

# AUDIT REPORT ON THE ACCOUNTS OF LOCAL GOVERNMENTS DISTRICT TORGHAR

**AUDIT YEAR 2018-19** 

# **AUDITOR GENERAL OF PAKISTAN**

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## ABBREVIATIONS AND ACRONYMS

AIR Audit and Inspection Report
AA Administrative Approval

AAC Additional Assistant Commissioner

AD Assistant Director

ADEO Assistant District Education Officer

ADP Annual Development Plan

BF Benevolent fund
BOQ Bill of Quantity
B&R Building and Roads
BHUs Basic Health Units
BOK Bank of Khyber

CMD Chief Minister Directives

CM Chief Minister

CTR Central Treasury Rules
C&W Communication & Works

DAC Departmental Accounts Committee

DAO District Accounts Office
DC Deputy Commissioner

DD District Director

DDO Drawing and Disbursing Officer

DEO District Education Officer

DG Director General
DHO District Health Officer

DO District Officer

DPR fund Disable Persons Rehabilitation fund FDC Forest Development Corporation

GFR General Financial Rules
GPS Government Primary School
GGPS Government Girls Primary School

GPF General Provident fund

IPSAS International Public Sector Accounting Standards

KPPRA Khyber Pakhtunkhwa Public Procurement Regularity

Authority

LGA Local Government Act

LGE&RDD Local Government Election & Rural Development

Department

MB Measurement Book

MFDAC Memorandum for Departmental Accounts Committee

NAB National Accountability Bureau

NAM New Accounting Model
NOC No Objection Certificate
PAC Public Accounts Committee
PC-I Planning Commission proforma I

P&D Planning and Development
PAO Principal Accounting Officer
PCC Plain Concrete Cement

PFC Provincial Finance Commission
PHE Public Health Engineering
PTC Parents Teacher Council
RCC Re-in forced Cement Concrete
RDA Regional Directorate of Audit

SAE Schedule of Authorized Expenditure
SDEO Sub Division Education Officer
SDP Special Development Programe
SIDB Small Industries Development Board

TS Technical Sanction

TMA Tehsil Municipal Administration

VC/NC's Village Council/Neighborhood Councils

WSS Water Supply and Sanitation ZAC Zilla Accounts Committee

## **Preface**

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Sections-8 and 12 of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 and Section-37 of Khyber Pakhtunkhwa Local Government Act 2013 require the Auditor General of Pakistan to conduct audit of the receipts and expenditure of Local Governments of each District of the Khyber Pakhtunkhwa.

The report is based on audit of the accounts of various Local Governments i-e offices of District Governments, Tehsil Municipal Administrations and the Assistant Director Local Government Elections and Rural Development, Village Councils and Neighborhood Councils in district Torghar for the financial year 2017-18. The Director General of Audit, District Governments, Khyber Pakhtunkhwa conducted audit during 2018-19 on test check basis with a view to report significant findings to the relevant stakeholders. The main body of the audit report includes the systemic issues and significant audit findings. Relatively less significant issues are listed in the Annex-1 of the Audit Report. The audit observations listed in the Annex-1 shall be pursued with the Principal Accounting Officers at the DAC level. In all cases where PAO's do not initiate appropriate action, the audit observations will be brought to the notice of appropriate forum through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this Report have been finalized in the light of written replies of the departments. However, in a few cases certain departments did not submit written replies. DAC meetings were not convened despite repeated requests.

The Audit Report is submitted to the Governor, Khyber Pakhtunkhwa in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 37 of Khyber Pakhtunkhwa Local Government Act, 2013, for laying before the appropriate legislative forum.

Islamabad Dated: (Javaid Jehangir) Auditor General of Pakistan

#### **EXECUTIVE SUMMARY**

The Director General Audit District Governments, Khyber Pakhtunkhwa carries out the audit of Local Governments of Khyber Pakhtunkhwa. Regional Directorate of Audit (RDA) Abbottabad, on behalf of the DG Audit District Governments, Khyber Pakhtunkhwa carried out the audit of Local Governments of seven districts namely Abbottabad, Haripur, Mansehra, Battagram, Kohistan Upper, Kohistan Lower and Tor Ghar.

The Regional Directorate has a human resource of eleven officers and staff with a total of 2750 person days. The annual budget amounting to Rs 20.670 million was allocated to the office during financial year 2018-19. The office is mandated to conduct regularity (financial attest audit and compliance with authority audit) and performance audits of programs/ projects.

Local Governments of district Torghar consist of three tiers which perform their operations under Khyber Pakhtunkhwa Local Government Act 2013. Tier-1, the District Government comprises one Principal Accounting Officer (PAO) i.e. Deputy Commissioner for the District government, who is Officer in charge of the offices of nine departments devolved to local governments. Financial provisions of the Act describe the Government fund as District Local Fund and District Public Account for which Annual Budget Statement is authorized by the District Council in the form of budgetary grants. The second tier- Town/Tehsil Municipal Administrations have one PAO i.e. Tehsil Municipal officer for each administration. There are two tehsil administrations in district Torghar. The third tier- Village and Neighborhood Councils have one principal accounting officer for development funds of these councils. There are 40 VC/NC's in district Torghar.

#### a. Scope of audit

There are nine offices in District government Torghar, two Tehsil Municipal Administrations, one AD LGE&RDD and 40 VC/NC's out of which the accounts of 09 offices of district government, two TMA's, one AD LGE &RDD and 04 VC/NC's were examined in detail. These entities were selected for detailed audit keeping in view the materiality and auditable man days.

The total expenditure of District Government Torghar for the Financial Year 2017-18 was Rs 649.332 million against available budget of Rs 766.788 million. Out of this, RDA Abbottabad audited an expenditure of Rs 189.812 million which, in terms of percentage, was 29% of auditable expenditure. The total expenditure of two TMA's was Rs 267.954 million against available budget of Rs 736.043. Out of this, RDA Abbottabad audited an expenditure of Rs 26.80 million which, in terms of percentage, was 10% of auditable expenditure. The total expenditure of AD LGE & RDD Torghar for the Financial Year 2017-18 was Rs 33.349 million against available budget of Rs 30.909 million. Out of this, RDA Abbottabad audited an expenditure of Rs 3.335 million which, in terms of percentage, was 10% of auditable expenditure.

The receipts of the District Government Torghar, for the Financial Year 2017-18 were nil as the receipts were collected in Provincial Account-I. The receipts of two TMA's were Rs 1.423 million. Out of which Rs 1.312 million were audited which in terms of percentage was 92% of the auditable receipts. The total receipts of VC/NC's were nil.

The total expenditure of local governments of district Torghar for the financial year 2017-18 was Rs 950.635 million against which the audit of Rs. 219.947 million was conducted which in terms of the percentage was 23%. The total receipts of the local governments of district Torghar were Rs 1.423 million against which a receipt of Rs 1.312 million was audited which in terms of percentage was 92%.

#### b. Recoveries at the instance of audit

Recovery of Rs 144.633 million was pointed out during the audit. Total recoveries pointed out were not in the notice of the executives before audit. However no recovery was made till finalization of this report.

## c. Audit Methodology

Audit was conducted after understanding the business processes of Local Government Torghar with respect to their functions, control structure and key controls. This helped auditors in understanding the systems, procedures, environment of the audited entity before starting the audit. Audit used desk audit techniques for

analysis of compiled data and review of actual vouchers called for scrutiny and substantive testing.

## d. Audit Impact

Audit pointed out various irregularities of serious nature. Cases related to weak internal controls were also pointed out to which management has been sensitized. In certain cases management has taken action which may further be verified. However, no tangible impact was visible as the management failed to reply and the irregularities could not come to the light in the proper forum i.e. DAC and proper legislative forum.

## e. Comments on Internal Control and Internal Audit department

The purpose of internal control system is to ensure effective operation of an organization. It consists of measures employed by the management to achieve objectives, safeguard assets; accuracy, timeliness and reliability of financial and accounting information for decision making.

Another basic component of internal control, as envisaged under section 37(4) of LGA 2013, is internal audit which was not found in place in the domain of local Governments Torghar.

# f. Key audit findings of the report

- i. Irregularities & Non-Compliance were noted in 20 cases amounting to Rs 598.971 million. 1
- ii. Weak Internal Control was noted in 13 cases amounting to Rs 310.331 million.<sup>2</sup>

Minor irregularities/ weaknesses pointed during the audit are being pursued separately with the authorities concerned, as detailed in Annex-1.

<sup>1</sup> Para 1.2.2.1 to 1.2.1.11, 1.3.1.1to 1.3.1.8 and 1.4.1.1 <sup>2</sup> Para 1.2.2.1 to 1.2.2.7, 1.3.2.1 to 1.3.2.5 and 1.4.2.1

#### Recommendations

- i. Disciplinary actions need to be taken to stop the practice of violation of the rules and regulations in spending the public money.
- ii. Strenuous efforts need to be made by the departments to recover long outstanding dues on account of water charges.
- iii. Deduction of taxes on supplies and contracts need to be ensured. .
- iv. Departments need to strengthen internal controls i.e. financial, managerial, operational, administrative and accounting controls etc. to ensure that lapses of the kind reported in this audit report are preempted and fair value for money is obtained from public spending.

# **SUMMARY TABLES & CHARTS**

# I: AUDIT WORK STATISTICS

(Rs in million)

S. No	Description	No.	Budget			
20110	2 cscr.pt.cs	1,00	Expenditure	Receipts	Total	
1.	Total Entities (PAO) in Audit Jurisdiction	05	1,140.447	1.312	1,141.759	
2.	Total formations in audit jurisdiction	69	1,140.447	1.312	1,141.759	
3.	Total Entities (PAO) Audited	05	491.115	1.312	492.427	
4.	Total formations Audited	15	491.115	1.312	492.427	
5.	Audit & Inspection Reports	11	491.115	1.312	492.427	

# II: AUDIT OBSERVATIONS CLASSIFIED BY CATEGORIES

S. No.	Description	Amount Placed under Audit Observation
1.	Unsound asset management	170.450
2.	Weak financial management	228.864
3.	Weak Internal controls	310.331
4.	Others	199.657
	Total	909.302

# III: OUTCOME STATISTICS

S.N	Description	Expenditure or Acquiring Physical Assets (Procurement)	Civil Works	Receipts	Others	Total Current year (2017-18)	Total last year (2016-17)
1.	Outlays Audited	250.00	278.936	1.312	611.511	1,141.759	3,241.526
2.	Amount Placed under Audit Observations /Irregularities of Audit	170.450	228.864	1.312	508.676	909.302	3,067.533
3.	Recoveries Pointed Out at the instance of Audit	() ()()	11.403	0.00	133.23	144.633	1,751.256
4.	Recoveries Accepted /Established a the instance of Audit	-	-	-	-	-	62.71
5.	Recoveries Realized at the instance of Audit	-	1	-	-	-	0

## IV: TABLE OF IRREGULARITIES POINTED OUT

(Rs in million)

S. No.	Description	Amount Placed und Audit Observation
1.	Violation of Rules and regulations, principle of propriety and probity public operation	454.338
2.	Reported cases of fraud, embezzlement, thefts and misuse of public resources.	0.00
3.	Accounting Errors (accounting policy departure from NAM misclassification, over or understatement of account balances) that significant but are not material enough to result in the qualification audit opinions on the financial statements.	0.00
4.	Quantification of weaknesses of internal control systems.	310.331
5.	Recoveries and overpayment, representing cases of establishn overpayment or misappropriations of public monies	144.633
6.	Non-production of record	0.00
7.	Others, including cases of accidents, negligence etc.	0.00
	T	909.302

# V: COST BENEFIT RATIO

S. N	Description	Amount
1.	Outlays Audited (item 1 of Table 3)	1141.
2.	Expenditure on audit	0.
3.	Recoveries realized at the instance of audit	
	Cost-Benefit Ratio	

<sup>&</sup>lt;sup>1</sup> The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash).

