380 | 6460 | 5 | 32,300 |
| 12/09 | 11/10 | 4920 | 11760 | 6840 | 12 | 82,080 |
| 12/10 | 06/11 | 4920 | 12140 | 7220 | 7 | 50,540 |
| 07/11 | 11/11 | 8000 | 19590 | 11590 | 5 | 57,950 |
| 12/11 | 11/12 | 8000 | 20200 | 12200 | 12 | 146,400 |
| 12/12 | 11/13 | 8000 | 20810 | 12810 | 12 | 153,720 |
| 12/13 | 11/14 | 8000 | 21420 | 13420 | 12 | 161,040 |
| 12/14 | 06/15 | 8000 | 22030 | 14030 | 7 | 98,210 |
| 07/15 | 09/15 | 10340 | 28510 | 18170 | 3 | 54,510 |
| Sub Total | | | | | | 1,350,980 |

Annex-E
[Para 1.2.3.3]

**Loss due to abnormal delay in completion of projects and non-
imposition of penalty**

I) DO (Roads) Bahawalnagar

(Amount in Rupees)

| Sr. No. | Scheme | Name of Contractor | Agreement Amount | Stipulated Date of Completion | Actual Date of Completion | Late Days | M.B & Page No. | Penalty @ 10% |
|---------|---|-----------------------|------------------|-------------------------------|---------------------------|-----------|------------------------|---------------|
| 1 | Provision of Missing Facilities in Schools one at Government Boys High School at Chak No.240/HL Tehsil Fortabbas. (Boundary wall 2765 Rft, Gate with pillars. 1 Job, Toilet Block 6+1) | M.Irfan | 5,716,480 | 13-06-15 | 20-08-15 | 67 | 6143/1859 P-146-170 | 571,648 |
| 2 | Construction of Sheleterless Government Model Primary School at Chak No.332/HR Tehsil Fortabbas (Main Bldg. 2 class rooms with Ver: Boundary wall 925 Rft, Gate with gate pillars, Toilet block (2+1) | Mian M.Shafique | 3,657,108 | 25.06.14 | 30.12.2014 | 185 | 6076/355 P-163 | 365,711 |
| 3 | Provision of missing facilities in Government Boys Higher Secondary School, Mandi Sadiq Gunj Tehsil Minchinabad (Boundary wall 1672 Rft, Gate with pillars 2 No, Toilet 6 No, Provision of Main Electric cable) | M.Ishaq Bhatti & Sons | 3,530,878 | 30-04-14 | 9/6/2014 | 39 | 5561/1383 P-68 | 353,088 |
| 4 | Government Girls Higher Secondary School Daharanwala Tehsil Chishtian. (6 No additional class room 28' x 18' with 7' wide ver) | Mr. Abid Hussain | 5,048,442 | 9/8/2014 | 17-11-14 | 100 | 6071/330 P-95 | 504,844 |

| Sr. No. | Scheme | Name of Contractor | Agreement Amount | Stipulated Date of Completion | Actual Date of Completion | Late Days | M.B & Page No. | Penalty @ 10% |
|----------------------|--|--------------------|------------------|-------------------------------|---------------------------|-----------|-----------------|------------------|
| 5 | Up-Gradation of Government Boys Primary School to Middle level at Mazhar-ul-Aloom Tehsil Fortabbas. 3 No. Class Rooms 28' x 18', Lab. 35' x 18' 1 No., Office 10' x 12' 1 No., Store 13' x 6' 1 No., Corridor 7' wide. | M/S M.Irfan | 3,467,160 | 15-03-15 | 18-05-15 | 64 | 6129/1845 P-122 | 346,716 |
| 6 | Up-Gradation of Government Girls Middle School to High level at Said Ali Tehsil Minchinabad. 3 No. Class Rooms 28' x 18', Library 28' x 18' 1 No., Lab. 35'-9" x 18' 1 No., Office 15' x 13' 1 No., Office 15' x 11' 2 No., Store 13' x 8' 1 No., Store 7' x 12' ,Toilet Block, Corridor 7' wide. | M.Asalam Sherazi | 5,481,408 | 5/5/2015 | 28-07-15 | 83 | 6203/2402 P-141 | 548,141 |
| 7 | Provision of Missing Facilities in Schools one at Government Boys High School at Chak No.293/HR Tehsil Fortabbas. (Boundary wall 2000 Rft. Gate with pillars.1 Job, Toilet Block 6+1). | Mr. Nadeem Akhtar | 3,890,339 | 11/4/2015 | 17-06-15 | 66 | 6050/209 P-34 | 389,034 |
| 8 | Provision of missing facilities in Government Girls H/S Chak No.58/4-R Tehsil Haroonabad (Boundary wall 2118 Rft, Toilet Block 2 No). Revised. | Al-Mahmood Entp. | 2,307,995 | 14-04-14 | 41979 | 58 | 5879/2180 P-80 | 230,800 |
| Sub Total – I | | | | | | | | 3,309,981 |