## **CHAPTER-1**

#### 1.1 Local Governments Torghar

#### 1.1.1 Introduction

Under Khyber Pakhtunkhwa Local Government Act 2013 (LGA 2013), activities of District Government are managed through offices of Deputy Commissioner and District Officers. Each group of District Offices is headed by a District Officer (DO). The DO according to Rules of Business of District Government, 2015 distributes the work among the officers, branches, and/or sections of each district office. The offices which manage the activities of District Government are Deputy Commissioner (DC), District Officers Agriculture, Education, Health, Water Management, Fisheries, Population Welfare, LG & RDD, Sports, Live Stock & DD, Soil Conservation, Social Welfare and Municipal Services.

District Torghar has two Tehsils i.e. Judbah and Hassanzai. The office of a Tehsil Municipal Administration is managed by the Tehsil Municipal Officer. He is assisted by a Tehsil officer Finance. A Tehsil Accounts Officer and a Tehsil officer technical.

# According to section 22 of Local Government Act, 2013 the functions and powers of TMAs are as under:-

- (a) Monitor and supervise the performance of functionaries of Government offices located in the Tehsil and hold them accountable by making inquiries and reports to the district government or, as the case may be, Government for consideration and action;
- (b) Prepare spatial plans for the Tehsil including plans for land use and zoning and disseminate these plans for public enquiry;
- (c) Execute and manage development plans for improvement of municipal services and infrastructure;
- (d) Exercise control over land-use, land-subdivision, land development and zoning by public and private sectors for any purpose, including for agriculture, industry, commercial markets, shopping centers; residential, recreation, parks, entertainment, passenger and freight transport and transit stations;

- (e) Enforce municipal laws, rules and bye-laws;
- (f) Prevent and remove encroachments;
- (g) Regulate affixing of sign-boards and advertisements;
- (h) Provide, manage, operate, maintain and improve municipal services;
- (i) Prepare budget, long term and annual municipal development programs;
- Maintain a comprehensive data base and information system on services in the Tehsil municipal record and archives and provide public access to it on nominal charges;
- (k) Collect taxes, fines and penalties provided under this Act;
- (l) Organize sports, cultural, recreational events, fairs and shows;
- (m) Organize cattle fairs and cattle markets;
- (n) Co-ordinate and support municipal functions amongst village and neighborhood councils;
- (o) Regulate markets and services, issue licenses, permits, grant permissions and impose penalties for violation thereof;
- (p) Manage municipal properties, assets and funds;
- (q) Develop and manage schemes, including site development in collaboration with district government;

There is an Assistant Director Local Government Election & Rural Development Department and 40 VCs/NCs. Each VCs/NCs has a Administrator and Secretary. Assistant Director Local Government Election & Rural Development Department is Drawing and Disbursing Officer (DDO) for his office and Administrator for VCs/NCs of the District Torghar.

# Functions and Powers of Assistant Director, Local Government Election and Rural Development Department.

- i. Providing secretarial support to the Council
- ii. Matters relating to Local Government Commission
- iii. Matters relating to local taxes and local rate
- iv. Coordination and supervision of village and neighbourhood councils
- v. Grants, establishment and budget of village and neighbourhood councils

- vi. Coordination of activities relating to local council elections, population census and surveys in the district
- vii. Rural Development Works including water supply, rural access roads, embankment and drainage works
- viii. Overseeing registration of births, deaths and marriages in village and neighbourhood councils
- ix. Working as interface for knowledge management and communication on local governance issues in the district
- x. Review, evaluation and assessment of local government system, processes and procedures in the district particularly at the village and neighbourhood level
- xi. Collection, compilation and dissemination of primary data Training and research in the areas of local governance

#### Functions and Powers of the Village Council or Neighborhood Council:

- i. Functions of the village council and neighbourhood council, as the case may be, shall be to:
- ii. Monitor and supervise the performance of functionaries of all government offices located in the area of the respective village council or neighbourhood council, including education, health, public health engineering, agriculture, livestock, police and revenue, and hold them accountable by making inquiries and reports to the Tehsil municipal administration, district government or, as the case may be, the Government for consideration and action;
- iii. Provide effective forum for out of court amicable settlement of disputes and, for this purpose, constitute panels of members as conciliators;
- iv. Register births, deaths and marriages;
- v. Implement and monitor village level development works;
- vi. Improve water supply sources, maintain water supply distribution system and take measures to prevent contamination of water;
- vii. Maintain village level infrastructure, footpaths, tracks, streets, prevent and abate nuisances and encroachments in public ways, public streets and public places.
- viii. Maintain and improve collective property including playgrounds, graveyards, funeral places, eid-gah, parks, public open spaces and community centres;

- ix. Identify development needs of the area for use by municipal administration and district government in prioritizing development plans;
- x. Make arrangements for sanitation, cleanliness, disposal of garbage and carcasses, drainage and sewerage system;
- xi. Display land transactions in the area for public information;
- xii. Mobilize community for maintaining public ways, public streets, culverts, bridges and public buildings, de-silting of canals and other development activities;
- xiii. Develop sites for drinking and bathing of cattle;
- xiv. Organize cattle fairs and agriculture produce markets;
- xv. Organize sports teams, cultural and recreational activities;
- xvi. Organize watch and ward in the area;
- xvii. Promote plantation of trees, landscaping and beautification of public places;
- xviii. Regulate grazing areas, establish cattle ponds and provide protection against stray animals and animal trespass;
- xix. Consider and approve annual budget presented by the respective Nazim, village council or neighbourhood council;
- xx. Facilitate formation of voluntary organizations for assistance in functions assigned to it;
- xxi. Facilitate the formation of co-operatives for improving economic returns and reduction of poverty;
- xxii. Elect an Accounts Committee and review its recommendations on the annual statement of accounts and audit reports; and
- xxiii. Report cases of handicapped, destitute and of extreme poverty to district government.

# 1.1.2 Comments on Budget and Accounts (Variance Analysis)

# **District Government**

(Rs in million)

2017-18	Budget	Actual Expenditure/ Receipt	(Saving)/Excess	%age
Salary	126.037	127.218	1.181	1
Non-salary	61.526	44.027	(17.500)	(28)
Developmental	18.567	18.567	0.000	0
Total	206.131	189.812	(16.319)	(8)
Receipts	_	-	_	-

# **TMAs**

(Rs in million)

2017-18	Budget	Actual Expenditure Receipts	Excess/(Saving)	%age
Salary	25.363	8.876	(16.487)	(65)
Non-salary	155.689	6.588	(149.101)	(96)
Developmental	554.991	252.488	(302.503)	(55)
Total	736.043	267.952	(468.091)	(64)
Receipts	1.423	1.312	0.111	8%

# AD LGE&RDD

2017-18	Budget	Actual Expenditure Receipts	Excess/(Saving)	%age
Salary	13.000	21.085	8.085	(62)
Non-salary	6.871	4.383	(2.488)	(36)
Developmental	11.038	7.881	(3.157)	(29)
Total	30.909	33.349	2.440	8%
Receipts	0.00	0.00	0	

# Grant Total Expenditure and Receipts (Distt Govt, TMAs, AD LGE&RDD

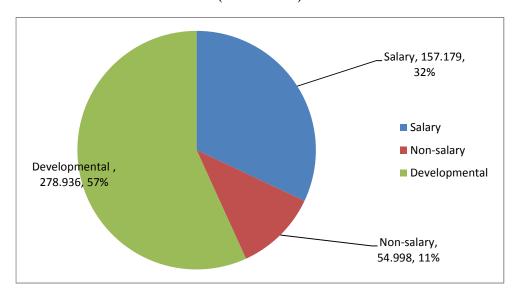
(Rs in million)

2017-18	Budget	Actual Expenditure Receipts	Excess/(Saving)	%age
Salary	164.400	157.179	(7.221)	(4)
Non-salary	224.086	54.998	(169.089)	(75)
Developmental	584.596	278.936	(305.660)	(52)
Total	973.083	491.113	(481.970)	(50)
Receipts	1.423	1.312	0.111	8

The savings of Rs 481.970- million indicate inefficiency in the capacity of District Government Departments to utilize the amount allocated.

# **EXPENDITURE 2017-18**

# (Rs in million)



# 1.1.3 Comments on the status of compliance with DAC / TAC Directives

The audit reports pertaining to following years have been submitted to the Governor of Khyber Pakhtunkhwa. Detail of PAC/DAC meetings are given below:

Sr. No.	Audit Year	PAC/ZAC meeting
1.	2010-11	Not Convened
2.	2011-12	Not Convened
3.	2012-13	Not convened
4.	2013-14	Not Convened
5.	2016-17	Not Convened
6	2017-18	Not Convened

#### 1.2 District Government

## 1.2.1 Irregularity/Non-compliance

# 1.2.1.1 Irregular purchase of furniture- Rs 35.910 million

According to Chapter II, Methods Of Procurement Of Goods KPPRA Rules 2014, Open tendering open competitive bidding as principal method of procurement.(1) Save as otherwise provided hereinafter and subject to the provisions of rule 10, the procuring entity shall use open competitive bidding as the principal method of procurement for the procurement of goods over the value of Rs. 100,000 (rupees one hundred thousand). Government institutions should also be included in open competitive bidding. Para-148 of GFR provides that all material received, should be examined, counted, measured, or weighted, when delivery is taken and they should be taken in charge by a responsible officer who should see that the quantities are correct and quality is good and according to the specification and record a certificate to that effect on the bill & stock register as well.

DEO Male Torghar incurred expenditure of Rs 35,909,547 on purchase of furniture during 2016-18 as tabulated below:

S.No	Payee	Cheque No & date	Amount
1	SIDB Mansehra	1155587 dt 26/01/18	10830
2	SIDB Mansehra	0567813 dt 26/01/18	168
3	Forest devlopment corporation Mansehra	4524959 dt 23/6/17	15890
4	Forest devlopment corporation Mansehra	1154932 dt 9/6/17	3,003,
5	Forest devlopment corporation Mansehra	1154836 dt 26/5 17	4,506,
6	Forest devlopment corporation Mansehra	29/12/16	1,509,
	Total		35,909,

The local office was required to:

- Adopt open tendering system as specified in KPPRA 2014, however, direct contract was carried out with Forest Development Corporation and SIDB Mansehra.
- 2. Inspect the furniture supplied and prepare inspection report to ensure quality of the furniture as per specification.

3. Entry of the items on main stock registers and its issuance according to the demands of schools.

The irregularity occurred due to violation of rules.

The irregularity was pointed out in July 2018, management stated that according to government instructions competition has been made between FDC & SIDB for purchase of furniture and the SIDB was declare successful. Furniture have been inspected before supply made to the school, further inspection on the deliver station is under process which will be reported later on Reply of the department was not satisfactory, as open tender system was not adopted and documentary evidence regarding inspection was not provided.

Request for convening of DAC meeting was made in August 2018, which was not convened till finalization of this report.

Audit recommends investigation for fixing responsibility and action against the person(s) at fault.

AIR Para No. 1&2 (2017-18)

#### 1.2.1.2 Unverified expenditure of PTC funds- Rs 22.237 million

According to PTC guidelines, PTC shall maintain complete record of income (receipts) and expenditure (payments) and shall also submit copies thereof to the DEO concerned at the closer of the financial year.

District Education Officer Male Torghar released Rs 22,237,200 to the PTC accounts of schools under the following heads during 2017-18. The local office did not verify the said expenditure neither maintain any controlling check to ensure effective utilization of funds.

S.No	Particulars	Amount(Rs)
1	Petty repair	2,320,
2	Class room consumables	1,350,
3	Conditional grant paid vouchers	16,167,
4	Play Area	2,400,
	Total	22,237,

Record of PTC funds was not obtained from schools in violation of government instructions, thus expenditure remained unverified.

The irregularity was pointed out in July 2018, management stated that consolidation of record in the concerned circles is in progress as & when reported by the field staff i-e SDEOs & ASDEOs will be shown in detail. Reply is not convincing, as government instructions were not followed and the expenditure remained unverified.

Request for convening of DAC meeting was made in August 2018, which was not convened till finalization of this report.

Audit recommends investigation, fixing responsibility and disciplinary action against person(s) at fault.

AIR Para No.04(2017-18)

## 1.2.1.3 Irregular purchase of furniture without open tendering Rs 6.933 million

According to Chapter II, Methods Of Procurement Of Goods Para 6 of KPPRA Rules 2014, Open tendering open competitive bidding as principal method of procurement.-- (1) Save as otherwise provided hereinafter and subject to the provisions of rule 10, the procuring entity shall use open competitive bidding as the principal method of procurement for the procurement of goods over the value of Rs. 100,000 (rupees one hundred thousand). Government institutions should also be included in open competitive bidding

DEO Female Torghar incurred expenditure of Rs 6,933,336 on purchase of furniture during 2016-18. The local office was required to adopt open tendering system as specified in KPPRA 2014, however, direct contract was carried out with Forest development corporation and SIDB Mansehra.

S.No	Payee	Cheque No & date	Amount
1	SIDB Mansehra	1155841 dt 28/03/18	2,835,
2	SIDB Mansehra	0568146 dt 28/03/18	84,
3	SIDB Mansehra	1155586 dt 26/01/18	1,903,
4	Forest devlopment corporation Mansehra	1154837 dt 26/5/17	791,

5	Forest devlopment corporation Mansehra	1154356 dt 29/12 16	1,318,
		Total	6,933.

The irregularity was occurred due to violation of rules.

The irregularity was pointed out in July 2018, management stated that furniture was purchased as per instructions of provincial government and recommendation of district purchase committee. Reply is not convincing as open tender system was not adopted as required under the rules

Request for convening of DAC meeting was made in August 2018, which was not convened till finalization of this report.

Audit recommends investigation for fixing responsibility and action against the persons at fault.

AIR Para No.02(2017-18)

## 1.2.1.4 Unverified expenditure of PTC funds- Rs 35.473 million

According to PTC guidelines, PTC shall maintain complete record of income(receipts) and expenditure(payments) and shall also submit copies thereof to the DEO concerned at the closer of the financial year.

District Education Officer Female Torghar released Rs 35,473,000 to the PTC accounts of schools under the following heads during 2016-18. The local office did not verify the said expenditure neither maintain any controlling check to ensure effective utilization of funds.

S.No	Particulars	Amount(Rs)
1	Petty repair 2016-17	306,000
2	Class room consumables 2016-17	575,000
3	Conditional grant paid vouchers 2016-17	29,930,000
4	Play Area 2016-17	3,600,000
5	Petty repair 2017-18	342,000
6	Class room consumables 2017-18	600,000
7	Play Area 2017-18	120,000
	Total	35,473,000

Record of PTC funds was not obtained from schools in violation of government instructions, thus expenditure remained unverified.

The irregularity was pointed out in July 2018, management stated that ADEO(P&D) is directed to arrange the files and produced to the concerned officer. Reply is not convincing, as government instructions were not followed and the expenditure remained unverified.

Request for convening of DAC meeting was made in August 2018, which was not convened till finalization of this report.

Audit recommends investigation for fixing responsibility and action against the persons at fault.

AIR Para No.04(2017-18)

# 1.2.1.5 Non utilization of government money and non-monitoring of developmental schemes –Rs 82.958 million

According to District Government Khyber Pakhtunkhwa Rules of Business 2015, Second Schedule Section-1(d)(i) that Planning and Development Section of Deputy Commissioner will be responsible for preparation, implementation, monitoring and evaluation of District Annual Development Program in co-ordination with District Offices

In the office of DC Torghar, it was observed that an amount of Rs 130,932,205 was released on account of District ADP for execution of developmental schemes, against which expenditure of Rs 47,974,177 was incurred. Balance amount of Rs 82,958,028 could not be utilized. Moreover monitoring of developmental schemes by P&D section of local office was not carried out and the community was deprived of the basic facilities.

Non utilization of government money occurred due to non –compliance of rules.

The irregularity was pointed out in August 2018, management stated that developmental schemes are regularly monitored by P&D section and reports are available. Reply is not convincing as no documentary evidence was provided.

Request for convening of DAC meeting was made in September 2018, which was not convened till finalization of this report.

Audit recommends inquiry and action against person(s) at fault.

AIR Para No.01(2017-18)

#### 1.2.1.6 Irregular expenditure on purchase of vehicles - Rs 6.947 million

Para 10 of GFR Vol-I requires that every officer incurring or authorizing expenditure from public funds should be guided by high standards of financial propriety. Every public officer is expected to exercise the same vigilance in respect of expenditure incurred from public moneys, as a person of ordinary prudence would exercise in respect of expenditure of his own money.

Deputy Commissioner Torghar incurred expenditure of Rs 6,947,000 on purchase of vehicles during 2017-18. Audit observed the following

- 1. One Honda BRV was purchased, whereas two vehicles were available and in use of DC
- 2. Two Suzuki Jimny jeeps were purchased for AACs of tehsil Judbah and Kandar, whereas vehicles were available and already allotted to them
- 3. Advance payment for Two Suzuki Jimny Jeeps was made on 18/10/2017 but delivery is still awaited.
- 4. Vehicles in use of officers were in running condition and not declared condemn as required before purchase of new vehicle.

Audit is of the view that purchase of vehicles were made without necessity and expenditure was incurred unnecessarily to exhaust the budgetary provision.

The irregularity occurred due to non-compliance of rules.

The irregularity was pointed out in August 2018, management stated that vehicles were purchased as per instructions of the provincial government. Reply is not convincing as enough vehicles were available for use.

Request for convening of DAC meeting was made in September 2018, which was not convened till finalization of this report.

Audit recommends investigations and action against person(s) at fault.

AIR Para No. 02(2017-18)

# 1.2.1.7 Irregular purchase of office furniture without open tendering Rs 3.766 million

According to Chapter II, Methods Of Procurement Of Goods Para 6 of KPPRA Rules 2014, Open tendering open competitive bidding as principal method of procurement.-- (1) Save as otherwise provided hereinafter and subject to the provisions of rule 10, the procuring entity shall use open competitive bidding as the principal method of procurement for the procurement of goods over the value of Rs. 100,000 (rupees one hundred thousand). Government institutions should also be included in open competitive bidding

DHO Torghar incurred expenditure of Rs 3,765,753 on purchase of furniture during 2016-18. The local office was required to adopt open tendering system as specified in KPPRA 2014, however, direct contract was carried out with Forest development corporation Mansehra in violation to the aforementioned rules.

The irregularity was pointed out in August 2018 management stated that Forest development corporation Mansehra is authorized furniture provider, notified by government. Reply is not convincing, as open tender system was not adopted to obtain economical rates.

Request for convening of DAC meeting was made in September 2018, which was not convened till finalization of this report.

Audit recommends investigation for fixing responsibility and action against person(s) at fault.

# 1.2.1.8 Unauthorized expenditure on account of repair of vehicles-Rs 1.811 million

According to Serial No 12 of delegation of powers second schedule powers common to all departments powers to sanction expenditure on repair, replacement of parts, overhauling etc of vehicles delegated to officer in category I is Rs 150,000 or 50% of the book value of machinery whichever is less. And its Note 2, all those vehicles, whose annual repair charges work out up to 30% or more of their book value after completion of prescribed age may be abandoned and auctioned as per prescribed procedure.

DHO Torghar incurred expenditure of Rs 1,811,259 on repair of vehicles during 2017-18. Audit observed that repair of vehicle was made beyond his competency and without proper assessment as per prescribed instructions mentioned above.

S.No	Vehicle No	Expenditure incurred
1	Rockey jeep KH 1024	433,000
2	Double cabin1004	230000
3	Vigo	140,000
4	Land Rover jeep applied for	750,000
5	Single cabin 1326	258,000
	Total	1,811,000

Unauthorized expenditure on repair of vehicles occurred due to non-compliance of rules.

The irregularity was pointed out in August 2018 management stated that the NOC for repair was properly obtained from motor vehicle examiner. Reply is not convincing as expenditure was incurred beyond competency and assessment regarding book value was not considered.

Request for convening of DAC meeting was made in September 2018, which was not convened till finalization of this report.

Audit recommends inquiry and action against persons at fault.

# 1.2.1.9 Irregular expenditure and non disbursement of Polio amount- Rs 2.580 million

Rule 290 of CTR provides that no money shall be drawn from the treasury unless it is required for immediate disbursement. It is not permissible to draw money from the treasury in anticipation of demands or to prevent the lapse of budget grants.

In the office of DHO Torghar during 2017-18, it was observed that an amount of Rs 2,580,000 was drawn from treasury on account of polio campaign. Audit observed that amount drawn was not distributed amongst the staff that performs Polio duty. Acquaintance rolls and vouchers regarding other activities were not provided to ascertain the expenditure.

Irregularity occurred due to weak internal control which resulted in loss to government.

The irregularity was pointed out in August 2018 management stated that the amount has been disbursed as per SOPs, record is available for verification. Reply is not convincing as no documentary evidence was provided.

Request for convening of DAC meeting was made in September 2018, which was not convened till finalization of this report.

Audit recommends inquiry and action against persons at fault.

**AIR Para No.07 (2017-18)** 

# 1.2.1.10 Irregular expenditure due to inefficiency in performing duties- Rs 6.013 million

The agriculture policy of Khyber Pakhtunkhwa will support and promote sustainable agriculture as an inclusive and dynamic source of economic growth and development; and a producer of food, incomes and employment. The specific goals and objectives of agricultural policy are to:

- enhance sector productivity and competitiveness by activities such as improving the supply chain, technology dissemination and trade promotion;
- address food security and incomes needs of the vulnerable sections of the
  population and targeted actions are needed to improve food security,
  reduce poverty and enhance the role of women; and
- Improve national resource management, adaptation to climate change and disaster risk management.

In the office of District Director Agriculture Torghar, it was observed that an expenditure of Rs 6,013,431 was incurred on salaries and non salaries during 2017-18, whereas no activities regarding agriculture was planned nor performed during the year, community was deprived of the basic facilities.

Irregularity was occurred due to negligence and non compliance of rules.

The irregularity was pointed out in August 2018, management stated that district Torghar due to its new creation government has provided different projects eg Kala Dhaka area development project and SDP project. All the activities mentioned in PC-I of the projects have been completed. Reply is not convincing as documentary evidence was not provided and no activity was planned out district funds.

Request for convening of DAC meeting was made in September 2018, which was not convened till finalization of this report.

Audit recommends inquiry and action against person(s) at fault.

AIR Para No.01(2017-18)

#### 1.2.1.11 Irregular and wasteful expenditure - Rs 1.50 million

Para 96 of GFR Vol-I requires that money should not be hastily or in ill-considered manner just because it is available or tht the lapse of a grant could be avoided. Para 106 of GFR prohibits excess expenditure over allotment. Para-13 of GFR provides that every controlling officer must satisfy himself not only that adequate provisions exist within the departmental organization for systematic internal checks calculated to prevent and detect errors and irregularities in the financial

proceedings of its subordinate officers and to guard against waste and loss of public money and store,

District Director Livestock Torghar, incurred expenditure on purchase medicines of Rs 1,498,954 from various suppliers during 2017-18. Audit observed during physical verification of main store and veterinary centers that medicines & equipments were dumped in the main store and not provided to veterinary centers. Audit held the expenditure irregular and wasteful as the community was deprived of the basic facilities.