II) DO (Roads) Bahawalnagar

(Amount in Rupees)

| Sr. No. | work name | contractor name | BM No | contracted cost | Date of completion as per work order | Date of completion as per MB | No. of days delay | Penalty @ 10% (Rs.) |
|---------|--|---------------------------|-----------|-----------------|--------------------------------------|------------------------------|-------------------|---------------------|
| 1 | Rehabilitation of metalled road from Khichiyan wali pulli to 254/HL, Tehsil Fortabbas, length 4.00 km | M/s Pure wal builders | 2680/2758 | 10,510,873 | 08.06.2015 | 6/20/2015 | 12 | 1,051,087 |
| 2 | Rehabilitation of metalled road from 293 pull to Qila Mirgarh via 290/HR, Tehsil Fortabbas, length: 4.00 km | M/S alfaq sher | 2676/2754 | 11,498,172 | 27.05.2015 | 6/16/2015 | 20 | 1,149,817 |
| 3 | Rehabilitation of metalled road from Pholra to 253/HL via 252/HL, Tehsil Fortabbas, length 6.25 km | M./s amir engineer | 2678/2756 | 9,992,143 | 30.05.2015 | 6/9/2015 | 96 | 999,214 |
| 4 | Construction of metalled road in Nazir Colony Disposal Road, Length: 605 Rft. Tehsil BWN | M. Nasir | 2570/1067 | 674,228 | 28-03-15 | 22-06-15 | 86 | 67,423 |
| 5 | Construction of road from Canal Colony road to Gohar Subhani House Length: 170 Rft. Tehsil BWN | M. Nasir | 2375/385 | 188,533 | 28-03-15 | 15-06-15 | 79 | 18,853 |
| 6 | Rehabilitation of road in Tanweer street & link to Aqsa Masjid & other roads Sadaat Colony length 0.50 km Tehsil Bahawalnagar (Revised) | M/S peerzada and brothers | 2581/3039 | 679,124 | 28-03-15 | 16-06-15 | 70 | 67,912 |
| 7 | Construction of Metalled road from Haroonabad Fortabbas road to special education centre length: 875 rft (Revised length 1100 rft) | M/s Saif ullah khan | 2496/1198 | 1,693,184 | 17-10-14 | 8/11/2014 | 22 | 169,318 |
| 8 | Construction of Bridge over Murad canal near Dahranwala Tehsil Chishtian | M.naem | 2577/2667 | 3,538,861 | 2/4/2015 | 13-05-15 | 41 | 353,886 |

| Sr. No. | work name | contractor name | BM No | contracted cost | Date of completion as per work order | Date of completion as per MB | No. of days delay | Penalty @ 10% (Rs.) |
|-----------------------|---|------------------------|--------------|------------------------|---|-------------------------------------|--------------------------|----------------------------|
| 9 | Construction of road Madhani wala to Chhatteka length 2.14 km Tehsil MND (Revised) | M/s Sadaqat builders | 2669/2297 | 6,743,210 | 3/4/2015 | 21-06-15 | 78 | 674,321 |
| Sub Total - II | | | | | | | | 4,551,833 |
| Grand Total | | | | | | | | 7,861,814 |

Annex-F
[Para 1.2.3.8]

Loss due to Allowing Purchase of T.S.T Materials from Distant Quarry

(Amount in Rupees)

| S. No | Name of work | Work estimate Sr. No | Quantity of ST | Rate allowed | rate should have been | Additi onal cost /SFT | Amount |
|--------------|---|----------------------|----------------|--------------|-----------------------|-----------------------|------------------|
| 1 | Rehabilitation of metalled road from 293 pull to Qila Mirgarh via 290/HR, Tehsil Fortabbas, length: 4.00 km | 7 | 149,583 | 377.21 | 374.06 | 3.15 | 471,186 |
| 2 | Rehabilitation of metalled road from Khichiyani wali pulli to 254/HL, Tehsil Fortabbas, length 4.00 km | 6 | 1,902 | 202.62 | 200.46 | 2.16 | 4,108 |
| | | 7 | 21,400 | 177.29 | 175.40 | 1.89 | 40,392 |
| | | 8 | 112,200 | 379.91 | 375.86 | 4.05 | 454,130 |
| 3 | Rehabilitation of metalled road from Pholra to 253/HL via 252/HL, Tehsil Fortabbas, length 6.25 km | 7 | 50,000 | 379.16 | 374.96 | 4.20 | 209,875 |
| | | 8 | 27,750 | 202.22 | 199.98 | 2.24 | 62,160 |
| | | 9 | 165,240 | 176.94 | 174.98 | 1.96 | 323,457 |
| 4 | Rehabilitation of road from Chak No. 337/HR to Chak No. 335/HR, Tehsil Fortabbas, length: 6.00 km (TST 3.66 km, DST 2.34km) | 6 | 37,608 | 204.06 | 197.90 | 6.16 | 231,665 |
| | | 7 | 76,000 | 178.55 | 173.16 | 5.39 | 409,450 |
| | | 8 | 130,800 | 382.61 | 371.06 | 11.55 | 1,510,413 |
| 5 | Construction of metalled road Shehar Fareed link from house Mazhar Khan lakhwera length 1833 rft | 7 | 18,450 | 370.76 | 369 | 2.25 | 41,466 |
| 6 | Construction of metalled road from main road Shehar Farid to Basti Fakhar Khan, length 1.28 KM Tehsil Chishtian | 6 | 42,300 | 370.91 | 367 | 3.90 | 164,864 |
| 7 | Construction of metalled road from main road Chak No.10/FW-Sheli Gharbi road to Basti Afzal Shah length 1200 Rft Tehsil Chishtian | 5 | 12,300 | 367.46 | 364 | 3.15 | 38,714 |
| 8 | Construction of metalled road from Railway Line to 5/FW via Floor Mills length 2000 rft. Tehsil CTN | 5 | 20,000 | 369.86 | 368 | 2.25 | 44,950 |
| 9 | Construction of metalled road from main road Shehar Farid Hospital to Basti Yousaf Khan Lakhwera length 3000 Rft Tehsil Chishtian | 4 | 30,300 | 370.76 | 367 | 3.60 | 109,004 |
| Total | | | | | | | 4,115,836 |