Irregular and wasteful expenditure occurred due to non-compliance of rules

The irregularity was pointed out in August 2018, management stated that distribution will be made as per requirement of veterinary centers. Reply is not convincing as medicines purchased were for financial year 2017-18 and not distributed till dates of audit.

Request for convening of DAC meeting was made in September 2018, which was not convened till finalization of this report.

Audit recommends inquiry and action against person(s) at fault.

AIR Para No.03(2017-18)

#### 1.2.2 Internal Control Weaknesses

# 1.2.2.1 Unauthorized payment of conveyance allowance during vacation-Rs 2.250 million

According to para 2 (iv) of Accountant General Khyber Pakhtunkhwa letter No. Computer/HR-LAB/CIC/203 dated 04/08/2011, 'Conveyance allowance is not admissible to Government Servants during vacations'.

DEO Male Torghar during 2017-18 allowed payment of conveyance allowance amounting to Rs 2,249,568 to the employees during vacations. Audit held payment of conveyance allowance during leave as irregular.

S.No	Employees detail	Total employees	Per month rate	Period	Total conveyance allowance
1	BPS-16	78	5000	3months	1,170,000
2	BPS-15	126	2856	3months	1,079,568
	Total				2,249,568

Unauthorized payment of conveyance allowance occurred due to non-compliance of rules.

The irregularity was pointed out in July 2018, management stated that the DAO itself not deducted conveyance allowance keeping in view the case filled by teachers in the court for restoration. However DAO is being requested to deduct the allowance during vacations till final judgment of the court. Reply is not convincing, as no documentary evidence was provided.

Request for convening of DAC meeting was made in August 2018, which was not convened till finalization of this report.

Audit recommends recovery and action against person(s) at fault.

AIR Para No.08(2017-18)

# 1.2.2.2 Unauthorized transfer of conditional grant and PTC fund to under construction schools-Rs 18.571 million

Para 96 of GFR Vol-I requires that money should not be hastily or in ill-considered manner just because it is available or that the lapse of a grant could be avoided. Para 106 of GFR prohibits s excess expenditure over allotment.

DEO Male Torghar transferred Rs 18,570,600 during 2016-18 on account of conditional grant and PTC fund to various schools which were under construction in ill-considered manner without requirement. Funds were unutilized lying in PTC accounts due to non-availability of space for execution of schemes like installation of play area and construction of additional class rooms. Detail is given at annexure-2. No efforts were made by the management to recover unutilized amount.

Funds in excess of requirements were transferred due to weak internal control which resulted in loss to government.

The irregularity was pointed out in July 2018, management stated that additional class rooms have been provided in the ratio of 1:40, uprising of boundary wall & barbed wire are under process, play area were provided according to PC\_I. Measures have been taken to transfer the funds to the schools where needed. Further the matter will be inquired for non completion of work and other irregularities. Reply is not convincing, as the funds were transferred to the schools which were under construction and space was not available.

Request for convening of DAC meeting was made in August 2018, which was not convened till finalization of this report.

Audit recommends that matter may be investigated for disciplinary action besides recovery under intimation to audit.

**AIR Para No.10 (2017-18)** 

# 1.2.2.3 Unauthorized transfer of conditional grant and PTC fund to under construction schools-Rs 4.899 million

Para 96 of GFR Vol-I requires that money should not be hastily or in ill-considered manner just because it is available or tht the lapse of a grant could be avoided. Para 106 of GFR prohibits s excess expenditure over allotment.

DEO Female Torghar transferred Rs 4,898,530 during 2016-18 on account of conditional grant and PTC fund to various schools which were under construction in ill considered manner without requirement. Funds were unutilized lying in PTC accounts due to non availability of space for execution of schemes like installation of play area and construction of additional class rooms. Detail is given at annexure – 3. No efforts were made by the management to recover un-utilized amount.

Irregularity occurred due to improper survey and negligence of management which resulted in loss to government.

The irregularity was pointed out in July 2018, management stated that funds were released on the survey conducted by IMU not by the department. Schools where space was not available their funds will be transferred to another schools as recommended by engineer. Reply is not convincing as documentary evidence was not provided and the transfer of funds to the schools without requirement was unauthorized.

Request for convening of DAC meeting was made in August 2018, which was not convened till finalization of this report.

Audit recommends investigation for fixing responsibility besides recovery under intimation to audit.

AIR Para No.01(2017-18)

### 1.2.2.4 Loss due to award of contract on higher rates- Rs 1.727 million

Para 23 of GFR Vol-I requires that every Government Officer should realize fully and clearly that he will be held personally responsible for any loss sustained by Government through fraud or negligence on his part and that he will also be held

personally responsible for any loss arising from fraud or negligence on the part of any other government officer.

DHO Torghar overpaid Rs 1,727,460 due to allowing higher rates on account of purchase of 5 solar panel for ILR in BHUs during 2017-18. Audit observed that firm JK Traders offered lowest rate of Rs 150,000 per each set whereas payment was made to M/S Reliable Engineering Co @ 495,492 which resulted in over payment of Rs 1,727,460 (495,492-150,000)x5)

Loss occurred due to negligence of the management by awarding contract on higher rates

The irregularity was pointed out in August 2018 management stated that the firm was rejected due to non supply of CDRs. Reply is not convincing as no documentary evidence was provided.

Request for convening of DAC meeting was made in September 2018, which was not convened till finalization of this report.

Audit recommends inquiry besides recovery of loss and action against person(s) at fault

**AIR Para No.02(2017-18)** 

# 1.2.2.5 Blockage of District Development Fund due to non-utilization - Rs 2.700 million

Para 209 of GFR provides, "Unless otherwise ordered by Government, every grant made for a specific object is subject to the implied conditions:

- (i) that the grant will be spent upon the object within a reasonable time, if no time limit has been fixed by the sanctioning authority and
- (ii) that any portion of the amount which is not ultimately required for expenditure upon that object, should be duly surrendered to Government".

District Officer Sports Torghar was allocated a sum of 2,837,700 for the promotion of sports and cultural activities at UC and district level out of the District ADP 2016-17 under PFC award, released and administratively approved in April 2018. The local office could utilize only Rs 137,450 and funds worth Rs 2,700,250 were blocked and youth of the community was deprived of the basic sports and cultural opportunities and facilities for which such huge funds were allocated.

The irregularity occurred due to lack of administrative and financial control and feeling responsibilities towards Government job.

The irregularity was pointed out in November 2018, management stated that detail reply will be furnished in due course.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit recommends inquiry for fixing responsibilities and disciplinary action against the persons at fault.

AIR Para No.02 (2017-18)

## 1.2.2.6 Blockage of senior citizen and disable persons fund – Rs 7.014 million

Par 209 of GFR provides that unless it is otherwise ordered by Government, every grant made for a specific object is subject to the implied conditions:

- (i) that the grant will be spent upon the object within a reasonable time, if no time limit has been fixed by the sanctioning authority and
- (ii) that any portion of the amount which is not ultimately required for expenditure upon that object, should be duly surrendered to Government.

District Officer Social welfare Torghar drew Rs 8,442,851 on account of senior citizens and disable persons through simple receipts from treasury and deposited in designated bank account for further utilization in violation of above mentioned criteria and a very nominal amount had been utilized till date of audit

resulting deprival of the deserving persons from the benefit. Whereas, the balance remained unutilized resulted in illegal blockage of funds detail is as under:

S. N	o Description	Amount received	Utilized	Balance
1	Senior citizens	4,844,300	1,284,000	3,560,300
2	Disable Persons	3,598,551	145,000	3,453,551
	Total	8,442,851	1,429,000	7,013,851

The irregularity occurred due to weak internal control system resulted in violation of rules.

The irregularity was pointed out in November 2018, management stated that due to shortage of staff the process of disbursement/utilization of the funds has been delayed. However the process will be accelerated.

Request for convening of DAC meeting was made in September 2018, which was not convened till finalization of this report.

Audit recommends disciplinary action against the persons at fault besides revival and utilization or surrender, if not required for expenditure on the object under intimation to audit.

AIR Para No.03(2017-18)

#### 1.2.2.7 Non-utilization of women development fund – Rs 14.503 million

Par 209 of GFR provides that unleash it is otherwise ordered by Government, every grant made for a specific object is subject to the implied conditions:

- (i) that the grant will be spent upon the object within a reasonable time, if no time limit has been fixed by the sanctioning authority and
- (ii) that any portion of the amount which is not ultimately required for expenditure upon that object, should be duly surrendered to Government.

During scrutiny of records of District Officer Social welfare office Torghar, it was observed that DC Torghar allocated fund to local office amounting to Rs 9.7652

and 4.7377 out of district ADP 2015-16 and 2016-17 respectively under PFC Award for women development but the management failed to utilize the fund till date of audit without any cogent reason. Even though the tenders were invited for the purchase of sewing machines on 02-12-15 and 05.01.17, paid Rs83,382 on account of advertisement charges in 2018 but the procurement process was left incomplete, depriving the local women of the basic developmental opportunities for which such a huge amount was allocated.

The irregularity occurred due to weak internal control system resulted in violation of rules.

The irregularity was pointed out in November 2018, management stated that the funds were not utilized due to change of schemes, delay in revised AA and problems in tendering process. Now all the issues have been resolved and the tendering process will be initiated soon and will be intimated to audit.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit suggests disciplinary action against the persons at fault besides revival by finance and utilization or surrender, if not required for expenditure on the object under intimation to audit.

AIR Para No.05 (2017-18)

#### 1.3 TMAs Judbah/Hassanzai Torghar

#### 1.3.1 Irregularity/Non-Compliance

# 1.3.1.1 Irregular expenditure on execution of schemes without Technical Sanction- Rs 9.601 million

According to Para 2.4 of B&R Code requires that no work shall be started without administrative approval, technical sanction and allotment of funds.

TMO Judbha Torghar paid Rs9,601,489 on account of two developmental schemes during financial year 2017-18. During scrutiny of records it was observed that expenditure was incurred without technical sanction in violation of above mentioned criteria. Detail below;

S.No	Name of schemes	Fund	Estimated cost	Expenditure
1	Shingle road Noor Qadar	Rehabilitation of rural roads	7,000,000	7,000,000
	Khan Ashray	ADP No. 730 (2016-17)	7,000,000	7,000,000
2	Sewerage line at Maira Mada Khail	CMD 2017-18	8,000,000	2,601,489
			Total	9,601,489

Execution and payment for schemes without technical sanction occurred due to violation of rules and weak internal control system.

When the irregularity was pointed out in November 2018, management stated that Technical sanction will be obtain and shown to audit. Reply was not tenable as TS was required to be obtained before commencement of work and should be available on records to verify the facts and figures.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit recommends disciplinary actions against the persons at fault besides Technical Sanction should be obtained under intimation to audit.

**AIR Para No.07(2017-18)** 

# 1.3.1.2 Irregular expenditure without authenticated Schedule of Authorized Expenditure and preparation of monthly reports – Rs 211.281 million

According to Section 50 of the KP Tehsil Municipal Administration Budget Rules 2016, Schedule of Authorized expenditure should be prepared on the format of Annual Budget Statement and authenticated by Tehsil Nazim.

According to Section 59 of the KP Tehsil Municipal Administration Budget Rules 2016, TMO shall submit a monthly report to the Tehsil Council relating to the expenditure incurred during the month. The monthly financial reports shall include the following BM Forms

- a) BM-1 Monthly Statement of Current expenditure;
- b) BM-2 Monthly Statement of Receipts;
- c) BM-3 Monthly Progress Report Development Programme government Projects & Community Projects or Public Private Partnership;
- d) BM-4 Monthly Report- Operationalization of Projects;
- e) BM-5 Service Delivery Targets;
- f) BM-6 Establishment Status by Designation

Tehsil Municipal Officer TMA Judbah incurred expenditure of Rs 211,281,380 on account of salary, non salary and developmental schemes during 2017-18. Schedule of Authorized Expenditure was not prepared. Moreover, Monthly statements and reports were not prepared as required. Due to not preparation of various statements audit team was unable to verify the overall expenditure on developmental schemes, salary and non-salary expenditure.

SAE and monthly statements were not prepared due to inefficiency of the management resulting and the chances of mis-appropriation cannot be avoided.

When the irregularity was pointed out in November 2018, management stated that the documents will be prepared and shown to audit. However, no reply was furnished.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit recommends action against the persons at fault under intimation to audit besides preparation of various statements as per rule and submit to audit to verify various figures.

AIR Para No.09(2017-18)

# 1.3.1.3 Irregular tender process – Rs37.000 millions & loss to Government due to award of contracts at higher rate- Rs2.478 million

According to rule 30 of Khyber Pakhtunkhwa Public Procurement Rules 2014 each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

During scrutiny of various developmental schemes during financial year 2017-18 it was noticed that TMO of TMA Judbha Mr. Khan Afsar was on Ex-Pakistan leave w.e.f 03.06.2017 to 02.07.2017 and during this period Mr. Ghulam Murtaza was authorized to look after the function of TMA Judbha. In the mean time, the acting TMO cancelled the tenders called on 20.06.2017 due to dispute amongst contractors. The schemes were required to re-tender however contracts were awarded to a single contractor i.e., MS Gulab Zada & Co without re-advertisement. Payment was made without rate analysis. The contractor quoted 10% below rate as per BOQ but schemes was awarded on either 1% below or at par resulting into loss Rs2,478,000. Detail is given at annexure-4.

Bogus tender process occurred due to lack of interest towards Government interest resulting violation of rules and loss to Government.

When the irregularity was pointed out in November 2018, management stated that detail reply will be submitted after consulting the record. However, no reply was furnished.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit recommends action against the persons at fault and black list the contractors involved in irregular tender process and recovery from them under intimation to audit.

**AIR Para No.10(2017-18)** 

#### 1.3.1.4 Irregular award of scheme –Rs 8.00 million

According to section (m) of Government of Khyber Pakhtunkhwa Planning & Developmental Department, Rural Development Section letter No. Chief-R.D/P&DD/dated 07-11-2013, Scope & site of the chief Minister Directives schemes/projects shall not be changed after approval by the competent forum except as the Chief Minister may deem appropriate.

TMO Judbah Torghar issued work order on 25.01.2018 for the construction of sewerage line to MS Said Zawar Construction @ 23% below on estimated cost Rs 8,000,000 out of CMD 2017-18. During scrutiny of record it was observed that scheme was changed from sewerage line (RCC pipes) to open drain without obtaining approval from Chief Minister.

Moreover, overpayment of Rs 344,084 was made due to misapplication of rate. Detail is given at annexure-5

The irregularity occurred due to lack of financial control responsibility towards public funds which resulted in loss to Government and violation of rules.

When the irregularity was pointed out in November 2018, management stated that relevant record will be produced and NOC from the forum will be obtain and shown to audit. Reply was not tenable as TS and NOC from CM should be obtained before commencement of work.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit recommends action against the persons at fault, production of all relevant records and physical verification of site.

AIR Para No.12(2017-18)

# 1.3.1.5 Unauthentic and unverified expenditure on account of developmental schemes – Rs40.771 million

According to Para 134 of GFR provides that each bill presented at a treasury should, therefore, contain full details of the expenditure, supported by necessary subvouchers for individual payments included in the bill.

TMO Judbha Torghar paid Rs 40,770,695 on account of various developmental schemes during 2017-18. Files of the schemes were not available in office to verify the expenditures. Audit held that in absence of evidences in support of expenditure i.e., PC-1, TS, Tender process, bills, MBs etc the expenditure remain unauthentic, unverified and chances of misappropriation cannot be avoided. Detail is given at annexure-6.

Unauthentic expenditure occurred due to lack of internal and financial controls, which resulted in violation of rules.

When the irregularity was pointed out in November 2018, management stated that record had been handed over to NAB when returned will be shown to audit. Para stands till production of relevant record for audit checks.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit recommends action against the persons at fault, production of all relevant records and physical verification of sites to verify the facts and figures.

AIR Para No.13(2017-18)

# 1.3.1.6 Irregular deposit of PFC Fund in designated bank a/c instead of PLA –Rs 8.00 million

S/No. 3(ii) of Notification No. 2/3(F/L)/FD/2106/Vol.-X dated Peshawar the 14<sup>th</sup> July 2017 of Government of KP, Finance Department provides that no funds should be kept in any bank account by any drawing and disbursing officer unless expressly authorized by finance department. Such funds laying in banks should be

drawn and credited to Government treasury immediately except where departments/offices/bodies/organizations facilities have been specifically permitted under some statue/Act. S/No.3(iv) the balance in the bank accounts, which are being permitted, if any remaining on June 30<sup>th</sup> will not be available without its revival in the next financial year by Finance Department.

Accounts record of Tehsil Municipal Officer Hassanzai Kandar revealed that a sum of Rs 8,000,000 was released vide finance No. BO(PFC-III)FD/1-1/grant/2015-16 dated 11.01.2016 for strengthening of week TMAs. The management deposited the same in designated bank account No. BOK-PLS 39632-00-6 instead of PLA, showing drawl of Rs 933,402 during 2017-18 without any revival by the competent authority, leaving a balance of Rs 5,676,798 on 30.06.2108. Furthermore, authorization regarding keeping the funds in designated bank account was not available.

The irregularity occurred due to weak financial and administrative control.

The irregularity was pointed out in November 2018. Management stated that detail reply would be submitted within fifteen days. No progress was reported till finalization of this report.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit suggests that funds laying in designated bank account should be drawn and credited to Government treasury immediately besides disciplinary actions against the persons at fault.

AIR Para No.02(2017-18)

# 1.3.1.7 Irregular expenditure out of PFC 2015-16 and 2016-17- Rs 41.208 million

According to Rule 50(1)(e) and Rule 7(2)(a) of TMA Budget Rules 2016 read with Finance Department No. BO(PFC-III)/FD/1-5/TMA-ADP/2018-19 date the Peshawar. 7<sup>th</sup> November 2018 the schedule of expenditure lapses at the end of the

financial year. Likewise the budget authorized by the Tehsil Council is valid for one financial year and cannot be carried forward to the next financial year.

During 2017-18, Tehsil Municipal Officer Hassanzai Kandar paid Rs 41.208 million out of PFC 2015-16 and 2016-17 without any revival by the competent authority, in violation of above mentioned criteria which is held irregular and unauthorized. Moreover reconciliation of expenditure was not carried out with District Accounts Office.

The irregularity occurred due to non-compliance.

The irregularity was pointed out in November 2018. Management stated that detail reply would be submitted within fifteen days. No progress was reported till finalization of this report.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit suggests disciplinary action against the persons at fault besides regularization by the finance department.

AIR Para No.03 (2017-18)

# 1.3.1.8 Irregular expenditure in absence of mutation deed- Rs 12.332 million

According to Government of Khyber Pakhtunkhwa, Revenue Department's Notification No. REV. V/4/2006/Notification/LA 10973 dated 17.08.2006 read with ibid No. REV. V/4/2006/Notification/LA 12280-312 dated 27.02.2018 the entire process of acquisition of land should be completed within a period of six months from the date of notification under section 4 and the district collector will ensure attestation of mutation in favor of acquiring department within one month after issuance of award.

Tehsil Municipal Officer Hassanzai Kandar paid Rs 12,332,453 against estimated cost of Rs 15,572,000 on the construction of woman community centers, construction and development of play ground besides execution of PCC roads during 2017-18. Detail is as under:

S/ No.	Package #	Fund	Name of Work	E/Cost	Expenditure
1	4	PFC 2015- 16	CONSTRUCTION OF WOMEN COMMUNITY CENTER AT VILLAGE LAID AKA ZAI	2,500,000	959,904
2	23	PFC 2015-	PCC LINK ROAD TILLI KANDA TO TILLI VILLAGE	10,025,000	9,004,979
3	38	PFC 2015- 16	CONST: & DEVELOPMENT OF PLAY GROUND AT VILLAGE MERA MADA KHAIL	1,000,000	669,880
4	35	PFC 2016-	PCC ROAD AT KUNHARY, HASSAN ZAI	2,047,000	1,697,690
			Total	15,572,000	12,332,453

Audit held that mutation documents regarding the land were not available to ensure that land on which the construction were carried out, were transferred/mutated in the name of Government.

The irregularity occurred due to non-compliance.

The irregularity was pointed out in November 2018. Management stated that detail reply would be submitted within fifteen days. No progress reported till finalization of this report.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit suggests disciplinary action against the persons at fault besides mutation of land in name of the Government.

AIR Para No.10(2017-18)

#### 1.3.2 Internal Control Weaknesses

# 1.3.2.1 Loss to Government due to awarding undue favor to contractors – Rs1.106 million

According to Finance Department Notification No. SO (FR)/FD/9-7/2011/Vol-II on 05.11.2014, bank guarantees shall be obtained from contractors/bidders quoting more than 10% below on engineer estimates/BOQ. In case he failed to deposit bank guarantee, then his already 2% earnest money will be forfeited in favor of Government and the second lowest bidder will be asked for depositing additional security according to above conditions, if he fail to do so, then both the bidder will be recommended for black listing and already deposited 2% earnest money of 2<sup>nd</sup> lowest bidder will also be forfeited in favor of Government.

TMA Judbha Torghar advertised various schemes during 2016-18. In response of advertisements various contractors participate in tender process. Later on the management rejected various number of lowest bidders with the remarks that they did not produced additional bank guarantees or call deposits and thus awarded the contractors to the 3<sup>rd</sup>, 4<sup>th</sup> and 5<sup>th</sup> lowest bidders but neither forfeited 2% earnest money of the defaulter contractors nor recommended for black listing resulting put the government into loss of Rs 1,106,300. Detail is given at annexure-7.

Loss occurred due to weak internal and administrative controls resulted in loss to government.

When the irregularity was pointed out in November 2018, management stated that detail reply will be submitted after consulting the record. However, no reply was furnished.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit recommends recovery of loss from defaulting contractors, black listing and disciplinary action against the persons at fault.

AIR Para No.06 (2017-18)

# 1.3.2.2 Non-recovery of penalty due to non-completion of schemes in time Rs.5.908 million

According to Clause-2 of the conditions of the Contract Agreement clearly provides that the contractor has to pay compensation @ 1% per day or maximum 10% of the estimated cost for delay in completion of work.

Tehsil Municipal Officer Judbah awarded various developmental schemes with an estimated cost of Rs 59,080,000 during the financial year 2017-18 out of Tehsil ADP (30% PFC). These schemes were required to be completed upto 30.06.2018. But neither the schemes were completed within stipulated time period nor penalty @10% amounting to Rs 5,908,000 was imposed and recovered from the contractors. Detail is given at annexure-8

Audit observed that non-imposition of penalty occurred due to lack of financial management, which resulted in loss to public exchequer.

When the irregularity was pointed out in November 2018, management stated that detail reply will be submitted after consulting the record. However, no reply was furnished.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit recommends recovery of penalty, recommends for black listing besides action against the persons at fault under intimation to audit.