Annex-G

[Para 1.2.3.14]

Loss due to Purchase of Medicine at Higher Rates

(Amount in Rupees)

| Name of Firm | NAME OF MEDICINE/ITEMS | Quantity Purchased | Rate Paid in BWN | Rate Paid in RYK | Rate Paid in BWP | Excess Rate / Unit | Loss |
|---------------------|--|---------------------------|-------------------------|-------------------------|-------------------------|---------------------------|------------------|
| Munawar Pharma | Inj. Mecobalamine 500mcg. Pack of 10 or less. packed in carton with leaflet. | 50,000 | 5 | 4.48 | - | 0.52 | 26,000 |
| Valor Pharma | Skin Ointment Polymyxin B Sulphate 10000 Units/g Zinc Bacitracin 500 Units/g. Tube of 10g or less. Individually packed in carton with leaflet. | 20,000 | 21.9 | 20.40 | - | 1.50 | 30,000 |
| Don Valley | Susp. Amoxicillin 250mg/5ml. Bottle of 60ml or less, Packed in carton with Measuring cup, spoon and leaflet. | 100,000 | 34.97 | 34.79 | - | 0.18 | 18,000 |
| Hoover Pharma | Cream Silver Sulphadiazine. Tube of 50gm. 1% W/W Individually packed in carton with leaflet. | 1,000 | 50.5 | 50.00 | - | 0.50 | 500 |
| Surgical Fibre | Absorbent Cotton wool BPC Pack of 500g. | 10,000 | 157 | 148 | - | 9.00 | 90,000 |
| FYNK Pharma | Inj. Diclofenac Sodium 75mg + Lidocain 20mg. | 100,000 | 8.3 | | 3.40 | 4.90 | 490,000 |
| Novartis Pharma | Injection Rabbits vaccine (brain tissue Origin/Cell Culture Origin) 0.5 ml vial with solvent packed in carton with leaflet" (WHO/FDA approved) | 2,000 | 624.75 | | 468.00 | 156.75 | 313,500 |
| Surgical Fibre | Adhesive Plaster B.P.C. Spool of 7.5cm x 5 to 9 meter. The firms will quote rates @ per meter & stores received will be analyzed as per BPC. | 8,450 | 178 | | 164.00 | 14.00 | 118,300 |
| Total Amount | | | | | | | 1,086,300 |

Annex-H**[Para 1.2.3.15]****Loss due to Inadmissible Payment of HSRA****(Amount in Rupees)**

| S. No | Personal No | Name of Employee | Amount HSRA | No of Months from July-10 to June-15 | Amount to be recoverable |
|--------------|--------------------|-------------------------|--------------------|---|---------------------------------|
| 1 | 30933472 | Muhammad Yousuf | 1,721 | 60 | 103,260 |
| 2 | 30933014 | Muhammad Ishaq | 1,721 | 60 | 103,260 |
| 3 | 30933021 | Iaseer Ahmed | 1,301 | 60 | 78,060 |
| 4 | 30933078 | Muhammad Asif | 1,869 | 60 | 112,140 |
| 5 | 30933109 | Irfan Afzal | 2,289 | 60 | 137,340 |
| 6 | 30933171 | Muhammad Riaz | 2,343 | 60 | 140,580 |
| 7 | 30933206 | Muhammad Ashraf | 2,342 | 60 | 140,520 |
| 8 | 30938706 | Zulfqar Ali | 1,480 | 60 | 88,800 |
| 9 | 30954249 | Surriya Bibi | 1,734 | 60 | 104,040 |
| Total | | | | | 1,008,000 |