**AIR Para No.08 (2017-18)** 

# 1.3.2.3 Loss to local Government due to inefficiency of management –Rs 107.510 million

According to Rule 50(1)(e) and Rule 7(2)(a) of TMA Budget Rules 2016 read with Finance Department No. BO(PFC-III)/FD/1-5/TMA-ADP/2018-19 date the Peshawar. 7<sup>th</sup> November 2018 the schedule of expenditure lapses at the end of the

financial year. Likewise the budget authorized by the Tehsil Council is valid for one financial year and cannot be carried forward to the next financial year.

Tehsil Municipal Officer Hassanzai Kandar could not utilized PFC 2015-16 and 2016-17 during stipulated period of time, resulted in deprival of the local community of the basic facilities for which such a huge amount was allocated and released. On the other hand finance department with held and did not release PFC share for the financial year 2017-18 worth Rs 107,510,484 due to non-utilization of PFC 2015-16 &17 resulted in loss to the council and the poor community.

The irregularity occurred due to weak financial and administrative control.

The irregularity was pointed out in November 2018. Management stated that detail reply would be submitted within fifteen days. No progress reported till finalization of this report.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit suggests disciplinary action against the persons at fault besides regularization by the finance department.

**AIR Para No.04(2017-18)** 

# 1.3.2.4 Recovery of penalty on late completion of schemes- Rs 7.198 million

Clause-2 of the conditions of the Contract Agreement clearly provides that the contractor has to pay compensation @ 1 per cent per day or maximum 10% of the estimated cost for the delay in completion of work.

Tehsil Municipal Officer Hassanzai Kandar awarded various developmental schemes during 2017-18. The schemes were not completed in stipulated period of time. Penalty @ of 10% of the estimated cost amounting to Rs 7.198 million was not imposed for delay in completion of schemes. Detail is given at annexure-9

The irregularity occurred due to lack of administrative control which resulted in loss to Government.

The irregularity was pointed out in November 2018. Management stated that detail reply would be submitted within fifteen days. No progress reported till finalization of this report.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit recommends disciplinary actions against the persons at fault besides completion of these schemes and imposition of penalty for late completion under intimation to audit.

**AIR Para No.08(2017-18)** 

#### 1.3.2.5 Doubtful/wasteful expenditure worth Rs 4.534 million

According to rule 30 of Khyber Pakhtunkhwa Public Procurement Rules 2014 each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

Accounts record of Tehsil Municipal Officer Hassanzai Kandar revealed that a sum of Rs 4,533,814 has been paid against the estimated cost of Rs 8,350,000 in 8 schemes executed under CMD/ADP/SDP for the financial year 2013-14 and 14-15. Whereas the progress report shows these schemes were in progress till date of audit i.e. November 2018. Audit held that the contractors got the payment in advance and left the schemes unexecuted or incomplete resulted in loss to Government. Detail is given at annexure-10

The irregularity occurred due to financial and administrative control.

The irregularity was pointed out in November 2018. Management stated that detail reply would be submitted within fifteen days. No progress was furnished.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit suggests for a detailed inquiry by the competent forum into the actual quantities required to be executed for which such a huge amount was been paid besides recovery of penalty and fixing responsibilities.

AIR Para No. 09(2017-18)

#### 1.4 AD LGE&RDD Torghar

#### 1.4.1 Irregularity/Non-compliance

#### 1.4.1.1 Non-execution of developmental schemes worth – Rs1.155million

According to clause 2(a) of contract agreement, in the event of the contractor refusing to carry out the work of leaving incomplete at any time or after the commencement of work, the contractor shall pay as compensation an amount equal to ten percent or such smaller amount as the superintending engineer may decide, on the amount of the estimated cost of the whole work as shown in the tender and the Divisional Officer may by notice in writing rescind the contract in which case the whole of the security deposit of the contractor shall stand forfeited and be absolutely at disposal of Government and the same consequences shall ensure as if the contract has been rescinded under clause 3 hereof.

Nazim/Secretary of VC Tilli Saidan under the administrative control of AD LG E&RDD District Torghar issued work order on 03.01.2018 to M/S Younas Gwandla for execution of various developmental schemes having an estimated cost of Rs1,155,000. These schemes were required to be completed within 180 days or 2.07.2018. But till date of audit i.e., 23.12.2018 the contractor neither execute any agreement with management nor start any work despite several written notices. Due to non-execution of schemes resulted in deprival of the local community from the basic facilities for which such a huge amount was allocated and released.

Non-execution of schemes was due to inefficiencies on the part of the management resulted in blockage of fund and deprival of the community.

When pointed out in November 2018 management stated that the developmental work has been started and update progress will be shown to audit otherwise audit recommendation will be considered. However, no progress was furnished till finalization of this report.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Audit recommends forfeiture of contractor 2% earnest money, 8% additional security, cancel his work order and issued new work order to the  $2^{nd}$  lowest or retender the schemes at risk and cost of defaulter besides black list him under intimation to audit.

AIR Para No.11 (2017-18)

#### 1.4.2 Internal Control Weaknesses

# 1.4.2.1 Loss to local Government due to inefficiency of management –Rs 132.411 million

According to Government of Khyber Pakhtunkhwa Finance department's notification No. BO.1/FD/5-20/2018-19 dated 4.9.2018, that developmental share of District Development Funds shall be transferred to respective Local Government on quarterly installment basis subject to utilization of 60% development funds of last financial year.

Assistant Director LGE &RDD Torghar could not utilize 60% of PFC share of VC/NCs for the year 2016-17 during stipulated period of time, resulted in deprival of the local community of the basic facilities for which such a huge amount was allocated and released. On the other hand finance department with held and did not release PFC share for the financial year 2017-18 worth Rs 132.411 million, resulted in loss to VCs/NCs.

The irregularity occurred due to weak financial and administrative control.

The irregularity was pointed out in December 2018, management stated that the funds for the financial year 2016-17 were received late due to which the target of 60% utilization was not achieved.

Request for convening of DAC meeting was made in December 2018, which was not convened till finalization of this report.

Management admitted the irregularity, audit suggests disciplinary action against the persons at fault besides regularization by the finance department.

AIR Para No. 01 (2017-18)

### **ANNEXURES**

### **Annex-1 MFDAC**

(Rs in million)

S.No	AIR	formation	Contion	(Rs in million)
5.N0			•	Amount
1	03	t Government	8	2.610
1		DEO(M)	Improper maintenance of cash book and	3.619
2	05		Unauthorized payment of salaries	0.534
3	06		Non deduction of GPF, BF, Emp Edu fund	0.648
4	07		Irregular expenditure on account of repair of	0.180
5	09		Non auction of material of damaged schools	0
6	11		Non-conduction of physical verification	0
7	13		Non-deposit of students fund	0.170
8	14		Less deposit of receipts of student fund	0.020
9	15		Non conduction of Internal Audit	0
10	16		Inefficiency in performing duties	0
11	06	DEO(F)	Improper maintenance of cash book and	0.388
12	07		Unauthorized payment on account of salary of	0
13	09		Non auction of material of damaged schools	0
14	10		Non-conduction of physical verification	0
15	11		Non-receipt of Girls Guide Funds from	0
16	05	DC	Non-reconciliation of account –IV balances	0
17	06		Variation between SAE and actual releases-	0.430
18	08		Non-carrying of physical verification of	0
19	05	DHO	Non-imposition of penalty on delay/non-	0.201
20	06		Non-deposit of receipts into Government	0.080
21	08		Non carrying of physical verification of	0
22	12		Non deduction of I.Tax, GPF, BF, and	0.039
23	02	Agriculture	Non carrying of physical verification of	0
24	03		Non-conversion of current account to PLS	0
25	01	Livestock	Loss to government due to short/non -supply	0.483
26	02		Unauthorized operation of bank account and	0.559
27	05		Inefficiency in delivery of services	0
28	02	DO	Irregular deposit of funds in current bank	3.727
29	03		Loss to Government due to non-deduction of	0.018
30	04		Non-recovery of salary paid for absent period	0.017
31	05		Irregular expenditure on Hot & Cold	0.099
<i>J</i> 1	03		meguiai expenditure on mot & cold	0.033

32	06		Irregular expenditure on rent of office	0.486
33	01	DO Sport	Non-reconciliation and non-accounted for in	0.912
34	03		Loss due to unjustified expenditure cultural	0.137
35	04		Irregular expenditure on sports promotion	0.189
36	05		Irregular expenditure on Hot &Cold charges	0.050
37	06		Irregular deposit of funds in current bank	0.100
38	01	DO Social	Irregular deposit of funds in current bank	9.194
39	05		Non-maintaining of inventory and conducting	0.00
40	01	DO Fisheries	Unauthorized drawl and retention of public	0.145
41	02		Doubtful drawl	0.311
42	03		Irregular deposit of funds in current bank	1.256
43	04		Loss to Government due to irregular	0.532
44	05		appointments Irregular drawl and disbursement of pay and	0.078
45	06		Loss to Government due to less realization of	0.291
46	07		Non-maintaining of inventory and conducting	0.00
47	05	TMA Hassan	Overpayment due to non-deduction of voids	0.257
48	13		Non-allocation for Disaster Risk Reduction	0
49	14		Non-preparation/maintenance works register,	0
50	04	TMA Judbha	Loss to Government due to expenditure on	0.898
51	05		Overpayment due to non-utilization of	0.441
52	14		Mis-appropriation on account of Octroi share	0.572
53	02	AD LG	Irregular expenditure on purchase of IT	0.363
54	03		Overpayment in TA/DA	0.074
55	04		Non- conducting physical verification of dead	0.144
56	05		Irregular payment for H&C and stationary	0.430
57	06		Irregular purchase of furniture and non-	0.509
58	07		Unauthorized and irregular payment of	0.624
59	08		Unauthentic payment	0.340
60	09		Irregular transfer/deposit of funds in current	9.239
61	10		Non-recovery of penalty due to non-	0.412
62	12		Non-deposit of Government dues into	0.095
63	13		Non- maintenance of Annual Budget	0
64	14		Loss to Govt. due to awarding undue favor to	0.202
			Total	39.493

### Para 1.2.2.2

### Detail of schools visited by SDEO(M) and Audit

S.No	Name of school	visited by	Date	Observation	Amount	Remarks
1 GPS Sado khan		SDEO(M)	30/10/17	Amount allocated for water supply but not yet started	200,000	needs inquiry
		SDEO(M)	30/10/17	play area items purchased but not yet installed	120,000	needs inquiry
2	GPS Bara Banda	SDEO(M)	25/10/17	Boundary wall constructed without barbed wire	663,600	needs inquiry
		SDEO(M)	25/10/17	Additional class room fund not utilized	800,000	needs inquiry
		SDEO(M)	25/10/17	excess expenditure of Rs 28245 inncurred on group latrine	160,000	needs inquiry
3	GPS Dheri Kakakhel	SDEO(M)	25/10/17	GL available amount was transferred to GPS shigaldar on 15/10/17	160,000	needs inquiry
		SDEO(M)	25/10/17	B.W amount transferred to GPS Nadary Hassan zai	200,000	needs inquiry
		SDEO(M)	25/10/17	Additional class room amount available and could not be utilized as building is under construction	800,000	needs inquiry
		SDEO(M)	25/10/17	Play Area amount available and could not be utilized as non availbility of building	120,000	needs inquiry
4	GPS Kamasar	SDEO(M)	25/10/17	Boundary wall construction was not satisfactory and substanderd material were used	663,600	needs inquiry
		SDEO(M)	25/10/17	Amount allocated for Addittional class room and could not be utilized due to land issue	1,600,000	needs inquiry
		SDEO(M)	25/10/17	amount for electrification allocatted but not utilized	110,000	needs inquiry
5	GPS Mangri	SDEO(M)	25/10/17	two additional class rooms were constructed one in Nala and other far from the school	1,600,000	needs inquiry

				which are nott useable		
		SDEO(M)	25/10/17	space is not available for play area	120,000	needs inquiry
6	GPS Banju Banda	ASDEO(M)	15/3/18	Additional class room amount was trnasferred to wrong account	800,000	needs inquiry
7	GPS Harnail	ASDEO(M)	19/3/18	Amount allocatted for Boundary wall could not be utilized as building is under construction	331,800	needs inquiry
		ASDEO(M)	19/3/18	Additional class room amount could not be utilized	2,400,000	needs inquiry
8	GPS Zangai	ASDEO(M)	20/3/18	Rs 160000 shifted from GPS shanai and Rs 160000 from GPS jund Mk then toatl amount Rs320,000 waas transferred to GMS Shattal	320,000	needs inquiry
9	GPS Faqeerabad Bartoni	ASDEO(M)	6/3/2018	under construction fund for solar pannel could not be utilized as solar pannel was shifted from GPS Zeery obba	175,000	needs inquiry
10	GPS Kobai Bartoni	ASDEO(M)	7/3/2018	under construction fund for additional class room could not be utilized	800,000	needs inquiry
		ASDEO(M)	7/3/2018	Amount for Group latrine could not be utilized	160,000	needs inquiry
11	GPS Doda banda	ASDEO(M)	12/3/2018	3class rooms in good condition Additional class room amount could not be utilized	800,000	needs inquiry
		ASDEO(M)	12/3/2018	Rs 60000 to be transferred to GPS Doba MK unknown reason	60,000	needs inquiry
12	GPS Haleema Banda	ASDEO(M)	10/3/2018	3 class rooms additional class room funds allocated but not utilized	1,600,000	needs inquiry
13	GPS Lonia	ASDEO(M)	28/3/18	boundary wall amount shifted to GPS Bio Hassan zai	663,600	needs inquiry
		ASDEO(M)	28/3/18	Group latrine maount shifted to GPS Bio Hassan zai	160,000	needs inquiry
		ASDEO(M)	28/3/18	Additional class room could not be utilized due to non availability of space	800,000	needs inquiry
14	GPS Kuhar Sharif	Audit & SDEO(M)	16/7/18	Amount transferred for barbid wire lateron shifted to GPS	110,000	needs inquiry

				waroky Kaly		
15	GPS	Audit &	16/7/18	Solar pannel installed but not	175000	needs
	Judbah	SDEO(M)		functional		inquiry
				Defficiency in additional class	1,600,000	needs
				rooms		inquiry
				Electrification not carried out	110,000	needs
						inquiry
				Petty repair not carried out	18,000	Recovery
16	GMS	Audit &	16/7/18	Amount allocatted for	110,000	Recovery
	Shagai	SDEO(M)		electrification which was		
				already done by C&W		
				Amount allocatd for repair of	60,000	Recovery
				furniture, not utilized as there		
				was no need for		
				Total	18,570,600	

 $Para\ 1.2.2.3$  Detail of deficiencies in conditional grant pointed out during visit on 16/7/18

S.No	Name of school	visited by	Date	Observation	Amount	Remarks
1	GGPS Machra	Audit & SDEO(F)	16/7/18	solar pannel installed with battries damaged non functional	175,000	need inquiry
		Audit & SDEO(F)	16/7/18	play area provided but space not available	120,000	Recovery
		Audit & SDEO(F)	16/7/18	Additional class room fund allocated but not utilized as the school has no space & declared damged	800,000	Recovery
2	GGPS Khadang	Audit & SDEO(F)	16/7/18	Additional class room fund allocated but not utilized	800,000	need inquiry
3	GGPS Judbah 1	Audit & SDEO(F)	16/7/18	fund for water supply was not utilized	200,000	need inquiry
		Audit & SDEO(F)	16/7/18	petty repair could not be utilized as school was newly constructed	18,000	Recovery
		Audit & SDEO(F)	16/7/18	Additional class room fund was provided but no space was available	800,000	Recovery
4	GGPS Chapra Judbah	Audit & SDEO(F)	16/7/18	Additional class room fund was provided but no space was available	800,000	Recovery
		Audit & SDEO(F)	16/7/18	petty repair could not be utilized as school was newly constructed	18,000	Recovery
		Audit & SDEO(F)	16/7/18	fund for water supply was not utilized	200,000	need inquiry
5	GGPS Dat Pain	Audit & SDEO(F)	16/7/18	Additional class room fund was provided but no space was available	800,000	Recovery
		Audit & SDEO(F)	16/7/18	saving from water supply and electrification needs recovery	167,530	Recovery
				Total	4,898,530	

Para 1.3.1.3

### Loss to Government due to award of contracts at higher rate

Loss to Government due to award of contracts at higher rate							
S.No	Name of Schemes	Fund	Estimate d cost	Rate as per BOQ below	Rate as per Tender form/compar ative statement below	Difference in %	Loss to Govt
1	Package No. 1		2,890,000	10	-	10	289,000
2	Package No. 3		1,700,000	10	-	10	170,000
3	Package No. 5	Defunct District	2,550,000	10	-	10	255,000
4	Package No. 8	Council fund	2,900,000	10	1.00	9	290,000
5	Package No. 9		2,380,000	10	0.50	10	238,000
6	Package No. 9		800,000	10	0.75	9	80,000
7	Package No. 1		2,040,000	10	1.00	9	204,000
8	Package No. 3		1,700,000	10		10	170,000
9	Package No. 4		1,700,000	10		10	170,000
10	Package No. 8	10% Net	1,360,000	10	1.25	9	136,000
11	Package No. 9	Hydel	680,000	10	1.00	9	68,000
12	Package No. 12		1,480,000	10		10	148,000
13	Package No. 13		2,500,000	10		10	250,000
14	Package No. 14		100,000	10		10	10,000
						Total	2,478,0 00

### Para 1.3.1.4

### Overpayment due to misapplication of rate

Description	Amount
Rate Paid for construction of drain: Plain Cement Concrete including placing, compacting, finishing & curing (Ratio 1:3:6)	6302.26/M <sup>3</sup>
Rate admissible for construction of drain: Cement Concrete (brick/stone ballast, 1.5" to 2"/nullah shingle well graded and cleaned) in foundation & plinth (Ratio 1:3:6)	5219.71/M <sup>3</sup>
Difference	$1082.55/M^3$
Quantity executed	$382.21 \text{ M}^3$
Overpayment	413,761
Total overpayment after adding 8% cost factor	446862
Net overpayment after deducting 23% below on estimated cost up to 1st running bill	344,084

Annex-6
Para 1.3.1.5
Unauthentic & unverified expenditure on developmental schemes

S.No	Scheme Name	Fund	Estimated cost	Expenditure
1	Package 05		5,000,000	0
2	Package 10		10,500,000	8,093,670
3	Package 13	G) (D)	10,400,000	4,300,000
4	Package 15	CMD	7,100,000	4,717,076
5	Package 17	2017- 18	10,800,000	0
6	Package 18	10	10,500,000	8,925,000
7	Package 19		10,400,000	7,004,712
8	Package 20		11,800,000	7,730,237
9	Package 04	Tehsil ADP 2017- 18	3,000,000	0
10	Shingle road Pezagai Jaroo UC Nusrat Khel	Rural	1,000,000	0
11	Shingle road Khandang Akazai UC Bembal	roads ADP	1,000,000	0
12	Shingle road Shano Karo to Paroo	No.730	4,000,000	0
13	Package 02	) (D)	1,500,000	0
14	Package 04	MPA	995,000	0
15	Package 09	fund PK-58	1,000,000	0
16	Package 11	FK-36	3,400,000	0
17	Package 02	10%	1,190,000	0
18	Package 06	Net Hydel	2,040,000	0
	Total		95,625,000	40,770,695

Annex-7 Para 1.3.2.1

### **Detail of non-forfeiting of earnest money**

S.No	Scheme Name	Contractor Name	1st Lowest	Cost	Earnest Money
1	Package No. 1	MS Sawab Din	25%		30,000
		MS Amir Muhammad	18%		30,000
		MS Zahir Shah	18%	4	30,000
		MS Gulab Zada & Co	15%	1,500,000	30,000
		MS Sarwar Gul & Co	11%		30,000
		MS Taif Construction Co	10%		30,000
2	Package No. 3	MS Gulab Zada & Co	21%		28000
		MS Sawab Din	20%	1400000	28000
		MS anwar sadat	13%	1400000	_
3	Package No. 5	Qasim Khan	19%		8000
		Shafqat Sheren	16%	40000	8000
		Zahir Shah	14%		8000
		MS Gulab Zada & Co	10%		0
4	Package No. 6	Shafqat Sheren	16%		27900
		Amir Mehmood	15%	139600	27900
		Anwar sadat Khan	12%		0
5	Package No. 8	Shafqat Sheren	17%		28000
		Amir Mehmood	14%	1400000	28000
		Anwar sadat Khan	12%		0
6	Package No.	Shafqat Sheren	19%		7900
	10	Zahir shah	15%	205000	7900
		Sawab Din	15%	395000	7900
		Gulab Zada & Co	10%		0
7	Package No.	Gulab Zada & Co	21.00%	1200000	26000
	12	MS Mukamil Khan	19.50%	1300000	0

8	Package No. 14	Shafqat Sheren	16%		22000
		Amir Mehmood	14%	1100000	22000
		Anwar sadat Khan	10%		0
9	Package No. 6	MS Deshan Contractor	41%		101400
	TADP 2017-18	MS Abid usman Contractor	21.40%	50,70,000	101400
		MS Bakhti Muhammad	20.01%		0
10	Package No. 8	MS Sohrab & Sons	22.60%		117000
	TADP 2017-18	MS Mukamil Khan	19.50%		117000
		MS Gul Hakim	18.10%	5850000	117000
		MS Judbha Construction	12.73%		117000
		MS Gulab Zada & Co	10%		
Total		1		•	
					1,106,300

Annex-8
Para 1.3.2.2
Detail of Non-recovery of penalty due to non-completion of schemes in time

S.No	Scheme Name	Func	<b>Estimated cost</b>	Expenditure	Work Order date	Completion date	Penalty @ 10%
1	Package No.1		1,500,000	1,159,173	20.02.2018	30.06.2018	150,000
2	Package No.2		3,800,000	735,594	20.02.2018	30.06.2018	380,000
3	Package No.3		4,400,000	835,428	20.02.2018	30.06.2018	440,000
4	Package No.4		3,000,000	ī	20.02.2018	30.06.2018	300,000
5	Package No.5	Tehsi	7,700,000	1,281,522	20.02.2018	30.06.2018	770,000
6	Daalraga Ma 6	ADP 2017	5,070,000	2,069,670	20.02.2018	30.06.2018	507,000
7	Package No.7	18	5,700,000	678,000	04.04.2018	30.06.2018	570,000
8	Package No.8		5,850,000	1,837,185	20.02.2018	30.06.2018	585,000
9	Package No.9		9,700,000	3,491,646	20.02.2018	30.06.2018	970,000
10	Package No.10		4,350,000	2,007,347	20.02.2018	30.06.2018	435,000
11	Package No.11		8,010,000	1,552,928	20.02.2018	30.06.2018	801,000
			59,080,000				5,908,000

## **Detail of penalty for late completion**

#### A- PFC 2015-16

<b>A-</b> P	FC 2015-	16	1	1	1	1		1	1
S/No	progress No.	WOIK	Name of Contractor	Date of W. order	period	E/Cost (M)	Exp.	Status/ Physical progress	penalty in million
1	6	1 NOS: BATH	Raheem & Sons	30.5.16	9m	0.120	0	0%	0.012
2		2 NOS: BATH	Aurangzib	30.5.16	9m	0.240	37,969	16%	0.024
3		DWSS AT VILLAGE	Gulab Zada & CO	30.5.16	9m	0.400	301,279	75%	0.04
4	45	DWSS AT VILLAGE	Shah Nawaz	30.5.16	9m	0.977	686,033	70%	0.0977
5		DWSS AT VILLAGE	Shah Nawaz	30.5.16	9m	1.800	1,231,332	68%	0.18
6		DWSS AT VILLAGE	Shah Nawaz	30.5.16	9m	2.500	-	0%	0.25
7		DWSS AT VILLAGE	Mr Tamoor Khan	30.5.16	9m	0.550	-	0%	0.055
8		DWSS AT VILLAGE	Gulab Zada & CO	30.5.16	9m	1.000	500,000	50%	0.1
9		PAV: OF STREETS	Raheem & Sons	4.5.16	9m	0.300	152,013	50%	0.03
10		PAV: OF STREETS	Shagai Construction	30.5.16	9m	0.500	221,562	45%	0.05
11		PCC LINK ROAD	Shafqat Shareen	18.3.16	9m	8.000	7,451,080	90%	0.8
12		PAV: OF STREETS	Asim Khan	30.5.16	9m	0.300	202,867	70%	0.03
13		PAV: OF STREETS	Syed Faraz ali Shah	30.5.16	9m	0.500	250,000	50%	0.05
14		PAV: OF STREETS	Raheem & Sons	30.5.16	9m	0.800	610,600	76%	0.08
15		PAV: OF STREETS	Syed Faraz ali Shah	30.5.16	9m	0.300	267,139	70%	0.03
16		PAV: OF STREETS	Syed Ghufran Shah	30.5.16	9m	0.700	514,006	73%	0.07
17		PAV: OF STREETS	Shafqat Shareen	4.5.16	9m	0.500	400,000	80%	0.05
18		REPAIRING OF DWSS	Gul Muhammad Khan	4.5.16	9m	1.200	526,665	44%	0.12
19	0.0	CONST: OF SHINGLE	Gulab Zada & CO	30.5.16	9m	0.500	420,345	84%	0.05

20	100	CONST: OF SHINGLE	Gulab Zada & CO	30.5.16	9m	1.000	756,699	80%	0.1
	Total-A					22.187	14,529,589		2.219
	B- PFC	2016-17					•		
1	1	6 schemes	M/S Asar Shah	7.2.18	3 Month	700,000	300,000		0.070
2	2	3 schemes	M/S Said Nabi	7/2/2018	3 Month	700,000	615,832		0.070
3	3	2 schemes	M/S Said Nabi	7/2/2018	3 Month	900,000	874,097		0.090
4	4	Suspension     Bridge at	M/S Abid Usman	7/2/2018	3 Month	3,000,000	-		0.300
5	5	1. Constt: of Water	M/S Mukamil Khan	7/2/2018	3 Month	600,000	548,231	90%	0.060
6	6	1. STORAGE TANK AT	M/S Bakhti Muhammad	7/2/2018	3 Month	500,000			0.050
7	7	1. DWSS GI PIPE AT	M/S Sohrab & Sons	7/2/2018	3 Month	1,000,000	696,401	69%	0.100
8	8	1. DWSS GI PIPE AT	M/S Sohrab & Sons	7/2/2018	3 Month	1,800,000	902,986	50%	0.180
9	9	1. DWSS GI PIPE AT	M/S Sabir Dad	7/2/2018	3 Month	800,000			0.080
10	10	3 schemes	M/S Judbah Constt:	7/2/2018	3 Month	950,000	605,003		0.095
11	11	1. DWSS GI PIPE AT	M/S Zafar Iqbal	7/2/2018	3 Month	1,200,000			0.120
12	12	1. PCC Street at Village	M/S Mukamil Khan	7/2/2018	3 Month	500,000	320,591	64%	0.050
13	13	1. PCC Street at Village	M/S Mukamil Khan	7/2/2018	3 Month	500,000	314,080	63%	0.050
14	14	3 schemes	M/S Mukamil Khan	7/2/2018	3 Month	850,000	252,562		0.085
15		1. PCC Street Balvani Barra		7/2/2018	3 Month	300,000	292,073	100%	0.030
16		2. H/Pump at Mohabat		7/2/2018	3 Month	150,000	150,000	100%	0.015
17		3. WATER TANK AT		7/2/2018	3 Month	260,000	260,000	100%	0.026
18	16	5 schemes	M/S Mukamil Khan	7/2/2018	3 Month	1,160,000	850,339		0.116
19	17	4 schemes	M/S asar Shah	7/2/2018	3 Month	480,000			0.048
20	18	1. DWSS GI PIPE AT	M/S Abid Usman	7/2/2018	3 Month	800,000	225,934	28%	0.080
21	19	1. DWSS GI PIPE AT	M/S Rose Constt:	7/2/2018	3 Month	800,000	-		0.080

22	20		M/S Sarwar Gul & Co	7/2/2018	3 Month	1,040,000	-		0.104
23	21	2 schemes	M/S Syed Faraz Ali Shah	7/2/2018	3 Month	900,000	-		0.090
24	22	2 schemes	M/S Syed Faraz Ali Shah	7/2/2018	3 Month	500,000	185,626	61%	0.050
25	23	10 schemes	M/S asar Shah	7/2/2018	3 Month	1,200,000	600,000		0.120
26	24	4 schemes	M/S Rose Constt:	7/2/2018	3 Month	1,080,000	384,000		0.108
27	25	2 schemes	M/S Syed Faraz Ali Shah	7/2/2018	3 Month	840,000	462,754		0.084
28	26	4 schemes	M/S Bakhti Muhammad	7/2/2018	3 Month	1,100,000	299,075		0.110
29	27		M/S Syed Faraz Ali Shah	7/2/2018	3 Month	1,000,000	537,289		0.100
30	28	4 schemes	M/S Sarwar Gul & Co	7/2/2018	3 Month	743,686	578,100		0.074
31	29	3 schemes	M/S Judbah Constt:	7/2/2018	3 Month	1,290,000	236,760		0.129
32	30	5 schemes	M/S Judbah Constt:	7/2/2018	3 Month	1,160,000	783,521		0.116
33	31	2 schemes	M/S Syed Faraz Ali Shah	7/2/2018	3 Month	480,000	353,318		0.048
34	32	2 schemes	M/S Zafar Iqbal	7/2/2018	3 Month	750,000			0.075
35	33	1. DWSS AT VILLAGE	M/S Judbah Constt:	7/2/2018	3 Month	600,000	500,867	83%	0.060
36	35	1. PCC Road at Kunhary,	M/S Mukamil Khan	7/2/2018	3 Month	2,047,372	1,697,690	83%	0.205
37	36	1. PCC Street at Palosa,	M/S asar Shah	7/2/2018	3 Month	750,000	453,228	65%	0.075
38	37	5 schemes	M/S Younas Gwandala	7/2/2018	3 Month	677,372	534,582		0.068
39	38	1. DWSS AT VILLAGE	M/S Sawab Din	7/2/2018	3 Month	600,000	554,627	92%	0.060
40	39	8 schemes	M/S asar Shah	7/2/2018	3 Month	972,449	841,251		0.097
41	41	1. DWSS GI PIPE AT	M/S Abid Usman	7/2/2018	3 Month	800,000	515,667	64%	0.080
42	42	1. DWSS GI PIPE AT	M/S Rose Constt:	7/2/2018	3 Month	700,000			0.070
43	44	2 schemes	M/S Abid Usman	7/2/2018	3 Month	900,000	582,142		0.090
44	45	2 schemes	M/S Judbah Constt:	7/2/2018	3 Month	400,000	200,000		0.040
45	46	3 schemes	M/S asar Shah	7/2/2018	3 Month	750,000	426,924		0.075

Gran	d Total	A+B in million				71.984	35.098	-	7.198
Total	-В					49,796,639	20,568,303		4.980
66	78	2 schemes	M/S Younas Gwandala	7/2/2018	3 Month	2,443,824			0.244
65	76	1. PCC Street at Village	M/S Gul Hakeem Khan	7/2/2018	3 Month	200,000	159,041	79%	0.020
64	75	1. PCC Street at village	M/S Gul Hakeem Khan	7/2/2018	3 Month	300,000	283,650	94%	0.030
63	74	1. PCC Street at Village	M/S Gul Hakeem Khan	7/2/2018	3 Month	300,000	243,833	81%	0.030
62	68	2 schemes	M/S Abid Usman	7/2/2018	3 Month	640,000	214,710		0.064
61	66	2 schemes	M/S Younas Gwandala	7/2/2018	3 Month	640,000	397,996		0.064
60	64	1. REPAIR OF DWSS	M/S Judbah Constt:	7/2/2018	3 Month	400,000			0.040
59	63	1. DWSS GI PIPE AT	M/S Younas Gwandala	7/2/2018	3 Month	600,000			0.060
58	62	1. Constt: of Boundry Wall	M/S Mukamil Khan	7/2/2018	3 Month	500,000			0.050
57	61	1, PCC Street	M/S Younas Gwandala	7/2/2018	3 Month	400,000	248,797	62%	0.040
56	60	1. PCC Street at village	M/S Younas Gwandala	7/2/2018	3 Month	800,000			0.080
55	59	3 schemes	M/S Younas Gwandala	7/2/2018	3 Month	750,000			0.075
54	57	1. PCC Street at Village	M/S Abid Usman	7/2/2018	3 Month	200,000			0.020
53	56	1. PCC Street at Village	M/S Younas Gwandala	7/2/2018	3 Month	200,000			0.020
52	55	1. PCC Street	M/S Younas Gwandala	7/2/2018	3 Month	200,000			0.020
51	54	1. Wideing Of Kacha Road	M/S Shafiqat Shareen	7/2/2018	3 Month	453,500	353,744	60%	0.045
50	53	1. EXTN: DWSS GI	M/S Judbah Constt:	7/2/2018	3 Month	425,436	313,284	73%	0.043
49	52	1. PCC Street at Village	M/S Judbah Constt:	7/2/2018	3 Month	473,000	417,698	88%	0.047
48	49	1. CONST: OF 02 NOS	M/S asar Shah	7/2/2018	3 Month	240,000			0.024
47	48	1. PCC Street at Village	M/S Rose Constt:	7/2/2018	3 Month	200,000			0.020
46	47	1. PCC Street at Village	M/S Rose Constt:	7/2/2018	3 Month	200,000			0.020

Annex-10 Para 1.3.2.5

## Doubtful/wasteful expenditure

S/No.	Fund	progr esses #	Name of Work	Name Of Contracto r	E/Cost	Exp.	Status/ Physical Progress
1	CMD/ADP 719 2014-15	5	DWSS Ramjan Kandar Sobat Khan	Judbah Const:	400,000	199,567	55%
2	CMD/ADP 719 2014-15	8	DWSS Ganghat including adjoining Area	Swab Din	300,000	212,800	80%
3	CMD/ADP 719 2014-15	17	DWSS Tawar Kandar	Taj Ur Rehman	1,000,000	600,000	65%
4	CMD/ADP 719 2014-15	22	DWSS Chuta Bilyani	Sawab Din	300,000	212,800	80%
5	CMD/ADP 719 2014-15	37	Street Dadam	Said Mar Gul	200,000	101,808	60%
6	CMD ADP NO 771/40497 DDI 2014-15	1	Suspension Bridge at SarBgoo	Shafiqat Shareen	4,000,000	1,497,878	80%
7	DADP) for the year 2013-14	5	DWSS at Malyar Banda	Qasim Khan & Co	1,000,000	818,436	90%
8	SDP for the year 2013-14	2	DWSS Sairaybaz Muhammad Khan H Z	Gul Muhamma d Khan	1,150,000	890,525	85%
					8,350,000	4,533,814	